City of Clayton Clayton, California

Basic Financial Statements and Independent Auditors' Report

For the fiscal year ended June 30, 2010

Basic Financial Statements

June 30, 2010

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INTRODUCTORY SECTION

INDEPENDENT AUDITORS' REPORT 1

INDEPENDENT AUDITORS' REPORT 2

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Management's Discussion and Analysis For the fiscal year ended June 30, 2010

Management of the City of Clayton (the "City") provides this Management's Discussion and Analysis of the City's Basic Financial Statements for readers of the City's financial statements. This narrative overview and analysis of the financial activities of the City is for its fiscal year ended June 30, 2010. We encourage readers to consider this information in conjunction with the additional information that is furnished with the City's financial statements, which follow.

FINANCIAL HIGHLIGHTS - PRIMARY GOVERNMENT

Government -Wide Highlights

Net Assets - The assets of the City of Clayton exceeded its liabilities at the close of the most recent fiscal year by \$42,573,506. Of this amount, \$2,443,450 was reported as "unrestricted net assets" and may be used to meet the on going obligations to citizens and creditors.

Changes in Net Assets - The City's total net assets decreased by \$(231,079) in fiscal year 2010. This included a prior period adjustment of \$30,822 as described in note 13. Net assets of governmental activities decreased by \$(386,744), while net assets of business type activities increased by \$155,665.

Major Fund Highlights

Governmental Funds - As of the close of fiscal year 2010, the City's governmental funds reported a combined ending fund balance of \$18,032,575. Of this amount \$4,324,933 represents "unreserved fund balances" (or working equity) available for appropriation.

General Fund - The unreserved undesignated fund balance of the general fund on June 30, 2010 was \$4,324,933, an increase of \$8,220 from the prior fiscal year while the total fund balance including reserved funds for advances (\$535,000) and contingencies (\$250,000) reached \$5,109,933.

OVERVIEW OF THE FINANCIAL STATEMENTS

This discussion and analysis is intended to serve as an introduction to the City of Clayton's basic financial statements. The City of Clayton's basic financial statements comprise three components: 1) government-wide financial statements, 2) fund financial statements and 3) notes to the financial statements. This report also contains required supplementary information and supplemental information in addition to the basic financial statements themselves.

Government-wide Financial Statements

The *government -wide financial statements* are designed to provide readers with a broad overview of the City of Clayton's finances, in a manner similar to a private-sector business.

The *statement of net assets* presents information on all of the City of Clayton's assets and liabilities, with the difference between the two reported as *net assets*. Over time, increases or decreases in net assets may serve as a useful indicator of whether the financial position of the City of Clayton is improving or deteriorating.

Management's Discussion and Analysis For the fiscal year ended June 30, 2010

The *statement of activities* presents information showing how the City's *net assets* changed during the most recent fiscal year. All changes in net assets are reported as soon as the underlying event giving rise to the change occurs, *regardless of the timing of related cash flows*. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave).

Both of the government-wide financial statements distinguish functions of the City of Clayton that are principally supported by taxes and intergovernmental revenues (*governmental activities*) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (*business-type activities*). The governmental activities of the City of Clayton include general government, public safety, public works, parks and library. The business-type activities of the City of Clayton include the Community Gym and Endeavor Hall.

Fund Financial Statements

A *fund* is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City of Clayton, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the City of Clayton can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

Governmental Funds

Governmental funds are used to account for essentially the same functions reported as *governmental activities* in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on *near-term inflows and outflows of spendable resources*, as well as on *balances of spendable resources* available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for *governmental funds* with similar information presented for *governmental activities* in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between *governmental funds* and *governmental activities*.

The City of Clayton maintains seventeen individual governmental funds. Information is presented separately in the government funds balance sheet and in the governmental funds statement of revenues, expenditures, and changes in fund balances for the General Fund, RDA Capital Projects Fund, RDA Low/Moderate Capital Projects Fund, Capital Improvements Fund, and RDA Debt Service Fund, all of which are considered to be major funds.

Management's Discussion and Analysis For the fiscal year ended June 30, 2010

Proprietary Funds

The City of Clayton maintains two different types of proprietary funds. *Enterprise funds* are used to report the same functions presented as *business-type activities* in the government-wide financial statements. The City of Clayton uses enterprise funds to account for its Community Gym and Endeavor Hall activities. *Internal service funds* are an accounting device used to account for its capital equipment among the City of Clayton various functions. City of Clayton uses internal service funds to account for its capital equipment replacement program and its self insurance liabilities. Because both of these services predominantly benefit governmental rather that business-type functions, they have been included within *governmental activities* in the government-wide financial statements. Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail. Both of these enterprise funds are considered to be major funds. The internal service funds are combined into a single, aggregated presentation in the proprietary fund financial statements.

Fiduciary Funds

Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are *not* reflected in the government-wide financial statement because the resources of those funds are *not* available to support the City of Clayton's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds.

Notes to the Financial Statements

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 37-60 of this report.

Other Information

In addition to the basic financial statements and accompanying notes, this report also presents certain *required supplementary information* concerning the City of Clayton's progress in funding its obligation to provide pension benefits to its employees and budgetary information for the General Fund.

GOVERNMENT-WIDE FINANCIAL ANALYSIS

As noted earlier, net assets may serve over time as a useful indicator of a government's financial position. In the case of the City of Clayton, assets exceeded liabilities by \$42,573,506 at the close of the most recent fiscal year. This is an decrease of \$ (231,079) or (1)% from the previous fiscal year.

The largest portion of the City of Clayton's net assets reflects its investment in capital assets (e.g., land, buildings, machinery, and equipment), less any related debt used to acquire those assets that are still outstanding. The City of Clayton uses these capital assets to provide services to citizens; consequently, these assets are *not* available for future spending. Although the City of Clayton's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

City of Clayton Management's Discussion and Analysis For the fiscal year ended June 30, 2010

The following is the condensed Statement of Net Assets for the fiscal year ended June 30, 2010:

						Business-		Business-			
		Governmental		Governmental		Туре Туре					
		Activities		Activities		Activities Ac		Activities		Total	Total
	_	2010		2009		2010	_	2009	_	2010	 2009
Current Assets	\$	19,051,668	\$	19,153,509	\$	158,535	\$	2,906	\$	19,210,203	\$ 19,156,415
Non-Current Assets		4,190,728		5,432,082		0		0		4,190,728	5,432,082
Capital Assets	_	27,879,151		28,228,027		1,263,280	_	1,299,348	_	29,142,431	 29,527,375
Total Assets	\$	51,121,547	\$	52,813,618	\$	1,421,815	\$	1,302,254	\$	52,543,362	\$ 54,115,872
	=		=		=		=		=		 :
Current Liabilities	\$	1,740,705	\$	988,659	\$	5,575	\$	41,679	\$	1,746,280	\$ 1,030,338
Long-term Liabilities		8,223,576		10,280,949		0		0		8,223,576	10,280,949
Total Liabilities	\$	9,964,281	\$	11,269,608	\$	5,575	\$	41,679	\$	9,969,856	\$ 11,311,287
	=		=		=		Ξ		=		
Investment in Capital Assets,											
Net of Related Debt	\$	19,239,151	\$	17,543,027	\$	1,431,018	\$	1,299,348	\$	20,670,169	\$ 18,842,375
Restricted		19,459,887		20,161,280		0		0		19,459,887	20,161,280
Unrestricted	_	2,458,228		3,839,703		(14,778)	_	(38,773)	_	2,443,450	 3,800,930
Total Net Assets	\$	41,157,266	\$	41,544,010	\$	1,416,240	\$	1,260,575	\$	42,573,506	\$ 42,804,585

A portion of the City of Clayton's net assets (46 percent) represents resources that are subject to external restrictions on how they may be used. The balance of *unrestricted net assets* \$2,443,450 may be used to meet the City's ongoing obligations to citizens and creditors.

Changes in Net Assets

The City's net assets have decreased by \$(231,079) or (1)%, from the prior fiscal year. In fiscal year 2009-2010, City revenues, which include both governmental and business-type activities, totaled \$11,510,301 while expenses totaled \$11,710,558. Further analysis is provided within the governmental and business-type activity sections on the next page.

City of Clayton Management's Discussion and Analysis For the fiscal year ended June 30, 2010

City of Clayton's Statement of Activities and Changes in Net Assets for the fiscal year ended June 30, 2010:

	Governmental Activities 2010	Governmental Activities 2009	Business Type Activities 2010	Business Type Activities 2009	Total 2010	Total 2009
Revenues:						
Program revenues:						
Charges for services	\$ 528,847	\$ 473,113	\$ 102,799	\$ 25,529	\$ 631,646	\$ 498,642
Operating and Capital						
grants and contributions	129,746	121,203	167,738	0	297,484	121,203
Total program revenues	658,593	594,316	270,537	25,529	929,130	619,845
General revenues:						
Property taxes	6,856,430	7,304,719	0	0	6,856,430	7,304,719
Sales and other taxes	327,514	301,213	0	0	327,514	301,213
Special assessments	1,279,801	1,262,005	0	0	1,279,801	1,262,005
Other taxes	774,794	1,095,625	0	0	774,794	1,095,625
Investment income	490,207	653,769	(2,035)	(1,066)	488,172	652,703
Miscellaneous	847,460	440,076	0	0	847,460	440,076
Gain (loss) on sale of assets	7,000	6,600	0	0	7,000	6,600
Total general revenues	10,583,206	11,064,007	(2,035)	(1,066)	10,581,171	11,062,941
Total revenues	11,241,799	11,658,323	268,502	24,463	11,510,301	11,682,786
Expenses						
Legislative	59,942	51,574	0	0	59,942	51,574
Administrative	2,935,978	769,674	0	0	2,935,978	769,674
Community services and	2,700,710	707,074	O	O	2,700,710	707,074
facilities	220,654	243,768	0	0	220,654	243,768
Community park	127,852	229,181	0	0	127,852	229,181
Economic development	459,392	237,288	0	0	459,392	237,288
General support	648,805	209,200	0	0	648,805	209,200
Police	1,864,978	1,790,980	0	0	1,864,978	1,790,980
Library	123,252	130,054	0	0	123,252	130,054
Engineering	101,973	95,309	0	0	101,973	95,309
Highway and streets	357,462	336,622	0	0	357,462	336,622
Landscape maintenance	822,353	655,545	0	0	822,353	655,545
Planning and development	3,283,844	2,050,184	0	0	3,283,844	2,050,184
Community gym	0	0	51,384	41,899	51,384	41,899
Endeavor hall	0	0	61,453	56,361	61,453	56,361
Total expenses	11,006,485	6,799,379	112,837	98,260	11,119,322	6,897,639
Increase in Net Assets before Transfers and Interest on						
Long-Term Debt	235,314	4,858,944	155,665	(73,797)	390,979	4,785,147
				(73,797)		
Interest on Long-Term Debt Transfers in (out)	(591,236) 0	(588,253) (5,024)	0	5,024	(591,236) 0	(588,253) 0
Change in Net Assets		4,265,667				4,196,894
Change in Net Assets	(355,922)	4,203,007	155,665	(68,773)	(200,257)	4,170,094
Net Assets - Beginning,						
restated	41,513,188	37,278,343	1,260,575	1,329,348	38,607,691	33,896,967
Net Assets - Ending	\$ 41,157,266	\$ 41,544,010	\$ 1,416,240	\$ 1,260,575	\$ 38,407,434	\$ 38,093,861

Management's Discussion and Analysis For the fiscal year ended June 30, 2010

Governmental Activities

Governmental activities decreased the City's net assets by \$386,744 while Business Type activities increased the City's net assets by \$155,665 leaving a reduction in the City's total net assets of \$231,079. A comparison of the cost of services by function for the City's governmental activities is shown on the previous page, along with the revenues used to cover the net expenses of the governmental activities.

Total governmental expense activities were \$11,597,721 in fiscal year 2010 compared to \$7,387,632 in the prior year. The largest expenses were incurred for Administrative Support, Police, and Planning and Development. These three activities combined account for 65% of all general activity expenses. Administrative Support included increases in depreciation of \$40,824; a reclassification of deferred revenue in the Redevelopment Agency Low to Moderate Income Housing Fund of \$1,509,840 and a loss of Deferred Revenue from the prior year of \$615,640 due to the reclassification and recognition of revenue in 2010. Planning and Development activity were the next largest expense with an increase of \$1,233,660 over the prior years activity. Police Support costs increased by \$73,998 over the prior fiscal year primarily due to increased dispatch contract costs.

Total program revenues from governmental activities were \$658,593 in fiscal year 2010. Per GASB 34, program revenues are derived directly from the program itself or from parties outside the reporting government's taxpayers or citizenry. They reduce the net cost of the function to be financed from government's general revenues. 80% of the governmental program revenues came from Charges for Services, which includes park use fees, rental fees, licenses and permits, plan checking fees, police service fees, planning services fees, and other revenues. The remaining 20% of the governmental program revenues came from grant funding. General revenues are all other revenues not categorized as program revenues such as property taxes, sales taxes, motor vehicle in-lieu fees, investment earnings, special assessments, fines, franchise fees, use of money and property, service charges, and other revenues. Total general revenues from governmental activities were \$10,583,206, in fiscal year 2010 of which \$6,856,430 or 65% is related to property taxes.

FINANCIAL ANALYSIS OF INDIVIDUAL FUNDS

As noted earlier, the City of Clayton uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

Governmental Funds

The focus of the City of Clayton's *governmental funds* is to provide information on near-term inflows, outflows, and balances of *spendable* resources. Such information is useful in assessing the City of Clayton's financing requirements. In particular, *unreserved fund balance* may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

As of the end of the current fiscal year, the City of Clayton's governmental funds reported combined ending fund balances of \$18,032,575. Approximately 31 percent of this total amount \$5,588,793 constitutes *unreserved fund balance*, which is available for spending at the government's discretion. It is the City's policy to only expense these monies on necessary one-time capital expenditures so as not to incur on-going operational expenditures in future years. The remainder of fund balance is reserved to indicate what is not available for new spending because it has already been committed: 1) to pay debt service \$747,538; 2) to complete Capital Improvement Projects \$3,336,037; 3) to complete RDA Housing Requirement \$4,593,899; 4) Special Revenue Fund restrictions \$3,231,308; and 5) for advances receivable \$535,000. There is also a designation for contingencies of \$1,263,860, which is considered unreserved. The general fund is the chief operating fund of the City of Clayton. At the end of

Management's Discussion and Analysis For the fiscal year ended June 30, 2010

the current fiscal year, unreserved fund balance of the general fund was \$4,324,933 while total fund balance reached \$5,109,933. The fund balance of the City of Clayton's general fund increased by \$8,220 during the current fiscal year from surplus revenue over expenditures of \$3,777 and a roll over of prepaid expenses of \$4,443. Considering the volatility of the economy we are fortunate to have a positive impact on our fund balance. While this could not have been possible without additional cost reductions due to staff furloughs, it shows that our City has a good handle on budgeting expenditures that align with available revenues.

Proprietary Funds

The City of Clayton's proprietary funds provide the same type of information found in the government-wide financial statements, but in more detail.

Unrestricted net assets of the Major Enterprise Funds at the end of the year amounted to \$(14,778), and those for the Internal Service Fund amounted to \$284,606. Other factors concerning the finances of these funds have already been addressed in the discussion of the City of Clayton's business-type activities.

GENERAL FUND BUDGETARY HIGHLIGHTS

The final general fund budget totaled \$3,637,679. There was one budget amendment to the originally adopted budget. The increase was for encumbrances from 2008-09 approved for \$308,318 which funded contractual obligations and outstanding purchases in this fiscal year.

General fund revenues exceeded budget by \$152,354 (5%). Staff was conservative in budgeting revenues given the economic condition in the spring of 2009 thus included in this increased revenue was \$58,702 (27.4%) for sales and use tax, \$24,812 (183%) for real property transfer tax, \$9,391 (10.4%) for business license tax, \$3,354 (15.2%) for permits and fees, \$7,320 (33.3%) for police services, \$28,245 for interest earnings, and \$21,493 for other revenues.

General Fund expenditures were less than budget by \$6,039 (.17%) showing our ability to spend precious resources wisely in a difficult economy.

Management's Discussion and Analysis For the fiscal year ended June 30, 2010

CAPITAL ASSET AND DEBT ADMINISTRATION

Capital Assets

The City of Clayton's investment in capital assets for its governmental and business type activities as of June 30, 2010, amounted to \$29,310,169 (net accumulated depreciation). This investment in capital assets includes land, building, improvements, machinery and equipment, park facilities, corp yard building, and roads.

Major capital asset events during the current fiscal year included the following:

- Construction was begun on a pavement overlay project on the 2-lane portion of Marsh Creek Road from Clayton Road to Diablo View Middle School projected to cost \$430,300.
- Construction on the Clayton Road Trail Connection and Downtown Signage project was in progress with costs totaling \$264,879. The landscape portion of the project had not been completed at year end due to water restrictions.
- Design on the Community Park Lighting, Resurfacing and Parking project was begun with a cost of \$26,614.
- Construction maintenance of 2" thick overlay on portions of Clayton Road (El Camino Dr. to Mitchell Canyon Road) and Oakhurst Drive (westerly City limits to Eagle Peak Avenue) was completed with costs totaling \$469,374.

Additional information on the City of Clayton's capital assets can be found in Note 5 of this report.

Debt Administration

At the end of the current fiscal year, the City had \$8,060,000 in debt outstanding all held in the Redevelopment Agency. The City has no outstanding general obligation debt. The Redevelopment Agency maintains a "AAA" rating for Tax Allocation Bonds from Standard & Poor's. Additional information on the City's long-term debt obligations can be found in Note 6 of the notes to the financial statements.

ECONOMIC CLIMATE

The City's budgetary history during the past 10 years clearly demonstrates an ability to provide necessary services within a limited and sometimes restrictive revenue source. There is a continued decrease in the General Fund's actual expenditure plan to \$3,631,640 a figure slightly more than in the prior fiscal year 2004-05. Overall since 2000 expenditures have increased by 13.2% while during the same time period the consumer price index increased by 28.9%. At year end General Fund revenues (including transfers in) decreased by \$8,469 to \$3,790,996 compared to the prior fiscal year. By contrast General Fund revenues of \$3,826,391 in 2001 exceeded our current year revenues by \$35,395.

General Fund revenues including transfers at June 30, 2010 exceeded expenditures by \$3,777. Overall since 2001 General Fund revenues have exceeded expenditures by \$2,584,869, accounting for its ability to increase its fund balance reserves yet still provide necessary services during times of economic turmoil. The difficulty facing the City over the next few years will be dependent upon how much the State of California will continue to siphon local monies from the City coffers. The passage of Proposition 22 on the recent November ballot should have ensured that our City would no longer be subject to State raids, however recent remarks made by State officials indicate that a number of statewide organizations were angered that the ballot measure reached too far in its efforts to protect local government revenue, specifically pointing out the protections to redevelopment agency funds and thus may trigger an effort to rollback some of the Proposition 22 protections on the 2012 state

Management's Discussion and Analysis For the fiscal year ended June 30, 2010

ballot. On a positive side, the City's unreserved equity \$4,324,933 is equal to 118.3% of its annual General Fund operations for Fiscal Year 2010-11. Folding in the untouchable \$250,000 designation, an additional \$535,000 for advances to the Redevelopment Agency for Fire Station land (\$475,000), and to the Development Impact Fund for a sewer study (\$60,000), brings the total reserve equity to a position of 154% of its annual General Fund operations for Fiscal Year 2010-11. This is 3.1 times greater than the expressed Policy Goal of the City Council.

REQUEST FOR INFORMATION

This financial report is designed to provide a general overview of the City of Clayton's finances for all those with an interest in the City's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the Office of the Finance Manager, 6000 Heritage Trail, Clayton, California 94517.

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FINANCIAL SECTION

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GOVERNMENT-WIDE FINANCIAL STATEMENTS

City of Clayton Statement of Net Assets June 30, 2010

	Governmental Activities		ness-Type ctivities		Total
ASSETS					
Current Assets:					
Cash and investments	\$	16,758,918	\$ -	\$	16,758,918
Cash and investments with fiscal agent		1,109,988	-		1,109,988
Accounts receivable (net of allowances)		292,171	100,678		392,849
Taxes receivable		2,280	-		2,280
Interest receivable		627,429	1		627,430
Internal balances		109,882	(109,882)		-
Investment in bonds		151,000	 		151,000
Total Current Assets		19,051,668	 (9,203)		19,042,465
Noncurrent Assets:					
Notes receivable		4,190,728	-		4,190,728
Nondepreciable assets		1,856,163	167,738		2,023,901
Depreciable assets, net		26,022,988	 1,263,280	-	27,286,268
TOTAL ASSETS		51,121,547	1,421,815		52,543,362
LIABILITIES					
Accounts payable		294,667	3,075		297,742
Other payables		13,040	-		13,040
Deposits payable		(584)	2,500		1,916
Interest payable		237,732	-		237,732
Note payable		592,412	-		592,412
Long-term debt due within one year		580,000	-		580,000
Long-term debt due in more than one year		8,060,000	-		8,060,000
Compensated absences payable		163,576	-		163,576
OPEB Liability		23,438	 =		23,438
TOTAL LIABILITIES		9,964,281	 5,575		9,969,856
NET ASSETS					
Invested in capital assets, net of related debt		19,239,151	1,431,018		20,670,169
Capital projects		3,336,037	-		3,336,037
Debt service		949,675	-		949,675
Low and moderate income housing		10,849,242	-		10,849,242
Special projects and programs		4,324,933	-		4,324,933
Unrestricted		2,458,228	 (14,778)		2,443,450
TOTAL NET ASSETS	\$	41,157,266	\$ 1,416,240	\$	42,573,506

City of Clayton Statement of Activities and Changes in Net Assets For the fiscal year ended June 30, 2010

Functions/Programs				P	rograi	m Revenu	es		Net (Expense)	Revenue and Cl Assets	nanges in Net
Covernmental activities Legislative \$ 5,9,942 \$ 3 \$ 0 \$ 5,988,972 \$ (59,939) Administrative 2,935,978 47,006 • 0 2,888,972 • 2,888,972 • (66,788) • 66,788 • (66,788) • (66,788) • (66,788) • (66,788) • (66,788) • (66,788) • (66,788) • (66,788) • (127,852) • (121,820) • (121,820) • (121,820) • (121	Functions/Programs	Expenses		U	Gra	ants and	-	and		7 1	Total
Segislative	Primary Government:										
Administrative	Governmental activities										
Community services and facilities 220,654 153,866 - (66,788) - (66,788) Community park 127,852 - - (30,8228) - (30,8228) Economic development 459,392 55,885 5,279 (39,8228) - (39,8228) Planning and development 3,283,844 24,934 - (32,58,910) - (32,58,910) General support 648,805 188,838 - (460,422) - (462,423) - - (45,424) - (52,424) - - -	Legislative	\$ 59,942	\$	3	\$	-	\$	-	\$ (59,939)	\$ -	\$ (59,939)
Community park 127,852 -	Administrative	2,935,978		47,006		-		-	(2,888,972)	-	(2,888,972)
Seconomic development	Community services and facilities	220,654		153,866		-		-	(66,788)	-	(66,788)
Planning and development 3,283,844 24,934	Community park	127,852		-		-		-	(127,852)	-	(127,852)
General support	Economic development	459,392		55,885		5,279		-	(398,228)	-	(398,228)
Police	Planning and development	3,283,844		24,934		-		-	(3,258,910)	-	(3,258,910)
Library 123,252 1,432	General support	648,805		188,383		-		-	(460,422)	-	(460,422)
Figure	Police	1,864,978		31,911		124,467		-	(1,708,600)	-	(1,708,600)
Highway and streets 357,462	Library	123,252		1,432		-		-	(121,820)	-	(121,820)
Landscape maintenance	Engineering	101,973		25,427		-		-	(76,546)	-	(76,546)
Interest and fiscal charges 591,236 - - -	Highway and streets	357,462		-		-		-	(357,462)	-	(357,462)
Total governmental activities 11,597,721 528,847 129,746 (10,939,128)	Landscape maintenance	822,353		_		-		-	(822,353)	-	(822,353)
Total governmental activities 11,597,721 528,847 129,746 (10,939,128)	Interest and fiscal charges	591,236		_		_		_	(591,236)	_	(591,236)
Business-Type Activities Community gym 51,384 87,848 - - - 36,464 36,464 Endeavor Hall 61,453 14,951 - 167,738 - 121,236 121,236 Total Business-Type Activities 112,837 102,799 - 167,738 - 157,700 157,700 Ceneral revenues: Taxes: Property taxes 6,856,430 - 6,856,430 Sales taxes 327,514 - 327,514 Special assessments 1,279,801 - 1,279,801 Other taxes 774,794 - 774,794 Total Taxes 9,238,539 - 9,238,539 Investment income (loss) 490,207 (2,035) 488,172 Gain on sale of land held for resale 7,000 - 847,460 Total general revenues 10,583,206 (2,035) 10,581,171 Change in Net Assets 10,583,206 (2,035) 10,581,171 Change in Net Assets 10,				528,847		129,746	-	-			
Community gym 51,384 87,848 - - - 36,464 36,464 Endeavor Hall 61,453 14,951 - 167,738 - 121,236 121,236 Total Business-Type Activities 112,837 102,799 - 167,738 - 157,700 157,700 Total Primary Government General revenues: Taxes: Property taxes 631,646 \$129,746 \$167,738 (10,939,128) 157,700 (10,781,428) Special sasessments Property taxes 6,856,430 - 6,856,430 - 6,856,430 - 327,514 - 327,514 - 327,514 - 1,279,801 - 1,279,801 - 1,279,801 - 1,279,801 - 1,279,801 - 1,274,904 - - 774,794 - 774,794 - - 774,794 - - 7,000 - 9,238,539 - 9,238,539 - 9,238,539 <	_			· · · · · · · · · · · · · · · · · · ·							
Endeavor Hall	31	51,384		87,848		_		_	-	36,464	36,464
Total Business-Type Activities 112,837 102,799 - 167,738 - 157,700 157,700 Total Primary Government \$11,710,558 \$631,646 \$129,746 \$167,738 (10,939,128) 157,700 (10,781,428) General revenues: Taxes: Property taxes 6,856,430 - 6,856,430 Sales taxes 327,514 - 327,514 Special assessments 1,279,801 - 1,279,801 Other taxes 774,794 - 774,794 Total Taxes 9,238,539 - 9,238,539 Investment income (loss) 490,207 (2,035) 488,172 Gain on sale of land held for resale 7,000 - 7,000 Miscellaneous 847,460 - 847,460 Total general revenues 10,583,206 (2,035) 10,581,171 Change in Net Assets (355,922) 155,665 (200,257)	7 67	61,453		14,951		_		167,738	-	121,236	121,236
Total Primary Government \$ 11,710,558 \$ 631,646 \$ 129,746 \$ 167,738 (10,939,128) 157,700 (10,781,428) General revenues: Taxes: Property taxes 6,856,430 - 6,856,430 Sales taxes 327,514 - 327,514 Special assessments 1,279,801 - 1,279,801 Other taxes 774,794 - 774,794 Total Taxes 9,238,539 - 9,238,539 Investment income (loss) 490,207 (2,035) 488,172 Gain on sale of land held for resale 7,000 - 7,000 Miscellaneous 847,460 - 847,460 Total general revenues 10,583,206 (2,035) 10,581,171 Change in Net Assets (355,922) 155,665 (200,257) Net assets - beginning of year, As Restated (See Note 13) 41,513,188 1,260,575 42,773,763	Total Business-Type Activities					-	-				
Taxes: Property taxes 6,856,430 - 6,856,430 Sales taxes 327,514 - 327,514 Special assessments 1,279,801 - 1,279,801 Other taxes 774,794 - 774,794 Total Taxes 9,238,539 - 9,238,539 Investment income (loss) 490,207 (2,035) 488,172 Gain on sale of land held for resale 7,000 - 7,000 Miscellaneous 847,460 - 847,460 Total general revenues 10,583,206 (2,035) 10,581,171 Change in Net Assets (355,922) 155,665 (200,257)			\$		\$	129,746	\$		(10,939,128)		
Other taxes 774,794 - 774,794 Total Taxes 9,238,539 - 9,238,539 Investment income (loss) 490,207 (2,035) 488,172 Gain on sale of land held for resale 7,000 - 7,000 Miscellaneous 847,460 - 847,460 Total general revenues 10,583,206 (2,035) 10,581,171 Change in Net Assets (355,922) 155,665 (200,257) Net assets - beginning of year, As Restated (See Note 13) 41,513,188 1,260,575 42,773,763		Taxes: Property taxes Sales taxes							327,514	- -	327,514
Total Taxes 9,238,539 - 9,238,539 Investment income (loss) 490,207 (2,035) 488,172 Gain on sale of land held for resale 7,000 - 7,000 Miscellaneous 847,460 - 847,460 Total general revenues 10,583,206 (2,035) 10,581,171 Change in Net Assets (355,922) 155,665 (200,257) Net assets - beginning of year, As Restated (See Note 13) 41,513,188 1,260,575 42,773,763		1	nts							-	
Investment income (loss) 490,207 (2,035) 488,172 Gain on sale of land held for resale 7,000 - 7,000 Miscellaneous 847,460 - 847,460 Total general revenues 10,583,206 (2,035) 10,581,171 Change in Net Assets (355,922) 155,665 (200,257) Net assets - beginning of year, As Restated (See Note 13) 41,513,188 1,260,575 42,773,763											
Gain on sale of land held for resale 7,000 - 7,000 Miscellaneous 847,460 - 847,460 Total general revenues 10,583,206 (2,035) 10,581,171 Change in Net Assets (355,922) 155,665 (200,257) Net assets - beginning of year, As Restated (See Note 13) 41,513,188 1,260,575 42,773,763											
Miscellaneous 847,460 - 847,460 Total general revenues 10,583,206 (2,035) 10,581,171 Change in Net Assets (355,922) 155,665 (200,257) Net assets - beginning of year, As Restated (See Note 13) 41,513,188 1,260,575 42,773,763		Investment incom	ne (lo	ss)					490,207	(2,035)	488,172
Total general revenues 10,583,206 (2,035) 10,581,171 Change in Net Assets (355,922) 155,665 (200,257) Net assets - beginning of year, As Restated (See Note 13) 41,513,188 1,260,575 42,773,763			ind h	eld for resa	ıle					-	*
Change in Net Assets (355,922) 155,665 (200,257) Net assets - beginning of year, As Restated (See Note 13) 41,513,188 1,260,575 42,773,763		Miscellaneous							847,460		847,460
Net assets - beginning of year, As Restated (See Note 13) 41,513,188 1,260,575 42,773,763		Total general rev	enue	es.					10,583,206	(2,035)	10,581,171
		Change in Net A	ssets						(355,922)	155,665	(200,257)
Net assets - end of year \$ 41,157,266 \$ 1,416,240 \$ 42,573,506		Net assets - begi	nnin	g of year, A	As Res	stated (See	Note	13)	41,513,188	1,260,575	42,773,763
		Net assets - end	of yea	ar					\$ 41,157,266	\$ 1,416,240	\$ 42,573,506

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GOVERNMENTAL FUNDS

General Fund

The General Fund is the general operating fund of the City. It is used to account for all financial resources except those required to be accounted for in another fund. The major revenue sources for this fund are property taxes, sales taxes, unrestricted revenues from the State, fines and forfeitures, and interest income. Expenditures are made for administration, legislation, public safety, parks and recreation and other services.

Clayton Redevelopment Agency Capital Projects

This fund accounts for the projects funded through the property tax increment generated within the project area.

Clayton Redevelopment Agency Low/Moderate Income Housing

This fund accounts for the low and moderate income housing projects funded through a mandatory 20% set aside of the property tax increment generated with the project area.

Capital Improvements Projects

This fund accounts for the projects identified in the capital improvement program funded by various federal and state grants as well as through transfers from the General Fund.

Clayton Redevelopment Agency Debt Service

This fund accounts for the 1996A, and 1999 Tax Allocation Bonds debt service payments.

(Other Governmental Funds)

This column accounts for all non-major governmental funds including special revenue, capital projects and debt service fund types.

City of Clayton Balance Sheet Governmental Funds June 30, 2010

			Ma	ajor Funds		
	General Fund F		RDA Ca	RDA Capital Projects Fund		Low/Moderate
ASSETS						
Cash and investments	\$	4,462,007	\$	583,636	\$	4,740,529
Cash and investments with fiscal agent		-		-		-
Accounts receivable		159,568		2,500		-
Taxes receivable		-		-		-
Interest receivable		35,017		-		592,412
Notes receivable		-		307,278		3,883,450
Investment in bonds		-		151,000		-
Due from other funds		112,881		-		-
Advance to other funds		535,000				_
TOTAL ASSETS	\$	5,304,473	\$	1,044,414	\$	9,216,391
LIABILITIES AND FUND BALANCE						
LIABILITIES						
Accounts payable	\$	155,516	\$	5,175	\$	74
Other payables		36,478		-		_
Deposits payable		-		(584)		-
Deferred revenue		2,546		307,278		3,622,418
Notes Payable		-		592,412		-
Due to other funds		-		-		-
Advance from other funds				475,000		
TOTAL LIABILITIES		194,540		1,379,281		3,622,492
FUND BALANCE						
Reserved for:						
Advances		535,000		-		-
Capital projects		-		(334,867)		-
Special projects		-		-		-
Debt service		-		-		-
Low and moderate income housing		-		-		4,593,899
Unreserved, designated for:						
Contingencies		250,000		-		1,000,000
Unreserved, undesignated reported in:						
General fund		4,324,933				
TOTAL FUND BALANCE		5,109,933		(334,867)		5,593,899
TOTAL LIABILITIES AND FUND BALANCE	\$	5,304,473	\$	1,044,414	\$	9,216,391

	Major F	unds					
Capit	al Improvements	RDA I	Debt Service Fund	Othe	er Governmental		Total
\$	3,312,410 - - - -	\$	51,137 1,109,988 - -		3,306,904 - 130,103 2,280	\$	16,456,623 1,109,988 292,171 2,280 627,429
<u></u>		<u></u>		<u></u>			4,190,728 151,000 112,881 535,000
\$	3,312,410	\$	1,161,125	***************************************	\$ 3,439,287		23,478,100
\$	3,885 - -	\$	- - -	\$	112,328 - -	\$	276,978 36,478 (584)
	- - -		- - -		70,000 - 2,999 60,000		4,002,242 592,412 2,999 535,000
	3,885				245,327		5,445,525
	3,308,525 - - -		- - 1,161,125 - -		362,379 2,070,183 747,538		535,000 3,336,037 3,231,308 747,538 4,593,899
	-		-		13,860		1,263,860
	3,308,525		1,161,125		3,193,960		4,324,933 18,032,575
\$	3,312,410	\$	1,161,125	\$	3,439,287	\$	23,478,100

Reconciliation of the Governmental Funds Balance Sheet

to the Statement of Net Assets

June 30, 2010

Total Fund Balances - Total Governmental Funds	\$ 18,032,575
Amounts reported for governmental activities in the Statement of Net Assets are different because:	
Capital assets used in governmental activities are not current financial resources and therefore are not reported in the Governmental Funds Balance Sheet. Non-depreciable capital assets Depreciable capital assets, net (net of internal service fund assets of \$336,748)	1,856,163 25,686,240
Interest payable on long-term debt does not require current financial resources. Therefore, interest payable is not reported as a liability in the Governmental Funds Balance Sheet.	(237,732)
Long-term liabilities are not due and payable in the current period and therefore they are not reported in the Governmental Funds Balance Sheet. Long-term debt due within one year Long-term liabilities - due in more than one year Compensated absences payable	(580,000) (8,060,000) (163,576)
Revenues which are deferred on the Governmental Funds Balance Sheet because they are not available currently are taken into revenue in the Statement of Activities and accordingly increases the net assets on the Statement of Net Assets. Internal service funds are used by management to charge the costs of certain activities to individual funds. The assets and liabilities of the internal service funds are included in the governmental activities in the Government-Wide Statement of Net Assets.	4,002,242 621,354
Net Assets of Governmental Activities	\$ 41,157,266

Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Funds

For the fiscal year ended June 30, 2010

_					
	General Fund		RDA Capital Projects Fund		ow/Moderate Projects Fund
REVENUES					
Property taxes	\$	1,678,930	\$	4,130,048	\$ 1,032,512
Program income		-		-	69,752
Special assessments		-		-	-
Sales tax		272,702		-	-
Permits, licenses and fees		231,523		-	-
Fines, forfeitures and penalties		63,788		-	-
From other agencies		69,753		-	-
Motor vehicle in-lieu fees		32,234		-	-
Other in-lieu fees		137,504		-	-
Franchise fees		373,479		-	-
Service charges		65,849		-	-
Use of money and property		125,690		15,412	169,058
Other revenue		85,063		14,500	
TOTAL REVENUES		3,136,515		4,159,960	 1,271,322
EXPENDITURES					
General Government					
Legislative		59,942		-	-
Administrative		843,131		-	-
Community services and facilities		161,841		29,596	-
Community park		127,852		-	-
Economic development		-		-	-
Planning and development		256,430		2,844,409	439,435
General support		140,072		-	-
Police		1,817,147		-	-
Library		123,252		-	-
Engineering		101,973		-	-
Highway and streets		-		-	-
Landscape maintenance		-		-	-
Debt Service					
Principal		-		-	-
Interest and fiscal charges		-		30,875	-
Capital outlay		-		-	-
TOTAL EXPENDITURES		3,631,640		2,904,880	439,435
REVENUES OVER (UNDER) EXPENDITURES		(495,125)		1,255,080	 831,887
OTHER FINANCING SOURCES (USES)					
Transfers in		498,902		1,386,396	_
Transfers out		490,902		(3,582,016)	(125,000)
-				(3,362,016)	 (125,000)
TOTAL OTHER FINANCING SOURCES (USES)		498,902		(2,195,620)	 (125,000)
REVENUES AND OTHER FINANCING SOURCES OVER (UNDER) EXPENDITURES AND OTHER FINANCING USES FUND BALANCES:		3,777		(940,540)	706,887
Beginning of fiscal year		5,106,156		605,673	 4,887,012
End of fiscal year	\$	5,109,933	\$	(334,867)	\$ 5,593,899
See accompanying Notes to Basic Financial Statements.	•			, , /	

	Major F	unds						
Capital Improvements Fund		RDA Debt Service Fund		Other O	Governmental	Total		
\$	- \$		_	\$	_	\$	6,841,490	
	-		-		-		69,752	
	-		-		1,279,801		1,279,801	
	-		-		-		272,702	
	-		-		48,872		280,395	
	-		-		-		63,788	
	680,243		-		417,754		1,167,750	
	-		-		-		32,234	
	-		-		-		137,504	
	-		-		-		373,479	
	-		-		55,885		121,734	
	84,326		4,684		91,037		490,207	
	-		-		11,400		110,963	
	764,569	_	4,684		1,904,749	11,241,79		
	-		_		-		59,942	
	-		-		-		843,131	
	-		8,265		-		199,702	
	-		, -		-		127,852	
	-		-		202,962		202,962	
	-		_		, -		3,540,274	
	-		-		-		140,072	
	-		-		-		1,817,147	
	-	-			-		123,252	
	-		_		_		101,973	
	-		_		357,462		357,462	
	68,360		-		753,993		822,353	
	-		2,045,000		-		2,045,000	
	-		551,827		-		582,702	
	732,327		<u>-</u>		33,925		766,252	
	800,687		2,605,092		1,348,342		11,730,076	
	(36,118)		(2,600,408)		556,407		(488,277)	
	710 272		2 604 142		67 110		E 267 262	
	710,373		2,604,143		(117.202)		5,267,262	
	(1,442,953)	-	<u>-</u> _		(117,293)		(5,267,262)	
	(732,580)		2,604,143		(49,845)			
	(768,698)		3,735		506,562		(488,277)	
	4,077,223		1,157,390		2,687,398		18,520,852	
\$	3,308,525	\$	1,161,125	\$	3,193,960	\$	18,032,575	
Ψ	3,300,323	φ	1,101,123	ф	3,173,700	φ	10,032,373	

Reconciliation of the Governmental Funds Statement of Revenues, Expenditures and Changes in Fund Balance to the Statement of Activities

For the fiscal year ended June 30, 2010

Net Change in Fund Balances - Total Governmental Funds	\$ (488,277)
Amounts reported for governmental activities in the Statement of Activities are different because:	
Depreciation expense on capital assets is reported in the Government-Wide Statement of Activities and Changes in Net Assets, but they do not require the use of current financial resources. Therefore, depreciation expense is not reported as expenditures in governmental funds. (Net of internal service fund depreciation expense of \$74,885).	(654,863)
Certain long-term assets, such as notes receivable, developer receivable, and investment in low and moderate income housing are reported as expenditures in the governmental funds and then are offset by a deferred revenue as they are not available to pay current expenditures. When the long-term assets are collected, they are reflected as revenue. This amount is the net	(4.700.040)
change in the long-term assets for the current period.	(1,509,840)
Long-term compensated absences are reported in the Government-Wide Statement of Activities, but they do not require the use of current financial resources. Therefore, long-term compensated absences are not reported as expenditures in governmental funds. The program expenses are adjusted for the current year net change in compensated absences.	(17,627)
Repayment of bond principal is an expenditure in governmental funds, but the repayment reduces long-term liabilities in the Government-Wide Statement of Net Assets.	
Long-term debt repayments:	2,045,000
Interest expense on long-term debt is reported in the Government-Wide Statement of Activities, but they do not require the use of current financial resources. Therefore, interest expense is not reported as expenditures in the governmental funds. The	
following amount represents the change in accrued interest from prior year.	(8,534)
Disposal of capital assets and transfers, excluding internal service fund activity.	(14,007)
Capital asset acquisition, excluding internal service fund asset acquisitions.	271,526
Internal service funds are used by management to charge the costs of certain activities, such as insurance and fleet management, to individual funds. The net gain or loss of the internal service funds is reported with governmental activities.	 20,700
Change in Net Assets of Governmental Activities	\$ (355,922)

PROPRIETARY FUNDS

City of Clayton Statement of Net Assets Proprietary Funds June 30, 2010

	Community Gym	Endeavor Hall	Total	Governmental Activities Internal Service Funds
ASSETS				
Current Assets:				
Cash and investments	\$ -	\$ -	\$ -	\$ 302,295
Receivables:	•	,	•	,,
Accounts	100,678	-	100,678	-
Interest	-	1	1	-
Noncurrent Assets:				
Land	-	167,738	167,738	-
Depreciable assets, net		1,263,280	1,263,280	336,748
TOTAL ASSETS	100,678	1,431,019	1,531,697	639,043
LIABILITIES				
Current Liabilities:				
Accounts payable	-	3,075	3,075	17,689
Deposits payable	-	2,500	2,500	-
Due to other funds	105,854	4,028	109,882	
TOTAL LIABILITIES	105,854	9,603	115,457	17,689
NET ASSETS				
Invested in capital assets, net of related debt	-	1,431,018	1,431,018	336,748
Unrestricted	(5,176)	(9,602)	(14,778)	284,606
TOTAL NET ASSETS	\$ (5,176)	\$ 1,421,416	\$ 1,416,240	\$ 621,354

City of Clayton Statement of Revenues, Expenses and Changes in Net Assets Proprietary Funds For the fiscal year ended June 30, 2010

	Community Gym		Endeavor Hall		Total		Governmental Activities Internal Service Funds	
OPERATING REVENUES								
Charges for current services	\$	87,848	\$	14,951	\$	102,799	\$	15,636
TOTAL OPERATING REVENUES		87,848		14,951		102,799		15,636
OPERATING EXPENSES								
Personnel		50		13,815		13,865		-
General and administrative		51,334		11,570		62,904		84,760
Depreciation and amortization				36,068		36,068		47,166
TOTAL OPERATING EXPENSES		51,384		61,453		112,837		131,926
OPERATING INCOME (LOSS)		36,464		(46,502)		(10,038)		(116,290)
NONOPERATING REVENUES (EXPENSES)								
Investment income (loss)		(2,052)		17		(2,035)		10,533
Capital contributions		-		167,738		167,738		83,553
Gain (Loss) on sale of asset						_		42,904
TOTAL NONOPERATING REVENUES (EXPENSES)		(2,052)		167,755		165,703		136,990
CHANGE IN NET ASSETS		34,412		121,253		155,665		20,700
NET ASSETS:								
Beginning of fiscal year		(39,588)	1	,300,163		1,260,575		600,654
End of fiscal year	\$	(5,176)	\$ 1	,421,416	\$	1,416,240	\$	621,354

City of Clayton Statement of Cash Flows Proprietary Funds For the fiscal year ended June 30, 2010

		Major Enterprise Funds						
CASH FLOWS FROM OPERATING ACTIVITIES:	_	Community Gym		Endeavor Hall	_	Total		Governmental Activities Internal Service Funds
Cash received from customers/other funds	\$	87,848	\$	14,951	\$	102,799	\$	15,636
Cash payments to suppliers for goods and services	4	(85,796)	4	(7,062)	•	(92,858)	4	(69,086)
Cash payment to employees for services		<u> </u>	_	(13,815)		(13,815)		<u> </u>
Net cash provided (used) by operating activities	_	2,052		(5,926)		(3,874)		(53,450)
CASH FLOWS FROM CAPITAL FINANCING ACTIVITIES:								
Cash paid for capital acquisitions		-		-		-		(126,456)
Gain (Loss) on sale of asset		-		-		-		42,904
Capital contributions	_				_			83,553
Net cash provided (used) by capital financing activities	_		•		_			1_
CASH FLOWS FROM INVESTING ACTIVITIES:								
Investment income received		(2,052)		30		(2,022)		11,380
Net cash provided (used) by investing activities	_	(2,052)		30		(2,022)		11,380
Net increase (decrease) in cash and cash equivalents		-		(5,896)		(5,896)		(42,069)
CASH AND CASH EQUIVALENTS:								
Fiscal year end June 30, 2009		-		5,896		5,896		344,364
Fiscal year end June 30, 2010	\$	-	\$	0	\$	0	\$	302,295
RECONCILIATION OF OPERATING INCOME (LOSS) TO NET CASH PROVIDED (USED) BY OPERATING ACTIVITIES								
Operating income (loss)	\$	36,464	\$	(46,502)	\$	(10,038)	\$	(116,290)
Adjustments to reconcile operating income (loss) to net cash	_	_		_			•	_
provided (used) by operating activities:								
Depreciation		-		36,068		36,068		47,166
Changes in operating assets and liabilities:		(74.010)				(74.010)		
Accounts receivable		(74,918) (36,513)		2,160		(74,918) (34,353)		- 15,674
Accounts payable Other payables		(71)		(1,680)		(1,751)		15,074
Due to other funds		77,090		4,028		81,118		-
Insurance claims payable		-		-,020		0		-
Total adjustments	_	(34,412)	•	40,576	_	6,164	•	62,840
Net cash provided (used) by operating activities	\$	2,052	\$	(5,926)	\$	(3,874)	\$	(53,450)
	=							

FIDUCIARY FUNDS

Agency Funds are custodial in nature (assets equal liabilities) and do not involve measurements of results of operations. They are used to account for assets held in an agency capacity for others and therefore cannot be used to support the City's program.

City of Clayton Statement of Fiduciary Net Assets Fiduciary Funds June 30, 2010

	Agency Funds		
ASSETS			
Cash and investments	\$	2,130,951	
Cash with fiscal agents		620,608	
Investment in bonds		4,102,000	
Other receivables		508,092	
TOTAL ASSETS	\$	7,361,651	
LIABILITIES			
Accounts payable		525,878	
Interest payable		37,582	
Other payables		20,440	
Other deposits		644,153	
Due to bondholders		6,133,598	
TOTAL LIABILITIES	\$	7,361,651	

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Notes to Basic Financial Statements

For the fiscal year ended June 30, 2010

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The basic financial statements of the City of Clayton, California, (City) have been prepared in conformity with generally accepted accounting principles (US GAAP) as applied to governmental agencies. The Governmental Accounting Standards Board (GASB) is the accepted standard setting body for establishing governmental accounting and financial reporting principles. The more significant of the City's accounting policies are described below.

A. Reporting Entity

The City of Clayton (City) is primarily a residential community nestled in the foothills of Mount Diablo in Contra Costa County, California. The City was incorporated as a municipal corporation in 1964, and encompasses four square miles with a population of 10,873.

The City operates under the Council-Manager form of government, with five elected Council members served by a full-time City Manager and staff. The City's staff of 26 full time equivalent employees, of which 11 are sworn officers in the Police Department, are under contract with the City and responsible for the following City services:

- Public Safety The City provides 24-hour police services from a central station, using trained personnel.
- Streets and Roads The City maintains its streets, curbs, gutters and related public property using City employees. Major projects may be contracted to reduce costs.
- In addition, the City employs a varying number of seasonal personnel for maintenance.

Component units are legally separate organizations for which the elected officials of the primary government are financially accountable. In addition, component units can be other organizations for which the primary government's exclusion would cause the reporting entity's financial statements to be misleading or incomplete.

The following is a brief review of the component units included in the accompanying basic financial statements of the City:

<u>Clayton Redevelopment Agency (Agency)</u> was established pursuant to the State of California Health and Safety Code Section 33000. The agency is responsible for the rehabilitation and economic revitalization of certain areas within the City.

The criteria used in determining the scope of the reporting entity are based on the provisions of GASB Statement No. 14, *The Financial Reporting Entity*. The City is the primary government unit. Component units are those entities which are financially accountable to the primary government, either because the City appoints a voting majority of the component unit's board, or because the component unit will provide a financial benefit or impose a financial burden on the City. The Agency has been accounted for as a "blended" component unit of the City. Despite being legally separate, this entity is so intertwined with the City that it is, in substance, part of the City's operations. Accordingly, the balances and transactions of this component unit are reported within the funds of the City.

Notes to Basic Financial Statements

For the fiscal year ended June 30, 2010

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, Continued

A. Reporting Entity, Continued

The following specific criteria were used in determining that the Agency was a blended component unit:

- The members of the City Council also act as the governing bodies of the Agency.
- The Agency is managed by employees of the City. A portion of the City's salary and overhead expenses is billed to the Agency each year.
- The City and the Agency are financially interdependent. The City makes loans to the Agency to use for redevelopment purposes. Tax increment (Property tax) revenues of the Agency are used to repay the loans to the City.

Detailed financial statements are available for the Agency from the City's Finance Department.

B. Basis of Accounting and Measurement Focus

The accounts of the City are organized on the basis of funds, each of which is considered a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, fund equity, revenues, and expenditures or expenses as appropriate. Government resources are allocated to and accounted for in individual funds based upon the purpose for which they are to be spent and the means by which spending activities are controlled.

Government-Wide Financial Statements

The government-wide financial statements include a Statement of Net Assets and a Statement of Activities. These statements present summaries of governmental and business type activities for the City, the primary government. Fiduciary activities of the City are not included in these statements.

These financial statements are presented on an "economic resources" measurement focus and the accrual basis of accounting. Accordingly, all of the City's assets and liabilities, including capital assets and related infrastructure assets and long-term liabilities, are included in the accompanying Statement of Net Assets. The Statement of Activities presents changes in net assets.

Under the accrual basis of accounting, revenues are recognized in the period in which they are earned while expenses are recognized in the period in which the liability is incurred.

Certain types of transactions are reported as program revenues for the City in three categories:

- Charges for services
- Operating grants and contributions
- Capital grants and contributions

Notes to Basic Financial Statements

For the fiscal year ended June 30, 2010

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, Continued

B. Basis of Accounting and Measurement Focus, Continued

Certain eliminations have been made as prescribed by GASB Statement No. 34 in regards to interfund activities, payables and receivables. All internal balances in the Statement of Net Assets have been eliminated in the Statement of Activities; internal service fund transactions have been eliminated. However, those transactions between governmental and business-type activities have not been eliminated. The following interfund activities have been eliminated:

- Advances to/from other funds
- Due to/from other funds
- Transfers in/out

Governmental Fund Financial Statements

Governmental fund financial statements include a Balance Sheet and a Statement of Revenues, Expenditures and Changes in Fund Balances for all major governmental funds and non-major funds aggregated. An accompanying schedule is presented to reconcile and explain the differences in net assets as presented in these statements to the net assets presented in the government-wide financial statements. The City has presented all major funds that met the applicable criteria.

All governmental funds are accounted for on a spending or "current financial resources" measurement focus and the modified accrual basis of accounting. Accordingly, only current assets and current liabilities are included on the Balance Sheet. The Statement of Revenues, Expenditures and Changes in Fund Balances present increases (revenue and other financing sources) and decreases (expenditures and other financing uses) in net current assets. Under the modified accrual basis of accounting, revenues are recognized in the accounting period in which they become both measurable and available to finance expenditures of the current period.

Revenues are recorded when received in cash, except those revenues subject to accrual (generally 60 days after year-end) are recognized when due. The primary revenue sources, which have been treated as susceptible to accrual by the City, are property tax, sales tax, intergovernmental revenues, and other taxes. Expenditures are recorded in the accounting period in which the related fund liability is incurred.

Deferred revenues arise when potential revenues do not meet both the "measurable" and "available" criteria for recognition in the current period. Deferred revenues also arise when the government receives resources before it has a legal claim to them, as when grant monies are received prior to incurring qualifying expenditures. In subsequent periods when both revenue recognition criteria are met or when the government has a legal claim to the resources, the deferred revenue is removed from the balance sheet and revenue is recognized.

The Reconciliation of the Fund Financial Statements to the Government-Wide Financial Statements is provided to explain the differences created by the integrated approach of GASB Statement No. 34.

The City has the following major funds:

<u>General Fund</u> - This fund is the general operating fund of the city. It is used to account for all financial resources except those that are required to be accounted for in another fund.

<u>Clayton Redevelopment Agency Capital Projects Fund</u> - This fund accounts for the projects funded through the property tax increment generated with the project area.

Notes to Basic Financial Statements

For the fiscal year ended June 30, 2010

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, Continued

B. Basis of Accounting and Measurement Focus, Continued

<u>Clayton Redevelopment Agency Low/Moderate Income Housing Fund</u> - This fund accounts for the low and moderate income housing projects funded through a mandatory 20% set aside of the property tax increment generated within the project area.

<u>Capital Improvement Projects Fund</u> - This accounts for the projects identified in the capital improvement program funded by various federal and state grants as well as through transfers from the General Fund.

<u>Clayton Redevelopment Agency Debt Service Fund</u> - This fund accounts for the 1996 and the 1999 Tax Allocation Bonds debt service payments.

Proprietary Fund Financial Statements

Proprietary fund financial statements include a Statement of Net Assets, a Statement of Revenues, Expenses and Change in Fund Net Assets, and a Statement of Cash Flows for all proprietary funds.

Internal service funds are presented in these statements. However, internal service balances and activities have been combined with the governmental activities in the government-wide financial statements.

Proprietary funds are accounted for using the "economic resources" measurement focus and the accrual basis of accounting. Accordingly, all assets and liabilities (whether current or noncurrent) are included on the Statement of Net Assets. The Statement of Revenues, Expenses and Changes in Fund Net Assets presents increases (revenues) and decreases (expenses) in total net assets. Under the accrual basis of accounting, revenues are recognized in the period in which they are earned while expenses are recognized in the period in which liability is incurred.

Operating revenues in the proprietary funds are those revenues that are generated from the primary operations of the fund. All other revenues are reported as nonoperating revenues. Operating expenses are those expenses that are essential to the primary operations of the fund. All other expenses are reported as nonoperating expenses.

The City has the following major enterprise funds:

<u>Community Gym</u> - This fund accounts for all activities located at the Community Gym and managed by All Out Sports League.

<u>Endeavor Hall</u> - This fund accounts for all activities related to use of the facility. The primary use has been for Wedding Receptions.

The City has the following internal service funds:

<u>Capital Replacement</u> - This fund accounts for the operation, maintenance, and replacement of the City vehicles and equipment.

<u>Self-Insurance Liability</u> - This fund accounts for the administration of the City's self-insurance programs, payment of Employee Assistance Programs, and liability claims payments.

Fiduciary Fund Financial Statements

Fiduciary fund financial statements include a Statement of Fiduciary Net Assets. The City's fiduciary funds represent agency funds, which are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations. The agency funds are accounted for using the accrual basis of accounting.

Notes to Basic Financial Statements

For the fiscal year ended June 30, 2010

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, Continued

C. Use of Restricted and Unrestricted Net Assets

When an expense is incurred for purposes for which both restricted and unrestricted net assets are available, the City's policy is to apply restricted net assets first.

D. Cash and Investments

The City pools cash and investments from all funds for the purpose of increasing income through investment activities. Highly liquid money market investments with maturities of one year or less at time of purchase are stated at amortized cost. All other investments are stated at fair value. Market value is used as fair value for those securities for which market quotations are readily available.

Interest income on investments is allocated to the funds on the basis of average month-end cash and investment balances.

The City reviews and refines its Investment Policy (Policy) annually, with the most recent revision in August 2010. The Policy states that the primary investment objective is safety with investments being legally permitted and sufficiently liquid to meet forecasted needs. Maximization of interest earnings is a secondary objective. Further, the Policy states that the City Treasurer has the ultimate responsibility to protect, preserve and maintain cash and investments. The Policy also established internal controls and reporting requirements. The Policy stipulates "Permitted Investments and Limitation on Investments."

The City invests in the California Local Agency Investment Fund ("LAIF"), which is part of the Pooled Money Investment Account operated by the California State Treasurer. LAIF funds are invested in high quality money market securities and are managed to insure the safety of the portfolio. A portion of LAIF's investments are in structured notes and asset-backed securities.

LAIF determines fair value on its investment portfolio based on market quotations for these securities where market quotations are readily available, and on amortized cost or best estimate for those securities where market value is not readily available.

In accordance with GASB Statement No. 31, highly liquid money market investments with maturities of one year or less at time of purchase are stated at amortized cost. All other investments are stated at fair value. Market value is used as fair value for those securities for which market quotations are readily available.

In accordance with GASB Statement No. 40, *Deposit and Investment Disclosures (Amendment of GASB No .3)*, certain disclosure requirements, if applicable, for Deposits and Investment Risks are specified in the following areas:

- Interest Rate Risk
- Credit Risk
 - Overall
 - Custodial Credit Risk
 - Concentrations of Credit Risk

In addition, other disclosures are specified including use of certain methods to present deposits and investments, highly sensitive investments, credit quality at year-end and other disclosures.

Notes to Basic Financial Statements

For the fiscal year ended June 30, 2010

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, Continued

E. Land Held for Resale/Investment in low and moderate income housing

The City has acquired two parcels of land in Stranahan circle as part of its primary purpose to develop or redevelop City properties. The property is being carried at the lower of cost or net realizable value. The Agency has also purchased and re-sold various properties to low and moderate income households. The Agency carries the difference between the cost and the sale on these properties as an investment in low and moderate income housing until the property is either bought back by the Agency or sold on the open market. The City participates in the profits on any sales to an outside party in the same proportion as what the low and moderate income purchased the property from the Agency at below the market value.

F. Capital Assets

Capital assets are valued at cost or, during the initial implementation, estimated historical cost if actual historical cost was not available. Donated fixed assets are valued at their estimated fair market value on the date donated. City policy has set the capitalization threshold for reporting infrastructure at \$100,000; all other capital assets are set at \$5,000. Depreciation is recorded on a straight-line basis over estimated useful lives of the assets as follows:

Buildings 50 years
Improvements other than buildings 20 - 75 years
Machinery and equipment 5 - 10 years
Infrastructure 20 - 75 years

In June 1999, the Governmental Accounting Standards Board (GASB) issued Statement No. 34 which requires the inclusion of infrastructure capital assets in local governments' basic financial statements. In accordance with GASB Statement No. 34, the City has included all infrastructure into the current basic financial statements.

The City defines infrastructure as the basic physical assets that allow the City to function. The assets include streets, park lands, and buildings. Each major infrastructure system can be divided into subsystems. For example, the street system can be subdivided into pavement, curb and gutters, sidewalks, medians, streetlights, landscaping and land. These subsystems were not delineated in the basic financial statements. The appropriate operating department maintains information regarding the subsystems.

Interest accrued during capital assets construction, if any, is capitalized for the business-type and proprietary funds as part of the asset cost.

For all infrastructure systems, the City elected to use the Basic Approach as defined by GASB Statement No. 34 for infrastructure reporting. The City commissioned an appraisal of City owned infrastructure and property as of June 30, 2003. This appraisal determined the original cost, which is defined as the actual cost to acquire new property in accordance with market prices at the time of first construction/acquisition.

Original costs were developed in one of three ways: (1) historical records; (2) standard unit costs appropriate for the construction/acquisition date; or (3) present cost indexed by a reciprocal factor of the price increase from the construction/acquisition date to the current date. The accumulated depreciation, defined as the total depreciation from the date of construction/acquisition to the current date on a straight line, unrecovered cost method was computed using industry accepted life expectancies for each infrastructure subsystem. The book value was then computed by deducting the accumulated depreciation from the original cost.

Notes to Basic Financial Statements

For the fiscal year ended June 30, 2010

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, Continued

G. Long-Term Liabilities

Government-Wide Financial Statements

Long-term debt and other financial obligations are reported as liabilities in the appropriate activities.

Bond premiums and discounts, as well as issuance costs, are deferred and amortized over the life of the bonds using the straight-line method. Bonds payable are reported net of the applicable premium or discount. Issuance costs are reported as deferred charges.

Fund Financial Statements

The Governmental Fund Financial Statements do not present long-term debt, which are shown in the Reconciliation of the Governmental Funds Balance Sheet to the Government-Wide Statement of Net Assets.

Governmental funds recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financial sources. Premiums received on debt issuance are reported as other financing sources while discounts on debt issuance reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

Proprietary Fund Financial Statements use the same principles as those used in the Government-Wide Financial Statements.

H. Compensated Absences

Government-Wide Financial Statements

Compensated absences are recorded as incurred and the related expenses and liabilities are reported in the appropriate activity.

Fund Financial Statements

In governmental funds, compensated absences are recorded as expenditures in the years paid, as it is the City's policy to liquidate any unpaid compensated absences at June 30 from future resources, rather than currently available financial resources. Compensated absences include vacation. It is the policy of the City to pay 100% of the accumulated vacation leave when a public safety employee retires or terminates, and up to 18 months of a general employee's maximum annual accrual allowed upon the same leave of employment action.

I. Net Assets / Fund Balances

Government-Wide Financial Statements

In the Government-Wide Financial Statements, net assets are classified in the following categories:

<u>Invested in Capital Assets, Net of Related Debt</u> - This amount consists of capital assets net of accumulated depreciation and reduced by outstanding debt that attributed to the acquisition, construction, or improvement of the assets.

Notes to Basic Financial Statements

For the fiscal year ended June 30, 2010

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, Continued

I. Net Assets / Fund Balances, Continued

<u>Restricted Net Assets</u> - This amount is restricted by external creditors, grantors, contributors, or laws or regulations of other governments.

<u>Unrestricted Net Assets</u> - This amount is all net assets that do not meet the definition of "invested in capital assets, net of related debt" or "restricted net assets."

Fund Financial Statements

Governmental fund balances represent the net current assets of each fund. Net current assets generally represent a fund's cash and receivables, less its liabilities. Portions of a fund's balance may be reserved or designated for future expenditures.

Reserves are restrictions placed by outside entities, such as other governments, which restrict the expenditures of the reserved funds to the purpose intended by the entity which provided the funds. The City cannot modify or remove these restrictions or reserves.

J. Property Taxes

Property tax revenues are recognized in the fiscal year for which the tax and assessment is levied. The County of Contra Costa (County) levies, bills and collects property taxes and special assessments for the City. The County remits the entire amount levied and handles all delinquencies, retaining interest and penalties (under the Teeter Plan). Secured and unsecured property taxes are levied on July 1 based on January 1 assessed valuation and are payable in two installments, becoming delinquent on December 10 and April 10.

K. Use of Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions. These estimates and assumptions affect the reported amounts of assets and liabilities and the disclosure of contingent assets and liabilities. In addition, estimates affect the reported amount of expenses. Actual results could differ from these estimates and assumptions.

L. Interfund Balances/Internal Balances

Outstanding balances between funds are reported as due to and due from other funds. These are generally repaid within the following fiscal year.

Any residual balances outstanding between the governmental activities and business-type activities are reported in the Government-Wide Financial Statements as "Internal balances."

City of Clayton Notes to Basic Financial Statements For the fiscal year ended June 30, 2010

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, Continued

M. Implementation of New GASB Pronouncements

The City has implemented the following accounting standards during the fiscal year ended June 30, 2010:

- GASB Statement No. 43, Financial Reporting for Postemployment Benefit Plans (OPEB) other than Pension Plans This Statement establishes uniform financial reporting standards for OPEB plans. The standards in this Statement apply for OPEB Trust Funds included in the financial reports of Plan sponsors or employers, as well as for the stand-alone financial reports of OPEB plans or the public employee retirement systems, or other third parties, that administer them.
- GASB Statement No. 45, Accounting and Financial Reporting by Employers for Post Employment Benefits Other Than Pension Plans This Statement establishes standards for the measurement, recognition, and display of OPEB expense/ expenditures and related liabilities (assets), note disclosures, and if applicable, required supplementary information (RSI) in the financial reports of State and local governmental employers.

2. CASH AND INVESTMENTS

Statement of Net Assets:	
Cash and investments	\$ 16,758,918
Restricted cash and investments with fiscal agent	1,109,988
Investment in assessment bonds	151,000
Statement of Fiduciary Net Assets:	
Cash and investments	2,130,951
Cash with fiscal agents	620,608
Bonds held in refunding	 4,102,000
Total	\$ 24,873,465
Cash and investments as of June 30, 2010 consist of the following:	
Cash on hand	\$ 1,000
Deposits with financial institutions	1,276,964
Investments	 23,595,501
Total	\$ 24,873,465

Investments Authorized by the California Government Code and the City's Investment Policy

The table below identifies the investment types that are authorized for the City of Clayton by the California Government Code (or the City's investment policy, where more restrictive). The table also identifies certain provisions of the California Government Code (or the City's investment policy, where more restrictive) that address interest rate risk, credit risk, and concentration of credit risk. This table does not address investments of debt proceeds held by bond trustee that are governed by the provisions of debt agreements of the City, rather than the general provisions of the California Government Code or the Agency's investment policy.

		Maximum	Maximum
	Maximum	Percentage of	Investment in
Authorized Investment Type	Maturity	Portfolio	One Issuer
Local Agency Investment Fund (State Pool)	N/A	\$40 million	\$40 million
Money Market Funds	N/A	None	None
U.S. Treasury Obligations	5 years	None	None
U.S. Government Agency Issues	5 years	20%	None
Insured Deposits with Banks and Savings and Loans	N/A	None	None
Negotiable Time Certificates of Deposit	5 years	None	None
Medium Term Corporate Bonds	5 years	20%	None

2. CASH AND INVESTMENTS, Continued

Investments Authorized by Debt Agreements

Investments of debt proceeds held by bond trustees are governed by provisions of the debt agreements, rather than the general provisions of the California Government Code or the City's investment policy. The table below identifies the investment types that are authorized for investments held by bond trustees. The table also identifies certain provisions of these debt agreements that address interest rate risk, credit risk, and concentration of credit risk.

Authorized Investment Type	Maximum Maturity	Maximum Percentage of Portfolio	Maximum Investment in One Issuer
Money Market Mutual Funds	N/A	N/A	N/A
U.S. Government Agency Issues	5 years	20%	None
Federal Housing Administration debentures	N/A	N/A	N/A
Commercial paper	92 Days	N/A	N/A
Demand or time deposits	366 Days	N/A	N/A

Disclosures Relating to Interest Rate Risk

Investment of debt proceeds held by bond trustees are governed by provisions of the debt agreements, rather than the general provisions of the California Government Code or the City's investment policy. The investments are restricted to securities which will by their terms mature not later than the date the Agency estimates the moneys represented by the particular investment will be needed for withdrawal from such fund. Moneys invested in a reserve account shall be invested in Investment Securities which will by their terms mature prior to the date which is the final maturity date of the bonds.

			-				Re	emaining Ma	turi	ty (in Month	s)		
Investment Type		Totals	_	12 Months or Less	_	13 - 24 Months	_	25 - 36 Months	_	37 - 48 Months	_	49 - 60 Months	More than 60 Months
State Investment Pool	\$	5,031,500	\$	5,031,500	\$	-	\$	-	\$	-	\$	-	\$ -
Money Market Funds Investment in		129,617		129,617		-		-		-		0	-
assessment bonds		151,000											151,000
Certificates of Deposit		12,450,788		2,219,289		3,979,425		3,435,816		2,411,050		405,208	-
Held by bond trustees:													
Money Market Funds		1,147,417		1,147,417		-		-		-		-	-
Surety Bond		458,152		-		-		-		-		-	458,152
Bonds held in refunding	-	4,227,027	-		_		-		-		_		4,227,027
	\$	23,595,501	\$	8,527,823	\$	3,979,425	\$	3,435,816	\$	2,411,050	\$=	405,208	\$ 4,836,179

Notes to Basic Financial Statements

For the fiscal year ended June 30, 2010

2. CASH AND INVESTMENTS, Continued

Disclosures Relating to Credit Risk

Generally, credit risk is the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. This is measured by the assignment of a rating by a nationally recognized statistical rating organization. Presented below is the minimum rating required by (where applicable) the California Government Code, the City's investment policy, or debt agreements, and the actual rating as of fiscal year end for each investment type.

								Rating as	of Fiscal	Year End	
Investment Type	Amount	Minimum Legal Rating		Exempt from Disclosure		AAA		AA		A	Not Rated
State Investment Pool	\$ 5,059,49	00 N/A	\$	-	\$	-	\$	-	\$	-	\$ 5,059,490
Money Market Funds	129,61	7 N/A		-		-		-		-	129,617
Investment in assessment											
bonds	151,00	00		-		-		-		-	151,000
Certificates of Deposit	12,450,78	88 N/A		-		-		-		-	12,450,788
Held by bond trustees:											
Money Market Funds	1,147,41	7 N/A		-		-		-		-	1,147,417
Surety Bond	430,16	3 N/A		-		-		-		-	430,163
Bonds held in refunding	4,227,02	<u>N/A</u>	_		_	-	. <u>-</u>	-		-	 4,227,026
Total	\$ 23,595,50	<u>1_</u>	\$_	-	\$_	0	\$	0	\$	0	\$ 23,595,501

Concentration of Credit Risk

The investment policy of the City contains limitations on the amount that can be invested in any one issuer. There are no investments that represent 5% or more of total City investments.

Custodial Credit Risk

Custodial credit risk for deposits is the risk that, in the event of the failure of a depository financial institution, a government will not be able to recover its deposits or will not be able to recover collateral securities that are in the possession of an outside party. The custodial credit risk for investments is the risk that, in the event of the failure of the counter party (e.g. broker-dealer) to a transaction, a government will not be able to recover the value of its investment or collateral securities that are in the possession of another party. The California Government Code and the City's investment policy do not contain legal or policy requirements that would limit the exposure to custodial credit risk for deposits or investments, other than the following provision for deposits. The California Government Code requires that a financial institution secure deposits made by state or local governmental units by pledging securities in an undivided collateral pool held by a depository regulated under state law (unless so waived by the governmental unit). The fair value of the pledged securities in the collateral pool must equal at least 110% of the total amount deposited by the public agencies. California law also allows financial institutions to secure City deposits by pledging first trust deed mortgage notes having a value of 150% of the secured public deposits.

Notes to Basic Financial Statements

For the fiscal year ended June 30, 2010

2. CASH AND INVESTMENTS, Continued

Investments in State Investment Pool

The City is a voluntary participant in the Local Agency Investment Fund (LAIF) that is regulated by the California Government Code under the oversight of the Treasurer of the State of California. The fair value of the City's investment in this pool is reported in the accompanying financial statements at amounts based upon the City's pro-rata share of the fair value provided by LAIF for the entire LAIF portfolio (in relation to the amortized cost of that portfolio). The balance available for withdrawal is based on the accounting records maintained by LAIF, which are recorded on an amortized cost basis.

3. RECEIVABLE

Notes Receivables

As of June 30, 2010, notes receivable consisted of the following:

		Beginning						Ending
		Balance					Prior Period	Balance
Description	_	July 1, 2009	_	Additions	_	Deletions	Adjustment	June 30, 2010
Professional Apartment Management, Inc.	\$	2,990,400	\$	200,000	\$	61,400	\$ -	\$ 3,129,000
Eden Housing, Inc. (formerly Peace Grove)		567,000		-		-	-	567,000
Second Mortgage Program		187,450		-		-	-	187,450
Assessment District Loans		315,339		-		8,061	-	307,278
		_		_	-	_		
Total	\$	4,060,189	\$	200,000	\$	69,461	\$ 0	\$ 4,190,728

The Agency has provided assistance to special assessment districts within the City, to fund repairs and improvements. There are three districts which received loans from the Agency. As of June 30, 2010, the outstanding balance of the loans was \$295,718.

On September 21, 1999, the Agency made a loan to the Professional Apartment Management, Inc. ("PAM") in the amount of \$750,000, at a non-interest bearing rate, to construct and develop an affordable senior assisted living center on the site known as "Diamond Terrace." The note is secured by the Deed of Trust. The Agency loaned an additional \$1,286,000 on October 24, 2001. On December 1, 2003, PAM began drawing on a \$2,000,000 loan from the Agency in the amount of \$200,000 annually. The principal balance is payable commencing on October 1, 2005 through October 1, 2030. As of June 30, 2010, the outstanding balance of the loan was \$3,129,000.

On October 13, 1992, the Agency made a loan to the Peace Grove, Inc. in the amount of \$567,000, at a non-interest bearing rate, for the purchase of land for a redevelopment and housing project for low-income mental health system clients. The loan is secured by the Deed of Trust. The principal balance is payable on December 18, 2052. As of June 30, 2010, the outstanding balance of the loan was \$567,000.

The Agency participates in a second mortgage assistance program, whereby qualified applicants are loaned money for a "silent second" down payment to purchase a home in the Stranahan Development within the City. There are seven individual loans outstanding. As of June 30, 2010, the outstanding balance of the loans was \$187,450.

Notes to Basic Financial Statements

For the fiscal year ended June 30, 2010

4. INTERFUND TRANSACTIONS

A. Due To, Due From

At June 30, 2010, the City had the following short-term interfund receivables and payables:

DUE TO

		Governmental Activities				Business-Type	
DUE FROM		Non-major					
		Governmental		Community		Endeavor	
		Funds		Gym		Hall	Total
Governmental Activities:	-						
General Fund	\$	2,999	\$_	105,854	\$_	4,028	\$ 112,881
Total	\$	2,999	\$_	105,854	\$_	4,028	\$ 112,881

B. Interfund Transfers

At June 30, 2010, the City had the following transfers:

	TRANSFERS IN											
										Non-major		
		General		RDA		Capital		RDA Debt		Governmental		
TRANSFERS OUT	_	Fund	_	Projects	_	Improvement	_	Service	_	Funds	_	Total
RDA Capital Projects	\$	275,000	\$	-	\$	702,873	\$	2,604,143	\$	-	\$	3,582,016
RDA Low/Moderate		125,000		-		-		-		-		125,000
Capital Improvement		963		1,374,542				-		-		1,442,953
Non-major												
Governmental Funds	_	97,939	_	11,854	_	7,500	_		_	67,448	_	<u>117,293</u>
Total	\$	498,902	\$_	1,386,396	\$	710,373	\$	2,604,143	\$	67,448	\$	5,267,262

The Redevelopment Agency transferred \$2,604,143 from the capital projects fund to the debt service fund for the current debt service payments.

The City transferred \$498,902 into the General Fund from the RDA Capital Projects fund (\$275,000), from Low/Moderate Income Capital Project Fund (\$125,000) Capital Investments (\$963), and Non-major Governmental Funds \$97,939 to reimburse the City for administrative expenses. In addition, the Agency transferred (\$702,873) to the City Capital Improvement Fund for various capital projects.

Notes to Basic Financial Statements

For the fiscal year ended June 30, 2010

4. INTERFUND TRANSACTIONS, Continued

C. Advance to other funds

On June 17, 1999 the Agency purchased a parcel of land for \$475,000, from the City. In exchange for the parcel of land the Agency issued a note in the amount of \$475,000 to the City. The principal amount is payable on or before January I, 2023. As of June 30, 2010 the outstanding balance of the note was \$475,000.

On September 30, 2004 the City transferred \$35,000 into the Development Impact Fees Fund to provide funding necessary to retain a consultant to prepare a sewer master plan for the potential annexation that is currently being processed by the City. It is the City's intent to recover the sewer master plan fees upon annexation. Additional funding by the City in the amount of \$25,000 was advanced to the Development Impact Fees Fund on May 17, 2005. As of June 30, 2010, the outstanding balance of the advance was \$60,000.

D. Note payable

On May 10, 2010, the Redevelopment Agency received a loan from the Low to Moderate Income Housing Fund in the amount of \$592,412 to partially cover a demand from the California Department of Finance for property tax revenues to K-12 schools during the 2009-10 fiscal year via the Supplemental Educational Revenue Augmentation Funds (SERAF). The loan is to be repaid without interest by June 30, 2015.

5. CAPITAL ASSETS

A. Government-Wide Financial Statements

At June 30, 2010, the City's capital assets consisted of the following:

	Governmental Activities		Business - Type Activities	Total
Non depreciable Assets:	 _			
Land	\$ 1,046,366	\$	167,738	\$ 1,214,104
Construction in progress	809,797		-	809,797
Total non depreciable assets	 1,856,163		167,738	2,023,901
Depreciable Assets:	 			
Buildings	5,895,576		1,400,744	7,296,320
Improvements	4,295,841		151,004	4,446,845
Machinery and equipment	1,010,687		5,024	1,015,711
Infrastructure	27,120,016		-	27,120,016
Total depreciable assets	38,322,120		1,556,772	39,878,892
Total accumulated depreciation	 (12,299,132)	_	(293,492)	(12,592,624)
Depreciable assets, net	 26,022,988		1,263,280	27,286,268
Total governmental activities capital assets, net	\$ 27,879,151	\$	1,431,018	\$ 29,310,169

Notes to Basic Financial Statements

For the fiscal year ended June 30, 2010

5. CAPITAL ASSETS, Continued

A. Government-Wide Financial Statements, Continued

The following is a summary of capital assets for governmental activities:

		Balance July 1, 2009		Additions		Deletions		Transfers and Adjustments		Balance June 30, 2010
Non dannaciable Acceta	_	July 1, 2009		Additions	-	Defetions	-	Aujustilielits	-	Julie 30, 2010
Non depreciable Assets:	ф	1.046.266	ф		ф		ф		ф	1.046.266
Land	\$	1,046,366	\$	-	Э	-	\$	-	\$	1,046,366
Construction in progress	_	538,271		271,526	_	-	_	-	_	809,797
Total non depreciable assets		1,584,637		271,526		0		0		1,856,163
Depreciable Assets:		_	-	·	_	_	_		-	_
Buildings		5,744,572		151,004		-		-		5,895,576
Improvements		4,446,845		(151,004)		-		-		4,295,841
Machinery and equipment		915,053		83,553		(25,800)		37,881		1,010,687
Infrastructure		27,120,016		-		-		-		27,120,016
Total depreciable assets	_	38,226,486	•	83,553	_	(25,800)	-	37,881	_	38,322,120
Accumulated depreciation:	_						-	_	-	
Buildings		(1,600,996)		(106,033)		-		(298,809)		(2,005,838)
Improvements		(1,033,949)		(122,435)		-		285,034		(871,350)
Machinery and Equipment		(626,773)		(74,885)		35,962		(8,243)		(673,939)
Infrastructure	_	(8,321,378)		(426,395)	_	-	_	(232)	_	(8,748,005)
Total accumulated depreciation	_	(11,583,096)	-	(729,748)	_	35,962	_	(22,250)	_	(12,299,132)
Depreciable assets, net	_	26,643,390		(646,195)		10,162	-	15,631	-	26,022,988
Total governmental activities	_		•		_		-		_	
capital assets, net	\$_	28,228,027	\$	(374,669)	\$_	10,162	\$	15,631	\$	27,879,151

Depreciation expense was charged to functions/programs of the primary government as follows:

Public Works and Facilities	\$ 24,885
General support	573,660
Police	56,318
Internal service	74,885
Total depreciation expense - governmental activities	\$ 729,748

The following is a summary of capital assets for business-type activities:

	_	Balance July 1, 2009	_	Additions	_	Deletions		Balance June 30, 2010
Non depreciable Assets:								
Land	\$	-	\$	167,738		-	\$	167,738
Depreciable Assets: Buildings	\$	1,400,744	\$	-	\$	-	\$	1,400,744
Improvements		151,004		-		-		151,004
Machinery & Equipment		5,024	_	<u>-</u>	_	-	_	5,024
Total depreciable assets		1,556,772		0		-		1,556,772
Accumulated Depreciation		(257,424)		(36,068)		-		(293,492)
Depreciable assets, net		1,299,348	_	(36,068)	_	-	_	1,263,280
Total business-type activities capital assets, net	\$	1,299,348	\$	131,670	\$	-	\$	1,431,018

Notes to Basic Financial Statements

For the fiscal year ended June 30, 2010

5. CAPITAL ASSETS, Continued

A. Government-Wide Financial Statements, Continued

Business-type activities depreciation expense for capital assets for the year ended June 30, 2010 were as follows:

Endeavor hall	\$ 36,068
Total depreciation expense	\$ 36,068

B Fund Financial Statements

The Governmental Fund Financial Statements do not present General Government Capital Assets, which are shown in the Reconciliation of the Governmental Funds Balance Sheet to the Government-Wide Statement of Net Assets.

The capital assets of the enterprise funds in the Proprietary Fund Financial Statements are the same as those shown in the business-type activities of the Government-Wide Financial Statements. Internal Service Funds' capital assets are combined with governmental activities.

6. LONG-TERM DEBT

The following is a summary of long-term debt transactions during the fiscal year ended June 30, 2010:

		Beginning Balance						Ending Balance		Amounts Due Within One		Amounts Due in More Than										
Description	_	July 1, 2009	_	Additions		Additions		Additions		Additions		Additions Reduction		Reductions		Reductions		June 30, 2010		Year	_	One Year
Governmental Activities:	_		_		_		_	_	_		_											
1996 Refund Tax Allocation Bonds	\$	5,010,000	\$	-	\$	(1,800,000)	\$	3,210,000	\$	325,000	\$	2,885,000										
1999 Tax Allocation Bonds	_	5,675,000	_	-	_	(245,000)	_	5,430,000	_	255,000	_	5,175,000										
Total governmental activities	\$	10,685,000	\$	-	\$	(2,045,000)	\$	8,640,000	\$	580,000	\$	8,060,000										

1996 Series A Refunding Tax Allocation Bonds

1996 Series A Refunding Tax Allocation Bonds in the principal amount of \$7,225,000 were issued on November 16, 1996 by the Agency. Principal payments are payable on August 1 of each year. Interest payments are payable semi-annually on February 1 and August 1. Bonds maturing after August 1, 2009 are subject to call on any interest payment date at par, plus a premium 1 % to 2% of the principal amount. The bonds are special obligations of the Agency and are secured by the Agency's tax increment revenue.

6. LONG-TERM DEBT, Continued

The annual debt service requirements to amortize the 1996 Refunding Tax Allocation Bonds outstanding at June 30, 2010, were as follows:

Fiscal Year Endin	g			
June 30,	_	Principal	Interest	Total
2011	\$	325,000	\$ 164,733	\$ 489,733
2012		340,000	147,025	487,025
2013		90,000	135,410	225,410
2014		100,000	130,090	230,090
2015		100,000	124,490	224,490
2016-2020		1,705,000	505,540	2,210,540
2021		550,000	14,781	564,781
Total	\$	3,210,000	\$ 1,222,069	\$ 4,432,069

1999 Tax Allocation Bonds

1999 Issue Tax Allocation Bonds in the principal amount of \$7,460,000 were issued on June 15, 1999 by the Agency. Principal payments are payable on August 1 of each year. Interest payments are payable semi-annually on February 1 and August 1. The bonds are special obligations of the Agency and are secured by the Agency's tax increment revenues.

The annual debt service requirements to amortize the 1999 Tax Allocation Bonds outstanding at June 30, 2010, were as follows:

F	iscal Year Endin	g				
	June 30,		Principal	_	Interest	Total
	2011		255,000		260,878	515,878
	2012		270,000		248,930	518,930
	2013		280,000		236,140	516,140
	2014		295,000		222,553	517,553
	2015-2018		1,690,000		877,869	2,567,869
	2019-2023		2,145,000		401,875	2,546,875
	2024-2025		495,000		12,375	507,375
	Total	\$	5,430,000	\$	2,260,620	\$ 7,690,620

Compensated Absences

Compensated absences include vacation and sick leave. It is the policy of the City to pay 100% of the accumulated vacation leave when a public safety employee retires or terminates, and up to 18 months of a general employee's maximum annual accrual allowed upon the same leave of employment action. The City recognizes the liability for its compensated absences in the governmental activities. The following is a summary of compensated absences transactions during the fiscal year ended June 30, 2010:

	Beginning				Ending
	Balance				Balance
	 July 1, 2009	_	Additions	_	June 30, 2010
Compensated Absences	\$ 145,949	\$	17,627	\$	163,576

Notes to Basic Financial Statements

For the fiscal year ended June 30, 2010

7. NON-CITY OBLIGATIONS

Middle School Community Facilities District- Original Issue \$6,400,000

Middle School Community Facilities District Bonds in the principal amount of \$6,400,000 were issued on September 2, 1990 by the City. Principal payments are payable on September 2 of each year. Interest payments are payable semi-annually on March 2 and September 2. The bonds are non city obligations and are secured by facility district revenue. As of June 30, 2010 the outstanding balance of the non-city bond obligation was \$4,461,000.

Clayton Station Community Facilities District- Original Issue \$1,269,000

Clayton Station Community Facilities District Bonds in the principal amount of \$1,269,000 million were issued on September 2, 2000 by the City. Principal payments are payable on September 2 of each year. Interest payments are payable semi-annually on March 2 and September 2. The bonds are non city obligations and are secured by facility district revenue. As of June 30, 2010 the outstanding balance of the non-city bond obligation was \$626,000.

Lydia Lane Sewer Assessment District-Original Issue \$228,325

Lydia Lane Sewer Assessment District Bonds in the principal amount of \$228,325 were issued on August 5, 2002 by the City. Principal payments are payable on September 2 of each year. Interest payments are payable semi-annually on March 2 and September 2. The bonds are non city obligations and are secured by sewer assessment district revenue. As of June 30, 2010 the outstanding balance of the non-city bond obligation was \$198,325.

Clayton Financing Authority 2007 Special Tax Revenue Refunding Bonds-Original Issue \$5,060,000

Refunding bonds were issued on May 17, 2007 by the Clayton Financing Authority in the principal amount of \$5,060,000 to assist the City of Clayton to refund the Authority's 1997 Special Tax Revenue Refunding Bonds (the "1997 Bonds"), finance the acquisition and construction of certain public capital improvements (the Project), establish a reserve fund for the Bonds (funded part in cash and part from a reserve fund surety bond), and to pay the costs of issuance of the Bonds. Principal payments are payable on September 2 of each year. Interest payments are payable semi-annually on March 2 and September 2. The bonds are non city obligations and are secured by revenues received by the Authority as the result of the payment of debt service on the Community School Local Obligations. As of June 30, 2010, the outstanding balance of the non-city bond obligation was \$4,500,000.

Notes to Basic Financial Statements

For the fiscal year ended June 30, 2010

8. OTHER FUND DISCLOSURES

A. Expenditures over Appropriations

The following funds had an excess of expenditures over appropriations in the current fiscal year:

	Amount in excess of appropriation
	\$
RDA Capital Projects	1,958,579
RDA Low/Moderate	9,212
Oakhurst Geological Hazard Abatement District	7,008
Measure J	483
Grants	43,450
Gas Tax	42,917
Downtown Park CFD	7,197

B. Deficit Fund Balances

At June 30, 2010, the funds below had the following deficit fund balance or net assets:

	 Amount
	\$
RDA Capital Projects	334,867
Non-major	5,619
Total Governmental Funds	 350,486
Community Gym	\$ 5,176
Total Proprietary Funds	\$ 5,176
3 3	 *

The deficit in the RDA Capital Projects, Community Gym, Stormwater Treatment District, and Oakhurst Geological Hazard Abatement District funds are expected to be recovered from future revenues.

Notes to Basic Financial Statements

For the fiscal year ended June 30, 2010

9. RISK MANAGEMENT

The City participates in the Municipal Pooling Authority of Northern California (MPA), a joint powers agreement between twenty cities, which provides insurance coverage for liability, auto, property and workers' compensation claims. Claims liabilities are accrued when it is probable that a loss has occurred and the amount of that loss can be reasonably estimated. The MPA covers claims in an amount up to \$29,000,000. The City has a deductible of \$5,000 per claim for liability cases and no deductible for workers' compensation claims. Once the City's deductible is met, the MPA becomes responsible for payment of all claims and legal defense.

The MPA is governed by a board consisting of representatives from each member municipality. The Board controls the operations of the MPA including selection of management, approval of operating budgets, and is independent of any influence by member municipalities beyond their representation on the Board.

The City's general liability premium payments to the MPA in the amount of \$133,430 for fiscal year 2009-2010 are in accordance with formulas established by the Authority. Actual surpluses or losses are shared according to a formula developed from overall loss costs and spread to member entities on a percentage basis after a retrospective rating.

The City has had no settlements which exceeded insurance coverage during fiscal year ending June 30, 2010.

Estimates of incurred, but not reported, liability claims are included in the City's claims estimates and based upon historical experiences as calculated by the MPA.

At June 30, 2010, the MPA's audited condensed financial information showed:

Total assets	\$ 64,231,424
Total liabilities	\$ 40,541,921
Total equities	\$ 23,689,503
Total revenues	\$ 23,805,601
Total expenses	\$ 19,278,052
Revenues over expenses	\$ 4,527,549

Detailed financial information may be obtained from the MPA.

Municipal Pooling Authority of Northern California 1911 San Miguel Drive, Suite 200 Walnut Creek, CA 94596

Notes to Basic Financial Statements

For the fiscal year ended June 30, 2010

10. PUBLIC EMPLOYEE RETIREMENT SYSTEM

<u>Plan Description</u> - The City contributes to the California Public Employees Retirement System (PERS), an agent multiple-employer public employee defined benefit pension plan. PERS provides retirement and disability benefits, annual cost-of-living adjustments and death benefits to plan members and beneficiaries. PERS acts as a common investment and administrative agent for participating public entities within the State of California. Benefit provisions and all other requirements are established by state statute and City ordinance. Copies of PERS' annual financial report may be obtained from their Executive Office located at 400 P Street, Sacramento, California 95814.

<u>Funding Policy</u> - Active plan members are required by state statute to contribute 7% for miscellaneous and 9% for safety employees of their annual covered salary. The City makes the contributions required of City employees on their behalf and for their account, which amounted to \$142,325 for the fiscal year ended June 30, 2010.

The City as employer is required to contribute an actuarially determined payment that is reflected as a percentage of annual covered payroll for miscellaneous and safety employees. The required employer contribution rates for the fiscal year 2009-10 was 14.23% for miscellaneous employees and 33.283% for safety employees.

The City's contributions to PERS for the fiscal years ending June 30, 2010, 2009 and 2008 were \$550,323, \$580,505 and \$533,884, respectively and equal 100% of the required contributions for each fiscal year, and also included the contributions that the City made on behalf of the employees.

11. POST EMPLOYMENT HEALTH CARE BENEFITS

Plan Description - The City of Clayton Retired Employees Health Care Program

The City of Clayton Retired Employee Health Care Program is a single-employer defined benefit healthcare program administered by the City of Clayton. The Program provides medical insurance benefits to eligible retirees and their families through the same self-insured program coverage to active City employees. In connection with this, the City has established a plan to provide post-employment benefits other than pensions as defined in section 7500-7514.5 of the California Public Employees' Retirement Law.

Separate stand-alone statements are not issued for this plan.

<u>Funding Policy</u> - The contribution requirements of plan members and the City are established and may be amended by the City Council. The required contribution is based on projected pay-as-you-go financing requirements, with the potential for additional amounts to pre fund benefits as determined annually by the City Council. For Fiscal Year 2010, the City contributed retiree premiums of \$27,229 and there was no additional pre funding contribution. Retired employees receiving benefits contributed \$27,828 (approximately 8% of the total premiums) through required monthly contributions that average \$2,319 per month.

11. POST EMPLOYMENT HEALTH CARE BENEFITS, CONTINUED

<u>Annual OPEB Cost and Net OPEB Obligation</u> - The City's annual other post employment benefit (OPEB) cost (expense) is calculated based on the <u>annual required contribution of the employer (ARC)</u>, an amount actuarially determined in accordance with the parameters of GASB Statement 45. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year and amortize any unfunded actuarial liabilities (or funding excess) over a period not to exceed thirty years. The following table shows the components of the City's OPEB cost for the year, the amount actually contributed to the plan, and the changes in the City's OPEB obligation for the program:

Annual required contribution (ARC)	\$ 50,667
Interest on net OPEB obligation	0
Adjustment to annual required contribution	0
Annual OPEB cost	50,667
Contributions made	(27,229)
Increase (decrease) in net OPEB obligation	23,438
Net OPEB obligation (asset) at beginning of year	-
Net OPEB obligation (asset) at end of year	\$ 23,438

The City contributed 54% of the annual OPEB cost of \$27,229 resulting in a net OPEB obligation of \$23,438 The fiscal year ended June 30, 2010 was the first year for which an actuarially determined ARC of \$50,667 has been calculated for the City of Clayton Retired Employees Health Care Program.

<u>Funded Status and Funding Progress</u>- The City's actuarial Accrued Liability (AAL) and unfunded Actuarial Accrued Liability (UAAL) is \$400,257 which is 22% of covered payroll. There are no plan assets and as of June 30, 2010 the plan has a 0% funded ratio.

Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and healthcare cost trends. Amounts determined regarding the funded status of the plan and the annual required contributions of the employer are subject to revision every three years.

<u>Actuarial Methods and Assumptions</u>- The City of Clayton, in accordance with GASB 45, employed the Alternative Measurement Method to determine the OPEB obligation. Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and the plan members) and include the types of benefits provided at the time valuation.

In the June 30, 2009 actuarial valuation, the Entry age normal method was used. The actuarial assumptions included a 4.0% investment rate of return, and an annual healthcare cost increase rate of 10% initially, reduced ultimately to 5% by 2020. The UAAL is being amortized using the level dollar method. The remaining amortization period at June 30, 2009 was 29 years.

12. CONTINGENCIES

The City is a defendant in a few lawsuits and claims which have arisen in the normal course of business. While substantial damages are alleged in some of these actions, their outcome cannot be predicted with certainty. In the opinion of the City Attorney, these actions, when finally adjudicated, will not have a material adverse effect on the financial position of the City.

Notes to Basic Financial Statements

For the fiscal year ended June 30, 2010

13. PRIOR PERIOD ADJUSTMENTS

Because the prior period adjustment was made to an internal service fund, the proprietary fund financial statements and, unintuitively, the governmental activities on the government-wide statements. The governmental activities are affected by this change because the activities of the internal service funds are closed into the governmental activities for the government-wide presentation.

A. Government-Wide Statements

During the fiscal year 2010, the City made adjustments to account for 2008-09 fund balance not including all the capital asset activity record in that year. This resulted in the following adjustments.

			Accounting		
			Adjustments		
		Net Assets	Overstatement of		
		as Previously	Capital		Net Assets as
		Reported	Assets		Restated
Governmental Activities:			_	-	
Net assets	\$	41,544,010	\$ (30,822)	\$	41,513,188
Total Governmental activities	\$	41,544,010	\$ (30,822)	\$	41,513,188
	_				

The prior period adjustment for the Governmental activities (government wide basis) is \$(30,822) because a portion of the changes were implemented on the government wide basis when creating the conversion entries in the prior year.

B. Fund Financial Statements

During the fiscal year 2010, the Agency made an accounting adjustment to account for 2008-09 fund balance not including all the capital asset activity record in that year. The prior year's financial statements show a inconsistency between the capital asset note and the Capital Replacement Funds' capital assets. This resulted in the following adjustments.

		Accounting Adjustments				
		Net Assets as Previously Reported	as Previously			Net Assets as Restated
Proprietary Funds:	ф.	(((204	ф.	((5.720)	ф.	(00.654
Capital Replacement Fund	⇒	666,384	\$	(65,730)	\$_	600,654
Total Proprietary Funds	\$_	666,384	\$	(65,730)	\$	600,654

City of Clayton Notes to Basic Financial Statements For the fiscal year ended June 30, 2010

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City of Clayton Required Supplementary Information June 30, 2010

1. BUDGETARY PRINCIPLES

The City follows these procedures in establishing the budgetary data reflected in the financial statements:

- By June 30, the City Manager submits to the City Council a proposed operating budget for the year commencing July 1.
 The operating budget includes proposed expenditures and the means of financing them. Continuing appropriations are rebudgeted by the City Council as part of the adoption of subsequent year's budgets.
- Public hearings are conducted to obtain taxpayer comments.
- The budget is legally enacted through passage of a resolution during a City Council meeting in the month of June.
- The City Manager is authorized to transfer budgeted amounts within an activity, within any fund; however, any revisions that alter the total expenditures of any fund must be approved by the City Council.
- Formal budgeting is employed as a management control device during the year for the general, certain special revenue and debt service funds. The Presley Settlement, Stormwater Treatment District Assessment, and Clayton Development Impact Fees funds are not budgeted for and thus do not have budget to actual comparison statements.
- Budgets for the general, certain special revenue and debt service funds are adopted on a basis consistent with generally accepted accounting principles (US GAAP).
- Budgets for capital projects funds are adopted on a project-life basis.

Budgeted amounts are as originally adopted or as amended by the City Council. Budget amendments were not material in relation to the original appropriations.

Under encumbrance accounting, purchase orders, contracts and other commitments for expenditures are recorded to reserve that portion of the applicable appropriation. Encumbrance accounting is employed as an extension of formal budgetary accounting. Since encumbrances do not yet constitute expenditures or liabilities, encumbrances outstanding at year-end are reported as reservations of fund balances.

City of Clayton Budgetary Comparison Schedule General Fund For the fiscal year ended June 30, 2010

-	Budget	Final Budget	Actual	Variance from Final Budget Favorable (Unfavorable)
REVENUES				
Property taxes Sales tax Permits, licenses and fees Fines, forfeitures and penalties From other agencies Motor vehicle in-lieu fees Other in-lieu fees Franchise fees Service charges	\$ 1,650,934 214,000 231,782 62,500 66,225 35,000 137,504 372,961 58,358	\$ 1,650,934 214,000 231,782 62,500 66,225 35,000 137,504 372,961 58,358	\$ 1,678,930 272,702 231,523 63,788 69,753 32,234 137,504 373,479 65,849	\$ 27,996 58,702 (259) 1,288 3,528 (2,766)
Use of money and property Other revenue	75,002 79,895	75,002 79,895	125,690 85,063	50,688 5,168
TOTAL REVENUES	2,984,161	2,984,161	3,136,515	152,354
EXPENDITURES				
Legislative Administrative Community services and facilities Community park Planning and development General support Police Library Engineering	59,705 814,072 142,495 170,889 254,488 164,603 1,800,991 133,678 96,758	59,705 814,072 142,495 170,889 254,488 164,603 1,800,991 133,678 96,758	59,942 843,131 161,841 127,852 256,430 140,072 1,817,147 123,252 101,973	(237) (29,059) (19,346) 43,037 (1,942) 24,531 (16,156) 10,426 (5,215)
TOTAL EXPENDITURES	3,637,679	3,637,679	3,631,640	6,039
REVENUES OVER (UNDER) EXPENDITURES	(653,518)	(653,518)	(495,125)	158,393
OTHER FINANCING SOURCES (USES)				
Transfers in	653,518	653,518	498,902	(154,616)
TOTAL OTHER FINANCING SOURCES (USES)	653,518	653,518	498,902	(154,616)
REVENUES AND OTHER FINANCING SOURCES OVER (UNDER) EXPENDITURES AND OTHER FINANCING USES	\$ -	\$ -	3,777	\$ 3,777
FUND BALANCES:				
Beginning of fiscal year			5,106,156	
End of fiscal year			\$ 5,109,933	

SUPPLEMENTAL INFORMATION

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MAJOR FUNDS

City of Clayton Budgetary Comparison Schedule RDA Capital Projects Fund

	Fin	nal Budget	Actual		Variance from Final Budget Favorable (Unfavorable)	
REVENUES						
Property taxes	\$	4,144,938	\$	4,130,048	\$	(14,890)
Use of money and property		5,000		15,412		10,412
Other revenue				14,500		14,500
TOTAL REVENUES		4,149,938		4,159,960		10,022
EXPENDITURES						
Community services and facilities		-		29,596		(29,596)
Planning and development		900,426		2,844,409		(1,943,983)
Interest and fiscal charges		30,875		30,875		-
Capital outlay		15,000				15,000
TOTAL EXPENDITURES		946,301		2,904,880		(1,958,579)
REVENUES OVER (UNDER) EXPENDITURES		3,203,637		1,255,080		(1,948,557)
OTHER FINANCING SOURCES (USES)						
Transfers in		-		1,386,396		1,386,396
Transfers out		(3,694,830)		(3,582,016)		112,814
TOTAL OTHER FINANCING SOURCES (USES)		(3,694,830)		(2,195,620)		1,499,210
REVENUES AND OTHER FINANCING SOURCES OVER (UNDER) EXPENDITURES AND OTHER FINANCING USES	\$	(491,193)		(940,540)	\$	(449,347)
FUND BALANCES:		_				_
Beginning of year				605,673		
End of year			\$	(334,867)		

City of Clayton Budgetary Comparison Schedule RDA Low/Moderate Capital Projects Fund

	Final Budget		Actual		Variance from Final Budget Favorable (Unfavorable)	
REVENUES						
Property taxes	\$	1,036,234	\$	1,032,512	\$	(3,722)
Program income		61,400		69,752		8,352
Use of money and property		50,000		169,058		119,058
TOTAL REVENUES		1,147,634		1,271,322		123,688
EXPENDITURES						
Planning and development		230,223		439,435		(209,212)
Capital outlay		200,000		-		200,000
TOTAL EXPENDITURES		430,223		439,435		(9,212)
REVENUES OVER (UNDER) EXPENDITURES		717,411		831,887		114,476
OTHER FINANCING SOURCES (USES)						
Transfers out		(125,000)		(125,000)		
TOTAL OTHER FINANCING SOURCES (USES)		(125,000)		(125,000)		_
REVENUES AND OTHER FINANCING SOURCES OVER (UNDER) EXPENDITURES AND OTHER FINANCING USES	\$	592,411		706,887	\$	114,476
FUND BALANCES:						
Beginning of year				4,887,012		
End of year			\$	5,593,899		

City of Clayton Budgetary Comparison Schedule Capital Improvements Fund

	Final Budget Actual		Variance from Final Budget Favorable (Unfavorable)	
REVENUES				
From other agencies Use of money and property	\$ 1,046,000	\$ 680,243 84,326	\$ (365,757) 84,326	
TOTAL REVENUES	1,046,000	764,569	(281,431)	
EXPENDITURES				
Landscape maintenance	-	68,360	(68,360)	
Capital outlay	2,301,187	732,327	1,568,860	
TOTAL EXPENDITURES	2,301,187	800,687	1,500,500	
REVENUES OVER (UNDER) EXPENDITURES	(1,255,187)	(36,118)	1,219,069	
OTHER FINANCING SOURCES (USES)				
Transfers in	1,255,187	710,373	(544,814)	
Transfers out		(1,442,953)	(1,442,953)	
TOTAL OTHER FINANCING SOURCES (USES)	1,255,187	(732,580)	(1,987,767)	
REVENUES AND OTHER FINANCING SOURCES OVER (UNDER) EXPENDITURES AND OTHER FINANCING USES FUND BALANCES:	\$ -	(768,698)	\$ (768,698)	
Beginning of year		4,077,223		
End of year		\$ 3,308,525		

City of Clayton Budgetary Comparison Schedule RDA Debt Service Fund

	Final Budget	Actual	Variance from Final Budget Favorable (Unfavorable)	
REVENUES				
Use of money and property	\$ 1,00	90 \$ 4,684	\$ 3,684	
TOTAL REVENUES	1,00	4,684	3,684	
EXPENDITURES				
Community services and facilities Principal Interest and fiscal charges	8,26 2,060,00 536,87	2,045,000	15,000 (14,949)	
TOTAL EXPENDITURES	2,605,14	; ;	51	
REVENUES OVER (UNDER) EXPENDITURES	(2,604,14	(2,600,408)	3,735	
OTHER FINANCING SOURCES (USES)				
Transfers in	2,604,14	2,604,143		
TOTAL OTHER FINANCING SOURCES (USES)	2,604,14	2,604,143	<u> </u>	
REVENUES AND OTHER FINANCING SOURCES OVER (UNDER) EXPENDITURES AND OTHER FINANCING USES FUND BALANCES:	\$	<u>-</u> 3,735	\$ 3,735	
Beginning of year		1,157,390		
End of year		\$ 1,161,125		

NON-MAJOR GOVERNMENTAL FUNDS

Non-Major Special Revenue Funds:

Special Revenue Funds are used to account for revenues derived from specific revenue sources. These funds are required by State statute or ordinance to finance particular functions or activities of government. The City's various special revenue funds are:

Street Lighting - accounts for assessments collected to maintain residential street lighting.

Stormwater Treatment District Assessment Fund - this fund was formed to provide a mechanism for the levying of private development (property) benefit assessments to fund the cost of inspections, maintenance and capital improvements related to the stormwater treatment requirements imposed upon the City by the Regional Water Quality Control Board as part of the City's General Stormwater Discharge Permit.

Stormwater Assessment - accounts for assessments collected to comply with the National Pollution Discharge Elimination System.

Presley Settlement - accounts for litigation settlement received for specific programs and projects.

Oakhurst Geological Hazard Abatement District - accounts for assessments collected from Oakhurst parcels to provide preventive maintenance measures within the district to mitigate potential landslides and other hazardous geological conditions within the district.

Measure J - accounts for a \$0.05 sales tax extended by voters in 2004 to provide transportation and street improvements, a growth management process, and a regional planning process to address quality of life

Grants - accounts for grants received for specific programs and projects.

Gas Tax - accounts for taxes raised under Street and Highway Code Sections 2106, 2107 and 2107.5, used for the maintenance and construction of City streets.

Downtown Park CFD - accounts for assessments collected to operate, maintain, repair and replace landscaping, irrigation, hardscape, lights, public restroom, gazebo, and playground equipment.

Clayton Landscape Maintenance - accounts for assessments collected to maintain arterial landscaping and open space within the City.

Non-Major Capital Projects Fund:

Capital Projects Funds are used to account for financial resources to be used for the acquisition or construction of major capital facilities other than those financed by proprietary funds. The following represents the City's non-major capital projects fund:

Clayton Development Impact Fees - accounts for projects funded with the Development Impact Fees.

Non-Major Debt Service Fund:

Debt Service Funds are used to account for financial resources to be used for the accounting of debt instruments other than those financed by proprietary funds. The following represents the City's non-major debt service fund:

Clayton Financing Authority - accounts for projects related to the Financing Authority.

City of Clayton Combining Balance Sheet Non-Major Governmental Funds June 30, 2010

		Special Revenue										
	Stormwater Treatment District					Oakhurst Geological Hazard						
	Street Lighting				rmwater sessment			Abatement District		М	easure J	
ASSETS												
Cash and investments Accounts receivable Taxes receivable	\$	142,247 - -	\$	- - -	\$	129,216 9,819 -	\$	223,058	\$	- - -	\$	308,649
TOTAL ASSETS	\$	142,247	\$		\$	139,035	\$	223,058	\$		\$	308,649
LIABILITIES AND FUND BALANCE												
LIABILITIES												
Accounts payable	\$	8,373	\$	-	\$	12,204	\$	-	\$	2,620	\$	-
Deferred revenue		-		-		-		-		-		-
Due to other funds				2,582		-		-		417		-
Advance from other funds												
TOTAL LIABILITIES		8,373		2,582		12,204				3,037		
FUND BALANCE Reserved for:												
Capital projects		-		-		-		-		-		-
Special projects Contingencies		133,874		(2,582)		126,831		223,058		(3,037)		308,649
TOTAL FUND BALANCE		133,874		(2,582)		126,831		223,058		(3,037)		308,649
TOTAL LIABILITIES AND FUND BALANCE	\$	142,247	\$		\$	139,035	\$	223,058	\$		\$	308,649

			Special	Reve	nue				Capital Projects	Del	ot Service		
	Grants	(Gas Tax		owntown ark CFD	La	Clayton andscape intenance	Dev	Clayton relopment pact Fees	Fi	Clayton nancing uthority		Total
\$	255,498 22,832	\$	194,292 27,452 2,280	\$	190,607 70,000	\$	693,420 - -	\$	422,379 - -	\$	747,538 - -	\$	3,306,904 130,103 2,280
\$	278,330	\$	224,024	\$	260,607	\$	693,420	\$	422,379	\$	747,538	\$	3,439,287
\$	1,946 - -	\$	6,976 - - -	\$	3,953 70,000 - -	\$	76,256 - - -	\$	- - - 60,000	\$	- - -	\$	112,328 70,000 2,999 60,000
	1,946		6,976		73,953		76,256		60,000				245,327
	107,008 155,516 13,860 276,384		217,048 - 217,048		186,654 - 186,654		617,164		103,682 258,697 - 362,379		747,538 - 747,538		210,690 2,969,410 13,860 3,193,960
\$	278,330	\$	224,024	\$	260,607	\$	693,420	\$	422,379	\$	747,538	\$	3,439,287
Ψ	270,000	Ψ	227,024	Ψ	200,007	Ψ	070,440	Ψ	466,017	Ψ	747,000	Ψ	0,407,407

City of Clayton

Combining Statement of Revenues, Expenditures and Changes in Fund Balances Non-Major Governmental Funds

For the fiscal year ended June 30, 2010

	Special Revenue											
	Stre	et Lighting	Tre D: Asse	mwater atment istrict essment und		ormwater sessment		Presley ettlement	Ge H Ab	akhurst ological Iazard atement District	Measure J	
REVENUES												
Special assessments	\$	125,459	\$	-	\$	91,143	\$	-	\$	32,497	\$	-
Permits, licenses and fees		-		-		47,963		-		-		-
From other agencies		-		-		-		-		-		5,266
Service charges		-		-		-		-		-		-
Use of money and property		4,545		(37)		3,541		7,217		26		6,938
Other revenue	-											-
TOTAL REVENUES		130,004		(37)		142,647		7,217		32,523		12,204
EXPENDITURES												
General Government												
Economic development		-		-		-		-		21,122		-
Highway and streets		116,556		-		94,316		=		-		483
Landscape maintenance		-		-		-		-				-
Capital outlay						12,378				3,716		
TOTAL EXPENDITURES		116,556				106,694				24,838		483
REVENUES OVER (UNDER) EXPENDITURES		13,448		(37)		35,953		7,217		7,685		11,721
OTHER FINANCING SOURCES (USES)												
Transfers in		_		-		-		-		-		33,724
Transfers out		(10,000)		-		(31,605)		-		(18,677)		(4,000)
TOTAL OTHER FINANCING SOURCES												
(USES)		(10,000)		_		(31,605)				(18,677)		29,724
NET CHANGE IN FUND BALANCES		3,448		(37)		4,348		7,217		(10,992)		41,445
FUND BALANCES												
Beginning of year		130,426		(2,545)		122,483		215,841		7,955		267,204
End of year	\$	133,874	\$	(2,582)	\$	126,831	\$	223,058	\$	(3,037)	\$	308,649
					_							

Grants Lowntown Gas Tax Clayton Park CFD Clayton Landscape Maintenance Clayton Evelopment Impact Fees Clayton Authority Total Other Governmental Funds \$ - \$ 26,272 \$ 107,136 \$ 897,294 \$ - \$ 1.279,801 48,872 129,746 282,742 - \$ 20.296 - \$ 20.296 - \$ 48,872 129,746 282,742 - \$ 55,885 - \$ 55,885 - \$ 55,885 - \$ 55,885 2,949 3,186 5,824 20,201 12,499 24,148 91,037 - \$ 12,695 312,200 123,869 918,895 68,384 24,148 1,904,749 181,840 - \$ 20,2962 - \$ 20,2962 - \$ 20,2962 - \$ 357,462 - \$ 357,462 - \$ 357,462 - \$ 357,462 - \$ 357,462 - \$ 753,993 - \$ 20,2962	 Special Revenue						Capital Projects	Del	ot Service				
- - 909 - - - 48,872 129,746 282,742 - - - - 417,754 - - - - 55,885 - 55,885 2,949 3,186 5,824 20,201 12,499 24,148 91,037 - - 10,000 1,400 - - 11,400 132,695 312,200 123,869 918,895 68,384 24,148 1,904,749 181,840 - - - - - 202,962 - 146,107 - - - - 357,462 - - 95,503 658,490 - - 753,993 2,220 49,334 - - (33,723) - 33,925 184,060 195,441 95,503 658,490 (33,723) - 1,348,342 (51,365) 116,759 28,366 260,405 102,107 24,	 Grants	(Gas Tax			Downtown Landsca		indscape	Dev	elopment	Fi	nancing	vernmental
129,746 282,742 - - - 417,754 - - - - 55,885 - 55,885 2,949 3,186 5,824 20,201 12,499 24,148 91,037 - - 10,000 1,400 - - 11,400 132,695 312,200 123,869 918,895 68,384 24,148 1,904,749 181,840 - - - - - 202,962 - 146,107 - - - - 357,462 - - 95,503 658,490 - - 753,993 2,220 49,334 - - (33,723) - 33,925 184,060 195,441 95,503 658,490 (33,723) - 1,348,342 (51,365) 116,759 28,366 260,405 102,107 24,148 556,407 - - - - 33,724 - 67,448 - (14,187) - (26,970) (11,854) - </td <td>\$ -</td> <td>\$</td> <td>26,272</td> <td>\$</td> <td>107,136</td> <td>\$</td> <td>897,294</td> <td>\$</td> <td>-</td> <td>\$</td> <td>-</td> <td>\$ 1,279,801</td>	\$ -	\$	26,272	\$	107,136	\$	897,294	\$	-	\$	-	\$ 1,279,801	
- - - 55,885 - 55,885 2,949 3,186 5,824 20,201 12,499 24,148 91,037 - - 10,000 1,400 - - 11,400 132,695 312,200 123,869 918,895 68,384 24,148 1,904,749 181,840 - - - - - 202,962 - 146,107 - - - - 357,462 - - - - - - 753,993 2,220 49,334 - - (33,723) - 33,925 184,060 195,441 95,503 658,490 (33,723) - 1,348,342 (51,365) 116,759 28,366 260,405 102,107 24,148 556,407 - - - - 33,724 - 67,448 - (14,187) - (26,970) (11,854) - <	-		-		909		-		-		-	48,872	
2,949 3,186 5,824 20,201 12,499 24,148 91,037 - - 10,000 1,400 - - 11,400 132,695 312,200 123,869 918,895 68,384 24,148 1,904,749 181,840 - - - - - 202,962 - 146,107 - - - - 357,462 - - 95,503 658,490 - - 753,993 2,220 49,334 - - (33,723) - 1,348,342 (51,365) 116,759 28,366 260,405 102,107 24,148 556,407 - - - - 33,724 - 67,448 - (14,187) - (26,970) (11,854) - (49,845) (51,365) 102,572 28,366 233,435 123,977 24,148 506,562 327,749 114,476 158,288 383,729 238,402 723,390 2,687,398	129,746		282,742		-		-		-		-	417,754	
- - 10,000 1,400 - - 11,400 132,695 312,200 123,869 918,895 68,384 24,148 1,904,749 181,840 - - - - - - 202,962 - 146,107 - - - - 357,462 - - 95,503 658,490 - - 753,993 2,220 49,334 - - - (33,723) - 33,925 184,060 195,441 95,503 658,490 (33,723) - 1,348,342 (51,365) 116,759 28,366 260,405 102,107 24,148 556,407 - - - - 33724 - 67,448 - (14,187) - (26,970) (11,854) - (117,293) - (14,187) - (26,970) 21,870 - (49,845) (51,365) 102,572 2	-		-		-		-		55,885		-		
132,695 312,200 123,869 918,895 68,384 24,148 1,904,749 181,840 - - - - - 202,962 - 146,107 - - - - 357,462 - - 95,503 658,490 - - 753,993 2,220 49,334 - - (33,723) - 33,925 184,060 195,441 95,503 658,490 (33,723) - 1,348,342 (51,365) 116,759 28,366 260,405 102,107 24,148 556,407 - - - - 33,724 - 67,448 - (14,187) - (26,970) (11,854) - (117,293) - (14,187) - (26,970) 21,870 - (49,845) (51,365) 102,572 28,366 233,435 123,977 24,148 506,562 327,749 114,476 158,288 383,729 238,402 723,390 2,687,398	2,949		3,186		,				12,499		24,148		
181,840 - - - - 202,962 - 146,107 - - - 357,462 - - 95,503 658,490 - - 753,993 2,220 49,334 - - (33,723) - 13,48,342 184,060 195,441 95,503 658,490 (33,723) - 1,348,342 (51,365) 116,759 28,366 260,405 102,107 24,148 556,407 - - - - 33,724 - 67,448 - (14,187) - (26,970) (11,854) - (117,293) - (14,187) - (26,970) 21,870 - (49,845) (51,365) 102,572 28,366 233,435 123,977 24,148 506,562 327,749 114,476 158,288 383,729 238,402 723,390 2,687,398	 				10,000		1,400				-	 11,400	
- 146,107 - - - - 357,462 - - 95,503 658,490 - - 753,993 2,220 49,334 - - - (33,723) - 33,925 184,060 195,441 95,503 658,490 (33,723) - 1,348,342 (51,365) 116,759 28,366 260,405 102,107 24,148 556,407 - - - - 33,724 - 67,448 - (14,187) - (26,970) (11,854) - (117,293) - (14,187) - (26,970) 21,870 - (49,845) (51,365) 102,572 28,366 233,435 123,977 24,148 506,562 327,749 114,476 158,288 383,729 238,402 723,390 2,687,398	132,695		312,200		123,869		918,895		68,384		24,148	1,904,749	
- 146,107 - - - - 357,462 - - 95,503 658,490 - - 753,993 2,220 49,334 - - - (33,723) - 33,925 184,060 195,441 95,503 658,490 (33,723) - 1,348,342 (51,365) 116,759 28,366 260,405 102,107 24,148 556,407 - - - - 33,724 - 67,448 - (14,187) - (26,970) (11,854) - (117,293) - (14,187) - (26,970) 21,870 - (49,845) (51,365) 102,572 28,366 233,435 123,977 24,148 506,562 327,749 114,476 158,288 383,729 238,402 723,390 2,687,398	101 040											202.062	
- - 95,503 658,490 - - 753,993 2,220 49,334 - - - (33,723) - 33,925 184,060 195,441 95,503 658,490 (33,723) - 1,348,342 (51,365) 116,759 28,366 260,405 102,107 24,148 556,407 - - - - 33,724 - 67,448 - (14,187) - (26,970) (11,854) - (117,293) - (14,187) - (26,970) 21,870 - (49,845) (51,365) 102,572 28,366 233,435 123,977 24,148 506,562 327,749 114,476 158,288 383,729 238,402 723,390 2,687,398	161,640		146 107		-		-		-		-	-	
2,220 49,334 - - (33,723) - 33,925 184,060 195,441 95,503 658,490 (33,723) - 1,348,342 (51,365) 116,759 28,366 260,405 102,107 24,148 556,407 - - - - 33,724 - 67,448 - (14,187) - (26,970) (11,854) - (117,293) - (14,187) - (26,970) 21,870 - (49,845) (51,365) 102,572 28,366 233,435 123,977 24,148 506,562 327,749 114,476 158,288 383,729 238,402 723,390 2,687,398	_		140,107		95 503		658 490		-		_		
184,060 195,441 95,503 658,490 (33,723) - 1,348,342 (51,365) 116,759 28,366 260,405 102,107 24,148 556,407 - - - - 33,724 - 67,448 - (14,187) - (26,970) (11,854) - (117,293) - (14,187) - (26,970) 21,870 - (49,845) (51,365) 102,572 28,366 233,435 123,977 24,148 506,562 327,749 114,476 158,288 383,729 238,402 723,390 2,687,398	2,220		49,334		-		-		(33,723)		_		
- - - - 67,448 - (14,187) - (26,970) (11,854) - (117,293) - (14,187) - (26,970) 21,870 - (49,845) (51,365) 102,572 28,366 233,435 123,977 24,148 506,562 327,749 114,476 158,288 383,729 238,402 723,390 2,687,398					95,503		658,490				-	-	
- - - - 67,448 - (14,187) - (26,970) (11,854) - (117,293) - (14,187) - (26,970) 21,870 - (49,845) (51,365) 102,572 28,366 233,435 123,977 24,148 506,562 327,749 114,476 158,288 383,729 238,402 723,390 2,687,398	(51,365)		116,759		28,366		260,405		102,107		24,148	556,407	
- (14,187) - (26,970) (11,854) - (117,293) - (14,187) - (26,970) 21,870 - (49,845) (51,365) 102,572 28,366 233,435 123,977 24,148 506,562 327,749 114,476 158,288 383,729 238,402 723,390 2,687,398										-			
- (14,187) - (26,970) (11,854) - (117,293) - (14,187) - (26,970) 21,870 - (49,845) (51,365) 102,572 28,366 233,435 123,977 24,148 506,562 327,749 114,476 158,288 383,729 238,402 723,390 2,687,398	_		_		_		-		33.724		-	67.448	
- (14,187) - (26,970) 21,870 - (49,845) (51,365) 102,572 28,366 233,435 123,977 24,148 506,562 327,749 114,476 158,288 383,729 238,402 723,390 2,687,398	-		(14,187)		-		(26,970)				-		
327,749 114,476 158,288 383,729 238,402 723,390 2,687,398	_				_						_		
	(51,365)		102,572		28,366		233,435		123,977		24,148	506,562	
	, , ,		•		-		•		-		-	•	
\$ 276,384 \$ 217,048 \$ 186,654 \$ 617,164 \$ 362,379 \$ 747,538 \$ 3,193,960	327,749		114,476		158,288		383,729		238,402		723,390	 2,687,398	
	\$ 276,384	\$	217,048	\$	186,654	\$	617,164	\$	362,379	\$	747,538	\$ 3,193,960	

Budgetary Comparison Schedule

Clayton Landscape Maintenance Special Revenue Fund

	Final	l Budget	Actual	Final Fav	nce from Budget orable vorable)
	1 11161	Duaget	 retuar	Cina	vorablej
REVENUES					
Special assessments	\$	894,396	\$ 897,294	\$	2,898
Use of money and property		3,000	20,201		17,201
Other revenue			 1,400		1,400
TOTAL REVENUES		897,396	 918,895		21,499
EXPENDITURES					
Current:					
Landscape maintenance		711,095	 658,490		52,605
TOTAL EXPENDITURES		711,095	658,490		52,605
REVENUES OVER (UNDER) EXPENDITURES		186,301	260,405		74,104
OTHER FINANCING SOURCES (USES)					
Transfers out		(26,970)	 (26,970)		
TOTAL OTHER FINANCING SOURCES (USES)		(26,970)	(26,970)		<u> </u>
REVENUES AND OTHER FINANCING SOURCES OVER (UNDER) EXPENDITURES					
AND OTHER FINANCING USES	\$	159,331	233,435	\$	74,104
FUND BALANCES:					
Beginning of year			 383,729		
End of year			\$ 617,164		

Budgetary Comparison Schedule

Downtown Park CFD Special Revenue Fund

	Final BudgetActual				Variance from Final Budget Favorable (Unfavorable)		
REVENUES							
Special assessments Permits, licenses and fees Use of money and property Other revenue	\$	105,802 500 1,000 10,000	\$	107,136 909 5,824 10,000	\$	1,334 409 4,824	
Other revenue		10,000	-	10,000			
TOTAL REVENUES		117,302		123,869		6,567	
EXPENDITURES							
Current: Landscape maintenance		88,306		95,503		(7,197)	
•				· · · · · · · · · · · · · · · · · · ·			
TOTAL EXPENDITURES		88,306		95,503		(7,197)	
REVENUES AND OTHER FINANCING SOURCES OVER (UNDER) EXPENDITURES AND OTHER FINANCING USES FUND BALANCES:	\$	28,996		28,366	\$	(630)	
Beginning of year				158,288			
End of year			\$	186,654			

City of Clayton Budgetary Comparison Schedule Gas Tax Special Revenue Fund

	Fina	ıl Budget	Actual	Fina Fav	nce from l Budget vorable avorable)
REVENUES					
Special assessments From other agencies Use of money and property	\$	28,154 245,098 800	\$ 26,272 282,742 3,186	\$	(1,882) 37,644 2,386
TOTAL REVENUES		274,052	 312,200		38,148
EXPENDITURES					
Current:					
Highway and streets		152,524	146,107		6,417
Capital outlay			 49,334		(49,334)
TOTAL EXPENDITURES		152,524	 195,441		(42,917)
REVENUES OVER (UNDER) EXPENDITURES		121,528	116,759		(4,769)
OTHER FINANCING SOURCES (USES)					
Transfers out		(222,187)	(14,187)		208,000
TOTAL OTHER FINANCING SOURCES (USES)		(222,187)	(14,187)		208,000
REVENUES AND OTHER FINANCING SOURCES OVER (UNDER) EXPENDITURES AND OTHER FINANCING USES FUND BALANCES:	\$	(100,659)	102,572	\$	203,231
Beginning of year			 114,476		
End of year			\$ 217,048		

City of Clayton Budgetary Comparison Schedule Grants Special Revenue Fund

	Fina	l Budget	Actual	Fina Fav	nnce from l Budget vorable avorable)
REVENUES					
From other agencies Use of money and property	\$	121,000 5,000	\$ 129,746 2,949	\$	8,746 (2,051)
TOTAL REVENUES		126,000	 132,695		6,695
EXPENDITURES					
Current:					
Economic development		140,610	181,840		(41,230)
Capital outlay			 2,220		(2,220)
TOTAL EXPENDITURES		140,610	 184,060		(43,450)
REVENUES AND OTHER FINANCING SOURCES OVER (UNDER) EXPENDITURES AND OTHER FINANCING USES	\$	(14,610)	(51,365)	\$	(36,755)
FUND BALANCES:					
Beginning of year			 327,749		
End of year			\$ 276,384		

City of Clayton Budgetary Comparison Schedule Measure J Special Revenue Fund

	Fina	ıl Budget	Actual	Fina Fa	ance from al Budget ivorable favorable)
REVENUES					
From other agencies Use of money and property	\$	190,000 1,000	\$ 5,266 6,938	\$	(184,734) 5,938
TOTAL REVENUES		191,000	 12,204		(178,796)
EXPENDITURES					
Highway and streets			 483		(483)
TOTAL EXPENDITURES			 483		(483)
REVENUES OVER (UNDER) EXPENDITURES		191,000	 11,721		(179,279)
OTHER FINANCING SOURCES (USES)					
Transfers in		-	33,724		33,724
Transfers out		(198,000)	 (4,000)		194,000
TOTAL OTHER FINANCING SOURCES (USES)		(198,000)	29,724		227,724
REVENUES AND OTHER FINANCING SOURCES OVER (UNDER) EXPENDITURES AND OTHER FINANCING USES FUND BALANCES:	\$	(7,000)	41,445	\$	48,445
Beginning of year			 267,204		
End of year			\$ 308,649		

Budgetary Comparison Schedule

Oakhurst Geological Hazard Abatement District Special Revenue Fund

	Final Budget	Actual	Variance from Final Budget Favorable (Unfavorable)
REVENUES			
Special assessments Use of money and property	\$ 32,232	\$ 32,497 <u>26</u>	\$ 265 26
TOTAL REVENUES	32,232	32,523	291
EXPENDITURES			
Current: Economic development Capital outlay	13,830 4,000	21,122 3,716	(7,292) 284
TOTAL EXPENDITURES	17,830	24,838	(7,008)
REVENUES OVER (UNDER) EXPENDITURES	14,402	7,685	(6,717)
OTHER FINANCING SOURCES (USES)			
Transfers out	(18,677)	(18,677)	
TOTAL OTHER FINANCING SOURCES (USES)	(18,677)	(18,677)	<u> </u>
REVENUES AND OTHER FINANCING SOURCES OVER (UNDER) EXPENDITURES AND OTHER FINANCING USES FUND BALANCES:	\$ (4,275)	(10,992)	\$ (6,717)
Beginning of year		7,955	
End of year		\$ (3,037)	

Budgetary Comparison Schedule

Stormwater Assessment Special Revenue Fund

	Final	Budget		Actual	Variance from Final Budget Favorable (Unfavorable)		
REVENUES							
Special assessments	\$	71,238	\$	91,143	\$	19,905	
Permits, licenses and fees		42,300		47,963		5,663	
Use of money and property		1,000		3,541		2,541	
TOTAL REVENUES		114,538		142,647		28,109	
EXPENDITURES							
Current:							
Highway and streets		135,217		94,316		40,901	
Capital outlay		1,550		12,378		(10,828)	
TOTAL EXPENDITURES		136,767		106,694		30,073	
REVENUES OVER (UNDER) EXPENDITURES		(22,229)		35,953		58,182	
OTHER FINANCING SOURCES (USES)							
Transfers out		(31,605)		(31,605)			
TOTAL OTHER FINANCING SOURCES (USES)		(31,605)		(31,605)			
REVENUES AND OTHER FINANCING SOURCES OVER (UNDER) EXPENDITURES AND OTHER FINANCING USES	\$	(53,834)		4,348	\$	58,182	
FUND BALANCES:							
Beginning of year				122,483			
End of year			\$	126,831			

City of Clayton Budgetary Comparison Schedule Street Lighting Special Revenue Fund

	Fina	l Budget	Actual	Final Favo	nce from Budget orable vorable)
REVENUES					
Special assessments Use of money and property	\$	125,459 2,500	\$ 125,459 4,545	\$	2,045
TOTAL REVENUES		127,959	 130,004		2,045
EXPENDITURES					
Current:					
Highway and streets		131,246	 116,556		14,690
TOTAL EXPENDITURES		131,246	 116,556		14,690
REVENUES OVER (UNDER) EXPENDITURES		(3,287)	13,448		16,735
OTHER FINANCING SOURCES (USES)					
Transfers out		(10,000)	(10,000)		
TOTAL OTHER FINANCING SOURCES (USES)		(10,000)	 (10,000)		
REVENUES AND OTHER FINANCING SOURCES OVER (UNDER) EXPENDITURES AND OTHER FINANCING USES FUND BALANCES:	\$	(13,287)	3,448	\$	16,735
P : : (120.407		
Beginning of year			 130,426		
End of year			\$ 133,874		

INTERNAL SERVICE FUNDS

Internal Service Funds account for the financing of goods or services provided by a department for other departments on a cost reimbursement basis. Funds included are:

Capital Replacement – This fund accounts for the operation, maintenance, and replacement of City vehicles and equipment.

Self-Insurance – This fund accounts for the administration of the City's self-insurance program and payment of workers' compensation and liability claims.

City of Clayton Combining Balance Sheet Internal Service Funds June 30, 2010

	(Capital				
	Replacement		Self I	nsurance	Total	
ASSETS						
Current Assets:						
Cash and investments	\$	215,296	\$	86,999	\$	302,295
Receivables:						
Depreciable assets, net		336,748				336,748
TOTAL ASSETS		552,044		86,999		639,043
LIABILITIES						
Current Liabilities:						
Accounts payable		<u>-</u>		17,689		17,689
TOTAL LIABILITIES				17,689		17,689
NET ASSETS						
Invested in capital assets, net of related debt		336,748		-		336,748
Unrestricted		215,296		69,310		284,606
TOTAL NET ASSETS	\$	552,044	\$	69,310	\$	621,354

Statement of Revenues, Expenses and Changes in Net Assets Internal Service Funds

For the fiscal year ended June 30, 2010

	Capital Replacement		Self Insurance		Total
OPERATING REVENUES					
Charges for current services	\$ 1	5,636	\$ -	\$	15,636
TOTAL OPERATING REVENUES	1	5,636			15,636
OPERATING EXPENSES					
General and administrative		1,553	83,207		84,760
Depreciation and amortization	4	7,166			47,166
TOTAL OPERATING EXPENSES	4	8,719	83,207		131,926
OPERATING INCOME (LOSS)	(33	3,083)	(83,207)	·	(116,290)
NONOPERATING REVENUES (EXPENSES)					
Investment income (loss)		6,816	3,717		10,533
Capital contributions	8	3,553	-		83,553
Gain (Loss) on sale of asset	4	2,904			42,904
TOTAL NONOPERATING REVENUES (EXPENSES)	133	3,273	3,717		136,990
CHANGE IN NET ASSETS	10	0,190	(79,490)		20,700
Beginning of fiscal year, As Restated (See Note 13)	45	1,854	148,800		600,654
End of fiscal year	\$ 55	2,044	\$ 69,310	\$	621,354

City of Clayton Combining Statement of Cash Flows Internal Service Funds

For the fiscal year ended June 30, 2010

CASH FLOWS FROM OPERATING ACTIVITIES:	_	Capital Replacement	-	Self-Insurance Liability		Total
CASH FLOWS FROM OF ERATING ACTIVITIES:						
Cash receipt from customers/other funds	\$	15,636	\$	-	\$	15,636
Cash payment to suppliers for good and services		(1,553)		(67,533)		(69,086)
Net cash provided (used) by operating activities	_	14,083		(67,533)		(53,450)
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES:						
Acquisition of fixed assets		(126,456)		-		(126,456)
Gain (Loss) on sale of asset		42,904		-		42,904
Capital Contributions	_	83,553			_	83,553
Net cash provided (used) by capital and related financing activities	_	1				1
CASH FLOWS FROM INVESTING ACTIVITIES:						
Interest received on investments		7,293		4,087		11,380
Net cash provided (used) by investing activities	_	7,293		4,087		11,380
Net increase (decrease) in cash and cash equivalents		21,377		(63,446)		(42,069)
CASH AND CASH EQUIVALENTS:						
Beginning of fiscal year		193,919		150,445		344,364
End of fiscal year	\$	215,296	\$	86,999	\$	302,295
RECONCILIATION OF OPERATING INCOME (LOSS) TO NET CASH PROVIDED (USED) BY OPERATING ACTIVITIES:						
Operating income (loss)	\$	(33,083)	\$	(83,207)	\$	(116,290)
Adjustments to reconcile operating income (loss) to net cash provided (used) by operating activities:	_		•			
Depreciation		47,166		-		47,166
Changes in current assets and liabilities:						
Accounts receivable		-		-		-
Accounts payable	_	-		15,674	_	15,674
Total adjustments	_	47,166		15,674	_	62,840
Net cash provided (used) by operating activities	\$_	14,083	\$	(67,533)	\$	(53,450)

AGENCY FUNDS

Agency Funds are used to account for assets held by the City in a fiduciary capacity or as an agent for individuals, government entities and others.

Deposits – represents funds held for:

Performance Deposits
Clayton Community Library Foundation Deposits
Clayton Community Gym Donation Deposits
Rental Deposits
Planning Services Deposits
Other Deposits

Oakhurst Assessment District (Debt Service Account) – consists of assessments accumulated to pay the obligations of the Oakhurst Assessment District on its 1998, 1989 bonds and 1997-1 bonds.

Middle School CFD (Debt Service Account – 1990-1) – consists of assessments accumulated to pay the obligations of the Middle School Community Facilities District on its 1990-1 Bonds.

Clayton Station CFD (Debt Service Account - 1990-2) – consists of assessments accumulated to pay the obligations of the Clayton Station Community Facilities District on its 1990-2 Bonds.

High Street Bridge – accounts for assessments collected to maintain bridges.

Oak Street Bridge - accounts for assessments collected to maintain bridges.

Lydia Lane Sewer Assessment – accounts for assessments to be collected for construction of a sewer system.

Oak Street Sewer Assessment – accounts for assessments to be collected for construction of a sewer system.

CFA Clayton Financing Authority **2007 -** accounts for the refunding of the Authority's 1997 Special Tax Revenue Refunding Bonds payable from revenues received by the Authority as the result of payment of debt service on the local obligations of the Middle School CFD 1990-1 Bonds.

Statements of Changes in Assets and Liabilities

Agency Funds

For the fiscal year ended June 30, 2010

	_	Balance July 1, 2009		Net Changes in Assets and Liabilities	_	Balance June 30, 2010	
<u>Deposits</u>							
Assets:							
Cash and investments	\$	1,026,498	\$	106,285	\$	1,132,783	
Other receivables	_	1,685		804	_	2,489	
Total assets	\$_	1,028,183	\$	107,089	\$	1,135,272	
Liabilities:	_						
Accounts payable	\$	3,895	\$	16,292	\$	20,187	
Other payables		54,430		(16,848)		37,582	
Other deposits		568,584		75,569		644,153	
Due to bondholders		401,274		32,076		433,350	
Total liabilities	\$ _	1,028,183	\$	107,089	\$	1,135,272	
Oakhurst Assessment District							
Assets:							
Cash and investments	\$	55,053	\$	(54,935)	\$	118	
Other receivables		149		(149)		0	
Total assets	\$	55,202	\$	(55,084)	\$	118	
Liabilities:	=		=		=		
Due to bondholders	<u> </u>	55,202		(55,084)	_	118	
Total liabilities	\$ =	55,202	\$	(55,084)	\$	118	
Middle School CFD							
Assets:							
Cash and investments	\$	45,839	\$	461,838	\$	507,677	
Cash with fiscal agent		51,909		73,118		125,027	
Investment in bonds		5,528,971		(1,426,971)		4,102,000	
Other receivables		1,792		(1,792)		0	
Total assets	\$	5,628,511	\$	(893,807)	\$	4,734,704	
Liabilities:	=		_		=		
Accounts payable	\$	2,029	\$	(1,941)	\$	88	
Due to bondholders	,	5,626,482		(891,866)		4,734,616	
Total liabilities	\$ _	5,628,511	\$	(893,807)	\$	4,734,704	

(Continued)

Statements of Changes in Assets and Liabilities, Continued

Agency Funds

For the fiscal year ended June 30, 2010

<u>Clayton Station CFD</u>	_	Balance July 1, 2009	N	Net Changes in Assets and Liabilities	_	Balance June 30, 2010
Assets:						
Cash and investments	\$	159,699	\$	10,750	\$	170,449
Interest receivables	Ψ	392	Ψ	(392)	Ψ	0
Total assets	<u> </u>	160,091	\$	10,358	\$	170,449
Liabilities:	`=		_		=	
Due to bondholders	\$	160,091	\$	10,358	\$	170,449
Total liabilities	\$ _	160,091	\$	10,358	\$	170,449
High Street Bridge Assets:						
Cash and investments	\$	(16,394)	\$	1,832	\$	(14,562)
Other receivables	Ψ	77,200	Ψ	(4,070)	Ψ	73,130
Total assets	\$	60,806	\$	(2,238)	\$	58,568
Liabilities:	·=		_	(=,===)	=	
Accounts payable	\$	77,200	\$	(4,070)	\$	73,130
Other payables	,	2,100	,	0	•	2,100
Due to bondholders		(18,494)		1,832		(16,662)
Total liabilities	\$ _	60,806	\$	(2,238)	\$	58,568
Oak Street Bridge Assets:						
Cash and investments	\$	(63,515)	\$	3,096	\$	(60,419)
Other receivables	*	39,909	7	(3,991)	4	35,918
Total assets	\$	(23,606)	\$	(895)	\$	(24,501)
Liabilities:	=		=	<u> </u>	=	
Accounts payable	\$	39,909	\$	(3,991)	\$	35,918
Other payables		18,340		0		18,340
Due to bondholders		(81,855)	_	3,096		(78,759)
Total liabilities	\$	(23,606)	\$	(895)	\$	(24,501)

(Continued)

Statements of Changes in Assets and Liabilities, Continued

Agency Funds

For the fiscal year ended June 30, 2010

		Balance July 1, 2009]	Net Changes in Assets and Liabilities		Balance June 30, 2010
Lydia Lane Sewer Assessment	_				_	
Assets:	d.	5 0.040	ф	1 404	ф	F1 F00
Cash and investments	\$	70,249	\$	1,484	\$	71,733
Cash with fiscal agent Other receivables		14,625 384,586		(196.261)		14,630
Total assets	\$		\$	(186,261)	\$	198,325
	Ψ=	469,460	Ψ=	(184,772)	Ψ=	284,688
Liabilities:		201.111	ф	(4.0.(.000)	ф	400.00=
Accounts payable	\$	384,414	\$	(186,089)	\$	198,325
Due to bondholders	_	85,046	φ_	1,317	φ.	86,363
Total liabilities	\$ =	469,460	\$ =	(184,772)	\$ =	284,688
Oak Street Sewer Assessment						
Assets:						
Cash and investments	\$	(13,226)	\$	(403)	\$	(13,629)
Other receivables		198,230		0	_	198,230
Total assets	\$	185,004	\$ _	(403)	\$ =	184,601
Liabilities:						
Accounts payable	\$	198,230	\$	0	\$	198,230
Due to bondholders	_	(13,226)	_	(403)	_	(13,629)
Total liabilities	\$ <u></u>	185,004	\$_	(403)	\$	184,601
CFA Clayton Financing Authority 2007						
Assets:						
Cash and investments	\$	765,526	\$	(428,725)	\$	336,801
Cash with fiscal agent		484,683		(3,732)		480,951
Other receivables	_	0	_	0	_	0
Total assets	\$	1,250,209	\$_	(432,457)	\$	817,752
Liabilities:		·			_	
Accounts payable		1,200		(1,200)		0
Due to bondholders	_	1,249,009	_	(431,257)	_	817,752
Total liabilities	\$	1,250,209	\$ _	(432,457)	\$ =	817,752
All Agency Funds						
Assets:						
Cash and investments	\$	2,029,729	\$	101,222	\$	2,130,951
Cash with fiscal agent		551,217		69,391		620,608
Investment in bonds		5,528,971		(1,426,971)		4,102,000
Other receivables	_	703,943	_	(195,851)	_	508,092
Total assets	\$	8,813,860	\$	(1,452,209)	\$	7,361,651
Liabilities:	=		_		-	
Accounts payable		706,877		(180,999)		525,878
Interest payable		54,430		(16,848)		37,582
Other payables		20,440		0		20,440
Other deposits		568,584		75,569		644,153
						(100 FOO
Due to bondholders Total liabilities		7,463,529	_	(1,329,931)		6,133,598

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