# City of Clayton Clayton, California

Basic Financial Statements and Independent Auditors' Report

For the fiscal year ended June 30, 2007

## **Basic Financial Statements**

June 30, 2007

**Table of Contents** 

I.	INTRODUCTORY SECTION	Page
Ind	ependent Auditor's Report	4
	nagement's Discussion and Analysis	7
II.	FINANCIAL SECTION	
Bas	ic Financial Statements	
	Government-Wide Financial Statements:	
	Statement of Net Assets	20
	Statement of Activities	21
	Governmental Funds Financial Statements:	
	Balance Sheet	24
	Reconciliation of the Governmental Funds Balance Sheet to the Statement of Net Assets	26
	Statement of Revenues, Expenditures and Changes in Fund Balances	27
	Reconciliation of the Governmental Funds Statement of Revenues, Expenditures and Changes in Fund Balances to the Statement of Activities	29
		2)
	Proprietary Funds: Statement of Net Assets	31
	Statement of Revenues, Expenses and Changes in Fund Net Assets	32
	Statement of Cash Flows	33
	Fiduciary Funds:	
	Statement of Fiduciary Net Assets	35
	Notes to Basic Financial Statements	37
Rec	quired Supplementary Information	62
III.	SUPPLEMENTAL INFORMATION	
	Major Capital Projects Funds:	
	Budgetary Comparison Schedules	68
	Major Debt Service Funds:	
	Budgetary Comparison Schedules	72
	Non-Major Governmental Funds Financial Statements:	
	Combining Balance Sheet	75
	Combining Statement of Revenues, Expenditures and Changes in Fund Balances	78
	Budgetary Comparison Schedules	81
	Internal Service Funds:	00
	Combining Balance Sheet	89 90
	Combining Statement of Revenues, Expenses and Changes in Net Assets  Combining Statement of Cash Flows	91
	_	,,
	Agency Funds: Statements of Changes in Assets and Liabilities	93
		75
IV.	ADDITIONAL REPORTS	
Ind	ependent Auditor's Report on Internal Controls over Financial Reporting and on Compliance and other Matters Based	
on a	an Audit of Financial Statements Performed in Accordance with Government Auditing Standards	96

## **INTRODUCTORY SECTION**

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#### INDEPENDENT AUDITOR'S REPORT

The Honorable Members of the City Council of the City of Clayton
Clayton, California

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Clayton, California (City) as of and for the fiscal year ended June 30, 2007, which collectively comprise the City's basic financial statements, as listed in the table of contents. These financial statements are the responsibility of the City's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Governmental Auditing Standards issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance as to whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Clayton as of June 30, 2007, and the respective changes in the financial position and cash flows, where applicable thereof, for the fiscal year then ended, in conformity with accounting principles generally accepted in the United States of America.

The accompanying Required Supplementary Information, such as the Management's Discussion and Analysis, budgetary comparison schedule for the General Fund, and other information as listed in the table of contents, is not a required part of the City's basic financial statements but is supplementary information required by the Governmental Accounting Standards Board. We have applied certain limited procedures which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

In accordance with Government Auditing Standards, we have also issued our report dated January 31, 2008, on our consideration of the City's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control on financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting and compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards and should be considered in assessing the results of our audit.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The combining nonmajor fund financial statements and schedules, budgetary comparison schedules of the major capital projects funds, and budgetary comparison schedule of the major debt service fund are presented for purposes of additional analysis and are not a required part of the basic financial statements. The budgetary comparison schedules of the major capital projects funds and the major debt service fund have been subjected to the auditing procedures applied in our audit of the basic financial statements and, in our opinion, are fairly presented, in all material respects, in relation to the basic financial statements taken as a whole.

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Moss, Levy & Hartzheim, LLP Beverly Hills, California January 31, 2008



Management's Discussion and Analysis For the fiscal year ended June 30, 2007

Management of the City of Clayton (the "City") provides this Management's Discussion and Analysis of the City's Basic Financial Statements for readers of the City's financial statements. This narrative overview and analysis of the financial activities of the City is for its fiscal year ended June 30, 2007. We encourage readers to consider this information in conjunction with the additional information that is furnished with the City's financial statements, which follow.

#### FINANCIAL HIGHLIGHTS - PRIMARY GOVERNMENT

#### Government -Wide Highlights

*Net Assets* - The assets of the City of Clayton exceeded its liabilities at the close of the most recent fiscal year by \$33,924,743. Of this amount, \$4,400,800 was reported as "unrestricted net assets" and may be used to meet the on going obligations to citizens and creditors.

Changes in Net Assets - The City's total net assets increased by \$4,073,436 in fiscal year 2007. Net assets of governmental activities increased by \$4,107,522, while net assets of business type activities decreased by \$34,086.

#### Major Fund Highlights

Governmental Funds - As of the close of fiscal year 2007, the City's governmental funds reported a combined ending fund balance of \$17,268,292. Of this amount \$3,128,868 represents "unreserved fund balances" (or working equity) available for appropriation.

General Fund - The unreserved fund balance of the general fund on June 30, 2007 was \$ 3,128,868, a decrease of \$ 134,063 from the prior fiscal year.

#### **OVERVIEW OF THE FINANCIAL STATEMENTS**

This discussion and analysis is intended to serve as an introduction to the City of Clayton's basic financial statements. The City of Clayton's basic financial statements comprise three components: 1) government-wide financial statements, 2) fund financial statements and 3) notes to the financial statements. This report also contains required supplementary information and supplemental information in addition to the basic financial statements themselves.

#### Government-wide Financial Statements

The *government -wide financial statements* are designed to provide readers with a broad overview of the City of Clayton's finances, in a manner similar to a private-sector business.

The *statement of net assets* presents information on all of the City of Clayton's assets and liabilities, with the difference between the two reported as *net assets*. Over time, increases or decreases in net assets may serve as a useful indicator of whether the financial position of the City of Clayton is improving or deteriorating.

Management's Discussion and Analysis For the fiscal year ended June 30, 2007

The statement of activities presents information showing how the City's net assets changed during the most recent fiscal year. All changes in net assets are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave).

Both of the government-wide financial statements distinguish functions of the City of Clayton that are principally supported by taxes and intergovernmental revenues (*governmental activities*) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (*business-type activities*). The governmental activities of the City of Clayton include general government, public safety, public works, parks and library. The business-type activities of the City of Clayton include the Community Gym and Endeavor Hall.

#### Fund Financial Statements

A *fund* is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City of Clayton, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the City of Clayton can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

#### Governmental Funds

Governmental funds are used to account for essentially the same functions reported as *governmental activities* in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on *near-term inflows and outflows of spendable resources*, as well as on *balances of spendable resources* available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for *governmental funds* with similar information presented for *governmental activities* in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between *governmental funds* and *governmental activities*.

The City of Clayton maintains seventeen individual governmental funds. Information is presented separately in the government funds balance sheet and in the governmental funds statement of revenues, expenditures, and changes in fund balances for the General Fund, RDA Capital Projects Fund, RDA Low/Moderate Capital Projects Fund, Capital Improvements Fund, and RDA Debt Service Fund, all of which are considered to be major funds.

Management's Discussion and Analysis For the fiscal year ended June 30, 2007

#### Proprietary Funds

The City of Clayton maintains two different types of proprietary funds. Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. The City of Clayton uses enterprise funds to account for its Community Gym and Endeavor Hall activities. Internal service funds are an accounting device used to accumulate and allocate costs internally among the City of Clayton various functions. City of Clayton uses internal service funds to account for its capital equipment replacement program and its self insurance liabilities. Because both of these services predominantly benefit governmental rather that business-type functions, they have been included within governmental activities in the government-wide financial statements. Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail. Both of these enterprise funds are considered to be major funds. The internal service funds are combined into a single, aggregated presentation in the proprietary fund financial statements.

#### Fiduciary Funds

Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are *not* reflected in the government-wide financial statement because the resources of those funds are *not* available to support the City of Clayton's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds.

#### Notes to the Financial Statements

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 37-60 of this report.

#### Other Information

In addition to the basic financial statements and accompanying notes, this report also presents certain *required supplementary information* concerning the City of Clayton's progress in funding its obligation to provide pension benefits to its employees and budgetary information for the General Fund.

#### **GOVERNMENT-WIDE FINANCIAL ANALYSIS**

As noted earlier, net assets may serve over time as a useful indicator of a government's financial position. In the case of the City of Clayton, assets exceeded liabilities by \$33,977,862 at the close of the most recent fiscal year. This is an increase of \$4,073,436 or 14% from the previous fiscal year after the restatements of net assets.

The largest portion of the City of Clayton's net assets reflects its investment in capital assets (e.g., land, buildings, machinery, and equipment), less any related debt used to acquire those assets that are still outstanding. The City of Clayton uses these capital assets to provide services to citizens; consequently, these assets are *not* available for future spending. Although the City of Clayton's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

The following is the condensed Statement of Net Assets for the fiscal year ended June 30, 2007:

		Governmental		Governmental		Business- Type		Business- Type			
		Activities		Activities		Activities		Activities	Total		Total
		2007		2006		2007		2006	2007		2006
Current Assets	\$	17,471,352	\$	13,417,973	\$	18,641	\$	18,300	\$ 17,489,993	\$	13,436,273
Non-Current Assets		4,879,357		6,671,678				-	4,879,357		6,671,678
Capital Assets		25,015,515	_	24,850,832		1,356,696		1,286,350	26,372,211		26,137,182
<b>Total Assets</b>	\$	47,366,224	\$	44,940,483	\$_	1,375,337	\$_	1,304,650	\$ 48,741,561	\$	46,245,133
	•		-				-	***		-	
Current Liabilities	\$	1,224,491	\$	1,140,430	\$	19,886	\$	21,024	\$ 1,244,377	\$	1,161,454
Long-term Liabilities		13,519,322		15,234,458		12		-	13,519,322		15,234,458
<b>Total Liabilities</b>	\$	14,743,813	\$_	16,374,888	\$	19,886	\$	21,024	\$ 14,763,699	\$	16,395,912
	•		=				-			-	
Investment in Capital Assets,											
Net of Related Debt	\$	11,045,256	\$	9,308,729	\$	1,356,696	\$	-	\$ 12,401,952	\$	9,308,729
Restricted		17,175,110		14,331,604		-		14	17,175,110		14,331,604
Unrestricted		4,402,045	_	4,925,262		(1,245)		1,283,626	4,400,800		6,208,888
<b>Total Net Assets</b>	\$	32,622,411	\$_	28,565,595	\$	1,355,451	\$	1,283,626	\$ 33,977,862	\$	29,849,221
Restricted Unrestricted	\$	17,175,110 4,402,045	\$ =	14,331,604 4,925,262	\$ -	(1,245)	\$ =	1,283,626	17,175,110 4,400,800		14,331,604 6,208,888

An additional portion of the City of Clayton's net assets (13 percent) represents resources that are subject to external restrictions on how they may be used. The balance of *unrestricted net assets* (\$4,400,800) may be used to meet the City's ongoing obligations to citizens and creditors.

#### Changes in Net Assets

The City's net assets have increased by \$4,073,436 or 14%, from the prior fiscal year. In fiscal year 2006-2007, City revenues, which include both governmental and business-type activities, totaled \$11,997,095, while expenses totaled \$7,923,659. Further analysis is provided within the governmental and business-type activity sections on the next page.

City of Clayton Management's Discussion and Analysis For the fiscal year ended June 30, 2007

City of Clayton's Statement of Activities and Changes in Net Assets for the fiscal year ended June 30, 2007:

Program revenues:		Governmental Activities 2007	Governmental Activities 2006	Business Type Activities 2007	Business Type Activities 2006	Total 2007	Total 2006
Charges for services   S   623,309   \$803,108   \$7,280   \$58,603   \$680,589   \$801,711	Revenues:						
Contributions	Program revenues:						
Contributions	Charges for services	\$ 623,309	\$ 803,108	\$ 57,280	\$ 58,603	\$ 680,589	\$ 861,711
Ceneral revenues   Ce3,309	Operating grants and						
Property taxes   Community	contributions				2		-
Property taxes         6,924,249         6,216,576         -         6,924,249         6,216,576           Sales and other taxes         329,520         270,370         -         329,520         270,370           Special assessments         823,478         822,174         -         823,478         822,174           Other taxes         1,494,347         1,720,154         -         1,494,347         1,720,154           Investment income         712,459         435,402         (373)         (219)         712,703         435,183           Miscellaneous         580,698         418,141         -         -         580,698         418,141           Gain (loss) on sale of assets         452,128         -         -         452,128         -           Total general revenues         11,346,879         9,882,817         (373)         (219)         11,316,506         9,882,598           Total general revenues         11,340,188         10,685,925         56,907         58,384         11,997,095         10,744,309           Expenses         Legislative         53,195         63,512         -         53,195         63,512           Legislative         53,195         63,512         -         75,990         818,096	Total program revenues	623,309	803,108	57,280	58,603	680,589	861,711
Sales and other taxes         329,520         270,370         59ecial assessments         323,478         822,174         -         329,478         822,174           Other taxes         1,494,347         1,720,154         -         1,494,347         1,720,154           Investment income         712,459         435,402         (373)         (219)         712,703         435,183           Miscellaneous         580,698         418,141         -         -         580,698         418,141           Gain (loss) on sale of assets         452,128         -         -         452,128         -           Total general revenues         11,316,879         9,882,817         (373)         (219)         11,316,506         9,882,598           Total revenues         11,940,188         10,685,925         56,907         58,384         11,997,095         10,744,309           Expenses         Legislative         53,195         63,512         -         53,195         63,512           Administrative         775,930         818,096         -         775,930         818,096           Community services and facilities         491,989         419,999         -         491,989         419,999           Economic development         519,234 <td>General revenues:</td> <td></td> <td></td> <td></td> <td></td> <td></td> <td></td>	General revenues:						
Special assessments         823,478         822,174         -         -         823,478         822,174           Other taxes         1,494,347         1,720,154         -         -         1,494,347         1,720,154           Investment income         712,459         435,402         (373)         (219)         712,703         435,183           Miscellaneous         580,698         418,141         -         -         580,698         418,141           Gain (loss) on sale of assets         452,128         -         -         -         452,128           Total general revenues         11,316,579         9,882,817         (373)         (219)         11,316,506         9,882,598           Total general revenues         11,940,188         10,685,925         56,907         58,384         11,997,095         10,744,309           Expenses           Legislative         53,195         63,512         -         -         53,195         63,512           Community services and facilities         491,989         419,999         -         491,989         419,999           Economic development         716,113         858,488         -         716,113         858,488           Police         1,845,359 <td>Property taxes</td> <td>6,924,249</td> <td>6,216,576</td> <td>*</td> <td>-</td> <td>6,924,249</td> <td>6,216,576</td>	Property taxes	6,924,249	6,216,576	*	-	6,924,249	6,216,576
Other taxes         1,494,347         1,720,154         -         -         1,494,347         1,720,154           Investment income         712,459         435,402         (373)         (219)         712,703         451,818           Miscellaneous         580,698         418,141         -         -         580,698         418,141           Gain (loss) on sale of assets         452,128         -         -         -         452,128           Total general revenues         11,316,879         9,882,817         (373)         (219)         11,316,506         9,882,598           Total revenues         11,940,188         10,685,925         56,907         58,384         11,997,095         10,744,309           Expenses         12         63,512         -         -         53,195         63,512         -         53,195         63,512         -         775,930         818,096         -         775,930         818,096         -         775,930         818,096         -         491,989         419,999         -         491,989         419,999         -         491,989         419,999         -         491,989         419,999         -         -         491,989         419,999         -         -         -	Sales and other taxes	329,520	270,370		-	329,520	270,370
Miscellaneous	Special assessments	823,478	822,174	-	-	823,478	822,174
Miscellaneous         580,698         418,141         -         580,698         418,141           Gain (loss) on sale of assetts         452,128         -         -         452,128         -           Total general revenues         11,316,879         9,882,817         (373)         (219)         11,316,506         9,882,598           Total revenues         11,940,188         10,685,925         56,907         58,384         11,997,095         10,744,309           Expenses         Legislative         53,195         63,512         -         -         53,195         63,512           Administrative         775,930         818,096         -         -         775,930         818,096           Community services and facilities         491,989         419,999         -         491,989         419,999           Economic development         519,234         1,599,621         -         -         519,234         1,599,621           General support         716,113         888,488         -         716,113         888,488           Police         1,845,359         1,657,919         -         -         1,845,359         1,657,919           Library         129,153         175,172         -         1,215,333	Other taxes	1,494,347	1,720,154	-	-	1,494,347	1,720,154
Gain (loss) on sale of assets         452,128         —         452,128           Total general revenues         11,316,879         9,882,817         (373)         (219)         11,316,506         9,882,598           Total revenues         11,940,188         10,685,925         56,907         58,384         11,970,095         10,744,309           Expenses         Legislative         53,195         63,512         —         —         53,195         63,512           Administrative         775,930         818,096         —         —         775,930         818,096           Community services and facilities         491,989         419,999         —         —         491,989         419,999           Economic development         519,234         1,509,621         —         —         491,989         419,999           Economic development         716,113         858,488         —         —         716,113         858,448           Police         1,845,359         1,657,919         —         —         1,845,359         1,657,919           Library         129,153         175,172         —         —         1,845,359         1,557,919           Library         129,153         175,172         —	Investment income	712,459	435,402	(373)	(219)	712,703	435,183
Total general revenues 11,316,879 9,882,817 (373) (219) 11,316,506 9,882,598 Total revenues 11,940,188 10,685,925 56,907 58,384 11,997,095 10,744,309    Expenses  Legislative 53,195 63,512 - 5 53,195 63,512 Administrative 775,930 818,096 - 5 53,195 63,512 Administrative 775,930 818,096 - 5 775,930 818,096 Community services and facilities 491,889 419,999 - 4 491,989 419,999   Economic development 519,234 1,509,621 - 5 19,234 1,509,621   General support 716,113 858,488 - 716,113 858,488   Police 1,845,359 1,657,919 - 1,845,359 1,657,919   Library 129,153 175,172 - 129,153 175,172   Engineering 88,179 94,557 - 88,179 94,557   Highway and streets 1,589,322 326,493 - 1,589,322 326,493   Landscape maintenance 499,091 517,367 - 499,091 517,367   Planning and development 374,770 - 5 374,770 - 374,770   Community gym - 5 36,501 37,520 36,501 37,520   Endeavor hall - 54,492 49,677 54,492 49,677   Total expenses 7,082,335 6,441,184 90,993 87,197 7,173,328 6,528,381    Increase in Net Assets before Transfers and Interest on Long-Term Debt (750,331) (830,536)   Capital Contributions - 82,680   Change in Net Assets + 4,107,522 3,496,885 (34,086) (28,813) 4,073,436 3,468,072   Net Assets - Beginning, restated   28,514,889 25,068,710 1,389,537 1,312,439 29,904,426 26,381,149	Miscellaneous	580,698	418,141		-	580,698	418,141
Total revenues   11,940,188   10,685,925   56,907   58,384   11,997,095   10,744,309	Gain (loss) on sale of assets	452,128		-		452,128	
Total revenues   11,940,188   10,685,925   56,907   58,384   11,997,095   10,744,309	Total general revenues	11,316,879	9,882,817	(373)	(219)	11,316,506	9.882,598
Legislative         53,195         63,512         -         -         53,195         63,512           Administrative         775,930         818,096         -         -         775,930         818,096           Community services and facilities         491,989         419,999         -         -         491,989         419,999           Economic development         519,234         1,509,621         -         -         519,234         1,509,621           General support         716,113         858,488         -         -         716,113         858,488           Police         1,845,359         1,657,919         -         -         1,845,359         1,657,919           Library         129,153         175,172         -         -         1,281,359         1,579,919           Engineering         88,179         94,557         -         -         1,889,322         326,493           Landscape maintenance         499,091         517,367         -         -         499,091         517,367           Planning and development         374,770         -         -         -         374,770         -           Community gym         -         -         54,492         49,677	Total revenues	11,940,188	10,685,925	56,907	58,384	11,997,095	10,744,309
Legislative         53,195         63,512         -         -         53,195         63,512           Administrative         775,930         818,096         -         -         775,930         818,096           Community services and facilities         491,989         419,999         -         -         491,989         419,999           Economic development         519,234         1,509,621         -         -         519,234         1,509,621           General support         716,113         858,488         -         -         716,113         858,488           Police         1,845,359         1,657,919         -         -         1,845,359         1,657,919           Library         129,153         175,172         -         -         1,281,359         1,579,919           Engineering         88,179         94,557         -         -         1,889,322         326,493           Landscape maintenance         499,091         517,367         -         -         499,091         517,367           Planning and development         374,770         -         -         -         374,770         -           Community gym         -         -         54,492         49,677	Expenses						
Administrative 775,930 818,096 - 775,930 818,096 Community services and facilities 491,989 419,999 - 491,989 419,999 4	•	53,195	63,512	-	4	53,195	63,512
Community services and facilities         491,989         419,999         -         -         491,989         419,999           Economic development         519,234         1,509,621         -         -         519,234         1,509,621           General support         716,113         858,488         -         -         716,113         858,448           Police         1,845,359         1,657,919         -         -         1,845,359         1,657,919           Library         129,153         175,172         -         -         129,153         175,172           Engineering         88,179         94,557         -         -         88,179         94,557           Highway and streets         1,589,322         326,493         -         -         1,589,322         326,493           Landscape maintenance         499,091         517,367         -         -         499,091         517,367           Planning and development         374,770         -         -         499,091         37,260         36,501         37,520           Endeavor hall         -         -         54,492         49,677         54,492         49,677           Total expenses         7,082,335         6,441,184	•	775,930	818,096	-		775,930	
facilities         491,989         419,999         -         -         491,989         419,999           Economic development         519,234         1,509,621         -         -         519,234         1,509,621           General support         716,113         858,488         -         -         716,113         858,478           Police         1,845,359         1,657,919         -         -         1,845,359         1,657,919           Library         129,153         175,172         -         -         129,153         175,172           Engineering         88,179         94,557         -         -         88,179         94,557           Highway and streets         1,589,322         326,493         -         -         1,589,322         326,493           Landscape maintenance         499,091         517,367         -         -         499,091         517,367           Planning and development         374,770         -         -         37,4770         -         -         37,4770         -         -         37,4770         -         -         4,657         -         49,677         54,922         49,677         -         -         4,623,767         4,97,77         - <td>Community services and</td> <td></td> <td></td> <td></td> <td></td> <td></td> <td></td>	Community services and						
General support         716,113         858,488         -         -         716,113         858,448           Police         1,845,359         1,657,919         -         -         1,845,359         1,657,919           Library         129,153         175,172         -         -         129,153         175,172           Engineering         88,179         94,557         -         -         88,179         94,557           Highway and streets         1,589,322         326,493         -         -         1,589,322         326,493           Landscape maintenance         499,091         517,367         -         -         499,091         517,367           Planning and development         374,770         -         -         374,770         -           Community gym         -         -         36,501         37,520         36,501         37,520           Endeavor hall         -         -         54,492         49,677         54,492         49,677           Total expenses         7,082,335         6,441,184         90,993         87,197         7,173,328         6,528,381           Increase in Net Assets before         Transfers and Interest on Long-Term Debt         (750,331)         (830,536) </td <td></td> <td>491,989</td> <td>419,999</td> <td>-</td> <td></td> <td>491,989</td> <td>419,999</td>		491,989	419,999	-		491,989	419,999
General support         716,113         858,488         -         -         716,113         858,448           Police         1,845,359         1,657,919         -         -         1,845,359         1,657,919           Library         129,153         175,172         -         -         129,153         175,172           Engineering         88,179         94,557         -         -         88,179         94,557           Highway and streets         1,589,322         326,493         -         -         1,589,322         326,493           Landscape maintenance         499,091         517,367         -         -         499,091         517,367           Planning and development         374,770         -         -         374,770         -           Community gym         -         -         36,501         37,520         36,501         37,520           Endeavor hall         -         -         54,492         49,677         54,492         49,677           Total expenses         7,082,335         6,441,184         90,993         87,197         7,173,328         6,528,381           Increase in Net Assets before         Transfers and Interest on Long-Term Debt         (750,331)         (830,536) </td <td>Economic development</td> <td>519,234</td> <td>1,509,621</td> <td>2</td> <td>-</td> <td>519,234</td> <td>1,509,621</td>	Economic development	519,234	1,509,621	2	-	519,234	1,509,621
Library       129,153       175,172       -       -       129,153       175,172         Engineering       88,179       94,557       -       -       88,179       94,557         Highway and streets       1,589,322       326,493       -       -       1,589,322       326,493         Landscape maintenance       499,091       517,367       -       -       499,091       517,367         Planning and development       374,770       -       -       -       374,770       -         Community gym       -       -       36,501       37,520       36,501       37,520         Endeavor hall       -       -       54,492       49,677       54,492       49,677         Total expenses       7,082,335       6,441,184       90,993       87,197       7,173,328       6,528,381         Increase in Net Assets before       Transfers and Interest on Long-Term Debt       (750,331)       (830,536)       -       -       (750,331)       (830,536)         Capital Contributions       -       82,680       -       -       -       82,680         Change in Net Assets       4,107,522       3,496,885       (34,086)       (28,813)       4,073,436       3,468,072	General support	716,113	858,488		-	716,113	
Library       129,153       175,172       -       -       129,153       175,172         Engineering       88,179       94,557       -       -       88,179       94,557         Highway and streets       1,589,322       326,493       -       -       1,589,322       326,493         Landscape maintenance       499,091       517,367       -       -       499,091       517,367         Planning and development       374,770       -       -       374,770       -       -       374,770       -         Community gym       -       -       36,501       37,520       36,501       37,520       36,501       37,520       54,492       49,677       54,492       49,677       54,492       49,677       54,492       49,677       54,492       49,677       7,173,328       6,528,381         Increase in Net Assets before       -       54,492       49,677       7,173,328       6,528,381         Interest on Long-Term Debt       4,857,853       4,244,741       (34,086)       (28,813)       4,823,767       4,215,928         Interest on Long-Term Debt       (750,331)       (830,536)       -       -       -       82,680         Capital Contributions       -	Police	1,845,359	1,657,919	-	12	1,845,359	1,657,919
Engineering 88,179 94,557 - 88,179 94,557 Highway and streets 1,589,322 326,493 - 1,589,322 326,493 Landscape maintenance 499,091 517,367 - 499,091 517,367 Planning and development 374,770 - 349,091 37,520 Community gym - 36,501 37,520 36,501 37,520 Endeavor hall - 54,492 49,677 54,492 49,677 Total expenses 7,082,335 6,441,184 90,993 87,197 7,173,328 6,528,381  Increase in Net Assets before Transfers and Interest on Long- Term Debt 4,857,853 4,244,741 (34,086) (28,813) 4,823,767 4,215,928 Interest on Long-Term Debt (750,331) (830,536) - (750,331) (830,536) Capital Contributions - 82,680 - (750,331) (830,536) Capital Contributions - 82,680 - (750,331) (830,536) Change in Net Assets 4,107,522 3,496,885 (34,086) (28,813) 4,073,436 3,468,072  Net Assets - Beginning, restated	Library	129,153	175,172	7	-	129,153	
Highway and streets 1,589,322 326,493 - 1,589,322 326,493 Landscape maintenance 499,091 517,367 - 499,091 517,367 Planning and development 374,770 - 374,770 - 374,770 Community gym 36,501 37,520 36,501 37,520 Endeavor hall - 54,492 49,677 54,492 49,677 Total expenses 7,082,335 6,441,184 90,993 87,197 7,173,328 6,528,381  Increase in Net Assets before Transfers and Interest on Long- Term Debt 4,857,853 4,244,741 (34,086) (28,813) 4,823,767 4,215,928 Interest on Long-Term Debt (750,331) (830,536) (750,331) (830,536) Capital Contributions - 82,680 (750,331) (830,536) Change in Net Assets 4,107,522 3,496,885 (34,086) (28,813) 4,073,436 3,468,072  Net Assets - Beginning, restated  28,514,889 25,068,710 1,389,537 1,312,439 29,904,426 26,381,149	Engineering	88,179	94,557			88,179	
Landscape maintenance       499,091       517,367       -       -       499,091       517,367         Planning and development       374,770       -       -       -       374,770       -         Community gym       -       -       36,501       37,520       36,501       37,520         Endeavor hall       -       -       -       54,492       49,677       54,492       49,677         Total expenses       7,082,335       6,441,184       90,993       87,197       7,173,328       6,528,381         Increase in Net Assets before       Transfers and Interest on Long-Term Debt       4,857,853       4,244,741       (34,086)       (28,813)       4,823,767       4,215,928         Interest on Long-Term Debt       (750,331)       (830,536)       -       -       (750,331)       (830,536)         Capital Contributions       -       82,680       -       -       -       82,680         Change in Net Assets       4,107,522       3,496,885       (34,086)       (28,813)       4,073,436       3,468,072         Net Assets - Beginning, restated       28,514,889       25,068,710       1,389,537       1,312,439       29,904,426       26,381,149	Highway and streets	1,589,322	326,493	-		1,589,322	
Planning and development         374,770         -         -         374,770         -           Community gym         -         -         36,501         37,520         36,501         37,520           Endeavor hall         -         -         -         54,492         49,677         54,492         49,677           Total expenses         7,082,335         6,441,184         90,993         87,197         7,173,328         6,528,381           Increase in Net Assets before         Transfers and Interest on Long-Term Debt         4,857,853         4,244,741         (34,086)         (28,813)         4,823,767         4,215,928           Interest on Long-Term Debt         (750,331)         (830,536)         -         -         (750,331)         (830,536)           Capital Contributions         -         82,680         -         -         -         82,680           Change in Net Assets         4,107,522         3,496,885         (34,086)         (28,813)         4,073,436         3,468,072           Net Assets - Beginning, restated         28,514,889         25,068,710         1,389,537         1,312,439         29,904,426         26,381,149	Landscape maintenance	499,091	517,367		_	499,091	
Community gym         -         -         36,501         37,520         36,501         37,520           Endeavor hall         -         -         54,492         49,677         54,492         49,677           Total expenses         7,082,335         6,441,184         90,993         87,197         7,173,328         6,528,381           Increase in Net Assets before         Transfers and Interest on Long-Term Debt           Term Debt         4,857,853         4,244,741         (34,086)         (28,813)         4,823,767         4,215,928           Interest on Long-Term Debt         (750,331)         (830,536)         -         -         (750,331)         (830,536)           Capital Contributions         -         82,680         -         -         -         82,680           Change in Net Assets         4,107,522         3,496,885         (34,086)         (28,813)         4,073,436         3,468,072           Net Assets - Beginning, restated         28,514,889         25,068,710         1,389,537         1,312,439         29,904,426         26,381,149	Planning and development	374,770	-	-	-	374,770	*
Endeavor hall         -         -         54,492         49,677         54,492         49,677           Total expenses         7,082,335         6,441,184         90,993         87,197         7,173,328         6,528,381           Increase in Net Assets before         Transfers and Interest on Long-Term Debt           Term Debt         4,857,853         4,244,741         (34,086)         (28,813)         4,823,767         4,215,928           Interest on Long-Term Debt         (750,331)         (830,536)         -         -         (750,331)         (830,536)           Capital Contributions         -         82,680         -         -         -         82,680           Change in Net Assets         4,107,522         3,496,885         (34,086)         (28,813)         4,073,436         3,468,072           Net Assets - Beginning, restated         28,514,889         25,068,710         1,389,537         1,312,439         29,904,426         26,381,149		1-2	-	36,501	37,520	36,501	37,520
Increase in Net Assets before  Transfers and Interest on Long- Term Debt 4,857,853 4,244,741 (34,086) (28,813) 4,823,767 4,215,928  Interest on Long-Term Debt (750,331) (830,536) (750,331) (830,536)  Capital Contributions - 82,680 82,680  Change in Net Assets 4,107,522 3,496,885 (34,086) (28,813) 4,073,436 3,468,072  Net Assets - Beginning, restated  28,514,889 25,068,710 1,389,537 1,312,439 29,904,426 26,381,149	Endeavor hall	-		54,492	49,677	54,492	49,677
Transfers and Interest on Long- Term Debt 4,857,853 4,244,741 (34,086) (28,813) 4,823,767 4,215,928 Interest on Long-Term Debt (750,331) (830,536) (750,331) (830,536) Capital Contributions - 82,680 82,680 Change in Net Assets 4,107,522 3,496,885 (34,086) (28,813) 4,073,436 3,468,072  Net Assets - Beginning, restated  28,514,889 25,068,710 1,389,537 1,312,439 29,904,426 26,381,149	Total expenses	7,082,335	6,441,184	90,993	87,197	7,173,328	6,528,381
Term Debt         4,857,853         4,244,741         (34,086)         (28,813)         4,823,767         4,215,928           Interest on Long-Term Debt         (750,331)         (830,536)         -         -         (750,331)         (830,536)           Capital Contributions         -         82,680         -         -         -         82,680           Change in Net Assets         4,107,522         3,496,885         (34,086)         (28,813)         4,073,436         3,468,072           Net Assets - Beginning, restated         28,514,889         25,068,710         1,389,537         1,312,439         29,904,426         26,381,149	Increase in Net Assets before						
Interest on Long-Term Debt         (750,331)         (830,536)         -         -         (750,331)         (830,536)           Capital Contributions         -         82,680         -         -         -         82,680           Change in Net Assets         4,107,522         3,496,885         (34,086)         (28,813)         4,073,436         3,468,072           Net Assets - Beginning, restated         28,514,889         25,068,710         1,389,537         1,312,439         29,904,426         26,381,149	Transfers and Interest on Long-						
Interest on Long-Term Debt     (750,331)     (830,536)     -     -     (750,331)     (830,536)       Capital Contributions     -     82,680     -     -     -     82,680       Change in Net Assets     4,107,522     3,496,885     (34,086)     (28,813)     4,073,436     3,468,072       Net Assets - Beginning, restated       28,514,889     25,068,710     1,389,537     1,312,439     29,904,426     26,381,149	Term Debt	4,857,853	4,244,741	(34,086)	(28,813)	4,823,767	4,215,928
Capital Contributions         -         82,680         -         -         82,680           Change in Net Assets         4,107,522         3,496,885         (34,086)         (28,813)         4,073,436         3,468,072           Net Assets - Beginning, restated         28,514,889         25,068,710         1,389,537         1,312,439         29,904,426         26,381,149	Interest on Long-Term Debt	(750,331)	(830,536)		-	(750,331)	
Change in Net Assets     4,107,522     3,496,885     (34,086)     (28,813)     4,073,436     3,468,072       Net Assets - Beginning, restated     28,514,889     25,068,710     1,389,537     1,312,439     29,904,426     26,381,149	Capital Contributions	-	82,680	-	-	-	
28,514,889         25,068,710         1,389,537         1,312,439         29,904,426         26,381,149	Change in Net Assets	4,107,522	3,496,885	(34,086)	(28,813)	4,073,436	3,468,072
	Net Assets - Beginning, restated						
		28,514,889	25,068,710	1,389,537	1,312,439	29,904,426	26,381,149
1/203/921 \$ 1/203/920 \$ 33/1/,802 \$ 29/849/221	Net Assets - Ending	\$ 32,622,411	\$ 28,565,595	\$ 1,355,451	\$ 1,283,626	\$ 33,977,862	\$ 29,849,221

#### City of Clayton Management's Discussion and Analysis For the fiscal year ended June 30, 2007

#### Governmental Activities

Governmental activities increased the City's net assets by \$4,107,522 accounting for all of the City's total growth in net assets of \$4,073,436. A comparison of the cost of services by function for the City's governmental activities is shown above, along with the revenues used to cover the net expenses of the governmental activities.

Total governmental activities expenses were \$7,832,666 in fiscal year 2007 compared to \$7,271,720 in the prior year. The largest expenses were incurred for Administrative Support, Police, and Highways and Streets. These three activities combined account for 54% of all general activity expenses.

Total program revenues from governmental activities were \$623,309 in fiscal year 2007. Per GASB 34, program revenues are derived directly from the program itself or from parties outside the reporting government's taxpayers or citizenry. They reduce the net cost of the function to be financed from government's general revenues. 100% of the governmental program revenues came from Charges for Services, which includes park use fees, rental fees, licenses and permits, plan checking fees, police service fees, planning services fees, and other revenues. General revenues are all other revenues not categorized as program revenues such as property taxes, sales taxes, motor vehicle in-lieu fees, investment earnings, special assessments, fines, franchise fees, use of money and property, service charges, and other revenues. Total general revenues from governmental activities were \$11,316,879, in fiscal year 2007 of which \$6,924,249 or 61% is related to property taxes.

#### FINANCIAL ANALYSIS OF INDIVIDUAL FUNDS

As noted earlier, the City of Clayton uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

#### Governmental Funds

The focus of the City of Clayton's *governmental funds* is to provide information on near-term inflows, outflows, and balances of *spendable* resources. Such information is useful in assessing the City of Clayton's financing requirements. In particular, *unreserved fund balance* may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

As of the end of the current fiscal year, the City of Clayton's governmental funds reported combined ending fund balances of \$17,268,292. Approximately 18.1 percent of this total amount (\$3,128,868) constitutes *unreserved fund balance*, which is available for spending at the government's discretion. It is the City's policy to only expense these monies on necessary one-time capital expenditures so as not to incur on-going operational expenditures in future years. The remainder of fund balance is reserved to indicate what is not available for new spending because it has already been committed: 1) to liquidate contracts and purchases of the prior period (\$3,273,430); 2) to pay debt service (\$1,999,094); 3) to complete Capital Improvement Projects (\$2,231,258); 4) to complete RDA Housing Requirement (\$2,462,148); 5) Special Revenue Fund restrictions (\$1,152,090); 6) for advances receivable (\$535,000); and 7) for land held for resale (\$1,019,795). There is also a designation for contingencies of \$1,466,609.

The general fund is the chief operating fund of the City of Clayton. At the end of the current fiscal year, unreserved fund balance of the general fund was \$3,128,868 while total fund balance reached \$4,407,304.

Management's Discussion and Analysis For the fiscal year ended June 30, 2007

The fund balance of the City of Clayton's general fund increased by \$352,449 during the current fiscal year despite a prior period adjustment of \$62,492. Key factors in this growth are as follows:

- An increase in property tax revenues of \$212,163
- An increase in business license tax of \$7,130
- An increase in fines, forfeitures and penalties \$15,023
- An increase in permits, licenses and fees \$42,082
- An increase in franchise fees of \$25,335

#### Proprietary Funds

The City of Clayton's proprietary funds provide the same type of information found in the government-wide financial statements, but in more detail.

Unrestricted net assets of the Major Enterprise Funds at the end of the year amounted to (\$1,245), and those for the Internal Service Fund amounted to \$313,074. Other factors concerning the finances of these funds have already been addressed in the discussion of the City of Clayton's business-type activities.

#### GENERAL FUND BUDGETARY HIGHLIGHTS

The final amended general fund budget totaled \$4,214,690 with three budget amendments to the originally adopted budget. The first increase was for miscellaneous and police officer association contract changes of \$40,421. The second amendment increased the Capital Equipment Replacement Fund (CERF) depreciation expense by \$13,369. The third amendment was for encumbrances from 2005-06 approved for \$479,432 which funded contractual obligations and outstanding purchases in this fiscal year plus setting aside \$350,000 for a deferred maintenance program.

General fund revenues exceeded budget by \$298,812 (9%). Included in this increase was \$10,086 (16%) for motor vehicle in lieu fees, \$97,207 (5.7%) for property taxes, \$10,267 (10.7%) for fines and forfeitures, \$4,523 (1.3%) for permits and fees, and \$41,350 (13%) for franchise fees.

General Fund expenditures were less than amended budget excluding encumbrances (\$493,436) by \$70,827 (2%) even with increased fuel and vehicle repair costs in the Police Department of \$7,052 (19%), overtime costs in the Police Department of \$15,165 (18%), increased water useage costs of \$20,267 (22%), and increased property tax administration fees of \$5,375 (82.7%).

#### CAPITAL ASSET AND DEBT ADMINISTRATION

#### Capital Assets

The City of Clayton's investment in capital assets for its governmental and business type activities as of June 30, 2007, amounted to \$25,015,515 (net accumulated depreciation). This investment in capital assets includes land, building, improvements, machinery and equipment, park facilities, corp yard building, and roads.

Major capital asset events during the current fiscal year included the following:

- Construction was completed on a pavement rehabilitation project that included 40 streets throughout the city with overlays and reconstruction costing \$411,795, and additional repairs and maintenance during the street project that totaled \$673,062.
- Construction was continued on the downtown park officially named "The Grove" with costs totaling \$366,215.
- Construction was completed on the Pine Hollow area installation of sewer mains and laterals to properties within the Redevelopment Area. Construction of the frontage improvements along Pine Hollow Road was also completed with a total cost of \$133,570.
- Land was purchased for the development of additional parking next to Endeavor Hall for a cost of \$242,072.

Additional information on the City of Clayton's capital assets can be found in Note 5 of this report.

#### **Debt Administration**

At the end of the current fiscal year, the City had \$14,015,000 in debt outstanding all held in the Redevelopment Agency. The City has no outstanding general obligation debt. The Redevelopment Agency maintains a "AAA" rating for Tax Allocation Bonds from Standard & Poor's. Additional information on the City's long-term debt obligations can be found in Note 6 of the notes to the financial statements.

#### **ECONOMIC CLIMATE**

Our City's budgetary history during the past 6 years clearly demonstrates our ability to provide necessary services within a limited and sometimes restrictive revenue source. We can see a gradual increase in the General Fund's actual expenditure plan to \$3,650,427 a figure slightly higher than in the prior fiscal year 2005-06. Overall since 2001 expenditures have increased by 8.7% while during the same time period the consumer price index increased by 15.8%. General Fund actual revenues increased to \$4,002,876 a slight increase of only 1.5% from 2001 to 2007. General Fund revenues exceeded expenditures by \$1,680,665 or 10.1% during this same time period. The General Fund unreserved balance increased by \$1,090,964 and an additional \$350,000 was set aside to provide for a deferred maintenance program. Although this reserve may seem adequate, it would take only one small slide disaster like the one experience on Clayton Road south of Peacock Creek Drive in 2000 that cost \$1,142,293 to completely wipe it out. As was stated in the City Manager's 2007-08 budget message, "Our City's budgetary history during the decade of 2000 clearly demonstrates we can ride-out the economic movements, provided the State of California stays out of our wallet." In the adoption of our City Budget message the City Manager further stated that, "Although the State of California's proposed budget does not call for additional local (City) revenues as a result of its full treasury this year, there remains an ongoing structural shift in local funds to the state from our General Fund in the growing amount of \$440,000 per year." As a City we desire to provide services and opportunities that enhance our community and lifestyle. Our new downtown "Grove" park is an example of this commitment, however because of the shift of local funds it has required the citizens to help provide for these services through assessments.

Management's Discussion and Analysis For the fiscal year ended June 30, 2007

The City's reserve equity is equal to 89.6% of our annual General Fund operations for Fiscal Year 2007-2008. Folding in the untouchable \$250,000 reserve and an additional \$493,436 set aside for encumbrances and deferred maintenance projects brings our total reserve equity to a position of 116%. This is 66% greater than the expressed Policy Goal of the City Council.

#### REQUEST FOR INFORMATION

This financial report is designed to provide a general overview of the City of Clayton's finances for all those with an interest in the City's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the Office of the Finance Manager, 6000 Heritage Trail, Clayton, California 94517.

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## **FINANCIAL SECTION**

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## GOVERNMENT-WIDE FINANCIAL STATEMENTS

City of Clayton Statement of Net Assets June 30, 2007

		vernmental Activities		siness-Type Activities		Total
ASSETS						
Current Assets:						
Cash and investments	\$	15,260,348	\$	12,305	\$	15,272,653
Cash with fiscal agent	•	1,507,387	*	,	4	1,507,387
Accounts receivable (net of allowances)		388,456		17,144		405,600
Interest receivable		110,974		88		111,062
Internal balances		10,896		(10,896)		= =
Prepaid expenses		193,291		(=0,0,0)		193,291
Total Current Assets		17,471,352		18,641		17,489,993
Noncurrent Assets:		17,17,1,002		10,011		17,107,775
Notes receivable		3,859,562		9		3,859,562
Land held for resale		1,019,795				1,019,795
Total Noncurrent Assets		4,879,357		_		4,879,357
Capital Assets:		1,07,7,007				1,017,001
Nondepreciable assets		1,526,225		_		1,526,225
Depreciable assets, net		23,489,290		1,356,696		24,845,986
TOTAL ASSETS		47,313,105		1,375,337		48,688,442
LIABILITIES		H1/2 59/535				
Current Liabilities:						
Accounts payable		326,614		8,513		335,127
Other payables		13,956		5,795		19,751
Deposits payable		13,930		5,500		5,500
Accrued payroll		82,255		5,500		82,255
Insurance claims payable		19		_		19
Interest payable		181,082		78		181,160
Long-term debt due within one year		595,000		,0		595,000
Compensated absences due within one year		25,565		2		25,565
Total Current Liabilities:		1,224,491		19,886		1,244,377
Noncurrent Liabilities:		1,221,171		17,000		1,244,577
Long-term debt due in more than one year		13,420,000				13,420,000
Compensated absences payable		99,322		<u>u</u>		99,322
Total Noncurrent Liabilities		13,519,322		_		13,519,322
TOTAL LIABILITIES		14,743,813		19,886		14,763,699
		11,, 10,010		17,000		11,700,077
NET ASSETS		11 045 256		1,356,696		12 401 052
Invested in capital assets, net of related debt Restricted for:		11,045,256		1,336,696		12,401,952
Capital projects		4,690,478				4,690,478
Debt service		2,649,348		_		2,649,348
Community development		4,905,513		_		4,905,513
Special projects and programs		4,929,771		= 5		4,929,771
Total Restricted				1 257 707		
Unrestricted		28,220,366 4,402,045		1,356,696 (1,245)		29,577,062 4,400,800
			æ		œ.	
TOTAL NET ASSETS	\$	32,622,411	\$	1,355,451	\$	33,977,862

See accompanying Notes to Basic Financial Statements.

City of Clayton Statement of Activities and Changes in Net Assets For the fiscal year ended June 30, 2007

See accompanying Notes to Basic Financial Statements.

				11061	um nevenues			TVCC (Expense	Net Assets	Citaliges in
Functions/Programs		Expenses		arges for ervices	Operating Grants and Contribution	s	Capital Grants and Contributions	Governmental Activities	Business-type Activities	Total
Primary Government:										
Governmental activities		ф <u>50.10</u> Б	Φ.		<b>*</b>		•	A (50.105)		A (FO 105)
Legislative		\$ 53,195	\$	41.061	\$	-	\$ -	\$ (53,195)	\$ -	\$ (53,195)
Administrative	_	775,930		41,061		н.	-	(734,869)	-	(734,869)
Community services and facilitie	S	491,989		140,341		_	-	(351,648)	-	(351,648)
Economic development General support		519,234 716,113		255,986		-	-	(519,234) (460,127)	_	(519,234) (460,127)
Police		1,845,359		40,980		_		(1,804,379)	-	(1,804,379)
Library		129,153		3,810		_	_	(125,343)	_	(1,504,577)
Engineering		88,179		75,809		_	_	(12,370)	-	(12,370)
Highway and streets		1,589,322				_		(1,589,322)	5	(1,589,322)
Landscape maintenance		499,091		_		-	-	(499,091)		(499,091)
Planning and development		374,770		65,322		-	-	(309,448)	_	(309,448)
Interest and fiscal charges		750,331		-		_	-	(750,331)	_	(750,331)
Treezest area mean symples		1.00,001						- 1		V/2.7.7.
Total governmental activities		7,832,666		623,309		-	-	(7,209,357)	~	(7,209,357)
Business-Type Activities										Section 14 and
Community gym		36,501		36,445		2	-	-	(56)	(56)
Endeavor Hall		54,492		20,835		-			(33,657)	(33,657)
<b>Total Business-Type Activities</b>		90,993		57,280		÷	-	-	(33,713)	(33,713)
Total Primary Government		\$ 7,923,659	\$	680,589	\$	-	\$ -	(7,209,357)	(33,713)	(7,243,070)
	General re Taxes: Property t Sales taxes	axes						6,924,249 329,520	-	6,92 <b>4,24</b> 9 329,520
	Special ass	sessments						823,478	-	823,478
	Other taxe							1,494,347	-	1,494,347
	Total taxe	es						9,571,594	-	9,571,594
	Investmer	nt income (loss	;)					712,459	(373)	712,086
	Miscellane	eous						580,698	-	580,698
	Gain (loss	) on sale of ass	ets					452,128	-	452,128
	Total gen	eral revenues						11,316,879	(373)	11,316,506
	Change ir	Net Assets						4,107,522	(34,086)	4,073,436
	Net assets	- beginning o	of yea	ır, as restat	ed (See Note 1	2)		28,514,889	1,389,537	29,904,426
	Net assets	- end of year						\$ 32,622,411	\$ 1,355,451	\$ 33,977,862

**Program Revenues** 

Net (Expenses) Revenue and Changes in

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## **GOVERNMENTAL FUNDS**

#### General Fund

The General Fund is the general operating fund of the City. It is used to account for all financial resources except those required to be accounted for in another fund. The major revenue sources for this fund are property taxes, sales taxes, unrestricted revenues from the State, fines and forfeitures, and interest income. Expenditures are made for administration, legislation, public safety, parks and recreation and other services.

#### Clayton Redevelopment Agency Capital Projects

This fund accounts for the projects funded through the property tax increment generated within the project area.

#### Clayton Redevelopment Agency Low/Moderate Income Housing

This fund accounts for the low and moderate income housing projects funded through a mandatory 20% set aside of the property tax increment generated with the project area.

#### Capital Improvements Projects

This fund accounts for the projects identified in the capital improvement program funded by various federal and state grants as well as through transfers from the General Fund.

#### Clayton Redevelopment Agency Debt Service

This fund accounts for the 1993, 1996A, and 1999 Tax Allocation Bonds debt service payments.

#### (Other Governmental Funds)

This column accounts for all non-major governmental funds including special revenue, capital projects and debt service fund types.

City of Clayton Balance Sheet Governmental Funds June 30, 2007

#### Major Funds

		General Fund	RDA Cap	vital Projects Fund	Low/Moderate I Projects Fund	Capita	l Improvements Fund
ASSETS							
Cash and investments	\$	3,848,006	\$	514,455	\$ 3,636,125	\$	4,634,37
Cash and investments with fiscal agent		()=		-			-
Accounts receivable		153,477		~	=		-
Interest receivable		29,103		3,860	26,026		33,19
Notes receivable		-		353,122	3,506,440		
Prepaid expenditures		6,291		187,000	-		-
Due from other funds		508,441		-	-		
Land held for resale		~		92,154	927,641		
Advance to other funds		535,000		-			, ÷.
TOTAL ASSETS	\$	5,080,318	\$	1,150,591	\$ 8,096,232	\$	4,667,56
LIABILITIES AND FUND BALANCES							
LIABILITIES							
Accounts payable	\$	97,316	\$	6,745	\$ 3	\$	129,679
Other payables	*	6,506		-	-		
Accrued payroll		82,255		-	9		
Deferred revenue		486,937		353,122	3,506,440		-
Due to other funds							-
Advance from other funds				475,000	-		
TOTAL LIABILITIES		673,014		834,867	3,506,443		129,679
FUND BALANCES							
Reserved for:							
Encumbrances		493,436		-	2		2,671,037
Land held for resale		-		92,154	927,641		
Advances		535,000		7-	-		-
Capital projects		-		223,570	2,462,148		1,866,850
Special projects		-		-			+
Debt service		i e		7-	-		40
Unreserved, designated for:							
Contingencies		250,000		-	1,200,000		•
Unreserved, undesignated reported in: General fund		3,128,868		-	-		-
TOTAL FUND BALANCES		4,407,304		315,724	4,589,789		4,537,887
TOTAL LIABILITIES AND FUND BALANCES	\$	5,080,318	\$	1,150,591	\$ 8,096,232	\$	4,667,566
See accompanying Notes to Basic Financial Statements.							

#### Major Funds

RDA Debt Service Fund		Other	Governmental Funds	Total		
\$	-	\$	2,315,576	\$ <b>14,</b> 948,536		
	1,507,387		-	1,507,387		
	5		234,979	388,456		
			16,553	108,734		
	-		-	3,859,562		
	-		-	193,291		
	1.0			508,441		
	·			1,019,795		
			-	535,000		
\$	1,507,387	\$	2,567,108	\$ 23,069,202		
\$	*	\$	91,912	\$ 325,655		
	2,409		5,041	13,956		
	-		_	82,255		
	-		-	4,346,499		
	337,220		160,325	497,545		
	-		60,000	535,000		
	339,629		317,278	5,800,910		
	-		108,957	3,273,430		
	•		-	1,019,795		
	-		-	535,000		
			140,838	4,693,406		
			1,152,090	1,152,090		
	1,167,758		831,336	1,999,094		
	-		16,609	1,466,609		
	-		-	3,128,868		
	1,167,758		2,249,830	17,268,292		
\$	1,507,387	\$	2,567,108	\$ 23,069,202		

## Reconciliation of the Governmental Funds Balance Sheet to the Statement of Net Assets

June 30, 2007

Total Fund Balances - Total Governmental Funds	\$ 17,268,292
Amounts reported for governmental activities in the Statement of Net Assets are different because:	
Capital assets used in governmental activities are not current financial resources and therefore are not reported in the Governmental Funds Balance Sheet.  Non-depreciable capital assets  Depreciable capital assets, net (net of internal service fund assets of \$369,271)	1,526,225 23,120,019
Interest payable on long-term debt does not require current financial resources. Therefore, interest payable is not reported as a liability in the Governmental Funds Balance Sheet.	(181,082)
Long-term liabilities are not due and payable in the current period and therefore they are not reported in the Governmental Funds Balance Sheet.  Long-term debt due within one year  Long-term liabilities - due in more than one year  Compensated absences payable	(595,000) (13,420,000) (124,887)
Revenues which are deferred on the Governmental Funds Balance Sheet because they are not available currently are taken into revenue in the Statement of Activities and accordingly increases the net assets on the Statement of Net Assets.	4,346,499
Internal service funds are used by management to charge the costs of certain activities to individual funds. The assets and liabilities of the internal service funds are included in the governmental activities in the Government-Wide Statement of Net Assets.	 682,345
Net Assets of Governmental Activities	\$ 32,622,411

See accompanying Notes to Basic Financial Statements.

## Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Funds

For the fiscal year ended June 30, 2007

#### Major Funds

	Gene	eral Fund	RDA C	apital Projects Fund	ow/Moderate Projects Fund
REVENUES					
Property taxes	\$	1,789,092	\$	4,178,767	\$ 1,044,692
Program income				617	84,300
Special assessments		-		9.	-
Sales tax		241,218		-	-
Permits, licenses and fees		348,490		-	
Fines, forfeitures and penalties		106,067		-	-
From other agencies		138,948		-	-
Motor vehicle in-lieu fees		73,086		-	-
Other in-lieu fees		216,206		-	-
Franchise fees		358,350		-	-
Service charges		60,157		(45.044)	-
Use of money and property		232,016		(13,841)	158,222
Other revenue		49,984		-	
TOTAL REVENUES		3,613,614		4,165,543	1,287,214
EXPENDITURES					
General Government					
Legislative		53,195		-	-
Administrative		795,035			-
Community services and facilities		486,772		~	-
Economic development		279,544			-
Planning and development		(4)		620,599	362,617
General support		136,644		-	-
Police		1,681,905		-	-
Library		129,153		-	75
Engineering		88,179		-	-
Highway and streets		-			-
Landscape maintenance		-		-	-
Debt Service					
Principal		-		20.085	
Interest and fiscal charges		-		30,875	teel it
TOTAL EXPENDITURES		3,650,427		651,474	362,617
REVENUES OVER (UNDER) EXPENDITURES		(36,813)		3,514,069	924,597
OTHER FINANCING SOURCES (USES)					
Proceeds from sale of capital assets		-		-	
Transfers in		389,262		_	-
Transfers out		-		(3,199,799)	(50,000)
TOTAL OTHER FINANCING SOURCES (USES)		380 262		(3,199,799)	(50,000)
TOTAL OTHER HMANCING SOURCES (USES)		389,262		(3,199,799)	(30,000)
REVENUES AND OTHER FINANCING SOURCES OVER (UNDER) EXPENDITURES AND OTHER FINANCING USES		352,449		314,270	874,597
FUND BALANCES:					
Beginning of fiscal year, as restated (see Note 12)		4,054,855		1,454	3,715,192
End of fiscal year	\$	4,407,304	\$	315,724	\$ 4,589,789
See accompanying Notes to Basic Financial Statements.					

Major Funds

Capital Improvements Fund	RDA Debt Service Fund	Other Governmental	Total
\$ -	\$ -	\$	\$ 7,012,551
		-	84,917
-	-	823,478	823,478
-			241,218
8	-		348,490
	-		106,067
-	-	850,341	989,289
-	5	ā	73,086
-	9		216,206
			358,350
	9	63,121	123,278
205,349	39,785	90,928	712,459
		-	49,984
205,349	39,785	1,827,868	11,139,373
-		-	53,195
		-	795,035
-	10,825	-	497,597
		228,357	507,901
			983,216
7-		-	136,644
		2	1,681,905
		-	129,153
		-	88,179
_		331,600	331,600
1,865,380		588,234	2,453,614
	1,200,000		1,200,000
	754,686		785,561
1,865,380		1,148,191	9,643,600
(1,660,031)	(1,925,726)	679,677	1,495,773
-		800,815	800,815
1,300,000	1,944,799	89,143	3,723,204
(89,143)		(384,262)	(3,723,204)
1,210,857		505,696	800,815
(449,174)	19,073	1,185,373	2,296,588
4,987,061	1,148,685	1,064,457	14,971,704
\$ 4,537,887	\$ 1,167,758	\$ 2,249,830	\$ 17,268,292

Reconciliation of the Governmental Funds Statement of Revenues, Expenditures and Changes in Fund Balance to the Statement of Activities

For the fiscal year ended June 30, 2007

Net Change in Fund Balances - Total Governmental Funds	\$ 2,296,588
Amounts reported for governmental activities in the Statement of Activities are different because:	
Depreciation expense on capital assets is reported in the Government-Wide Statement of Activities and Changes is but they do not require the use of current financial resources. Therefore, depreciation expense is not reported as e in governmental funds. (Net of internal service fund depreciation expense of \$83,773).	
Long-term compensated absences are reported in the Government-Wide Statement of Activities, but they do not re of current financial resources. Therefore, long-term compensated absences are not reported as expenditures in government. The program expenses are adjusted for the current year net change in compensated absences.	
Repayment of bond principal is an expenditure in governmental funds, but the repayment reduces long-term liable Government-Wide Statement of Net Assets.	ilities in the
Long-term debt repayments:	1,200,000
Interest expense on long-term debt is reported in the Government-Wide Statement of Activities, but they do not re of current financial resources. Therefore, interest expense is not reported as expenditures in the governmental fur following amount represents the change in accrued interest from prior year.	-
Capital asset activity, excluding internal service fund asset acquisitions.	1,042,569
Internal service funds are used by management to charge the costs of certain activities, such as insurance and fleet management, to individual funds. The net gain or loss of the internal service funds is reported with governmenta	
Change in Net Assets of Governmental Activities	\$4,107,522

See accompanying Notes to Basic Financial Statements.

## **PROPRIETARY FUNDS**

City of Clayton Statement of Net Assets Proprietary Funds June 30, 2007

Receivables:       17,144       -       17,144         Accounts       17,144       -       17,144         Interest       -       88       88         Noncurrent Assets:       -       1,356,696       1,356,696       3         Depreciable assets, net       -       1,356,696       3	
Current Assets:       \$ - \$ 12,305 \$ 12,305 \$ 3         Receivables:       17,144 - 17,144 17,1	ternal
Cash and investments       \$ - \$ 12,305 \$ 12,305 \$         Receivables:         Accounts       17,144 - 17,144	
Receivables:       17,144       - 17,144         Accounts       17,144       - 17,144         Interest       - 88       88         Noncurrent Assets:       - 1,356,696       1,356,696       3         TOTAL ASSETS       17,144       1,369,089       1,386,233       6         LIABILITIES       Current Liabilities:       - 1,369,089       1,386,233       6	
Accounts 17,144 - 17,144  Interest - 88 88  Noncurrent Assets:  Depreciable assets, net - 1,356,696 1,356,696 3  TOTAL ASSETS 17,144 1,369,089 1,386,233 6  LIABILITIES  Current Liabilities:	11,812
Interest - 88 88  Noncurrent Assets:  Depreciable assets, net - 1,356,696 1,356,696 3  TOTAL ASSETS 17,144 1,369,089 1,386,233 6  LIABILITIES  Current Liabilities:	
Noncurrent Assets:  Depreciable assets, net  - 1,356,696 1,356,696 3  TOTAL ASSETS  17,144 1,369,089 1,386,233 6  LIABILITIES  Current Liabilities:	
Depreciable assets, net         -         1,356,696         1,356,696         2           TOTAL ASSETS         17,144         1,369,089         1,386,233         6           LIABILITIES         Current Liabilities:	2,240
TOTAL ASSETS 17,144 1,369,089 1,386,233 CUrrent Liabilities:	
LIABILITIES Current Liabilities:	69,271
Current Liabilities:	83,323
Accounts payable 7,290 1,223 8,513	
	959
Other payables 78 5,795 5,873	-
Deposits payable - 5,500 5,500	
Due to other funds 10,896 - 10,896	-
Insurance claims payable	19
TOTAL LIABILITIES 18,264 12,518 30,782	978
NET ASSETS	
Investment in capital assets, net of related debt - 1,356,696 1,356,696	69,271
	13,074
TOTAL NET ASSETS \$ (1,120) \$ 1,356,571 \$ 1,355,451 \$ 6	82,345

See accompanying Notes to Basic Financial Statements.

		Major Enterp	nds						
Cc		Community Gym		Endeavor Hall		Total		Governmental Activities Internal Service Funds	
OPERATING REVENUES									
Charges for current services	\$	36,545	\$	20,735	\$	57,280	\$	84,595	
TOTAL OPERATING REVENUES		36,545		20,735		57,280		84,595	
OPERATING EXPENSES									
Personnel		15,791	7,689		23,480		-		
General and administrative		20,710		11,238		31,948		4,636	
Depreciation		-		35,565		35,565		83,773	
TOTAL OPERATING EXPENSES		36,501		54,492		90,993		88,409	
OPERATING INCOME (LOSS)		44		(33,757)		(33,713)		(3,814)	
NONOPERATING REVENUES (EXPENSES)									
Investment income (loss)		(777)		404		(373)		14,572	
TOTAL NONOPERATING REVENUES (EXPENSES)		(777)		404		(373)		14,572	
CHANGE IN NET ASSETS BEFORE CAPITAL CONTRIBUTIONS		(733)		(33,353)		(34,086)		10,758	
Capital contributions						<u>-</u>		59,724	
CHANGE IN NET ASSETS		(733)		(33,353)		(34,086)		70,482	
NET ASSETS:	,d								
Beginning of fiscal year, as restated (See Note 12)		(387)		1,389,924		1,389,537		611,863	
End of fiscal year	\$	(1,120)	\$	1,356,571	\$	1,355,451	\$	682,345	

	_	Major Enterprise Funds						
	_	Community Gym		Endeavor Hall	No.	Total		Governmental Activities Internal Service Funds
CASH FLOWS FROM OPERATING ACTIVITIES: Cash received from customers/other funds Cash payments to suppliers for goods and services Cash payment to employees for services Net cash provided (used) by operating activities	\$	35,105 (18,537) (15,791) 777	\$	20,735 (10,792) (7,689) 2,254	\$	55,840 (29,329) (23,480) 3,031	\$	84,595 (8,871) (1,672) 74,052
CASH FLOWS FROM CAPITAL FINANCING ACTIVITIES: Cash paid for capital acquisitions Capital Contributions Net cash provided (used) by capital financing activities	-	-	-	-				(148,407) 59,724 (88,683)
CASH FLOWS FROM INVESTING ACTIVITIES: Investment income received Net cash provided (used) by investing activities	-	(777) (777)	-	352 352		(425) (425)		16,139 16,139
Net increase (decrease) in cash and cash equivalents		0		2,606		2,606		1,508
CASH AND CASH EQUIVALENTS:								
Fiscal year end June 30, 2006 Fiscal year end June 30, 2007	\$ =	(a)	\$_	9,699 12,305	\$	9,699 12,305	\$	310,304 311,812
RECONCILIATION OF OPERATING INCOME (LOSS) TO NET CASH PROVIDED (USED) BY OPERATING ACTIVITIES								
Operating income (loss)  Adjustments to reconcile operating income (loss) to net cash provided (used) by operating activities:	\$_	44	\$_	(33,757)	\$	(33,713)	\$.	(3,814)
Depreciation Changes in operating assets and liabilities:		5		35,565		35,565		83,773
Accounts receivable Accounts payable Other payables Deposits payable		1,440 (1,573) (11)		156 1,130 200		1,440 (1,417) 1,119 200		- - -
Due to other funds Insurance claims payable		877				877		(5,907)
Unearned revenue Total adjustments	-	733	-	(1,040) 36,011		(1,040) 36,744		77,866
Net cash provided (used) by operating activities	\$ =	777	\$=	2,254	\$	3,031	\$ =	74,052

## FIDUCIARY FUNDS

Agency Funds are custodial in nature (assets equal liabilities) and do not involve measurements of results of operations. They are used to account for assets held in an agency capacity for others and therefore cannot be used to support the City's program.

## City of Clayton Statement of Fiduciary Net Assets Fiduciary Funds June 30, 2007

	Agency Funds	
ASSETS		
Cash and investments	\$	1,919,376
Cash and investments with fiscal agents		10,855,721
Interest receivable		1,044
Other receivables		785,971
TOTAL ASSETS		13,562,112
LIABILITIES		
Accounts payable		785,143
Interest payable		23,673
Other payables		21,233
Other deposits		964,664
Due to bondholders		11,767,399
TOTAL LIABILITIES		13,562,112
NET ASSETS	\$	-

See accompanying Notes to Basic Financial Statements.

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#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The basic financial statements of the City of Clayton, California, (City) have been prepared in conformity with generally accepted accounting principles (US GAAP) as applied to governmental agencies. The Governmental Accounting Standards Board (GASB) is the accepted standard setting body for establishing governmental accounting and financial reporting principles. The more significant of the City's accounting policies are described below.

#### A. Reporting Entity

The City of Clayton (City) is primarily a residential community nestled in the foothills of Mount Diablo in Contra Costa County, California. The City was incorporated as a municipal corporation in 1964, and encompasses four square miles with a population of 10,781.

The City operates under the Council-Manager form of government, with five elected Council members served by a full-time City Manager and staff. The City's staff of 26 full time equivalent employees, of which 11 are sworn officers in the Police Department, are under contract with the City and responsible for the following City services:

- Public Safety The City provides 24-hour police services from a central station, using trained personnel.
- Streets and Roads The City builds and maintains its streets, curbs, gutters and related public property using City
  employees. Major projects may be contracted to reduce costs.
- In addition, the City employs a varying number of seasonal personnel for maintenance.

Component units are legally separate organizations for which the elected officials of the primary government are financially accountable. In addition, component units can be other organizations for which the primary government's exclusion would cause the reporting entity's financial statements to be misleading or incomplete.

The following is a brief review of the component units included in the accompanying basic financial statements of the City:

<u>Clayton Redevelopment Agency (Agency)</u> was established pursuant to the State of California Health and Safety Code Section 33000. The agency is responsible for the rehabilitation and economic revitalization of certain areas within the City.

The criteria used in determining the scope of the reporting entity are based on the provisions of GASB Statement No. 14, *The Financial Reporting Entity* as further amended by GASB Statement No. 39. The City is the primary government unit. Component units are those entities which are financially accountable to the primary government, either because the City appoints a voting majority of the component unit's board, or because the component unit will provide a financial benefit or impose a financial burden on the City. The Agency has been accounted for as a "blended" component unit of the City. Despite being legally separate, this entity is so intertwined with the City that it is, in substance, part of the City's operations. Accordingly, the balances and transactions of this component unit are reported within the funds of the City.

#### A. Reporting Entity, Continued

The following specific criteria were used in determining that the Agency was a blended component unit:

- The members of the City Council also act as the governing bodies of the Agency.
- The Agency is managed by employees of the City. A portion of the City's salary and overhead expenses is billed to the Agency each year.
- The City and the Agency are financially interdependent. The City makes loans to the Agency to use for redevelopment purposes. Property tax revenues of the Agency are used to repay the loans to the City.

Detailed financial statements are available for the Agency from the City's Finance Department.

#### B. Basis of Accounting and Measurement Focus

The accounts of the City are organized on the basis of funds, each of which is considered a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, fund equity, revenues, and expenditures or expenses as appropriate. Government resources are allocated to and accounted for in individual funds based upon the purpose for which they are to be spent and the means by which spending activities are controlled.

#### **Government-Wide Financial Statements**

The government-wide financial statements include a Statement of Net Assets and a Statement of Activities. These statements present summaries of governmental and business type activities for the City, the primary government. Fiduciary activities of the City are not included in these statements.

These financial statements are presented on an "economic resources" measurement focus and the accrual basis of accounting. Accordingly, all of the City's assets and liabilities, including capital assets and related infrastructure assets and long-term liabilities, are included in the accompanying Statement of Net Assets. The Statement of Activities presents changes in net assets.

Under the accrual basis of accounting, revenues are recognized in the period in which they are earned while expenses are recognized in the period in which the liability is incurred.

Certain types of transactions are reported as program revenues for the City in three categories:

- Charges for services
- Operating grants and contributions
- Capital grants and contributions

# City of Clayton Notes to Basic Financial Statements June 30, 2007

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, Continued

#### B. Basis of Accounting and Measurement Focus, Continued

#### Government-Wide Financial Statements, Continued

Certain eliminations have been made as prescribed by GASB Statement No. 34 in regards to interfund activities, payables and receivables. All internal balances in the Statement of Net Assets have been eliminated in the Statement of Activities; internal service fund transactions have been eliminated. However, those transactions between governmental and business-type activities have not been eliminated. The following interfund activities have been eliminated:

- Due to/from other funds
- Transfers in/out
- Advances to/from other funds

#### Governmental Fund Financial Statements

Governmental fund financial statements include a Balance Sheet and a Statement of Revenues, Expenditures and Changes in Fund Balances for all major governmental funds and non-major funds aggregated. An accompanying schedule is presented to reconcile and explain the differences in net assets as presented in these statements to the net assets presented in the government-wide financial statements. The City has presented all major funds that met the applicable criteria.

All governmental funds are accounted for on a spending or "current financial resources" measurement focus and the modified accrual basis of accounting. Accordingly, only current assets and current liabilities are included on the Balance Sheet. The Statement of Revenues, Expenditures and Changes in Fund Balances present increases (revenue and other financing sources) and decreases (expenditures and other financing uses) in net current assets. Under the modified accrual basis of accounting, revenues are recognized in the accounting period in which they become both measurable and available to finance expenditures of the current period.

Revenues are recorded when received in cash, except those revenues subject to accrual (generally 60 days after year-end) are recognized when due. The primary revenue sources, which have been treated as susceptible to accrual by the City, are property tax, sales tax, intergovernmental revenues and other taxes. Expenditures are recorded in the accounting period in which the related fund liability is incurred.

Deferred revenues arise when potential revenues do not meet both the "measurable" and "available" criteria for recognition in the current period. Deferred revenues also arise when the government receives resources before it has a legal claim to them, as when grant monies are received prior to incurring qualifying expenditures. In subsequent periods when both revenue recognition criteria are met or when the government has a legal claim to the resources, the deferred revenue is removed from the balance sheet and revenue is recognized.

The Reconciliation of the Fund Financial Statements to the Government-Wide Financial Statements is provided to explain the differences created by the integrated approach of GASB Statement No. 34.

#### B. Basis of Accounting and Measurement Focus, Continued

#### Government-Wide Financial Statements, Continued

The City has the following major funds:

<u>General Fund</u> - This fund is the general operating fund of the City. It is used to account for all financial resources except those that are required to be accounted for in another fund.

<u>Clayton Redevelopment Agency Capital Projects Fund</u> - This fund accounts for the projects funded through the property tax increment generated with the project area.

<u>Capital Improvement Projects Fund</u> - This accounts for the projects identified in the capital improvement program funded by various federal and state grants as well as through transfers from the General Fund.

<u>Clayton Redevelopment Agency Debt Service Fund</u> - This fund accounts for the 1993, 1996 A, and the 1999 Tax Allocation Bonds debt service payments.

<u>Clayton Redevelopment Agency Low/Mod Fund</u> - This accounts for the low and moderate income housing projects funded through a mandatory 20% set aside of the property tax increment.

#### **Proprietary Fund Financial Statements**

Proprietary fund financial statements include a Statement of Net Assets, a Statement of Revenues, Expenses and Change in Fund Net Assets, and a Statement of Cash Flows for all proprietary funds.

Internal service funds are presented in these statements. However, internal service balances and activities have been combined with the governmental activities in the government-wide financial statements.

Proprietary funds are accounted for using the "economic resources" measurement focus and the accrual basis of accounting. Accordingly, all assets and liabilities (whether current or noncurrent) are included on the Statement of Net Assets. The Statement of Revenues, Expenses and Changes in Fund Net Assets presents increases (revenues) and decreases (expenses) in total net assets. Under the accrual basis of accounting, revenues are recognized in the period in which they are earned while expenses are recognized in the period in which liability is incurred.

Operating revenues in the proprietary funds are those revenues that are generated from the primary operations of the fund. All other revenues are reported as nonoperating revenues. Operating expenses are those expenses that are essential to the primary operations of the fund. All other expenses are reported as nonoperating expenses.

The City has the following major enterprise funds:

<u>Community Gym</u> - This fund accounts for all activities located at the Community Gym and managed by the YMCA. <u>Endeavor Hall</u> - This fund accounts for all activities related to use of the facility. The primary use has been for Wedding Receptions.

The City has the following internal service funds:

<u>Capital Replacement</u> - This fund accounts for the operation, maintenance, and replacement of the City vehicles and equipment.

# City of Clayton Notes to Basic Financial Statements June 30, 2007

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, Continued

#### B. Basis of Accounting and Measurement Focus, Continued

<u>Self-Insurance Liability</u> - This fund accounts for the administration of the City's self-insurance programs, payment of worker's compensation and liability claims payments.

#### Fiduciary Fund Financial Statements

Fiduciary fund financial statements include a Statement of Fiduciary Net Assets. The City's fiduciary funds represent agency funds, which are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations. The agency funds are accounted for using the accrual basis of accounting.

#### C. Use of Restricted and Unrestricted Net Assets

When an expense is incurred for purposes for which both restricted and unrestricted net assets are available, the City's policy is to apply restricted net assets first.

#### D. Cash and Investments

The City pools cash and investments from all funds for the purpose of increasing income through investment activities. Highly liquid money market investments with maturities of one year or less at time of purchase are stated at amortized cost. All other investments are stated at fair value. Market value is used as fair value for those securities for which market quotations are readily available.

Interest income on investments is allocated to the funds on the basis of average month-end cash and investment balances.

The City reviews and refines its Investment Policy (Policy) annually, with the most recent revision in July 2002. The Policy states that the primary investment objective is safety with investments being legally permitted and sufficiently liquid to meet forecasted needs. Maximization of interest earnings is a secondary objective. Further, the Policy states that the City Treasurer has the ultimate responsibility to protect, preserve and maintain cash and investments. The Policy also established internal controls and reporting requirements. The Policy stipulates "Permitted Investments and Limitation on Investments."

The City invests in the California Local Agency Investment Fund ("LAIF"), which is part of the Pooled Money Investment Account operated by the California State Treasurer. LAIF funds are invested in high quality money market securities and are managed to insure the safety of the portfolio. A portion of LAIF's investments are in structured notes and asset-backed securities.

LAIF determines fair value on its investment portfolio based on market quotations for these securities where market quotations are readily available, and on amortized cost or best estimate for those securities where market value is not readily available.

In accordance with GASB Statement No. 31, highly liquid money market investments with maturities of one year or less at time of purchase are stated at amortized cost. All other investments are stated at fair value. Market value is used as fair value for those securities for which market quotations are readily available.

#### D. Cash and Investments, Continued

In accordance with GASB Statement No. 40, *Deposit and Investment Disclosures (Amendment of GASB No.3)*, certain disclosure requirements, if applicable, for Deposits and Investment Risks are specified in the following areas:

- Interest Rate Risk
- Credit Risk
  - Overall
  - Custodial Credit Risk
  - Concentrations of Credit Risk

In addition, other disclosures are specified including use of certain methods to present deposits and investments, highly sensitive investments, credit quality at year-end and other disclosures.

#### E. Land Held for Resale

The Agency has acquired a parcel of land on Center Street and Stranahan Circle as part of its primary purpose to develop or redevelop City properties. The property is being carried at the lower of cost or net realizable value.

#### F. Capital Assets

Capital assets are valued at historical cost or estimated historical cost if actual historical cost was not available. Donated fixed assets are valued at their estimated fair value on the date donated. City policy has set the capitalization threshold for reporting infrastructure at \$100,000; all other capital assets are set at \$5,000. Depreciation is recorded on a straight-line basis over estimated useful lives of the assets as follows:

Buildings	50 years
Improvements other than buildings	20 - 75 years
Machinery and equipment	5 - 10 years
Infrastructure	20 - 75 years

In June 1999, the Governmental Accounting Standards Board (GASB) issued Statement No. 34 which requires the inclusion of infrastructure capital assets in local governments' basic financial statements. In accordance with GASB Statement No. 34, the City has included all infrastructure into the current basic financial statements.

The City defines infrastructure as the basic physical assets that allow the City to function. The assets include streets, park lands, and buildings. Each major infrastructure system can be divided into subsystems. For example, the street system can be subdivided into pavement, curb and gutters, sidewalks, medians, streetlights, landscaping and land. These subsystems were not delineated in the basic financial statements. The appropriate operating department maintains information regarding the subsystems.

#### F. Capital Assets, Continued

Interest accrued during capital assets construction, if any, is capitalized for the business-type and proprietary funds as part of the asset cost.

For all infrastructure systems, the City elected to use the Basic Approach as defined by GASB Statement No. 34 for infrastructure reporting. The City commissioned an appraisal of City owned infrastructure and property as of June 30, 2003. This appraisal determined the original cost, which is defined as the actual cost to acquire new property in accordance with market prices at the time of first construction/acquisition.

Original costs were developed in one of three ways: (1) historical records; (2) standard unit costs appropriate for the construction/acquisition date; or (3) present cost indexed by a reciprocal factor of the price increase from the construction/acquisition date to the current date. The accumulated depreciation, defined as the total depreciation from the date of construction/acquisition to the current date on a straight line, unrecovered cost method was computed using industry accepted life expectancies for each infrastructure subsystem. The book value was then computed by deducting the accumulated depreciation from the original cost.

#### G. Long-Term Liabilities

#### **Government-Wide Financial Statements**

Long-term debt and other financial obligations are reported as liabilities in the appropriate activities.

Bond premiums and discounts, as well as issuance costs, are deferred and amortized over the life of the bonds using the straight-line method. Bonds payable are reported net of the applicable premium or discount. Issuance costs are reported as deferred charges.

#### **Fund Financial Statements**

The Governmental Fund Financial Statements do not present long-term debt, which are shown in the Reconciliation of the Governmental Funds Balance Sheet to the Government-Wide Statement of Net Assets.

Governmental funds recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financial sources. Premiums received on debt issuance are reported as other financing sources while discounts on debt issuance reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

Proprietary Fund Financial Statements use the same principles as those used in the Government-Wide Financial Statements.

#### H. Compensated Absences

#### **Government-Wide Financial Statements**

Compensated absences are recorded as incurred and the related expenses and liabilities are reported in the appropriate activity.

#### H. Compensated Absences, Continued

#### **Fund Financial Statements**

In governmental funds, compensated absences are recorded as expenditures in the years paid, as it is the City's policy to liquidate any unpaid compensated absences at June 30 from future resources, rather than currently available financial resources. Compensated absence includes vacation and sick leaves. It is the policy of the City to pay 100% of the accumulated vacation leave when an employee retires or terminates.

#### I. Net Assets / Fund Balances

#### **Government-Wide Financial Statements**

In the Government-Wide Financial Statements, net assets are classified in the following categories:

<u>Invested in Capital Assets, Net of Related Debt</u> - This amount consists of capital assets net of accumulated depreciation and reduced by outstanding debt that attributed to the acquisition, construction, or improvement of the assets.

<u>Restricted Net Assets</u> - This amount is restricted by external creditors, grantors, contributors, or laws or regulations of other governments.

<u>Unrestricted Net Assets</u> - This amount is all net assets that do not meet the definition of "invested in capital assets, net of related debt" or "restricted net assets."

#### **Fund Financial Statements**

Governmental fund balances represent the net current assets of each fund. Net current assets generally represent a fund's cash and receivables, less its liabilities. Portions of a fund's balance may be reserved or designated for future expenditures.

Reserves are restrictions placed by outside entities, such as other governments, which restrict the expenditures of the reserved funds to the purpose intended by the entity which provided the funds. The City cannot modify or remove these restrictions or reserves.

#### I. Property Taxes

Property tax revenues are recognized in the fiscal year for which the tax and assessment is levied. The County of Contra Costa (County) levies, bills and collects property taxes and special assessments for the City. The County remits the entire amount levied and handles all delinquencies, retaining interest and penalties. Secured and unsecured property taxes are levied on July 1 based on January 1 assessed valuation and are payable in two installments, becoming delinquent on December 10 and April 10.

#### K. Use of Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions. These estimates and assumptions affect the reported amounts of assets and liabilities and the disclosure of contingent assets and liabilities. In addition, estimates affect the reported amount of revenues and expenses/expenditures. Actual results could differ from these estimates and assumptions.

#### L. Interfund Balances/Internal Balances

Outstanding balances between funds are reported as due to and due from other funds. These are generally repaid within the following fiscal year.

Any residual balances outstanding between the governmental activities and business-type activities are reported in the Government-Wide Financial Statements as "internal balances."

#### M. Implementation of New GASB Pronouncements

In the fiscal year ended June 30, 2007, the City did not adopt any new accounting standards.

#### 2. CASH AND INVESTMENTS

Statement of Net Assets:	
Cash and investments	\$ 15,272,653
Restricted cash and investments	1,507,387
Statement of Fiduciary Net Assets:	
Cash and investments	1,919,376
Cash and investments with fiscal agents	10,855,721
Total	\$ 29,555,137
Cash and investments as of June 30, 2007 consist of the following:	
Cash on hand	\$ 1,000
Deposits with financial institutions	1,201,360
Investments	 28,352,777
Total	\$ 29,555,137
Total	\$ 29,555,137

#### 2. CASH AND INVESTMENTS, Continued

## Investments Authorized by the California Government Code and the City's Investment Policy

The table below identifies the investment types that are authorized for the City of Clayton by the California Government Code (or the City's investment policy, where more restrictive). The table also identifies certain provisions of the California Government Code (or the City's investment policy, where more restrictive) that address interest rate risk, credit risk, and concentration of credit risk. This table does not address investments of debt proceeds held by bond trustee that are governed by the provisions of debt agreements of the City, rather than the general provisions of the California Government Code or the City's investment policy.

Authorized Investment Type	Maximum Maturity	Maximum Percentage of Portfolio	Maximum Investment in One Issuer
Local Agency Agency Investment Fund (State Pool)	N/A	\$40 million	\$40 million
U.S. Treasury Obligations	5 years	None	None
U.S. Government Agency Issues	5 years	20%	None
Insured Deposits with Banks and Savings and Loans	N/A	None	None
Negotiable Time Certificates of Deposit	5 years	None	None
Medium Term Corporate Bonds	5 years	20%	None

#### Investments Authorized by Debt Agreements

Investment of debt proceeds held by trustees is governed by provisions of the debt agreements, rather than the general provisions of the California Government Code or the City's investment policy. The table below identifies the investment types that are authorized for investments held by trustee. The table also identifies certain provisions of these debt agreements that address interest rate risk, credit risk, and concentration of credit risk.

Authorized Investment Type	Maximum Maturity	Maximum Percentage of Portfolio	Maximum Investment in One Issuer
Local Agangy Agangy Investment Fund (State Peal)	N/A	\$40 million	\$40 million
Local Agency Agency Investment Fund (State Pool) U.S. Treasury Obligations	,	None	None
U.S. Government Agency Issues	5 years 5 years	20%	None
Insured Deposits with Banks and Savings and Loans	N/A	None	None
Negotiable Time Certificates of Deposit	5 years	None	None
Medium Term Corporate Bonds	5 years	20%	None

#### 2. CASH AND INVESTMENTS, Continued

#### Disclosures Relating to Interest Rate Risk

Investment of debt proceeds held by bond trustees are governed by provisions of the debt agreements, rather than the general provisions of the California Government Code or the City's investment policy. The investments are restricted to securities which will by their terms mature not later than the date the Agency estimates the moneys represented by the particular investment will be needed for withdrawal from such fund. Moneys invested in a reserve account shall be invested in Investment Securities which will by their terms mature prior to the date which is the final maturity date of the bonds.

	Remaining maturity (in Months)											
Investment Type		Totals		12 Months or Less		13 to 24 Months		25-60 Months	Mo	ore Than 60 Months		
Local Agency Investment Fund	\$	9,959,927	\$	9,959,927	\$	-	\$	-	\$	-		
U.S. Government Securities		3,619,315		753,986		399,908		2,465,421				
Time Deposits		2,410,434		932,099		1,186,738		291,597				
Held by Bond Trustees:												
Money Market Funds		2,130,656		2,130,656								
U.S. Government Securities		5,526,445		5,526,445								
Clayton CFD 1990-1		4,706,000		187,000		203,000		685,000		3,631,000		
Totals	\$	28,352,777	\$	19,490,113	\$	1,789,646	\$	3,442,018	\$	3,631,000		

#### Disclosures Relating to Credit Risk

Generally, credit risk is the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. This is measured by the assignment of a rating by a nationally recognized statistical rating organization. Presented below is the minimum rating required by (where applicable) the California Government Code, the City's investment policy, or debt agreements, and the actual rating as of fiscal year end for each investment type.

				Rating as of Fiscal Year End						
		Minimum Legal	Exempt From				Not			
Investment Type	Amount	Rating	Disclosure	AAA	AA	A	Rated			
Local Agency Investment Fund	\$ 9,959,927	N/A	\$ -	\$ -	\$ -	\$ -	\$ 9,959,927			
U.S. Government Securities	3,619,315			3,619,31	5					
Time Deposits	2,410,434	N/A					2,410,434			
Held by Bond Trustees:										
Money Market Funds	2,130,656			2,130,65	6					
U.S. Government Securities	5,526,445			5,526,44	5					
Clayton CFD 1990-1	4,706,000	N/A					4,706,000			
Total	\$ 28,352,777		\$ -	\$ 11,276,41	6 \$ -	\$	\$ 17,076,361			

#### 2. CASH AND INVESTMENTS, Continued

#### Concentration of Credit Risk

The investment policy of the City contains limitations on the amount that can be invested in any one issuer. There are no investments that represent 5% or more of total City investments.

#### **Custodial Credit Risk**

Custodial credit risk for deposits is the risk that, in the event of the failure of a depository financial institution, a government will not be able to recover its deposits or will not be able to recover collateral securities that are in the possession of an outside party. The custodial credit risk for investments is the risk that, in the event of the failure of the counterpary (e.g. broker-dealer) to a transaction, a government will not be able to recover the value of its investment or collateral securities that are in the possession of another party. The California Government Code and the City's investment policy do not contain legal or policy requirements that would limit the exposure to custodial credit risk for deposits or investments, other than the following provision for deposits. The California Government Code requires that a financial institution secure deposits made by state or local governmental units by pledging securities in an undivided collateral pool held by a depository regulated under state law (unless so waived by the governmental unit). The fair value of the pledged securities in the collateral pool must equal at least 110% of the total amount deposited by the public agencies. California law also allows financial institutions to secure City deposits by pledging first trust deed mortgage notes having a value of 150% of the secured public deposits.

#### **Investments in State Investment Pool**

The City is a voluntary participant in the Local Agency Investment Fund (LAIF) that is regulated by the California Government Code under the oversight of the Treasurer of the State of California. The fair value of the City's investment in this pool is reported in the accompanying financial statements at amounts based upon the City's pro-rata share of the fair value provided by LAIF for the entire LAIF portfolio (in relation to the amortized cost of that portfolio). The balance available for withdrawal is based on the accounting records maintained by LAIF, which are recorded on an amortized cost basis.

# City of Clayton Notes to Basic Financial Statements June 30, 2007

#### 3. RECEIVABLE

Notes Receivables

As of June 30, 2007, notes receivable consisted of the following:

	I	Notes Receivable
Major Funds:		
RDA Capital Project Fund:		
Loans to Assessment Districts.	\$	353,122
RDA Low/Mod Capital Projects Fund:		
Professional Apartment Management Inc.		2,713,200
Eden Housing Inc. (formerly Peace Grove)		567,000
Second Mortgage Program		226,240
Total notes receivable	\$	3,859,562

The Agency has provided assistance to special assessment districts within the City, to fund repairs and improvements. There are three districts which received loans from the Agency. As of June 30, 2007, the outstanding balance of the loans was \$353,122.

On September 21, 1999, the Agency made a loan to the Professional Apartment Management, Inc. ("PAM") in the amount of \$750,000, at a non-interest bearing rate, to construct and develop an affordable senior assisted living center on the site known as "Diamond Terrace." The note is secured by the Deed of Trust. The Agency loaned an additional \$1,286,000 on October 24, 2001. On December 1, 2003, PAM began drawing on a \$2,000,000 loan from the Agency in the amount of \$200,000 annually. The principal balance is payable commencing on October 1, 2005 through October 1, 2030. As of June 30, 2007, the outstanding balance of the loan was \$2,713,200.

On October 13, 1992, the Agency made a loan to the Peace Grove, Inc. in the amount of \$567,000, at a non-interest bearing rate, for the purchase of land for a redevelopment and housing project for low-income mental health system clients. The loan is secured by the Deed of Trust. The principal balance is payable on December 18, 2052. As of June 30, 2007, the outstanding balance of the loan was \$567,000.

The Agency participates in a second mortgage assistance program, whereby qualified applicants are loaned money for a "silent second" down payment to purchase a home in the Stranahan Development within the City. There are nine individual loans outstanding. As of June 30, 2007, the outstanding balance of the loans was \$226,240

#### 4. INTERFUND TRANSACTIONS

#### A. Due To, Due From

At June 30, 2007, the City had the following short-term interfund receivables and payables:

		Governmen	tal /	Activities		Business-Type		
<b>DUE FROM</b>	I	Redevelopment	Non-major					
	Agencies					Community		
		Debt Service		Funds	_	Gym		Total
Governmental								
Activities:								
General Fund	\$	337,220	\$_	160,325	\$_	10,896	\$_	508,441
Total	\$	337,220	\$_	160,325	\$	10,896	\$_	508,441

The City of Clayton has loaned from the General Fund to the Redevelopment Agency Debt Service Fund \$337,220, to assist in paying expenditures for debt service. The loan is expected to be paid in full within the following year. Other interfund activity resulted from temporary reclassifications made at June 30, 2007 to cover cash shortfalls.

#### B. Interfund Transfers

At June 30, 2007, the City had the following transfers:

TRANSFERS OUT RDA Capital Projects	- \$-	General Fund 255,000	\$ Capital Improvement 1,000,000	\$ RDA Debt Service 1,944,799	\$ Non-major Governmental Funds	\$	Total 3,199,799
RDA Low & Moderate Income Housing		50,000	*	*			50,000
Capital Improvements Fund Non-major		-	-	-	89,143		89,143
Governmental Funds	-	84,262	300,000			-	384,262
Total	\$_	389,262	\$ 1,300,000	\$ 1,944,799	\$ 89,143	\$_	3,723,204

The Redevelopment Agency transferred \$1,944,799 from the capital projects fund to the debt service fund for the current debt service payments.

#### 4. INTERFUND TRANSACTIONS, Continued

#### B. Interfund Transfers, Continued

The City transferred \$389,262 into the General Fund from the RDA Capital Projects fund (\$255,000), from Low/Moderate Income Housing Fund (\$50,000), and Non-major Governmental Funds \$84,262 to reimburse the City for administrative expenses. In addition, the Agency transferred \$1,000,000 to the City Capital Improvement Fund for various capital projects.

#### C. Advance to other funds

On June 17, 1999 the Agency purchased a parcel of land for \$475,000, from the City. In exchange for the parcel of land the Agency issued a note in the amount of \$475,000 to the City. The principal amount is payable on or before January I, 2023. As of June 30, 2007 the outstanding balance of the note was \$475,000.

On September 30, 2004 the City transferred \$35,000 into the Development Impact Fees Fund to provide funding necessary to retain a consultant to prepare a sewer master plan for the potential annexation that is currently being processed by the City. It is the City's intent to recover the sewer master plan fees upon annexation. Additional funding by the City in the amount of \$25,000 was advanced to the Development Impact Fees Fund on May 17, 2005. As of June 30, 2007, the outstanding balance of the advance was \$60,000.

#### 5. CAPITAL ASSETS

#### A. Government-Wide Financial Statements

At June 30, 2007, the City's capital assets consisted of the following:

	Governmental Activities		Business - Type Activities	Total
Nondepreciable Assets:				
Land	\$ 1,138,520	\$	-	\$ 1,138,520
Construction in progress	 387,705		-	387,705
Total nondepreciable assets	1,526,225			1,526,225
Depreciable Assets:				
Buildings	5,346,032		1,400,744	6,746,776
Improvements	2,017,597		151,004	2,168,601
Machinery and equipment	828,913			828,913
Infrastructure	25,643,564			25,643,564
Total depreciable assets	33,836,106		1,551,748	35,387,854
Total accumulated depreciation	(10,346,816)		(195,052)	(10,541,868)
Depreciable assets, net	 23,489,290	,	1,356,696	24,845,986
Total governmental activities capital assets, net	\$ 25,015,515	\$	1,356,696	\$ 26,372,211

# 5. CAPITAL ASSETS, Continued

# A. Government-Wide Financial Statements, Continued

The following is a summary of capital assets for governmental activities:

	_	Balance July 1, 2006	_	Additions		Deletions	_	Transfers	Prior Period Adjustments	_	Balance June 30, 2007
Nondepreciable Assets:											
Land	\$	1,245,135	\$	242,072	\$	(348,687)	\$	-	\$ -	\$	1,138,520
Construction in progress		132,573	_	800,497	_		_	(553,391)	8,026	_	387,705
Total nondepreciable assets		1,377,708		1,042,569	_	(348,687)		(553,391)	8,026		1,526,225
Depreciable Assets:											
Buildings		5,346,032		-		-		-			5,346,032 🗸
Improvements		2,168,599		-		-		-	(151,002)		2,017,597
Machinery and equipment		697,121		148,407		(16,615)		-	-		828,913
Infrastructure		25,090,173						553,391			25,643,564
Total depreciable assets		33,301,925		148,407		(16,615)		553,391	(151,002)		33,836,106
Accumulated depreciation:											
Buildings		(1,279,993)		(106,757)		12		4	-		(1,386,750)
Improvements		(877,022)		(50,436)		-		-	45,093		(882,365)
Machinery and equipment		(392,482)		(83,773)		16,615		-	-		(459,640)
Infrastructure		(7,283,522)		(334,539)		-		-			(7,618,061)
Total accumulated depreciation		(9,833,019)		(575,505)		16.618			45,093		(10,346,816)
Depreciable assets, net		23,468,906		(427,098)		-		553,391	(105,909)		23,489,290
Total governmental activities	•									•	
capital assets, net	\$	24,846,614	\$ _	615,471	\$ =	(348,687)	\$	<u>-</u>	\$ (97,883)	\$ =	25,015,515

Depreciation expense was charged to functions/programs of the primary government as follows:

Public Works and Facilities	\$ 32,375
General support	503,445
Police	39,685
Total depreciation expense - governmental activities	\$ 575,505

The following is a summary of capital assets for business-type activities:

	 Balance July 1, 2006	-	Additions	_	Prior Period Adjustments	_	Balance June 30, 2007
Depreciable Assets:							
Buildings	\$ 1,400,744	\$	-	\$	-	\$	1,400,744
Improvements					151,004		151,004 /
Total depreciable assets	 1,400,744		-		151,004		1,551,748
Accumulated Depreciation	(114,394)		(35,565)		(45,093)		(195,052)
Depreciable assets, net	 1,286,350		(35,565)		105,911		1,356,696
Total business-type activities capital assets, net	\$ 1,286,350	\$_	(35,565)	\$ =	105,911	\$ =	1,356,696

#### 5. CAPITAL ASSETS, Continued

#### A. Government-Wide Financial Statements, Continued

Business-type activities depreciation expenses for capital assets for the year ended June 30, 2007 were as follows:

Endeavor hall	\$ 35,565
Total depreciation expense	\$ 35,565

#### B Fund Financial Statements

The Governmental Fund Financial Statements do not present General Government Capital Assets, which are shown in the Reconciliation of the Governmental Funds Balance Sheet to the Government-Wide Statement of Net Assets.

The capital assets of the enterprise funds in the Proprietary Fund Financial Statements are the same as those shown in the business-type activities of the Government-Wide Financial Statements. Internal Service Funds' capital assets are combined with governmental activities.

#### 6. LONG-TERM DEBT

The following is a summary of long-term debt transactions during the fiscal year ended June 30, 2007:

	Beginning Balance						Ending Balance	Amounts Due Within One		Amounts Due in More Than
Description	July 1, 2006		Additions		Reductions		June 30, 2007	Year		One Year
Governmental Activities:										
1993 Tax Allocation Bonds	\$ 3,015,000	\$	-	\$	(720,000)	\$	2,295,000	\$ 90,000	\$	2,205,000
1996 Refund Tax Allocation Bonds	5,850,000		-		(265,000)		5,585,000	280,000		5,305,000
1999 Tax Allocation Bonds	6,350,000			_	(215,000)	_	6,135,000	225,000		5,910,000
Total governmental activities	\$ 15,215,000	\$_		\$_	(1,200,000)	\$ _	14,015,000	\$ 595,000	\$=	13,420,000

#### 1993 Tax Allocation Bonds

1993 Tax Allocation Bonds in the principal amount of \$4,905,000 were issued on December 17, 1993 by the Agency. Principal payments are payable on August 1 of each year. Interest payments are payable semi-annually on February 1 and August 1. Bonds maturing after August 1, 2003 are subject to call on any interest payment date at par, plus a premium of 1 % to 2% of the principal amount. On August 1, 2006 the City called bonds totaling \$665,000. The bonds are special obligations of the Agency and are secured by the Agency's tax increment revenues. The annual debt service requirements to amortize the 1993 Tax Allocation Bonds outstanding at June 30, 2007, were as follows:

#### 6. LONG-TERM DEBT, Continued

#### 1993 Tax Allocation Bonds, Continued

Fiscal Year Ending	5				
June 30,	_	Principal	_	Interest	Total
2008	\$	90,000	\$	124,045	\$ 214,045
2009		60,000		120,175	180,175
2010		70,000		116,568	186,568
2011		70,000		112,683	182,683
2012		75,000		108,659	183,659
2013-2017		335,000		475,584	810,584
2018-2022		520,000		334,398	854,398
2023-2025		1,075,000		69,850	1,144,850
Total	\$=	2,295,000	\$=	1,461,962	\$ 3,756,962

#### 1996 Series A Refunding Tax Allocation Bonds

1996 Series A Refunding Tax Allocation Bonds in the principal amount of \$7,225,000 were issued on November 16, 1996 by the Agency. Principal payments are payable on August 1 of each year. Interest payments are payable semi-annually on February 1 and August 1. Bonds maturing after August 1, 2009 are subject to call on any interest payment date at par, plus a premium 1 % to 2% of the principal amount. The bonds are special obligations of the Agency and are secured by the Agency's tax increment revenue.

The annual debt service requirements to amortize the 1996 Refunding Tax Allocation Bonds outstanding at June 30, 2007, were as follows:

Fiscal Year Ending			
June 30,	Principal	Interest	Total
2008	\$ 280,000	\$ 294,900	\$ 574,900
2009	295,000	280,448	575,448
2010	305,000	264,995	569,995
2011	325,000	248,453	573,453
2012	340,000	230,745	570,745
2013-2017	2,000,000	840,290	2,840,290
2018-2021	2,040,000	226,556	2,266,556
Total	\$ 5,585,000	\$ 2,386,387	\$ 7,971,387

#### 6. LONG-TERM DEBT, Continued

#### 1999 Tax Allocation Bonds

1999 Issue Tax Allocation Bonds in the principal amount of \$7,460,000 were issued on June 15, 1999 by the Agency. Principal payments are payable on August 1 of each year. Interest payments are payable semi-annually on February 1 and August 1. The bonds are special obligations of the Agency and are secured by the Agency's tax increment revenues.

The annual debt service requirements to amortize the 1999 Tax Allocation Bonds outstanding at June 30, 2007, were as follows:

Fiscal Year Ending			
June 30,	Principal	Interest	Total
2008	\$ 225,000	\$ 291,633	\$ 516,633
2009	235,000	282,085	517,085
2010	245,000	271,883	516,883
2011	255,000	260,878	515,878
2012	270,000	248,920	518,920
2013-2017	1,540,000	1,035,938	2,575,938
2018-2022	1,950,000	606,500	2,556,500
2023-2025	1,415,000	108,384	1,523,384
Total	\$ 6,135,000	\$ 3,106,221	\$ 9,241,221

# Compensated Absences

Compensated absences include vacation and sick leave. It is the policy of the City to pay 100% of the accumulated vacation leave when an employee retires or terminates. The City recognizes the liability for its compensated absences in the governmental activities. The following is a summary of compensated absences transactions during the fiscal year ended June 30, 2007:

	1	Beginning						Ending
		Balance						Balance
	J	uly 1, 2006	A	dditions	Deletions			June 30, 2007
Compensated Absences	\$	99,322	\$	89,292	\$	(63,727)	\$_	124,887

#### 7. NON-CITY OBLIGATIONS

#### Middle School Community Facilities District- Original Issue \$6,400,000

Middle School Community Facilities District Bonds in the principal amount of \$6,400,000 were issued on September 2, 1990 by the City. Principal payments are payable on September 2 of each year. Interest payments are payable semi-annually on March 2 and September 2. The bonds are non city obligations and are secured by facility district revenue. As of June 30, 2007 the outstanding balance of the non-city bond obligation was \$5,065,000.

#### 7. NON-CITY OBLIGATIONS, Continued

#### Clayton Station Community Facilities District- Original Issue \$1,269,000

Clayton Station Community Facilities District Bonds in the principal amount of \$1,269,000 million were issued on September 2, 2000 by the City. Principal payments are payable on September 2 of each year. Interest payments are payable semi-annually on March 2 and September 2. The bonds are non city obligations and are secured by facility district revenue. As of June 30, 2007 the outstanding balance of the non-city bond obligation was \$857,000.

#### Lydia Lane Sewer Assessment District-Original Issue \$228,325

Lydia Lane Sewer Assessment District Bonds in the principal amount of \$228,325 were issued on August 5, 2002 by the City. Principal payments are payable on September 2, of each year. Interest payments are payable semi-annually on March 2 and September 2. The bonds are non city obligations and are secured by sewer assessment district revenue. As of June 30, 2007 the outstanding balance of the non-city bond obligation was \$213,325.

#### Clayton Financing Authority 2007 Special Tax Revenue Refunding Bonds-Original Issue \$5,060,000

Refunding bonds were issued on May 17, 2007 by the Clayton Financing Authority in the principal amount of \$5,060,000 to assist the City of Clayton to refund the Authority's 1997 Special Tax Revenue Refunding Bonds (the "1997 Bonds"), finance the acquisition and construction of certain public capital improvements (the Project), establish a reserve fund for the Bonds (funded part in cash and part from a reserve fund surety bond), and to pay the costs of issuance of the Bonds. Principal payments are payable on September 2, of each year. Interest payments are payable semi-annually on March 2 and and September 2. The bonds are non city obligations and are secured by revenues received by the Authority as the result of the payment of debt service on the Community School Local Obligations. As of June 30, 2007, the outstanding balance of the non-city bond obligation was \$5,060,000.

#### 8. OTHER FUND DISCLOSURES

#### A. Expenditures over Appropriations

No funds had an excess of expenditures over appropriations in the current fiscal year.

#### B.. Deficit Fund Balances

At June 30, 2007, the funds below had the following deficit fund balance or net assets:

	Deficit			
Non Major Governmental Funds				
Storm water Treatment District	\$	2,384		
Downtown Park CFD		936		
<b>Total Governmental Funds</b>	\$	3,320		
		Deficit		
Proprietary Fund				
Community Gym	\$	1,120		
Total Proprietary Fund	\$	1,120		

#### 8. OTHER FUND DISCLOSURES, Continued

#### B.. Deficit Fund Balances, continued

The deficit in the Proprietary and Governmental funds are expected to be recovered from future charges for services and/or other revenues.

#### RISK MANAGEMENT

The City participates in the Municipal Pooling Authority of Northern California (MPA), a joint powers agreement between nineteen cities, which provides insurance coverage for liability, auto, property and workers' compensation claims. Claims liabilities are accrued when it is probable that a loss has occurred and the amount of that loss can be reasonably estimated. The MPA covers claims in an amount up to \$15,000,000. The City has a deductible of \$5,000 per claim for liability cases and no deductible for workers' compensation claims. Once the City's deductible is met, the MPA becomes responsible for payment of all claims. The MPA is self-insured up to \$1,000,000 per claim and has excess coverage to a maximum of \$25,000,000.

The MPA is governed by a board consisting of representatives from each member municipality. The Board controls the operations of the MPA including selection of management, approval of operating budgets, and is independent of any influence by member municipalities beyond their representation on the Board.

The City's general liability premium payments to the MPA in the amount of \$62,682 for fiscal year 2006-2007 are in accordance with formulas established by the Authority. Actual surpluses or losses are shared according to a formula developed from overall loss costs and spread to member entities on a percentage basis after a retrospective rating.

The City has had no settlements which exceeded insurance coverage during fiscal year ending June 30, 2007.

Estimates of incurred, but not reported, liability claims are included in the City's claims estimates and based upon historical experiences as calculated by the MPA.

During the year, the City received a dividend from the MPA based on results of prior year's activities.

At June 30, 2006 (most recent), the MPA's audited condensed financial information showed:

Total assets	\$ 52,048,407
Total liabilities	\$ 33,315,508
Total equities	\$ 18,732,899
Total revenues	\$ 16,192,010
Total expenses	\$ 11,713,095
Revenues over expenses	\$ 4,478,915

Detailed financial information may be obtained from the MPA.

Municipal Pooling Authority of California 1911 San Miguel Drive, Suite 200 Walnut Creek, CA 94596

#### 10. PUBLIC EMPLOYEE RETIREMENT SYSTEM

<u>Plan Description</u> - The City contributes to the California Public Employees Retirement System (PERS), an agent multiple-employer public employee defined benefit pension plan. PERS provides retirement and disability benefits, annual cost-of-living adjustments and death benefits to plan members and beneficiaries. PERS acts as a common investment and administrative agent for participating public entities within the State of California. Benefit provisions and all other requirements are established by state statute and City ordinance. Copies of PERS' annual financial report may be obtained from their Executive Office located at 400 P Street, Sacramento, California 95814.

<u>Funding Policy</u> - Active plan members are required by state statute to contribute 7% for miscellaneous and 9% for safety employees of their annual covered salary. The City makes the contributions required of City employees on their behalf and for their account, which amounted to \$133,957 for the year ended June 30, 2007.

The City as employer is required to contribute an actuarially determined payment that is reflected as a percentage of annual covered payroll for miscellaneous and safety employees.

Annual Pension Cost - For fiscal year 2006-07 the City's annual pension costs of \$529,049 for PERS was equal to the City's required contribution. The required contribution was determined as a part of the June 30, 2004, actuarial valuation using the entry age method. The actuarial assumptions included (a) 7.75% investment rate of return (net of administrative expenses), (b) projected salary increases that range from 3.25% to 14.45% for miscellaneous and 3.25% to 15% for safety employees depending on age, service, and type of employment, and (c) 3.25% per year cost-of-living adjustments for retirees. Both (a) and (b) included an inflation component of 3%. The actuarial value of PERS assets was determined using techniques that smooth the effects of short-term volatility in the market value of investments over a three year period. In order to dampen the effect of short term market fluctuations on employer contribution rates, the asset smoothing technique is used. First an Expected Value of Assets is computed by bringing forward the prior year's Actuarial Value of Assets and the contributions received and benefits paid during the year at the assumed actuarial rate of return. The Actuarial Value of Assets is then computed as the Expected Value of Assets plus one-fifteenth of the difference between the actual Market Value of Assets and the Expected Value of Assets as of the valuation date. However in no case will the Actuarial Value of Assets be less than 80% nor greater than 120% of the actual Market Value of Assets.

	Annual Pension	% of APC	Net Pension
_	Cost (APC)	Contributed	Obligation
\$	312,799	100%	-
\$	398,766	100%	±
\$	518,568	100%	-
\$	529,049	100%	*
		Cost (APC) \$ 312,799 \$ 398,766 \$ 518,568	Cost (APC)         Contributed           \$ 312,799         100%           \$ 398,766         100%           \$ 518,568         100%

#### 11. CONTINGENCIES

The City participates in several federal and state grant programs. These programs have been audited by the City's independent auditors in accordance with the provisions of the federal Single Audit Act, as amended, and applicable state requirements. No cost disallowances were proposed as a result of these audits. However, these programs are still subject to further examination by the grantors and the amount, if any, of expenditures which may be disallowed by the granting agencies cannot be determined at this time. The City expects such amounts, if any, to be immaterial.

#### 11. CONTINGENCIES, Continued

The City is a defendant in a few lawsuits and claims which have arisen in the normal course of business. While substantial damages are alleged in some of these actions, their outcome cannot be predicted with certainty. In the opinion of the City Attorney, these actions, when finally adjudicated, will not have a material adverse effect on the financial position of the City.

#### 12. PRIOR PERIOD ADJUSTMENTS

#### A. Government-Wide Statements

During the fiscal year 2007, the City made an accounting adjustment to record an investment in a non-city obligation which was purchased during the prior year and to reclassify governmental type activities to fiduciary type activities, since the nature of the type of activity had changed to that of an agency. This resulted in the following adjustments.

		Accounting Adjustments								
	Net Assets							Net Assets		
	ä	s Previously		Capital				as		
		Reported		Assets		Accruals		Restated		
Governmental Activities:										
Net assets	\$	28,565,595	\$	(97,883)	\$_	47,177	\$_	28,514,889		
Total governmental activities	\$_	28,565,595	\$	(97,883)	\$_	47,177	\$_	28,514,889		

The prior period adjustment for the Governmental activities (government wide basis) is less than the adjustment for the Governmental funds (fund basis) because a number of the accruals implemented on the fund basis in the current year were already being done on the government wide basis. Thus the adjustment to the Governmental activities (government wide basis) is significantly less than the adjustment to the Governmental funds (fund basis).

				Accounting				
				Adjustments				
	Net Assets					Net Assets		
	as Previously			Capital		as		
	Reported			Assets		Restated		
Business Type Activities:								
Net assets	\$	1,283,626	\$	105,911	\$	1,389,537		
Total Business Type activities	\$	1,283,626	\$	105,911	\$	1,389,537		

#### B. Fund Financial Statements

During the fiscal year 2007, the City made an accounting adjustment to record an investment in a non-city obligation which was purchased during the prior year. The City also elected to reclassify four Special Revenue Funds to Agency funds, since the nature of the type of fund activity had changed to that of an agency fund. This resulted in the following adjustments.

# 12. PRIOR PERIOD ADJUSTMENTS, Continued

				Accounting	A	djustments		
		Fund Balance						Fund
		as Previously		4		Reclassify		Balance as
	-	Reported	8	 Accruals		Funds	_	Restated
Governmental Funds:								
Major Funds								
General Fund	\$	3,992,363	\$	62,492	\$	-	\$	4,054,855
RDA Capital Projects		500,547		(499,093)		-		1,454
RDA Low/Moderate Capital Projects		6,651,784		(2,936,592)		-		3,715,192
Non-major Fund								
Gas Tax		47,342		20,930		_		68,272
				 Accounting	, A	djustments		
		Fund Balance						Fund
		as Previously						Balance as
		Reported		Accruals		Capital Assets		Restated
Proprietary Funds:							-	
Major Funds								
Endeavor Hall	\$	1,284,013	\$	2	\$	105,911	\$	1,389,924

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#### 1. BUDGETARY PRINCIPLES

The City follows these procedures in establishing the budgetary data reflected in the financial statements:

- By June 30, the City Manager submits to the City Council a proposed operating budget for the year commencing July 1. The operating budget includes proposed expenditures and the means of financing them. Continuing appropriations are rebudgeted by the City Council as part of the adoption of subsequent year's budgets.
- Public hearings are conducted to obtain taxpayer comments.
- The budget is legally enacted through passage of a resolution during a City Council meeting in the month of June.
- The City Manager is authorized to transfer budgeted amounts within an activity, within any fund; however, any revisions that alter the total expenditures of any fund must be approved by the City Council.
- Formal budgeting is employed as a management control device during the year for the general, certain special revenue
  and debt service funds. The Presley Settlement special revenue fund is not budgeted. There are not budget to actual
  schedules presented for those special revenue funds that were reclassified to fiduciary funds since no budgets were
  adopted.
- Budgets for the general, certain special revenue and debt service funds are adopted on a basis consistent with generally accepted accounting principles (US GAAP).
- Budgets for capital projects funds are adopted on a project-life basis.

Budgeted amounts are as originally adopted or as amended by the City Council. Budget amendments were not material in relation to the original appropriations.

Under encumbrance accounting, purchase orders, contracts and other commitments for expenditures are recorded to reserve that portion of the applicable appropriation. Encumbrance accounting is employed as an extension of formal budgetary accounting. Since encumbrances do not yet constitute expenditures or liabilities, encumbrances outstanding at year-end are reported as reservations of fund balances.

City of Clayton Budgetary Comparison Schedule General Fund For the fiscal year ended June 30, 2007

	Budget	Final Budget	Actual	Variance from Final Budget Positive (Negative)
REVENUES				
Property taxes	\$ 1,691,885	\$ 1,691,885	\$ 1,789,092	\$ 97,207
Sales tax	293,515	293,515	241,218	(52,297)
Permits, licenses and fees	343,967	343,967	348,490	4,523
Fines, forfeitures and penalties	95,800	95,800	106,067	10,267
From other agencies	71,700	71,700	138,948	67,248
Motor vehicle in-lieu fees	63,000	63,000	73,086	10,086
Other in-lieu fees	216,410	216,410	216,206	(204)
Franchise fees	317,000	317,000	358,350	41,350
Service charges	51,000	51,000	60,157	9,157
Use of money and property	143,000	143,000	232,016	89,016
Other revenue	27,525	27,525	49,984	22,459
TOTAL REVENUES	3,314,802	3,314,802	3,613,614	298,812
EXPENDITURES				
Legislative	66,369	68,667	53,195	15,472
Administrative	772,330	801,169	795,035	6,134
Community services and facilities	463,549	789,914	486,772	303,142
Economic development	266,414	383,992	279,544	104,448
General support	151,181	151,181	136,644	14,537
Police	1,719,871	1,749,787	1,681,905	67,882
Library	157,449	158,080	129,153	28,927
Engineering	111,900	111,900	88,179	23,721
TOTAL EXPENDITURES	3,709,063	4,214,690	3,650,427	564,263
REVENUES OVER (UNDER) EXPENDITURES	(394,261)	(899,888)	(36,813)	863,075
		-, -		
OTHER FINANCING SOURCES (USES)				
Proceeds from sale of capital assets	5,000	5,000		5,000
Transfers in	389,262	518,694	389,262	(129,432)
TOTAL OTHER FINANCING SOURCES (USES)	394,262	523,694	389,262	(134,432)
REVENUES AND OTHER FINANCING SOURCES OVER (UNDER) EXPENDITURES AND OTHER FINANCING USES	\$ 1	\$ (376,194)	352,449	\$ 8,643
FUND BALANCE:				
Beginning of fiscal year			4,054,855	
End of fiscal year			\$ 4,407,304	

# City of Clayton

# Required Supplementary Information, Continued

For the year ended June 30, 2007

#### PENSION TREND ANALYSIS

## Miscellaneous Employees

								Unfunded
				Entry Age	Unfunded			(Overfunded)
Actuarial		Actuarial		Actuarial	(Overfunded)			Liability as a
Valuation		Value of		Accrued	Actuarial	Funded	Covered	Percentage of
Date		Assets		Liability	Accrued Liability	 Ratio	Payroll	Covered Payroll
June 30, 2002	\$	2,110,738	\$	2,087,211	\$ (23,527)	101.1%	\$ 830,128	(2.8)%
CalPERS Risk Pool	Infor	mation (See note	belo	w)				
June 30, 2003		2,372,879,034		2,596,966,545	224,087,511	91.4%	725,020,458	30.9%
June 30, 2004		2,460,944,656		2,746,095,668	285,151,012	89.6%	743,691,970	38.3%
June 30, 2005		2,588,713,000		2,891,460,651	302,747,651	89.5%	755,046,679	40.1%
June 30, 2006		2,492,226,176		2,754,396,608	262,170,432	90.5%	699,897,835	37.5%

#### Safety Employees

								Unfunded
					Unfunded			(Overfunded)
Actuarial		Actuarial		Entry Age	(Overfunded)			Liability as a
Valuation		Value of	Α	ctuarial Accrued	Actuarial	Funded	Covered	Percentage of
Date		Assets		Liability	Accrued Liability	Ratio	Payroll	Covered Payroll
June 30, 2002	\$	3,410,898	\$	4,196,102	\$ 785,204	81.3%	\$ 600,546	130.7%
CalPERS Risk Pool	Info	mation (See note	belov	N)				
June 30, 2003		1,045,895,860		1,248,172,736	202,276,876	83.8%	154,384,703	131.0%
June 30, 2004		1,026,500,742		1,252,474,736	225,973,994	82.0%	154,903,754	145.9%
June 30, 2005		1,105,298,221		1,325,510,754	220,212,533	83.4%	161,446,071	136.4%
June 30, 2006		1,252,059,468		1,473,284,852	221,225,384	85.0%	177,088,890	124.9%

As of the actuarial valuation date of June 30, 2003, the City's miscellaneous and safety plans became part of a CalPERS Risk Pool for employers with less than 100 active plan members. The schedules of funding progress presented above starting the fiscal year ending June 30, 2003, are for the whole pool and not that of the City individually.

# **SUPPLEMENTAL INFORMATION**

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# MAJOR CAPITAL PROJECTS FUNDS

	Final Budget	Actual	Variance from Final Budget Positive (Negative)
REVENUES			
Property taxes	\$ 3,652,005	\$ 4,178,767	\$ 526,762
Program income	-	617	617
Use of money and property	15,287	(13,841)	(29,128)
TOTAL REVENUES	3,667,292	4,165,543	498,251
EXPENDITURES			
Planning and development	655,049	620,599	34,450
Interest and fiscal charges	30,875	30,875	34,430
interest and fiscal charges	30,073	30,073	
TOTAL EXPENDITURES	685,924	651,474	34,450
REVENUES OVER (UNDER) EXPENDITURES	2,981,368	3,514,069	532,701
OTHER FINANCING SOURCES (USES)			
Transfers out	(3,199,799)	(3,199,799)	<u> </u>
TOTAL OTHER FINANCING SOURCES			
(USES)	(3,199,799)	(3,199,799)	
REVENUES AND OTHER FINANCING			
SOURCES OVER (UNDER) EXPENDITURES			
AND OTHER FINANCING USES	\$ (218,431)	314,270	\$ 532,701
FUND BALANCE:			
Beginning of fiscal year		1,454	
End of fiscal year		\$ 315,724	

# City of Clayton Budgetary Comparison Schedule Capital Improvements Fund For the fiscal year ended June 30, 2007

	Final Budget	 Actual	Fin F	ance from al Budget Positive (egative)
REVENUES				
Use of money and property	\$ -	\$ 205,349	\$	205,349
TOTAL REVENUES		 205,349		205,349
EXPENDITURES				
Landscape maintenance	4,625,160	1,865,380		2,759,780
TOTAL EXPENDITURES	4,625,160	1,865,380		2,759,780
REVENUES OVER (UNDER) EXPENDITURES	(4,625,160)	 (1,660,031)		2,965,129
OTHER FINANCING SOURCES (USES) Transfers in Transfers out	1,100,000	 1,300,000 (89,143)		200,000 (89,143)
TOTAL OTHER FINANCING SOURCES (USES)	1,100,000	 1,210,857	-	110,857-
REVENUES AND OTHER FINANCING SOURCES OVER (UNDER) EXPENDITURES AND OTHER FINANCING USES FUND BALANCE:	\$ (3,525,160)	(449,174)	\$	3,075,986
Beginning of fiscal year		4,987,061		
End of fiscal year		\$ 4,537,887		

	Final Budget	Actual	Variance from Final Budget Positive (Negative)		
REVENUES					
Property taxes	\$ 913,001	\$ 1,044,692	\$ 131,691		
Program income	<u> </u>	84,300	84,300		
Use of money and property	122,199	158,222	36,023		
TOTAL REVENUES	1,035,200	1,287,214	252,014		
EXPENDITURES					
Planning and development	169,139	362,617	(193,478)		
TOTAL EXPENDITURES	169,139	362,617	(193,478)		
REVENUES OVER (UNDER) EXPENDITURES	866,061	924,597	58,536		
OTHER FINANCING SOURCES (USES)					
Transfers out	(50,000)	(50,000)			
TOTAL OTHER FINANCING SOURCES (USES)	(50,000)	(50,000)			
REVENUES AND OTHER FINANCING					
SOURCES OVER (UNDER) EXPENDITURES AND OTHER FINANCING USES	\$ 816,061	874,597	\$ 58,536		
FUND BALANCE:		,			
Beginning of fiscal year		3,715,192			
End of fiscal year		\$ 4,589,789			

# MAJOR DEBT SERVICE FUND

	Final Budget	Actual	Variance from Final Budget Positive (Negative)
REVENUES			
Use of money and property	\$ 39,000	\$ 39,785	\$ 785
TOTAL REVENUES	39,000	39,785	785
EXPENDITURES			
Community services and facilities	10,825	10,825	-
Principal	1,200,000	1,200,000	₩
Interest and fiscal charges	772,974	754,686	18,288
TOTAL EXPENDITURES	1,983,799	1,965,511	18,288
REVENUES OVER (UNDER) EXPENDITURES	(1,944,799)	(1,925,726)	19,073
OTHER FINANCING SOURCES (USES)	=	4 0 4 4 700	
Transfers in	1,944,799	1,944,799	
TOTAL OTHER FINANCING SOURCES (USES)	1,944,799	1,944,799	
REVENUES AND OTHER FINANCING SOURCES OVER (UNDER) EXPENDITURES AND OTHER FINANCING USES	\$ -	19,073	\$ 19,073
FUND BALANCE:	- · · ·	25,070	
FUND DALANCE:			
Beginning of fiscal year		1,148,685	
End of fiscal year		\$ 1,167,758	

## NON-MAJOR GOVERNMENTAL FUNDS

#### Non-Major Special Revenue Funds:

Special Revenue Funds are used to account for revenues derived from specific revenue sources. These funds are required by State statute or ordinance to finance particular functions or activities of government. The City's various special revenue funds are:

Gas Tax - accounts for taxes raised under Street and Highway Code Sections 2106, 2107 and 2107.5, used for the maintenance and construction of City streets.

*Clayton Landscape Maintenance* - accounts for assessments collected to maintain arterial landscaping and open space within the City.

Oakhurst Geological Hazard Abatement District - accounts for assessments collected from Oakhurst parcels to provide preventive maintenance measures within the district to mitigate potential landslides and other hazardous geological conditions within the district.

Street Lighting - accounts for assessments collected to maintain residential street lighting.

*Stormwater Assessment -* accounts for assessments collected to comply with the National Pollution Discharge Elimination System.

*Measure C* - accounts for a \$0.05 sales tax approved by voters in 1988 to provide transportation and street improvements, a growth management process, and a regional planning process to address quality of life

Stormwater District Special Assessment - this fund was formed to provide a mechanism for the levying of private development (property) benefit assessments to fund the cost of inspections, maintenance and capital improvements related to the stormwater treatment requirements imposed upon the City by the Regional Water Quality Control Board as part of the City's General Stormwater Discharge Permit.

*Grants* - accounts for grants received for specific programs and projects.

Presley Settlement - accounts for litigation settlement received for specific programs and projects.

Clayton Downtown Park (CFD 2006-1) - accounts for assessments collected for operation and maintenance of a new downtown park..

#### Non-Major Capital Projects Fund:

Capital Projects Funds are used to account for financial resources to be used for the acquisition or construction of major capital facilities other than those financed by proprietary funds. The following represents the City's non-major capital projects fund:

Clayton Development Impact Fees - accounts for projects funded with the Development Impact Fees.

#### Non-Major Debt Service Fund:

Debt Service Funds are used to account for financial resources to be used for the accounting of debt instruments other than those financed by proprietary funds. The following represents the City's non-major debt service fund:

Clayton Financing Authority - accounts for a projects related to the Financing Authority.

City of Clayton Combining Balance Sheet Non-Major Capital Projects Funds June 30, 2007

	Special Revenue										
	Stree	Treat		rmwater nent District sessment	Stormwater Assessment			Presley ettlement			
ASSETS											
Cash and investments	\$	142,495	\$	-	\$	139,890	\$	287,995			
Accounts receivable Interest receivable		1 022				1 000		2.062			
Interest receivable		1,022			-	1,002		2,062			
TOTAL ASSETS	\$	143,517	\$		\$	140,892	\$	290,057			
LIABILITIES AND FUND BALANCES											
LIABILITIES											
Accounts payable	\$	8,277	\$	-	\$	482	\$	-			
Other payables		-		15		-		-			
Due to other funds				2,369		-		-			
Advance from other funds		-				-		-			
TOTAL LIABILITIES		8,277	~	2,384		482		-			
FUND BALANCES											
Reserved for:											
Encumbrances		5,857				~		-			
Capital projects		100.000		(2.004)		- 440 440		-			
Special projects Debt service		129,383		(2,384)		140,410		290,057			
Unreserved, designated for:		-		-		-		<i>5</i> 0			
Contingencies		-				-		_			
TOTAL FUND BALANCES		135,240		(2,384)		140,410		290,057			
TOTAL LIABILITIES AND FUND BALANCES	\$	143,517	\$	_	\$	140,892	\$	290,057			

				 Special 1	Rev	enue						Capital Projects
Ge I Ab	akhurst eological Hazard patement District	M	leasure C	Grants	Gas Tax		Gas Tax Downtow. CFD		Clayton Landscape Maintenance		De	Clayton velopment npact Fees
\$	10,595 - 82	\$	- 209,883 -	\$ 316,326 4,258 2,265	\$	205,818 20,838 1,472	\$	-	\$	175,916 - 1,262	\$	211,102 - 1,489
\$	10,677	\$	209,883	\$ 322,849	\$	228,128	\$		\$	177,178	\$	212,591
\$	2,366 - - - - 2,366	\$	1,122 157,027 - 158,149	\$ 1,791 - - - - 1,791	\$	6,170 - - - - 6,170	\$	929 - 936	\$	72,826 3,897 - - - 76,723	\$	60,000
	8,311 -		- - 51,734 - -	- 304,449 - 16,609		84,019 - 137,939 -		- - (936) -		7,328 - 93,127 -		11,753 140,838 - -
	8,311		51,734	 321,058	_	221,958		(936)		100,455		152,591
\$	10,677	\$	209,883	\$ 322,849	\$	228,128	\$		\$	177,178	\$	212,591

(Continued)

#### City of Clayton Combining Balance Sheet (Continued) Non-Major Capital Projects Funds June 30, 2007

Debt Service

	F	Clayton Financing Authority			
ASSETS					
Cash and investments	\$	825,439	\$	2,315,576	
Accounts receivable	Ψ	-	Ψ	234,979	
Interest receivable		5,897		16,553	
		-,		,	
TOTAL ASSETS	\$	831,336	\$	2,567,108	
LIABILITIES AND FUND BALANCES					
LIABILITIES					
Accounts payable	\$		\$	91,912	
Other payables	Ψ		Ψ	5,041	
Due to other funds		_		160,325	
Advance from other funds		_		60,000	
The variety from other failed				00,000	
TOTAL LIABILITIES				317,278	
FUND BALANCES					
Reserved for:					
Encumbrances		÷		108,957	
Capital projects		-		140,838	
Special projects		-		1,152,090	
Debt service		831,336		831,336	
Unreserved, designated for:					
Contingencies		2		16,609	
TOTAL FUND BALANCES		831,336		2,249,830	
TOTAL LIABILITIES AND FUND BALANCES	\$	831,336	\$	2,567,108	

Combining Statement of Revenues, Expenditures and Changes in Fund Balances Non-Major Governmental Funds For the fiscal year ended June 30, 2007

#### Special Revenue

	Street Lighting Stormwater Treatment District Assessment		Stormwater Assessment		Presley Settlement		
REVENUES							
Special assessments	\$	125,445	\$ -	\$	88,510	\$	-
From other agencies		=	2		-		-
Service charges		-	-		-		-
Use of money and property		6,259	(113)		5,381		13,854
TOTAL REVENUES		131,704	(113)		93,891		13,854
EXPENDITURES							
General Government							
Economic development		-	-		-		15
Highway and streets		110,055	450		51,513		1,900
Landscape maintenance		-	-		-		-
TOTAL EXPENDITURES		110,055	450		51,513		1,900
REVENUES OVER (UNDER) EXPENDITURES		21,649	(563)		42,378		11,954
OTHER FINANCING SOURCES (USES)							
Proceeds from sale of capital assets		-	_		<u>.</u>		-
Transfers in		-	-		-		-
Transfers out		(9,000)	-		(31,605)		-
TOTAL OTHER FINANCING SOURCES (USES)		(9,000)	-		(31,605)		-
REVENUES AND OTHER FINANCING SOURCES OVER (UNDER) EXPENDITURES AND OTHER FINANCING USES		12,649	(563)		10,773		11,954
FUND BALANCES:							
Beginning of fiscal year, as restated (see Note 12)		122,591	(1,821)		129,637		278,103
End of fiscal year	\$	135,240	\$ (2,384)	\$	140,410	\$	290,057

			 Special l	Rev	enue				Capital Projects
(	Oakhurst Geological Hazard Abatement District	Measure C	Grants		Gas Tax	Downtown Park CFD	Clayton Landscape Maintenance		Clayton Development Impact Fees
\$	30,328	\$ 209,844	\$ 339,053	\$	27,881 301,444	\$	\$ 551,314	\$	-
	1,359	(498)	13,204		7,555	(35)	5,613		63,121 7,828
	31,687	209,346	352,257		336,880	(35)	556,927	-	70,949
	75,490	2,032	152,867		165,650	-			
		-	-		-	901	587,333		-
	75,490	2,032	152,867		165,650	901	587,333		
	(43,803)	207,314	199,390		171,230	(936)	(30,406)		70,949
	- - (6,000)	(204,000)			89,143 (106,687)	-	- - (26,970)		-
	(6,000)	(204,000)			(17,544)	-	(26,970)		
	(49,803)	3,314	199,390		153,686	(936)	(57,376)		70,949
	58,114	48,420	121,668		68,272		157,831		81,642
\$	8,311	\$ 51,734	\$ 321,058	\$	221,958	\$ (936)	\$ 100,455	\$	152,591

(Continued)

Combining Statement of Revenues, Expenditures and Changes in Fund Balances (Continued) Non-Major Governmental Funds For the fiscal year ended June 30, 2007

#### Debt Service

	Fina	ayton ancing hority	Total
REVENUES			
Special assessments	\$	~	\$ 823,478
From other agencies		-	850,341
Service charges		-	63,121
Use of money and property		30,521	90,928
TOTAL REVENUES		30,521	1,827,868
EXPENDITURES			
General Government			
Economic development		22	228,357
Highway and streets		-	331,600
Landscape maintenance		-	588,234
TOTAL EXPENDITURES		-7	1,148,191
REVENUES OVER (UNDER) EXPENDITURES		30,521	679,677
OTHER FINANCING SOURCES (USES)			
Proceeds from sale of capital assets		800,815	800,815
Transfers in		-	89,143
Transfers out		-	(384,262)
TOTAL OTHER FINANCING SOURCES (USES)		800,815	505,696
REVENUES AND OTHER FINANCING SOURCES OVER (UNDER) EXPENDITURES AND OTHER FINANCING USES		831,336	1,185,373
FUND BALANCES:			
Beginning of fiscal year, as restated (see Note 12)		-	1,064,457
End of fiscal year	\$	831,336	\$ 2,249,830

# City of Clayton Budgetary Comparison Schedule Special Revenue Fund Street Lighting Fund For the fiscal year ended June 30, 2007

Fina	l Budget		Variance from Final Budget Positive (Negative)		
\$	125,962	\$	125,445	\$	(517)
	2,500		6,259		3,759
	128,462		131,704		3,242
	126,571		110,055		16,516
	126,571		110,055		16,516
	1,891		21,649		19,758
	(9,000)		(9,000)		-
	(9,000)		(9,000)		-
\$	(7 109)		12 649	\$	19,758
Ψ	(.,,10,,)		12,012	4	257.00
			122,591		
		\$	135,240		
		2,500 128,462 126,571 126,571 1,891 (9,000) (9,000)	\$ 125,962 \$ 2,500 128,462 126,571 126,571 1,891 (9,000) (9,000) \$ (7,109)	\$ 125,962 \$ 125,445 2,500 6,259 128,462 131,704 126,571 110,055 126,571 110,055 1,891 21,649 (9,000) (9,000) (9,000) (9,000) \$ (7,109) 12,649	\$ 125,962 \$ 125,445 \$ 2,500 6,259 128,462 131,704 126,571 110,055 126,571 110,055 1,891 21,649 (9,000) (9,000) (9,000) (9,000) (9,000) \$ (7,109) 12,649 \$ 122,591

Budgetary Comparison Schedule Special Revenue Fund Stormwater Assessment Fund For the fiscal year ended June 30, 2007

	Fina	l Budget		Actual	Fina P	ance from al Budget ositive egative)	
REVENUES							
Special assessments	\$	88,358	\$	88,510	\$	152	
-	Ф		Ψ		Φ		
Use of money and property		2,405		5,381		2,976	
TOTAL REVENUES		90,763		93,891		3,128	
EXPENDITURES							
Highway and streets		64,088		51,513		12,575	
TOTAL EXPENDITURES		64,088		51,513		12,575	
REVENUES OVER (UNDER) EXPENDITURES		26,675		42,378		15,703	
OTHER FINANCING SOURCES (USES)							
Transfers out		(31,605)		(31,605)			
Transfers out		(31,003)		(31,003)		-	
TOTAL OTHER FINANCING SOURCES (USES)		(31,605)		(31,605)		-	
REVENUES AND OTHER FINANCING SOURCES OVER (UNDER) EXPENDITURES AND OTHER FINANCING USES	\$	(4,930)		10,773	\$	15,703	
FUND BALANCE:							
Beginning of fiscal year				129,637			
End of fiscal year			\$	140,410			

Budgetary Comparison Schedule Special Revenue Fund Oakhurst Geological Hazard Abatement District Fund For the fiscal year ended June 30, 2007

	Fina	Final Budget Actual			Variance from Final Budget Positive (Negative)		
REVENUES							
Special assessments	\$	30,336	\$	30,328	\$	(8)	
Use of money and property		1,506		1,359		(147)	
TOTAL REVENUES		31,842		31,687		(155)	
EXPENDITURES							
Economic development		66,162		75,490		(9,328)	
TOTAL EXPENDITURES		66,162		75,490		(9,328)	
REVENUES OVER (UNDER) EXPENDITURES		(34,320)		(43,803)		(9,483)	
OTHER FINANCING SOURCES (USES)							
Transfers out		(6,000)		(6,000)			
TOTAL OTHER FINANCING SOURCES (USES)		(6,000)		(6,000)		-	
REVENUES AND OTHER FINANCING SOURCES OVER (UNDER) EXPENDITURES AND OTHER FINANCING USES	\$	(40,320)		(49,803)	\$	(9,483)	
FUND BALANCE:							
Beginning of fiscal year				58,114			
End of fiscal year			\$	8,311			

Budgetary Comparison Schedule Special Revenue Fund Measure C Fund For the fiscal year ended June 30, 2007

	Final Budget Actual					Variance from Final Budget Positive (Negative)		
REVENUES								
From other agencies	\$	202,000	\$	209,844	\$	7,844		
Use of money and property		1,500		(498)		(1,998)		
TOTAL REVENUES		203,500		209,346		5,846		
EXPENDITURES								
Highway and streets		3,100		2,032		1,068		
TOTAL EXPENDITURES		3,100		2,032		1,068		
REVENUES OVER (UNDER) EXPENDITURES		200,400		207,314		6,914		
OTHER FINANCING SOURCES (USES) Transfers out		(204,000)		(204,000)		-		
TOTAL OTHER FINANCING SOURCES (USES)		(204,000)		(204,000)		-		
REVENUES AND OTHER FINANCING SOURCES OVER (UNDER) EXPENDITURES AND OTHER FINANCING USES FUND BALANCE:	\$	(3,600)		3,314	\$	6,914		
Beginning of fiscal year				48,420				
End of fiscal year			\$	51,734				

Budgetary Comparison Schedule Special Revenue Fund Grants Fund For the fiscal year ended June 30, 2007

	Fin	Final Budget Actual			Variance from Final Budget Positive (Negative)		
REVENUES							
From other agencies	\$	100,000	\$	339,053	\$	239,053	
Use of money and property		3,500		13,204		9,704	
TOTAL REVENUES		103,500		352,257		248,757	
EXPENDITURES							
Economic development		214,236		152,867		61,369	
		211226		150.045		(1.0(0	
TOTAL EXPENDITURES		214,236		152,867		61,369	
REVENUES OVER (UNDER) EXPENDITURES	\$	(110,736)		199,390	\$	310,126	
FUND BALANCE:							
				404 41-			
Beginning of fiscal year				121,668			
End of fiscal year			\$	321,058			

City of Clayton

Budgetary Comparison Schedule Special Revenue Fund Gas Tax Fund For the fiscal year ended June 30, 2007

	Final Budget Actual				Variance from Final Budget Positive (Negative)		
REVENUES Special assessments From other agencies Use of money and property TOTAL REVENUES	\$	25,123 260,000 500 285,623	\$	27,881 301,444 7,555 336,880	\$	2,758 41,444 7,055 51,257	
EXPENDITURES Highway and streets		283,290		165,650	÷ ,	117,640	
TOTAL EXPENDITURES REVENUES OVER (UNDER) EXPENDITURES		283,290		165,650 171,230		117,640	
OTHER FINANCING SOURCES (USES) Transfers in Transfers out		(106,687)		89,143 (106,687)		89,143 -	
TOTAL OTHER FINANCING SOURCES (USES)  REVENUES AND OTHER FINANCING		(106,687)		(17,544)		89,143	
SOURCES OVER (UNDER) EXPENDITURES AND OTHER FINANCING USES FUND BALANCE:	\$	(104,354)		153,686	\$	258,040	
Beginning of fiscal year				68,272			
End of fiscal year			\$	221,958			

Budgetary Comparison Schedule Special Revenue Fund Clayton Landscape Maintenance Fund For the fiscal year ended June 30, 2007

	Fina	l Budget	Actual	Variance from Final Budget Positive (Negative)		
REVENUES						
Special assessments	\$	552,717	\$ 551,314	\$	(1,403)	
Use of money and property		4,000	5,613		1,613	
TOTAL REVENUES		556,717	556,927		210	
EXPENDITURES						
Landscape maintenance		590,063	587,333		2,730	
TOTAL EXPENDITURES		590,063	587,333		2,730	
REVENUES OVER (UNDER) EXPENDITURES		(33,346)	(30,406)		2,940	
OTHER FINANCING SOURCES (USES)						
Transfers out		(26,970)	(26,970)		-	
TOTAL OTHER FINANCING SOURCES (USES)		(26,970)	(26,970)		-	
REVENUES AND OTHER FINANCING SOURCES OVER (UNDER) EXPENDITURES						
AND OTHER FINANCING USES	\$	(60,316)	(57,376)	\$	2,940	
FUND BALANCE:						
Beginning of fiscal year			157,831			
End of fiscal year			\$ 100,455			

## **INTERNAL SERVICE FUNDS**

Internal Service Funds account for the financing of goods or services provided by a department for other departments on a cost reimbursement basis. Funds included are:

*Capital Replacement* – This fund accounts for the operation, maintenance, and replacement of City vehicles and equipment.

*Self-Insurance Liability* – This fund accounts for the administration of the City's self-insurance program and payment of workers' compensation and liability claims.

#### City of Clayton Combining Balance Sheet Internal Service Funds June 30, 2007

	Capital Replacement		Self Insurance			Total
ASSETS						
Current Assets:						
Cash and investments	\$	133,614	\$	178,198	\$	311,812
Receivables:						
Interest		961		1,279		2,240
Noncurrent Assets:						
Depreciable assets, net		369,271		*		369,271
TOTAL ASSETS		503,846		179,477		683,323
LIABILITIES						
Current Liabilities:						
Accounts payable				959		959
Insurance claims payable				19		19
TOTAL LIABILITIES				978		978
NET ASSETS						
Invested in capital assets, net of related debt		369,271		-		369,271
Unrestricted		134,575		178,499		313,074
TOTAL NET ASSETS	\$	503,846	\$	178,499	\$	682,345

City of Clayton Statement of Revenues, Expenses, and Changes in Net Assets Internal Service Funds For the fiscal year ended June 30, 2007

	Capital Replacement		Self Insurance		Total
OPERATING REVENUES					
Charges for current services	\$	84,595	\$	\$	84,595
TOTAL OPERATING REVENUES		84,595	-		84,595
OPERATING EXPENSES					
General and administrative		1,672	2,964		4,636
Depreciation and amortization		83,773	8		83,773
TOTAL OPERATING EXPENSES		85,445	2,964		88,409
OPERATING INCOME (LOSS)		(850)	(2,964)		(3,814)
NONOPERATING REVENUES (EXPENSES)					
Investment income (loss)		5,786	8,786		14,572
TOTAL NONOPERATING REVENUES (EXPENSES)	-	5,786	8,786		14,572
CHANGE IN NET ASSETS BEFORE CAPITAL					
CONTRIBUTIONS		4,936	5,822		10,758
Capital contributions		59,724			59,724
CHANGE IN NET ASSETS		64,660	5,822		70,482
NET ASSETS:					
Beginning of fiscal year		439,186	172,677		611,863
End of fiscal year	\$	503,846	\$ 178,499	\$	682,345

#### City of Clayton Combining Statement of Cash Flows Internal Service Funds For the fiscal year ended June 30, 2007

CASH FLOWS FROM OPERATING ACTIVITIES:		Capital Replacement	_	Self-Insurance Liability		Total
Cash receipt from customers/other funds Cash payment to suppliers for good and services Cash payment to employees for services Net cash provided (used) by operating activities	\$	84,595 (1,672) 82,923	\$	(8,871) - (8,871)	\$	84,595 (8,871) (1,672) 74,052
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES	S:					
Acquisition of fixed assets Capital Contributions Net cash provided (used) by capital and related financing activities CASH FLOWS FROM INVESTING ACTIVITIES:	_	(148,407) 59,724 (88,683)	_		_	(148,407) 59,724 (88,683)
Interest received on investments  Net cash provided (used) by investing activities	_	6,753 6,753		9,386 9,386	_	16,139 16,139
Net increase (decrease) in cash and cash equivalents		993		515		1,508
CASH AND CASH EQUIVALENTS:						
Beginning of fiscal year End of fiscal year	\$ =	132,621 133,614	\$	177,683 178,198	\$ <u></u>	310,304 311,812
RECONCILIATION OF OPERATING INCOME (LOSS) TO NET CASH PROVIDED (USED) BY OPERATING ACTIVITIES:						
Operating income (loss)  Adjustments to reconcile operating income (loss) to net cash provided (used) by operating activities:	\$	(850)	\$	(2,964)	\$	(3,814)
Depreciation Changes in current assets and liabilities:		83,773				83,773
Claims liability payable Total adjustments	_	83,773		(5,907) (5,907)	_	(5,907) 77,866
Net cash provided (used) by operating activities	\$_	82,923	\$	(8,871)	\$	74,052

#### **AGENCY FUNDS**

Agency Funds are used to account for assets held by the City in a fiduciary capacity or as an agent for individuals, government entities and others.

*Deposits Fund* – represents funds held for:

Performance Deposits
Clayton Community Library Foundation Deposits
Clayton Community Gym Donation Deposits
Rental Deposits
Planning Services Deposits
Other Deposits

*Oakhurst Assessment District (Debt Service Account)* – consists of assessments accumulated to pay the obligations of the Oakhurst Assessment District on its 1998, 1989 bonds and 1997-1 bonds.

*Middle School Community Facilities District (Debt Service Account – 1990-1) –* consists of assessments accumulated to pay the obligations of the Middle School Community Facilities District on its 1990-1 Bonds.

*Clayton Station Community Facilities District (Debt Service Account - 1990-2) –* consists of assessments accumulated to pay the obligations of the Clayton Station Community Facilities District on its 1990-2 Bonds.

High Street Bridge - accounts for assessments collected to maintain bridges.

Oak Street Bridge – accounts for assessments collected to maintain bridges.

Lydia Lane Sewer Assessment – accounts for assessments to be collected for construction of a sewer system.

Oak Street Sewer Assessment – accounts for assessments to be collected for construction of a sewer system.

Statements of Changes in Assets and Liabilities

**Agency Funds** 

For the fiscal year ended June 30, 2007

Deposits	-	Balance July 1, 2006	Additions		s Deductions		_	Balance June 30, 2007
Assets:								
Cash and investments	\$	2,315,076	\$	1,156,879	\$	(2,160,502)	\$	1,311,453
Other receivables		10,598		9,430		(10,600)		9,428
Total assets	\$	2,325,674	\$	1,166,309	\$	(2,171,102)	\$	1,320,881
Liabilities:	=		=		-		=	
Accounts payable	\$	2,458	\$	354,346	\$	(346,302)	\$	10,502
Other payables		-		23,673		-		23,673
Other deposits		2,059,596		729,868		(1,824,800)		964,664
Due to bondholders		263,620		58,422			_	322,042
Total liabilities	\$_	2,325,674	\$_	1,166,309	\$	(2,171,102)	\$_	1,320,881
	-				-		_	
Oakhurst Assessment District								
Assets:								
Cash and investments	\$	218,499	\$	15,737	\$	(14,500)	\$	219,736
Other receivables	_	6,399	_	1,617	-	(6,399)	_	1,617
Total assets	\$_	224,898	\$_	17,354	\$_	(20,899)	\$_	221,353
Liabilities:	_		_					
Accounts payable	\$	-	\$	6,500	\$	(6,500)	\$	-
Due to bondholders		224,898		10,854	0-	(14,399)		221,353
Total liabilities	\$_	224,898	\$_	17,354	\$	(20,899)	\$_	221,353
	_		_		-		_	
Middlle School CFD								
Assets:								
Cash and investments	\$	773,120	\$	580,129	\$	(5,622,226)	\$	(4,268,977)
Cash and investments with fiscal agent		5,653,277		5,897,596		(981,074)		10,569,799
Other receivables	_	12,472	_	1,913		(12,471)	_	1,914
Total assets	\$_	6,438,869	\$_	6,479,638	\$_	(6,615,771)	\$_	6,302,736
Liabilities:			_		-		_	
Accounts payable	\$	-	\$	2,107	\$	-	\$	2,107
Due to bondholders		6,438,869	-	6,477,531		(6,615,711)		6,300,629
Total liabilities	\$_	6,438,869	\$_	6,479,638	\$_	(6,615,711)	\$_	6,302,736
	_		-		_			

(Continued)

City of Clayton

#### Statements of Changes in Assets and Liabilities, Continued

**Agency Funds** 

For the fiscal year ended June 30, 2007

	_	Balance Additions July 1, 2006		Deductions	_	Balance June 30, 2007		
Clayton Station CFD Assets:								
Cash and investments	\$	144,391	\$	140,067	\$	(138,860)	\$	145,598
Interest receivables	Ψ	(3,316)	Ψ	5,759	Ψ	(1,399)	Ψ	1,044
Total assets	\$	141,075	\$	145,826	\$	(140,259)	\$	146,642
Liabilities:	=		=		=		=	
Accounts payable	\$	-	\$	126,845	\$	(126,845)	\$	
Due to bondholders		141,075		18,981		(13,414)		146,642
Total liabilities	\$_	141,075	\$	145,826	\$_	(140,259)	\$	146,642
High Street Bridge Assets:								
Cash and investments	\$	(20,298)	\$	78,369	\$	(75,144)	\$	(17,073)
Other receivables	_	47,980	_	41,430		(4,070)		85,340
Total assets	\$_	27,682	\$_	119,799	\$_	(79,214)	\$_	68,267
Liabilities:	_				-		-	
Accounts payable	\$	47,980	\$	41,430	\$	(4,070)	\$	85,340
Other payables		2,606		122		(506)		2,222
Due to bondholders	_	(22,904)		78,247		(74,638)		(19,295)
Total liabilities	\$ =	27,682	\$	119,799	\$ =	(79,214)	\$ =	68,267
Oak Street Bridge Assets:								
Cash and investments	\$	(63,542)	\$	96,368	\$	(92,500)	\$	(59,674)
Other receivables		63,855	_			(15,963)		47,892
Total assets	\$_	313	\$.	96,368	\$	(108,463)	\$	(11,782)
Liabilities:	_		•		-		-	
Accounts payable	\$	63,854	\$	-	\$	(15,962)	\$	47,892
Other payables		18,506		426		(166)		18,766
Due to bondholders	_	(82,047)		95,942		(92,335)		(78,440)
Total liabilities	\$ =	313	\$	96,368	\$	(108,463)	\$	(11,782)

(Continued)

Statements of Changes in Assets and Liabilities, Continued

**Agency Funds** 

For the fiscal year ended June 30, 2007

Lydia Lane Sewer Assessment	_	Balance July 1, 2006	Additions		-	Deductions		Balance June 30, 2007
Assets:								
Cash and investments	\$	64,410	\$	23,025	\$	(20,953)	\$	66,482
Cash and investments with fiscal agent		13,490		678		(60)		14,108
Other receivables		444,571		478		(25,159)		419,890
Total assets	\$	522,471	\$_	24,181	\$	(46,172)	\$	500,480
Liabilities:			=				_	
Accounts payable	\$	443,912	\$	-	\$	(24,500)	\$	419,412
Due to bondholders		78,559		24,181		(21,672)		81,068
Total liabilities	\$	522,471	\$	24,181	\$	(46,172)	\$_	500,480
	_		_		-		_	
Oak Street Sewer Assessment								
Assets:								
Cash and investments	\$	(27,908)	\$	319,141	\$	(302,880)	\$	(11,647)
Other receivables	_	231,179	_	(2)	_	(11,289)	_	219,890
Total assets	\$_	203,271	\$_	319,141	\$_	(314,169)	\$_	208,243
Liabilities:	_		_		•		_	
Accounts payable	\$	231,179	\$	21,950	\$	(33,239)	\$	219,890
Other payables		2,178		245		(2,178)		245
Due to bondholders		(30,086)		296,946		(278,752)		(11,892)
Total liabilities	\$_	203,271	\$_	319,141	\$	(314,169)	\$_	208,243
	-		-		-		_	
CFA Clayton Financing Authority 2007								
Assets:								
Cash and investments	\$	-	\$	<b>4,</b> 540,460	\$	(6,982)	\$	4,533,478
Cash and investments with fiscal agent	_		_	4,910,600		(4,638,786)	_	271,814
Total assets	\$_	_	\$_	9,451,060	\$	(4,645,768)	\$_	4,805,292
Liabilities:	_		_		-		_	
Due to bondholders	90000	-		9,451,060		(4,645,768)		4,805,292
Total liabilities	\$_		\$_	9,451,060	\$	(4,645,768)	\$_	4,805,292
	=				-			

PARTNERS: RONALD A. LEVY, C.P.A. CRAIG A. HARIZHEIM, C.P.A. HADLEY Y. HUI, C.P.A. Consultant: ROBERT M. MOSS (Refired C.P.A.) 9107 WILSHIRE BLVD., STE. 400 BEVERLY HILLS, CA 90210 PHONE: (310) 273-2745 FAX: (310) 273-1689 FMAII: mphb@mphopos.com

## INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

The Honorable Members of the City Council of the City of Clayton Clayton, California

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Clayton, California (City) as of and for the fiscal year ended June 30, 2007 which collectively comprise the City's basic financial statements, and have issued our report thereon dated January 31, 2008. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

#### Internal Control Over Financial Reporting

In planning and performing our audit, we considered the City's internal control over financial reporting as a basis for designing auditing procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the City's internal control over financial reporting.

A control deficiency exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects City's ability to initiate, authorize, record, process, or report financial data reliably in accordance with accounting principles generally accepted in the United States of America such that, there is more than a remote likelihood that a misstatement of City's financial statements that is more than inconsequential will not be prevented or detected by City's internal control.

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A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that a material misstatement of the financial statements will not be prevent or detected by City's internal control.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in the internal control that might be significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses, as defined above.

We noted certain other matters that we reported to management of the City in a separate letter dated January 31, 2008.

#### Compliance and Other Matters

As part of obtaining reasonable assurance about whether the City's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under Government Auditing Standards.

This report is intended solely for the information and use of the City Council, management, federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

your, King & shatistins

Moss, Levy & Hartzheim, LLP Beverly Hills, California January 31, 2008

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