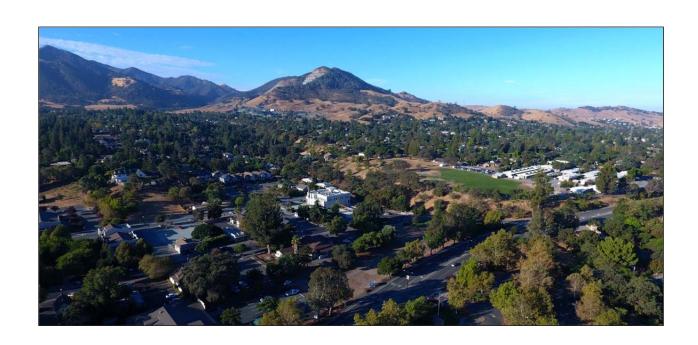
COMPREHENSIVE ANNUAL FINANCIAL REPORT

FOR THE FISCAL YEAR ENDED JUNE 30, 2018



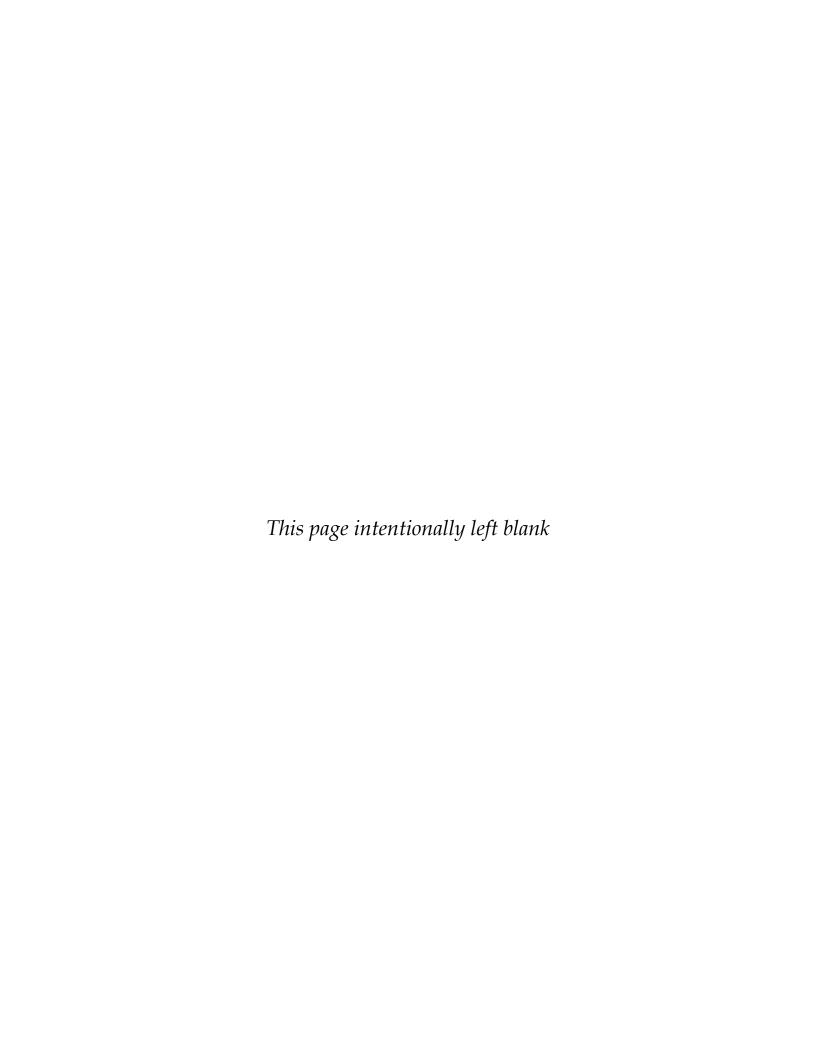
CITY OF CLAYTON, CALIFORNIA

City of Clayton, California Comprehensive Annual Financial Report For the Year Ended June 30, 2018

Prepared by

Finance Department

T. Kevin Mizuno, CPA Finance Manager





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COMMUNITY
DEVELOPMENT (925) 673-7340
ENGINEERING (925) 969-8181

6000 HERITAGE TRAIL CLAYTON, CALIFORNIA 94517-1250 TELEPHONE (925) 673-7300 FAX (925) 672-4717 CITY COUNCIL
KEITH HAYDON, MAYOR
DAVID T. SHUEY, VICE MAYOR
JULIE K. PIERCE, COUNCILMEMBER
JIM DIAZ, COUNCILMEMBER
TUIJA CATALANO, COUNCILMEMBER

November 1, 2018

Honorable Mayor and Members of the City Council City of Clayton

We are pleased to submit the City of Clayton's Comprehensive Annual Financial Report (CAFR) for the fiscal year ended June 30, 2018. Since its incorporation, the City has submitted an annual audited financial report to the City Council and its citizens in accordance with *California Government Code* section 25253. The CAFR provides the public, businesses, property owners, investors and all interested parties with an overview of the City's finances. The information in this CAFR is prepared in accordance with Generally Accepted Accounting Principles (GAAP) and includes an "unmodified opinion" (the highest rating) on the report by an independent certified public accounting firm, Cropper Accountancy Corporation.

Although we rely on the standards and expertise of these independent auditors, the responsibility for the accuracy and fair representation of the CAFR ultimately rests with City management. We believe the data presented in this Report is accurate in all material respects and all statements and disclosures have been included necessary for the reader to obtain a thorough understanding of the City's financial activities. Management of the City has established an internal control framework that is designed both to protect the City's assets from loss, theft, or misuse and to compile reliable and timely information for the preparation of the City's financial statements in conformity with GAAP. Because the cost of internal controls should not outweigh its benefits, the City's framework of internal controls has been designed to provide reasonable rather than absolute assurance that its financial statements will be free from material misstatements.

For readers interested in a more detailed review of the City's financial statements, a section in the CAFR called the "Management Discussion and Analysis" (MD&A) has been included in accordance with Government Accounting Standards Board (GASB) Statement 34, Basic Financial Statements – And Management's Discussion and Analysis – For State and Local Governments. The MD&A recounts the financial highlights of the City and provides additional analyses on the variances and trends reported as part of the financial statements. The MD&A further discloses significant items impacting the financial condition of the City and is designed to be read in conjunction with this Letter of Transmittal.

City Profile

The City of Clayton was incorporated in 1964 and is located in Contra Costa County, a suburban region in the eastern portion of the San Francisco-Bay Area. Pursuant to its adopted budget for the fiscal year ending June 30, 2018, the City has a permanent staff of twenty-six (26) full-time employees which serves approximately 11,431 residents in a land area of approximately 4.3 square miles. Nestled in a

City Profile, Continued

small valley at the northern base of Mt. Diablo, the boundaries of the City are mostly developed with a strong community emphasis on open space preservation and maintenance of an extensive network of trails. The City continues to show strength as a safe community with attractive residential neighborhoods as a gateway to the fast paced and robust Bay Area economy.

The City operates under a Council-Manager form of government and provides many essential public services to the community. The City is governed by a five-member City Council elected at large, serving staggered terms of four years. The Mayor and Vice Mayor are selected by the City Council each year from its membership and serve one year terms. The City Council is responsible for setting policies, adopting City ordinances, resolutions, the annual budget, appointing commissions and committees, and hiring the City Manager and City Attorney, among other key duties. The City Manager is responsible for implementing the City Council's policies, ordinances and directives, overseeing the daily operations of the City, and appointing all department heads and through them all other employees of the City.

As presented in the City's government-wide statement of activities, pursuant to GASBS 34 the City's numerous departments and restricted-use funds accounting for public services are consolidated into higher-level programs, which include: public safety, public works, parks and recreation services, community and economic development, and general government. The public safety program is composed of an in-house police department, staffed with eleven (11) full-time sworn police officers and two (2) administrative personnel dedicated to the function of police services. Public works tracks the maintenance of public landscaping (i.e. street medians and shoulders, sub-division entryways, etc.), facilities, transportation infrastructure (i.e. streets, lighting, traffic signals, etc.), as well as contract City engineering services for management of the City's Capital Improvement Program as well as land development regulatory needs. In their capacity of providing parks and recreation services, the City's in-house maintenance department oversees the maintenance of the Clayton Community Library, the Clayton Community Park, The Grove Park, various neighborhood parks, and the historic Endeavor Hall rental facility. The community and economic development program consists of two (2) in-house staff providing planning and land-use regulatory services as well as the functions of economic development and affordable housing. Finally, the general government program reports legislative and support costs indispensable in providing in-house public services and maintains compliance an everexpanding list of legal, fiscal and other statutory requirements imposed by the State of California.

The City's fiscal year runs from July 1st through June 30th. Each year, the City Manager presents an annual budget to the City Council for adoption by Resolution on or before June 30 in accordance with *Clayton Municipal Code* section 3.02.040. On an interim basis the budget is monitored continually with the budgetary level of control maintained at the fund level.

Economic Condition and Outlook

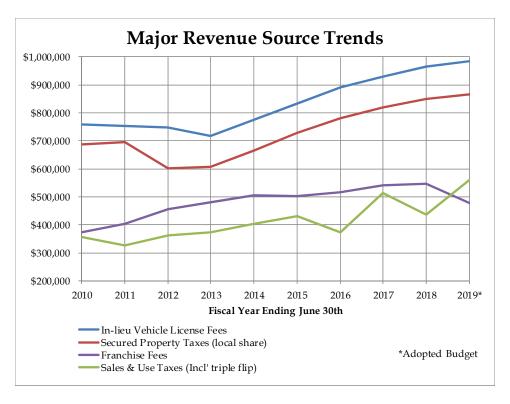
Essentially a cul-de-sac hugging the base of acclaimed Mt. Diablo, Clayton maintains a small town atmosphere while its relative proximity to California State Highway 24 and neighboring city BART

Economic Condition and Outlook, Continued

stations make it ideal for commuters. In addition, the semi-rural setting, low crime rate and excellent middle and elementary public schools make Clayton attractive to families of all types.

Its residents are generally highly educated with approximately 54.3% of adults greater than age 25 having a bachelor's degree or higher. In June of 2018, the unemployment rate of the City was only 3.1%, compared to 3.5% and 4.5% for Contra Costa County and the State of California, respectively. In 2016 the median household income in the City was \$136,946 compared to \$67,739 for the state. The median age of Clayton residents is 45.6 as of the 2017 calendar year. The median sales price of homes in Clayton at June 30, 2018 was \$771,900. These factors bode well for the City's major sources of revenue, as property and sales & use taxes maintain all-time high levels.

In order, the City General Fund's top revenue sources are: in-lieu vehicle license fees (VLF – paid from the state's portion of property taxes); franchise fees; and secured property taxes; sales & use taxes (including the state-allocated "triple flip" prior to the fiscal year ending June 30, 2018). The following chart illustrates the ten year trend of these four major revenue sources for the City:



Altogether, these four primary revenue sources comprise just shy of two-thirds (63.9%) of General Fund revenues per the adopted budget for the fiscal year ending June 30, 2019. A non-recurring spike was realized in sales and use taxes two years ago in the year ended June 30, 2017 attributable to the City receiving a final true-up Triple Flip allocation from the state following the statutory dissolution of

Economic Condition and Outlook, Continued

this process effective January 1, 2017. Accordingly the following year realized a dip back to "normal" sales & use tax trend levels. In the long-run however, given the suburban composition of the City and its geographic boundaries limiting future development, management anticipates slow growth for the next ten years in sales & use taxes and franchise fees and moderate growth in property tax revenue (including in-lieu VLF property taxes received from the state). With increasing telecommunications technologies, cable-based franchise fees could be a declining or at-risk revenue, while other factors such as weather patterns and sustainable energy trends could impact similar franchise fee revenue. Given the recent U.S. Supreme Court *South Dakota v. Wayfair* ruling, it is reasonably possible the City will see an increase in sales & use tax revenue in forthcoming years with the definition of eligible taxable sales transactions now potentially including all online sales where "substantial nexus" requirements exist with online sellers in California.

Long-Term Financial Planning

As of the year ended June 30, 2018, the City of Clayton's financial condition remains sound. An indicator of financial condition is the level of fund balances, both reserved and unreserved, in the City's General Fund. The City Council has directed an absolute minimum reserve of \$250,000 as its never-to-be-expended "catastrophic reserve." In practice, due to the effectiveness in fiscal management, this policy has been easily achieved, indicating perhaps this floor requirement should be elevated in the future. However, the standing Policy Goal of the City Council is to establish and retain an undesignated reserve of 50% the annual General Fund operating budget. At June 30, 2018, the total unassigned General Fund reserve balance is \$5,302,751, or 1.16 times the size of the adopted General Fund operating budget for the fiscal year ending June 30, 2019. This means in an emergency scenario, the City could operate over an entire year on reserves alone.

The City of Clayton maintains a five-year Capital Improvement Program (CIP), which serves as its planning document to ensure its infrastructure is well maintained. The City prioritizes roads for maintenance and reconstruction based on the relative pavement condition index, with other infrastructure and facility improvement projects prioritized at the discretion of the City Council. Over the course of the last 10 years the City has invested approximately \$8.2 million into facility and infrastructure capital improvements, funded by Highway User Tax Apportionments (i.e. HUTA or "gas taxes"), local Measure J taxes, redevelopment property tax increment allocations (prior to the dissolution of the Clayton Redevelopment Agency in 2012), and other state and federal grants. For the upcoming fiscal year ending June 30, 2019, the City's CIP is expected to invest an additional \$2.7 million into transportation and general infrastructure maintenance and improvement needs of the community.

Awards

The Government Finance Officers Association (GFOA) of the United States and Canada awarded a Certificate of Achievement for Excellence in Financial Reporting to the City of Clayton for its Comprehensive Annual Financial Report (CAFR) for the fiscal year ended June 30, 2017. The

Awards, Continued

Certificate of Achievement is a prestigious national award recognizing conformance with the highest standards for preparation of state and local government financial reports. In order to be awarded a Certificate of Achievement, a government must publish an easily readable and efficiently organized CAFR, the content of which conform to program standards. The report must satisfy both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. The prior year, was a milestone in the City's financial reporting history, as the City of Clayton submitted, and was awarded, a Certificate of Achievement by the GFOA for the first time. Management is confident its current report continues to meet the standards of the Certificate of Achievement Program, and we will be submitting it to the GFOA to determine its eligibility for another certificate.

Acknowledgements

The preparation of a CAFR cannot be accomplished without the professional, efficient and dedicated services of the Admin/Finance/Legal Department staff (in particular, Accounting Technician Jennifer Giantvalley), and the independent accounting firm of Cropper Accountancy Corporation. We also thank the honorable members of the City Council and the various departments for their cooperation and support in planning and conducting the financial operations of the City during the fiscal year.

Respectfully Submitted,

Gary A. Napper, MPA

City Manager

T. Kevin Mizuno, CPA

1. Plain Mingmo.

Finance Manager

OUR MISSION

To be of exemplary service to the Clayton community with an emphasis on:

- ➤ Health and safety
- ➤ Responsive customer service
- ➤ Highly trained team of employees
- ➤ A cooperative work environment

OUR VALUES

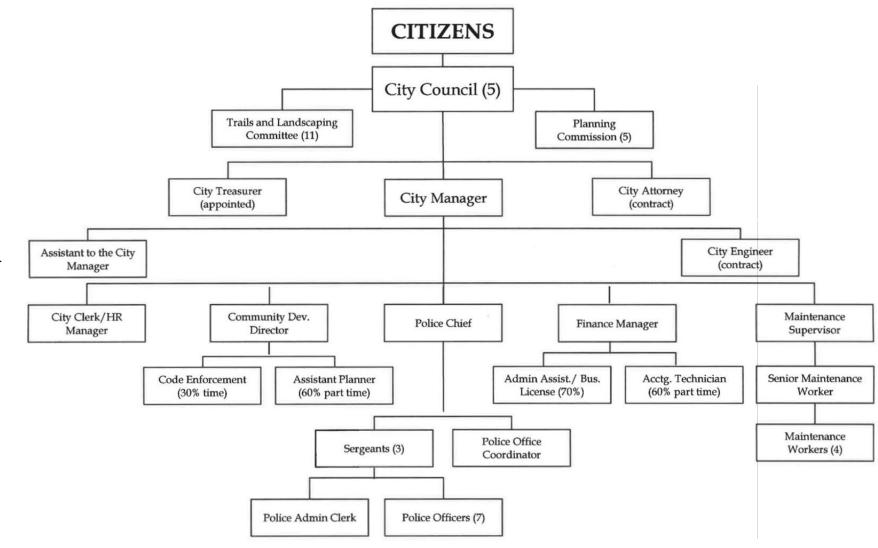
- Courtesy
- Creativity
- ➤ Diversity
- ➤ Employee participation
- > Ethical behavior
- > Fiscal responsibility

- Inclusiveness
- ➤ Informed risk taking
- Open communication
- Professionalism
- > Trustworthiness

OUR VISION

The City of Clayton organization will be recognized as a premier small city. Customer service will be our hallmark; organizational processes will be a model of efficiency and effectiveness; innovation will be common place; and excellence of work product will be the norm. The employees will enjoy their work environment, and each will be a valued and respected member in his or her field of work. All residents and the City Council will be proud of their City government.

City of Clayton Organizational Chart



X.

DIRECTORY OF PRINCIPAL OFFICIALS AND ADVISORY BODIES

CITY COUNCIL

Keith Haydon, Mayor David T. Shuey, Vice Mayor Julie Pierce, Councilmember Jim Diaz, Councilmember Tuija Catalano, Councilmember

COMMISSIONS

Planning Commission

COMMITTEES

Trails and Landscaping Committee

APPOINTED OFFICIALS AND DEPARTMENT HEADS

Gary A. Napper City Manager

Laura Hoffmeister Assistant to the City Manager

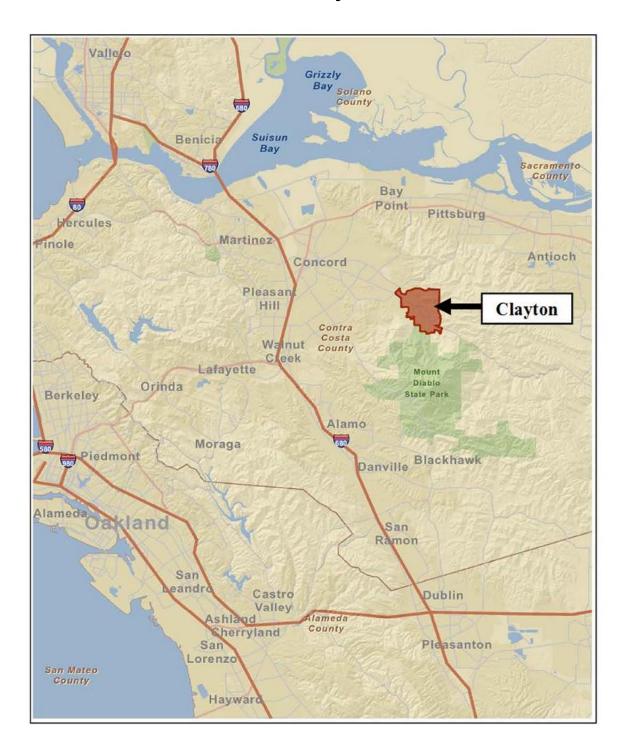
Hank Stratford City Treasurer
Kevin Mizuno Finance Manager
Elise Warren Chief of Police

Janet Brown City Clerk / HR Manager

Mindy Gentry Community Development Director

Jim WarburtonMaintenance SupervisorMalathy SubramanianCity Attorney (contract)Scott AlmanCity Engineer (contract)

Regional Map of Clayton, California And Nearby Cities





Government Finance Officers Association

Certificate of
Achievement
for Excellence
in Financial
Reporting

Presented to

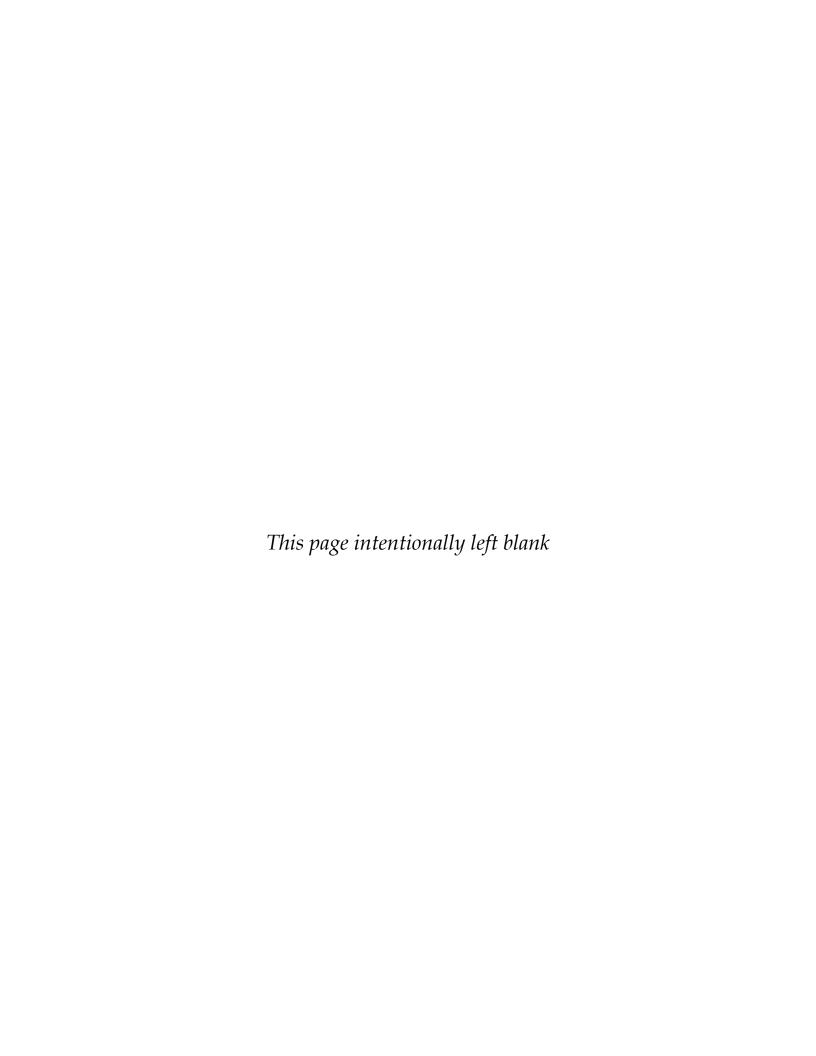
City of Clayton California

For its Comprehensive Annual Financial Report for the Fiscal Year Ended

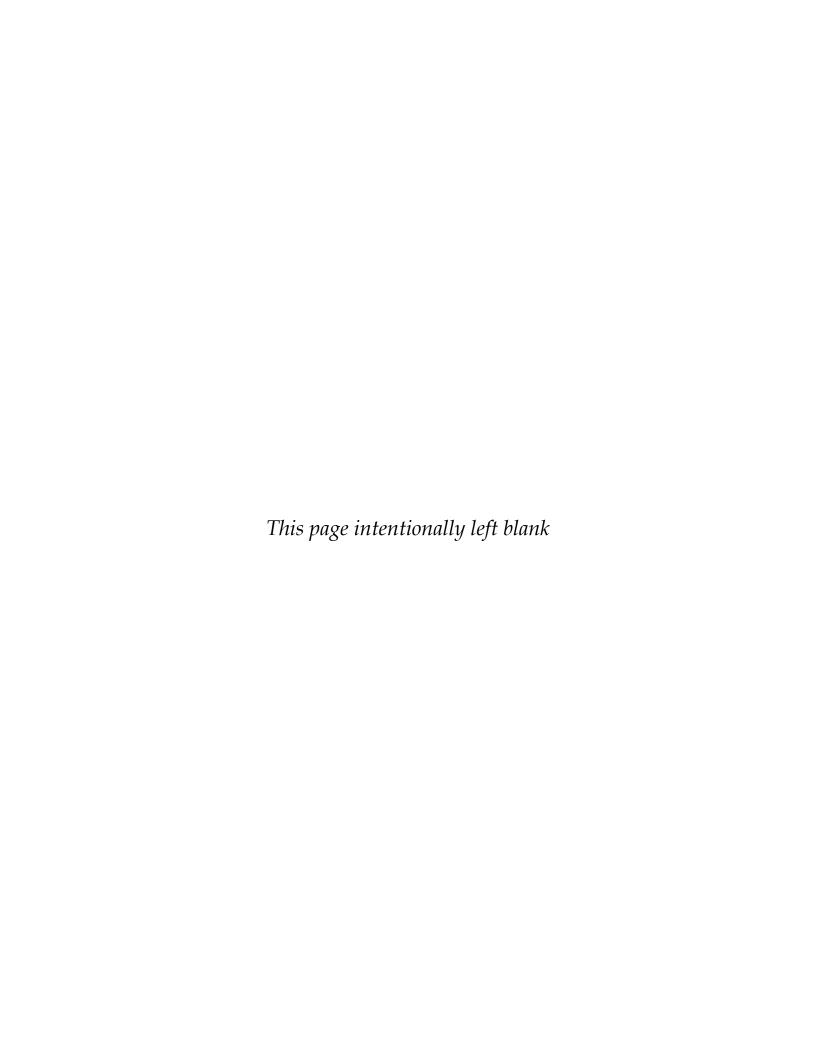
June 30, 2017

Christopher P. Morrill

Executive Director/CEO







INDEPENDENT AUDITORS' REPORT

office location 2700 Ygnacio Valley Road, Ste 270 Walnut Creek, CA 94598

(925) 932-3860 tel

mailing address 2977 Ygnacio Valley Rd, PMB 460 Walnut Creek, CA 94598

(925) 476-9930 efax

www.cropperaccountancy.com

INDEPENDENT AUDITORS' REPORT

To the City Council City of Clayton, California

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Clayton, California, as of and for the year ended June 30, 2018, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditors' Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the City's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

Opinion

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Clayton, California, as of June 30, 2018, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis on pages 5-15, budgetary comparison information on pages 87-89, Schedule of Proportionate Share of Net Pension Liability on page 90, Schedule of Pension Plan Contributions on

page 91, Schedule of Changes in Net OPEB Liability and Related Ratios on page 92, and Schedule of OPEB Plan Contributions on page 93 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of Clayton, California's basic financial statements. The introductory section, combining and individual nonmajor fund financial statements, and statistical section are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The combining and individual nonmajor fund financial statements are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual nonmajor fund financial statements are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

The introductory and statistical sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated November 1, 2018 on our consideration of City of Clayton's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance on the results of that testing, and do not provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering City of Clayton's internal control over financial reporting and compliance.

CROPPER ACCOUNTANCY CORPORATION

Walnut Creek, California

November 1, 2018

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MANAGEMENT'S DISCUSSION AND ANALYSIS

Management of the City of Clayton (the "City") provides this Management's Discussion and Analysis of the City's Basic Financial Statements for readers of the City's financial statements. This narrative overview and analysis of the financial activities of the City is for its fiscal year ended June 30, 2018. We encourage readers to consider this information in conjunction with the additional information that is furnished with the City's financial statements, which follow.

FINANCIAL HIGHLIGHTS - PRIMARY GOVERNMENT

Government -Wide Highlights

Net Position - The assets of the City of Clayton exceeded its liabilities at the close of the year ended June 30, 2018 by \$45,943,808. Of this amount, \$3,760,771 was reported as "unrestricted net position" and may be used to meet the ongoing obligations to citizens and creditors.

Changes in Net Position - The City's total net position increased by \$228,775 in the fiscal year ending June 30, 2018. Net position of governmental activities increased by \$277,786, while net position of business-type activities decreased by \$49,011.

Major Fund Highlights

Governmental Funds – As of the year ended June 30, 2018, the City's governmental funds reported a combined ending fund balance of \$16,071,822. Of this amount \$5,300,201 represents "unassigned fund balances" available for appropriation.

General Fund - The unassigned fund balance of the General Fund on June 30, 2018 was \$5,302,751, while the non-spendable and assigned fund balances were \$81,790 and \$281,930 respectively.

OVERVIEW OF THE FINANCIAL STATEMENTS

This discussion and analysis is intended to serve as an introduction to the City of Clayton's basic financial statements. The City of Clayton's basic financial statements comprise three components: 1) government-wide financial statements, 2) fund financial statements and 3) notes to the financial statements. This report also contains required supplementary information and supplemental information in addition to the basic financial statements themselves.

Government-wide Financial Statements

The *government-wide financial statements* are designed to provide readers with a broad overview of the City of Clayton's finances, in a manner similar to a private-sector business.

The *statement of net position* presents information on all of the City of Clayton's assets and liabilities, with the difference between the two reported as *net position*. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the City of Clayton is improving or deteriorating.

OVERVIEW OF THE FINANCIAL STATEMENTS, Continued

Government-wide Financial Statements, Continued

The *statement of activities* presents information showing how the City's *net position* changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, *regardless of the timing of related cash flows*. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave).

Both of the government-wide financial statements distinguish functions of the City of Clayton that are principally supported by taxes and intergovernmental revenues (*governmental activities*) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (*business-type activities*). The governmental activities of the City of Clayton include general government, public safety, public works, community and economic development, and parks and recreation services. The business-type activities of the City of Clayton include the activities of the Endeavor Hall enterprise fund.

Fund Financial Statements

A *fund* is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City of Clayton, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the City of Clayton can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

Governmental Funds

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for *governmental funds* with similar information presented for *governmental activities* in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between *governmental funds* and *governmental activities*.

OVERVIEW OF THE FINANCIAL STATEMENTS, Continued

Fund Financial Statements, Continued

The City of Clayton maintains fifteen individual governmental funds. Information is presented separately in the government funds balance sheet and governmental funds statement of revenues, expenditures, and changes in fund balances for the General Fund, Landscape Maintenance District, Housing Successor Agency, and Capital Improvement Program, all of which are reported as major funds.

Proprietary Funds

The City of Clayton maintains two different types of proprietary funds. *Enterprise funds* are used to report the same functions presented as *business-type activities* in the government-wide financial statements. The City of Clayton uses an enterprise fund to account for its Endeavor Hall activities. *Internal service funds* are an accounting device used to accumulate and allocate costs internally among the City of Clayton various functions. City of Clayton uses three internal service funds to account for its capital equipment replacement program, self-insurance activities, and extraordinary employer pension contribution fluctuations. Because these services predominantly benefit governmental rather that business-type functions, they have been included within *governmental activities* in the government-wide financial statements.

Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail. The City's sole enterprise fund is considered to be a major fund. The internal service funds are combined into a single, aggregated presentation in the proprietary fund financial statements.

Fiduciary Funds

The City is the fiscal agent for benefit assessment districts and other parties holding amounts collected which await payment as directed. The City's fiduciary activities are reported in the separate statement of fiduciary net position and the agency funds statement of assets and liabilities. These activities are excluded from the City's other financial statements because the City is acting as a trustee for these funds and cannot use these assets to finance its own operations. The City's fiduciary funds include a private-purpose trust fund to account for the activities of the City of Clayton Redevelopment Successor Agency.

Notes to the Financial Statements

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 41-84 of this report.

OVERVIEW OF THE FINANCIAL STATEMENTS, Continued

Other Information

In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information concerning the City's progress in funding its obligation to provide pension and other post-employment benefits to its employees as well as budgetary information for the General Fund and each of the major governmental funds.

FINANCIAL ANALYSIS GOVERNMENT-WIDE STATEMENTS

Analysis of Overall Net Position and Results of Operations

As noted previously, net position may serve over time as a useful indicator of a government's financial position. The City's total net position was \$45,943,808 at June 30, 2018, which is an increase of \$228,775 (0.5%) from the prior year's net position at June 30, 2017 as restated.

The largest portion of the City's net position reflects its investment in capital assets (e.g. land, buildings, etc.) net of any related debt used to acquire those assets that is still outstanding. The City uses these capital assets to provide services to citizens and these assets are *not* available for future spending. Although the City's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities. The following is condensed comparative Statements of Net Position for the fiscal years ended June 30, 2018 and June 30, 2017:

	Governmental Activities 2018	Governmental Activities 2017	Business- Type Activities 2018	Business- Type Activities 2017	Total 2018	Total 2017
Assets						
Current assets	\$ 13,413,946	\$ 12,609,255	\$ (67,052)	\$ (55,556)	\$ 13,346,894	\$ 12,553,699
Noncurrent assets	6,937,803	6,933,417	-	-	6,937,803	6,933,417
Capital assets	28,976,510	29,349,667	1,147,485	1,184,742	30,123,995	30,534,409
Total assets	49,328,259	48,892,339	1,080,433	1,129,186	50,408,692	50,021,525
Deferred outflows	1,795,286	1,600,976			1,795,286	1,600,976
Liabilities Current liabilities Noncurrent liabilities Total liabilities	506,344 5,521,905 6,028,249	586,511 4,635,091 5,221,602	8,892 - 8,892	8,634 	515,236 5,521,905 6,037,141	595,145 4,635,091 5,230,236
Deferred inflows	223,029	355,289	-	-	223,029	355,289
Net position Net investment in capital assets	28,976,510	29,349,667	1,147,485	1,184,742	30,123,995	30,534,409
Restricted	12,059,042	7,731,727	-	-	12,059,042	7,731,727
Unrestricted	3,836,715	7,835,030	(75,944)	(64,190)	3,760,771	7,770,840
Total net position	\$ 44,872,267	\$ 44,916,424	\$ 1,071,541	\$ 1,120,552	\$ 45,943,808	\$ 46,036,976

FINANCIAL ANALYSIS GOVERNMENT-WIDE STATEMENTS, Continued

Analysis of Overall Net Position and Results of Operations, Continued

Of the City's total net position, \$12,059,042 (26.2%) represents resources that are subject to external restrictions on how they may be used. The balance of the *unrestricted net position* of \$3,760,771 (8.2%) may be used to meet the City's ongoing obligations to citizens and creditors. City revenues for the year, including both governmental and business-type activities, were \$7,656,402, while expenses totaled \$7,427,627, resulting in a net increase to net position of \$228,775 excluding transfers, extraordinary and special items. This net increase was primarily attributable to an increase in net position of governmental activities, which is discussed in greater detail in the following section.

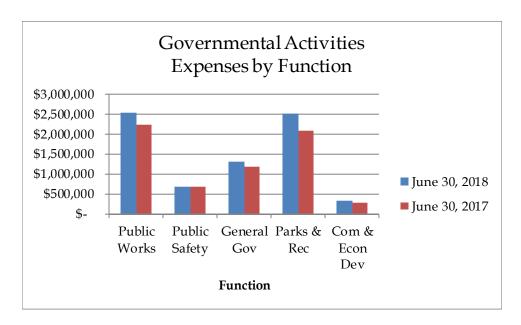
The following is a recap of the City's Statement of Activities and Changes in Net Position for the fiscal years ended June 30, 2018 and June 30, 2017:

	Governmental Activities 2018	Governmental Activities 2017	Business Type Activities 2018	Business Type Activities 2017	Total 2018	Total 2017
Revenues:						
Program revenues:						
Charges for services	\$ 992,193	\$ 909,755	\$ 27,890	\$ 22,251	\$ 1,020,083	\$ 932,006
Operating grants and contributions	900,239	813,168	-	-	900,239	813,168
Capital grants and contributions	526,452	885,398			526,452	885,398
Total program revenues	2,418,884	2,608,321	27,890	22,251	2,446,774	2,630,572
General revenues:						
Property taxes	2,345,067	2,339,221	-	-	2,345,067	2,339,221
Special parcel taxes	1,254,911	1,220,427	-	-	1,254,911	1,220,427
Sales and use taxes	436,560	455,387	-	-	436,560	455,387
Business license taxes	154,397	135,866	-	-	154,397	135,866
Franchise fees	547,765	541,138	-	-	547,765	541,138
Payments in lieu of taxes	161,108	157,949	-	-	161,108	157,949
Investment income	287,595	119,201	-	-	287,595	119,201
Miscellaneous	23,118	31,216	-	-	23,118	31,216
Gain (loss) on sale of assets	(893)	1,624	_	-	(893)	1,624
Total general revenues	5,209,628	5,002,029	_		5,209,628	5,002,029
Total revenues	7,628,512	7,610,350	27,890	22,251	7,656,402	7,632,601
Expenses:						
General government	1,305,562	1,174,069	_	-	1,305,562	1,174,069
Public works	2,538,912	2,221,835	_	-	2,538,912	2,221,835
Public safety	2,509,147	2,075,082	_	-	2,509,147	2,075,082
Community and economic						
development	329,418	287,775	-	-	329,418	287,775
Parks and recreation services	667,687	676,790	_	-	667,687	676,790
Endeavor Hall	-	-	76,901	67,393	76,901	67,393
Total expenses	7,350,726	6,435,551	76,901	67,393	7,427,627	6,502,944
Increase (decrease) in Net Position before transfers, special and						
extraordinary items Extraordinary items	277,786 -	1,174,799 -	(49,011)	(45,142)	228,775 -	1,129,657 -
Change in Net Position	277,786	1,174,799	(49,011)	(45,142)	228,775	1,129,657
Net Position - Beginning	44,916,424	43,741,625	1,120,552	1,165,694	46,036,976	44,907,319
Prior period adjustment - July 1, 2017 Net Position - beg. of year,	(321,943)	-	-	-	(321,943)	-
as restated	44,594,481	43,741,625	1,120,552	1,165,694	45,715,033	44,907,319
Net Position - Ending	\$ 44,872,267	\$ 44,916,424	\$ 1,071,541	\$ 1,120,552	\$ 45,943,808	\$ 46,036,976

FINANCIAL ANALYSIS GOVERNMENT-WIDE STATEMENTS, Continued

Analysis of Governmental Activities

The increase in net position of the governmental activities over the prior year was primarily attributable to an increase in restricted net position. The increase in unrestricted net position arose from increases in fund balances of restricted governmental funds, specifically the Landscape Maintenance District and non-major governmental funds. An increase in noncurrent liabilities by \$886,814 (19.1%) over the prior year primarily resulted from the implementation of a new accounting standard to report the unfunded position of the City's other post-employment benefit (OPEB) plan. Total expenses were \$7,350,726 in the current year compared to \$6,435,551 in the prior year. The following chart depicts the relative size of expenses by function for the fiscal years ending June 30, 2018 and 2017:

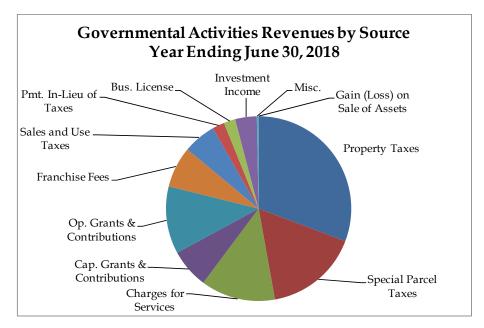


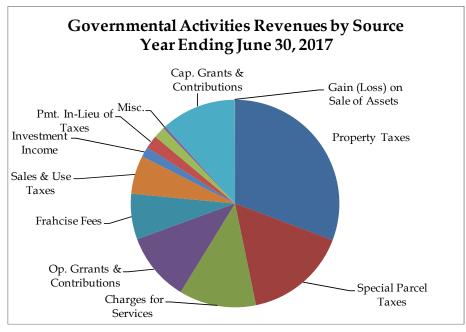
Total program revenues from governmental activities were \$2,418,884 in the current year compared to \$2,608,321 in the prior year. Program revenues are derived directly from the program itself or from parties outside the reporting government's taxpayers or citizenry. They reduce the net cost of the function to be financed from government's general revenues. Of the governmental program revenues, 41.0% were derived from charges for services, which includes park use fees, rental fees, licenses and permits, planning services fees, engineering plan check fees, police service fees, and other revenues. The remaining 59.0% of the governmental program revenues came from operating and capital grants and contributions. General revenues are all other revenues not categorized as program revenues such as property taxes, special parcel taxes, sales and use taxes, motor vehicle fees, investment earnings, franchise fees, use of money and property, service charges, and miscellaneous revenues.

FINANCIAL ANALYSIS GOVERNMENT-WIDE STATEMENTS, Continued

Analysis of Governmental Activities, Continued

Total general revenues from governmental activities grew slightly by \$207,599 (4.2%) over the prior year. The following pie charts depict the relative size of governmental activities program and general revenues by source for the fiscal years ending June 30, 2018 and 2017:





FINANCIAL ANALYSIS GOVERNMENT-WIDE STATEMENTS, Continued

Analysis of Business-Type Activities

Total business-type expenses increased 14.1%, rising from \$67,393 in the prior year to \$76,901 in the current year. This increase is largely attributable to unexpected maintenance and repairs costs associated with operations of the Endeavor Hall rental facility. Accordingly, total charges for services revenue increased as well by 25.3%, growing from \$22,251 in the prior year to \$27,890 in the current year associated with a slightly higher volume of rentals as well as increased rental rates to accommodate inflationary increases. Net position of business-type activities declined \$49,011 to a total of \$1,071,541 at June 30, 2018 due to charges for services being insufficient to cover the annual depreciation expense of underlying Endeavor Hall rental facility assets.

FINANCIAL ANALYSIS OF INDIVIDUAL FUND STATEMENTS

Analysis of Governmental Funds

The focus of the City of Clayton's *governmental funds* is to provide information on near-term inflows, outflows, and balances of *spendable* resources. Such information is useful in assessing the City of Clayton's financing requirements. In particular, *unassigned fund balance* may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

As of the end of the current fiscal year, the City's governmental funds reported combined ending fund balances of \$16,071,822. Of this amount, in order of relative significance, \$5,300,201 (33.0%) is unassigned; \$81,790 (0.5%) is in non-spendable form; \$3,824,610 (23.8%) is assigned for specific purposes; \$6,293,306 (39.2%) is restricted by law, regulation, or other outside contractual agreements; and \$571,915 (3.6%) is committed for specific expenditures in the future.

General Fund

The City's General Fund reported a decrease in fund balance of \$250,810 (4.2%) in the current fiscal year. This modest decrease in fund balance is attributable to planned utilizations of excess reserves to help address specific non-recurring technological, capital and other urgent needs of the City in accordance with City Council actions taken on February 3, 2016, February 21, 2017, and January 16, 2018. Total fund balance of the General Fund is \$5,666,471 as of June 30, 2018, of which \$5,302,751 (93.6%) is reported as unassigned and available for appropriation. This unassigned fund balance is 1.16 times the size of the General Fund's adopted operating budget for the upcoming fiscal year ending June 30, 2019.

FINANCIAL ANALYSIS OF INDIVIDUAL FUND STATEMENTS, Continued

Analysis of Governmental Funds, Continued

Landscape Maintenance District

Community Facilities District No. 2007-1, referred to as the Landscape Maintenance District special revenue fund, reported an increase in fund balance of \$107,151 in the current fiscal year. This increase in fund balance is largely attributable to capital projects originally planned for the current fiscal year, including the downtown planter rejuvenation and replacement project, being deferred to the following fiscal year. Total fund balance of the Landscape Maintenance District is \$1,203,234 as of June 30, 2018, of which \$438,779 (36.5%) is reported as assigned for the following year's operating budget.

Successor Housing Agency

The Successor Housing Agency special revenue fund reported an increase in fund balance of \$338,334 in the current fiscal year. This increase in fund balance resulted primarily from unspent program revenue on housing loan repayments as well as unrealized gains on the inventory of affordable income housing. Total fund balance of the Successor Housing Agency is \$4,765,562 as of June 30, 2018, which is classified entirely as restricted.

Capital Improvement Program

The Capital Improvement Program capital projects fund reported a noteworthy increase in fund balance of \$243,952 in the current fiscal year. This increase in fund balance primarily arose from City Council-approved transfers from non-major funds for specific capital projects occurring prior underlying capital outlays, which are expected to occur in the following fiscal year. Total fund balance of the Capital Improvement Program fund is \$1,850,852 and is reported entirely as assigned for capital projects as of June 30, 2018.

Analysis of Proprietary Funds

The City of Clayton's proprietary funds provide the same type of information found in the government-wide financial statements, but in more detail. The net position of the City's only major enterprise fund, Endeavor Hall, at the end of the year was \$1,071,541, and total net position for the internal service funds amounted to \$802,023.

GENERAL FUND BUDGETARY HIGHLIGHTS

General Fund actual revenues and transfers exceeded total revenues of the adopted budget only modestly by \$17,454 (0.4%). Despite actual property tax revenues exceeding somewhat conservative adopted budgetary growth projections of 2.0%, this positive news was largely offset by an unrealized investment loss. The unrealized investment loss was reported as a direct result of the City's investment portfolio being largely made up of fixed instrument securities during a time of rising interest rates. As noted in recent quarterly investment portfolio reports presented to the City Council, the City's investment policy is designed to reduce volatility and generate consistent returns in the long run in

City of Clayton Management's Discussion and Analysis For the year ended June 30, 2018

GENERAL FUND BUDGETARY HIGHLIGHTS, Continued

order to protect public funds. Actual General Fund expenditures and transfers of \$4,734,144 were under the final adjusted budget by \$86,904 (1.8%) for the year ended June 30, 2018. On January 16, 2018, the City Council approved the assignment and appropriation of \$299,000 in General Fund excess reserves arising from the increase in fund balance reported in the prior year audited financial statements. Consistent with similar action taken in prior years, the purpose of this assignment was to address specific one-time capital and operational needs of the City that could not be addressed in the annual operating budget. As of June 30, 2018, the unused balance of General Fund assigned fund balance was \$281,930, reflecting an investment of \$432,309 for the City Council-authorized specific non-recurring purposes during the same fiscal year then ended. This residual assigned balance reported at June 30, 2018 was rolled in the following year's budget for the specific authorized purposes.

CAPITAL ASSET AND DEBT ADMINISTRATION

Capital Assets

The City's investment in capital assets for its governmental and business-type activities as of June 30, 2018 amounted to \$30,123,995 (net of accumulated depreciation). This investment in capital assets includes land, building, improvements, machinery and equipment, park facilities, corporate yard building, and roads. Total depreciation expense on governmental assets totaled \$964,265, versus \$955,149 in the prior year. The slight increase in depreciation is attributable to the completion of significant capital projects during the year. Additional information on the City of Clayton's capital assets can be found in Note 5 of this report.

Debt Administration

The remaining debt of the former Clayton Redevelopment Agency (RDA) of \$5,835,000 was transferred to the Successor Agency on February 1, 2012 (fiscal year ending June 30, 2012). The City has no outstanding general obligation debt. The Successor Agency has maintained its "AAA" credit rating (S&P) on outstanding Tax Allocation Bonds. Additional information on the Successor Agency's long-term debt can be found in Note 13 of this report.

ECONOMIC FACTORS AND NEXT YEAR'S BUDGET

As the City of Clayton is largely a bedroom community the annual General Fund operating budget relies heavily on property taxes to finance annual operating appropriations rather than other sources of revenue larger and more commercially and industrial developed municipalities have access to (i.e. sales and transient occupancy taxes). The City strives to meet the ever evolving needs of local residents and businesses within the constraints of limited and sometimes restrictive revenue sources.

There was a slight increase in adopted General Fund operating appropriations for the upcoming fiscal year ending June 30, 2019 of \$132,170 (3.0%). The slight increase in appropriations is attributable to fixed cost increases in various City departments, albeit it is less than the annual June 2017 to June 2018 consumer price index inflationary factor of 3.9% published by the U.S. Bureau of Labor and Statistics for the San Francisco-Oakland-Hayward region. The adopted budget for the fiscal year ending June 30,

City of Clayton Management's Discussion and Analysis For the year ended June 30, 2018

ECONOMIC FACTORS AND NEXT YEAR'S BUDGET

2019 projects total General Fund revenues of \$4,689,190, an increase of approximately \$223,310 (5.0%) over the prior year adopted budget. The projected revenue growth reflects continued growth in property tax and sales and use taxes supported by actual results reported in the fiscal year ending June 30, 2018.

REQUEST FOR INFORMATION

This financial report is designed to provide a general overview of the City of Clayton's finances for all those with an interest in the City's finances. Questions concerning any of the information provided in this report, or requests for additional financial information, should be addressed to the Office of the Finance Manager, 6000 Heritage Trail, Clayton, California 94517.

GOVERNMENT-WIDE FINANCIAL STATEMENTS

City of Clayton Government-Wide Statement of Net Position June 30, 2018

ASSETS	Governmental Activities	Business-Type Activites	Total
Current Assets:	¢ 12.279.460	<u></u>	e 12.279.460
Cash and investments	\$ 12,378,469	\$ -	\$ 12,378,469
Accounts receivable (net of allowances) Interest receivable	907,106 49,131	-	907,106 49,131
Internal balances	67,052	(67,052)	49,131
Prepaid expenses	12,188	(07,032)	12,188
Total Current Assets	13,413,946	(67,052)	13,346,894
	13,413,740	(07,032)	13,340,074
Noncurrent Assets:			
Investment in affordable housing	2,627,936	-	2,627,936
Notes receivable	4,309,867	4 4 7 700	4,309,867
Nondepreciable assets	2,571,392	167,738	2,739,130
Depreciable assets, net	26,405,118	979,747	27,384,865
Total Noncurrent Assets	35,914,313	1,147,485	37,061,798
Total Assets	49,328,259	1,080,433	50,408,692
DEFERRED OUTFLOWS OF RESOURCES			
Deferred outflows related to pension	1,759,967	-	1,759,967
Deferred outflows related to OPEB	35,319		35,319
Total Deferred Outflows of Resources	1,795,286		1,795,286
LIABILITIES			
Current Liabilites:			
Accounts payable	319,892	1,192	321,084
Deposits payable	-	5,500	5,500
Accrued payroll	78,143	-	78,143
Unearned revenue	31,968	-	31,968
Compensated absences payable	75,248	-	75,248
Other liabilities	1,093	2,200	3,293
Total Current Liabilities	506,344	8,892	515,236
Noncurrent Liabilites:			
Compensated absences payable	75,248	-	75,248
Net OPEB liability	545,327	-	545,327
Net pension liability	4,901,330		4,901,330
Total Noncurrent Liabilities	5,521,905		5,521,905
Total Liabilities	6,028,249	8,892	6,037,141
DEFERRED INFLOWS OF RESOURCES			
Deferred inflows related to pension	207,769	-	207,769
Deferred inflows related to OPEB	15,260		15,260
Total Deferred Inflows of Resources	223,029		223,029
NET POSITION			
Net investment in capital assets	28,976,510	1,147,485	30,123,995
Restricted for special projects and programs	12,059,042	-	12,059,042
Unrestricted	3,836,715	(75,944)	3,760,771
Total Net Position	\$ 44,872,267	\$ 1,071,541	\$ 45,943,808

The accompanying notes are an integral part of the financial statements

City of Clayton Government-Wide Statement of Activities and Changes in Net Position For the year ended June 30, 2018

Functions/Programs Primary Government:	Expenses		Charges : Services	Gr	perating ants and tributions	G	Capital rants and ntributions		vernmental Activities	Business-type Activities	Total
Governmental Activities											
General government	\$ 1,305,562	\$	397,668	\$	22,929	\$	115,379	\$	(769,586)	\$ -	\$ (769,586)
Public safety	2,538,912		44,545		229,513		-		(2,264,854)	-	(2,264,854)
Public works	2,509,147		355,625		631,379		284,697		(1,237,446)	-	(1,237,446)
Community and economic											
development	329,418		127,487		14,418		126,376		(61,137)	-	(61,137)
Parks and recreation services	667,687		66,868		2,000		-		(598,819)	-	(598,819)
Total Governmental Activities	7,350,726		992,193		900,239		526,452		(4,931,842)		(4,931,842)
Business-Type Activities											
Endeavor Hall	76,901		27,890		-		-		-	(49,011)	(49,011)
Total Business-Type Activities	76,901		27,890		-		-		-	(49,011)	(49,011)
Total Primary Government	\$ 7,427,627	\$	1,020,083	\$	900,239	\$	526,452		(4,931,842)	(49,011)	(4,980,853)
		Ta	n eral reven axes:								
			Property ta						2,345,067	-	2,345,067
			Special par						1,254,911	-	1,254,911
			Sales and u						436,560	-	436,560
			Business lic		taxes				154,397		154,397
			Total Tax						4,190,935	-	4,190,935
			anchise fee						547,765	-	547,765
			ayments in						161,108	-	161,108
			vestment i						287,595	-	287,595
					us general				23,118	-	23,118
			, ,		oosal of fixe				(893)		(893)
			Total gener	al rev	enues and t	ransf	ers		5,209,628		5,209,628
		Cha	ange in net	posi	ion				277,786	(49,011)	228,775
		Net	position -	begir	nning, as re	stated	l	4	44,594,481	1,120,552	45,715,033
		Net	position -	endiı	ıg			\$ 4	14,872,267	\$ 1,071,541	\$ 45,943,808

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FUND	FINA	NCIAL	STAT	$\Gamma \mathbf{F} \mathbf{M}$	FNTS

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GOVERNMENTAL FUNDS

Governmental Funds are used to account for activities primarily supported by taxes, grants, and similar revenue sources. All governmental funds can be classified into one of five fund types: the General Fund, special revenue funds, debt service funds, capital projects funds, and permanent funds.

General Fund:

The General Fund is the main operating fund of the City and is presented as a major fund. It is used to account for all financial resources except those required to be accounted for in another fund.

Special Revenue Funds:

Special revenue funds account for and report the proceeds of specific revenue sources that are restricted or committed to expenditure for specified purposes other than debt service or capital projects. The following are reported as major special revenue funds:

Landscape Maintenance District - Community Facilities District (CFD) No. 2007-1, referred to as the Landscape Maintenance District special revenue fund, accounts for real property voter-approved special parcel taxes collected to maintain arterial landscaping and open space within the City (CFD No. 2007-1 sunsets in 2027).

Successor Housing Agency - Accounts for the activities related to the assets assumed by the City of Clayton as the Housing Successor to the housing activities of the former Redevelopment Agency of the City of Clayton.

Capital Projects Funds:

Capital projects funds are used to account for financial resources to be used for the acquisition or construction of major capital facilities other than those financed by proprietary funds. The following is the City's sole major capital projects fund:

Capital Improvement Program - Accounts for the projects identified in the capital improvement program funded by various federal and state grants as well as through transfers from the General Fund.

Non-major Governmental Funds:

All non-major governmental funds of the City are aggregated and presented on the face of the basic financial statements in one column.

City of Clayton Governmental Funds Balance Sheet June 30, 2018

			Special Revenue				
	General Fund			Landscape Maintenance District		Successor sing Agency	
ASSETS							
Cash and investments	\$	5,644,901	\$	1,280,922	\$	970,606	
Accounts receivable		515,061		-		-	
Interest receivable		49,131		-		-	
Investment in affordable housing		-		-		2,627,936	
Notes receivable		3,958		-		4,305,909	
Prepaid items		12,188		-		-	
Due from other funds		69,602		-		-	
Advance to other funds		2,580		-		-	
Total Assets	\$	6,297,421	\$	1,280,922	\$	7,904,451	
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES Liabilities:							
Accounts payable	\$	171,726	\$	77,688	\$	1,089	
Other payables		843		-		-	
Accrued payroll		78,143		-		-	
Compensated absences		75,248		-		-	
Due to other funds		-		-		-	
Advance from other funds		-		-		-	
Unearned revenue		31,968				_	
Total Liabilities		357,928		77,688		1,089	
Deferred Inflows of Resources:							
Deferred revenue		273,022		-		3,137,800	
Total Deferred Inflows of Resources		273,022		-		3,137,800	
Fund Balance:							
Non-spendable		81,790		_		-	
Restricted		, -		764,455		4,765,562	
Committed		-		-		-	
Assigned		281,930		438,779		-	
Unassigned		5,302,751		-		-	
Total Fund Balance		5,666,471		1,203,234		4,765,562	
Total Liabilities, Deferred Inflows							
of Resources and Fund Balances	\$	6,297,421	\$	1,280,922	\$	7,904,451	

The accompanying notes are an integral part of the financial statements

Cap	oital Project				
	Capital		Other		
Im	provement	Go	vernmental		
	Program		Funds	Total	
•					
\$	1,857,973	\$	2,261,046	\$	12,015,448
7	9,265	7	382,780	•	907,106
	-		-		49,131
	_		_		2,627,936
	-		-		4,309,867
	-		-		12,188
	-		-		69,602
	-		-		2,580
\$	1,867,238	\$	2,643,826	\$	19,993,858
Ф	1/ 20/	Ф	F0 F40	ф	210 (22
\$	16,386	\$	52,743	\$	319,632
	-		250		1,093
	-		-		78,143
	-		- 2 FF0		75,248
	-		2,550 2,590		2,550 2,550
	-		2,580		2,580
	16,386		58,123		31,968 511,214
	10,300		36,123		311,214
					3,410,822
					3,410,822
	-		-		81,790
	-		763,289		6,293,306
	-		571,915		571,915
	1,850,852		1,253,049		3,824,610
	-		(2,550)		5,300,201
	1,850,852		2,585,703		16,071,822
		-		-	
\$	1,867,238	\$	2,643,826	\$	19,993,858

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City of Clayton Reconciliation of Governmental Funds Balance Sheet to the Statement of Net Position June 30, 2018

Total Fund Balances - Governmental Funds	\$	16,071,822
Amounts reported for governmental activities in the Statement of Net Position are different because:		
CAPITAL ASSETS		
Capital assets used in governmental activities are not current financial resources and therefore are not reported in the Governmental Funds Balance Sheet.		
Non-depreciable capital assets Depreciable capital assets (net of internal service fund assets of \$439,262)		2,571,392 25,965,856
ACCRUAL OF NON-CURRENT REVENUES AND EXPENSES		
Unavailable revenue which are deferred inflows of resources in the Governmental Funds because they are not available currently, but are taken into revenue in the statement of activities.		3,410,822
LONG-TERM ASSETS AND LIABILITIES		
Long-term liabilities are not due and payable in the current period and therefore are not reported in the Governmental Funds Balance Sheet.		
Net OPEB liability not reported on the Governmental Funds Balance Sheet Compensated absences payable		(545,327) (75,248)
Net pension liability not reported on the Governmental Funds Balance Sheet		(4,901,330)
DEFERRED INFLOWS AND OUTFLOWS Deferred inflows/(outflows) of resources for not reported on the Governmental Funds Balance Sheet		
Deferred outflows of resources for net pension liability		1,759,967
Deferred inflows of resources for net pension liability		(207,769)
Deferred outflows of resources for net OPEB liability		35,319
Deferred inflows of resources for net OPEB liability		(15,260)
ALLOCATION OF INTERNAL SERVICE FUND NET POSITION		
Internal service funds are used by management to charge the costs of certain activities to individual funds. The assets and liabilities of the internal service funds are included in the governmental activities in the Government-wide Statement of Net Position.		802,023
	<u></u>	
Net Position of Governmental Activities	\$	44,872,267

City of Clayton Governmental Funds Statement of Revenues, Expenditures and Changes in Fund Balances For the year ended June 30, 2018

		Special I			Revenue		
			La	Landscape		Successor	
			Ma	intenance		Housing	
	Geı	neral Fund	I	District		Agency	
REVENUES							
Property taxes	\$	2,345,067	\$	-	\$	-	
Program income		-		-		91,400	
Special parcel taxes and assessments		-		1,089,074		-	
Sales and use taxes		436,560		-		-	
Business licenses		154,397		-		-	
Permits, licenses and fees		150,281		-		-	
Fines, forfeitures and penalties		110,787		-		-	
Intergovernmental		102,723		-		-	
Motor vehicle in-lieu fees		-		-		-	
Other in-lieu fees		161,108		-		-	
Franchise fees		547,765		-		-	
Service charges		329,164		-		-	
Use of money and property		11,854		2,589		250,532	
Other revenue		22,168		-		-	
Total Revenues		4,371,874		1,091,663		341,932	
EXPENDITURES							
Current:							
General government		1,182,271		_		_	
Public safety		2,236,899		_		_	
Public works		273,765		878,080		_	
Community and economic development		313,686		-		3,598	
Parks and recreation services		343,072		_		-	
Capital outlay		115,379		69,329		_	
Total Expenditures		4,465,072		947,409		3,598	
-		4,400,072		947,409		3,390	
Excess (Deficiency) of Revenues							
Over (Under) Expenditures		(93,198)		144,254		338,334	
OTHER FINANCING SOURCES (USES)							
Transfers in		111,460		-		_	
Transfers out		(269,072)		(37,103)		_	
Total Other Financing Sources (Uses)		(157,612)		(37,103)		-	
Net Change in Fund Balances		(250,810)		107,151		338,334	
FUND BALANCES							
Beginning of year		5,917,281		1,096,083	-	4,427,228	
End of fiscal year	\$	5,666,471	\$	1,203,234	\$	4,765,562	

The accompanying notes are an integral part of the financial statements

Cap	oital Project							
	Capital		Other					
Imj	provement	Go	vernmental					
I	Program		Funds	Total				
\$	_	\$	_	\$	2,345,067			
·	_	·	_	·	91,400			
	-		433,113		1,522,187			
	-		-		436,560			
	_		-		154,397			
	-		205,771		356,052			
	-		-		110,787			
	284,697		791,239		1,178,659			
	-		-		-			
	-		-		161,108			
	-		-		547,765			
	-		-		329,164			
	4,242		5,027		274,244			
			1,000		23,168			
	288,939		1,436,150		7,530,558			
	-		1,338		1,183,609			
	-		126,399		2,363,298			
	-		441,058		1,592,903			
	-		-		317,284			
	-		90,692		433,764			
	414,493		55,330		654,531			
	414,493		714,817		6,545,389			
	(125,554)		721,333		985,169			
	(120,004)		721,333		700,107			
	369,506		1,008		481,974			
	-		(343,799)		(649,974)			
	369,506		(342,791)		(168,000)			
	243,952		378,542		817,169			
	4 1 3,334		310,342		017,109			
	1,606,900		2,207,161		15,254,653			
	, /			-	-, -, -, -, -,			
\$	1,850,852	\$	2,585,703	\$	16,071,822			

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City of Clayton

Reconciliation of Governmental Funds Statement of Revenues, Expenditures and Changes in Fund Balances to the Statement of Activities and Changes in Net Position For the year ended June 30, 2018

Net Change in Fund Balances - Total Governmental Funds	\$ 817,169
Amounts reported for governmental activities in the Statement of Activities are different because:	
ACCRUAL OF NON-CURRENT ITEMS	
The amounts below included in the Statement of Activities do not provide (or require) the use of current financial resources and therefore are not reported as revenue or expenditures in the Governmental Funds (net change). Net change in post-employment benefits (OPEB) liability and deferred inflows (outflows) Long-term compensated absences payable Net change in pension liability and deferred inflows (outflows). Unavailable revenues	(60,778) 3,939 (181,462) (94,825)
CAPITAL ASSET TRANSACTIONS	
Governmental Funds report capital outlays as expenditures. However in the Statement of Activities the cost of those assets is capitalized and allocated over their estimated useful lives and reported as depreciation expense.	
Capital asset acquisition, excluding internal service fund asset acquisitions.	407,967
Depreciation expense is deducted from the fund balance (Net of internal service fund depreciation of \$67,921).	(896,344)
ALLOCATION OF INTERNAL SERVICE FUND ACTIVITY	
Internal service funds are used by management to charge the costs of certain activities, such as insurance and fleet management, to individual funds. The net gain or loss of the internal service funds is reported with governmental activities.	 282,120
Change in Net Position of Governmental Activities on Statement of Activities	\$ 277,786

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PROPRIETARY FUNDS

Proprietary funds account for City operations financed and operated in a manner similar to a private business enterprise. The intent of the City is that the cost of providing goods and services be financed primarily through user charges. The City's proprietary funds can be classified into two fund types: enterprise and internal service funds.

Enterprise Funds:

Enterprise funds are used to report any activity for which a fee is charged to external users for goods or services. The following is the City's sole major enterprise fund:

Endeavor Hall - Accounts for all rental activities related to operation of the underlying rental facility asset. The primary use of the rental facility has been for wedding receptions and other formal special events.

Internal Service Funds:

The City's internal service funds account for activities that provide goods or services to other City funds, departments, or agencies on a cost reimbursement basis. All internal service funds of the City are aggregated and presented on the face of the proprietary fund financial statements in one column.

City of Clayton Proprietary Funds Statement of Net Position June 30, 2018

	Business-type Activities - Endeavor Hall		Ac	ernmental etivities - nal Service
ASSETS				
Current assets:				
Cash and investments	\$	-	\$	363,021
Noncurrent assets				
Land		167,738		-
Depreciable assets, net		979,747		439,262
Total Assets		1,147,485		802,283
LIABILITIES				
Current liabilities:				
Accounts payable		1,192		260
Other payables		2,200		-
Deposits payable		5,500		-
Due to other funds		67,052		-
Total Liabilities		75,944		260
NET POSITION				
NET POSITION		4 4 4 7 4 0 5		100.000
Net investment in capital assets		1,147,485		439,262
Unrestricted	ф.	(75,944)	ф.	362,761
Total Net Position	\$	1,071,541	\$	802,023

City of Clayton Proprietary Funds Statement of Revenues, Expenses and Changes in Net Position For the year ended June 30, 2018

	A	siness-type activities - deavor Hall	Ac Intern	ernmental tivities - nal Service Funds
OPERATING REVENUES				
Charges for current services	\$	27,890	\$	77,674
Total Operating Revenues		27,890		77,674
OPERATING EXPENSES				
Personnel		14,563		-
General and administrative Depreciation and amortization		25,081 37,257		10,738 67,921
Total Operating Expenses		76,901		78,659
Operating Income (Loss)		(49,011)		(985)
NONOPERATING REVENUES (EXPENSES)				
Gain (loss) on disposal of assets Investment income		-		(893) 619
Total Nonoperating Revenues (Expenses)				(274)
Net (loss) Before Contributions and Operating Transfers		(49,011)		(1,259)
Capital contributions Transfers in		- -		115,379 168,000
Change in Net Position		(49,011)		282,120
NET POSITION:				
Beginning of fiscal year		1,120,552		519,903
End of fiscal year	\$	1,071,541	\$	802,023

The accompanying notes are an integral part of the financial statements

City of Clayton Proprietary Funds Statement of Cash Flows For the year ended June 30, 2018

CASH FLOWS FROM OPERATING ACTIVITIES:	Business-type Activities - Endeavor Hall		Ad Inter	ernmental ctivities - nal Service Funds
Receipts from customers	\$	39,386	\$	77,674
Payments to suppliers		(24,823)		-
Payments to employees Claims paid		(14,563)		(10.470)
Net cash provided (used) by operating activities				(10,478) 67,196
. , , ,			-	
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES:				
Transfers in		_		168,000
Net cash provided by noncapital financing activities		-		168,000
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES:				
Acquisition of fixed assets		_		(69,835)
Proceeds from the sale of capital assets		-		1,180
Net cash provided (used) by capital and related		-		(68,655)
financing activities			'	
CASH FLOWS FROM INVESTING ACTIVITIES:				
Interest received on investments		-		619
Net Cash provided by investing activities		-		619
Net increase (decrease) in cash and cash equivalents		-		167,160
CASH AND CASH EQUIVALENTS:				
Beginning of fiscal year				195,861
	<u>¢</u>		<u>¢</u>	
End of fiscal year	\$		\$	363,021
RECONCILIATION OF OPERATING INCOME (LOSS) TO NET CASH PROVIDED (USED) BY OPERATING ACTIVITIES:				
Operating income (loss) Adjustments to reconcile operating income (loss)	\$	(49,011)	\$	(985)
to net cash provided (used) by operating activities: Depreciation and amortization Changes in current assets and liabilities:		37,257		67,921
Increase (decrease) in accounts payable		(1,242)		260
Increase (decrease) in deposits payable		1,500		-
Increase (decrease) in interfund payables		11,496		_
Net cash provided (used) by operating activities	\$		\$	67,196

The accompanying notes are an integral part of the financial statements

FIDUCIARY FUNDS

Fiduciary funds report assets held in a trustee or agency capacity for others and therefore cannot be used to support the government's own programs. The City's fiduciary funds can be classified into two fund types: agency and private purpose trust funds.

Agency Funds:

Agency funds are custodial in nature (assets equal liabilities) and do not involve measurements of results of operations. They are used to account for assets held in an agency capacity for others and therefore cannot be used to support the City's program. Agency funds are accounted for using the economic resources measurement focus and the accrual basis of accounting.

Private Purpose Trust Funds

Private purpose trust funds account for resources held by the City as trustee for third party beneficiaries, and are used to report both the Fiduciary Net Position and Changes in Fiduciary Net Position for the Successor Agency for the former Redevelopment Agency. Private Purpose Trust Funds are accounted for under the full accrual basis of accounting.

City of Clayton Fiduciary Funds Statement of Fiduciary Net Position June 30, 2018

	Private Purpose Trust Fund Redevelopment Successor		Δ	on our Francisco
		Agency	Age	ency Funds
ASSETS				
Cash and investments	\$	291,769	\$	2,034,831
Cash and investments with fiscal agents		441,860		398,097
Accounts receivable		-		44,610
Assessments receivable		-		2,325,224
Notes receivable		104,941		-
Investment in bonds				2,058,000
Total Assets		838,570	\$	6,860,762
LIABILITIES				
Accounts payable		-	\$	9,829
Other liabilities		-	·	1,788,351
Deposits payable		-		837,358
Accrued interest payable		26,261		_
Advance from Successor Housing Agency		444,309		-
Notes payable		-		108,899
Bonds payable		2,740,000		4,116,325
Total Liabilities		3,210,570	\$	6,860,762
DEFERRED INFLOWS OF RESOURCES				
Deferred notes receivables		104,941		
Total Deferred Inflows of Resources		104,941		
NET POSITION				
Held in trust for others		(2,476,941)		
Total Net Position	\$	(2,476,941)		

City of Clayton Fiduciary Funds Statement of Changes in Fiduciary Net Position For the year ended June 30, 2018

ADDITIONS	Tr Rede St	Private Prupose Trust Fund Redevelopment Successor Agency		
Tax increment revenue	\$	786,053		
Program revenue		11,263		
Total Additions		797,316		
DEDUCTIONS				
Interest expense		63,783		
Administrative costs		250,000		
Investment loss		1,445		
Other expenses		1,980		
Total Deductions		317,208		
Changes in Net Position		480,108		
NET POSITION				
Beginning of Year		(2,957,049)		
End of Year	\$	(2,476,941)		

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NOTES TO THE BASIC FINANCIAL STATEMENTS

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The basic financial statements of the City of Clayton, California (City) have been prepared in conformity with generally accepted accounting principles (US GAAP) as applied to governmental agencies. The Governmental Accounting Standards Board (GASB) is the accepted standard setting body for establishing governmental accounting and financial reporting principles. The more significant of the City's accounting policies are described below.

Reporting Entity

The City of Clayton (City) is primarily a residential community nestled in the foothills of Mount Diablo in Contra Costa County, California. The City was incorporated on March 3, 1964 under the laws of the State of California, and encompasses approximately four square miles with a population of 11,431. The City operates under the Council-Manager form of government, with five elected Council members served by a full-time City Manager and a staff of twenty-six (26) full-time employees providing the following services: public works, parks and recreation services, community and economic development, public safety, and general government. The City's public safety program is served by an in-house police force of eleven (11) full-time sworn police officers supported by two (2) full-time administrative personnel.

The basic financial statements include the financial activities of the City, Successor Agency to the Clayton Redevelopment Agency (Successor Agency) and the Clayton Financing Authority (Authority).

The City is the primary government unit. Component units are those entities which are financially accountable to the primary government, either because the City appoints a voting majority of the component unit's board, or because the component unit will provide a financial benefit or impose a financial burden on the City. The Clayton Redevelopment Agency ("RDA"), which was dissolved as of February 1, 2012 was accounted for as a "blended" component unit of the City. Despite being legally separate, this entity was so intertwined with the City that it is, in substance, part of the City's operations. Accordingly, the balances and transactions of this component unit were reported within the funds of the City. Upon the dissolution of the RDA, the RDA ceased to be reported as a blended component unit and was replaced by the Successor Agency, which is reported as a private purpose trust fund in the fiduciary fund section of the financial statements.

The Authority is a joint exercise of powers authority duly organized and existing under and pursuant to that certain Joint Exercise of Powers Agreement, by and between the City and the former RDA of the City of Clayton with the City Council serving as the Board of Directors. It was created by the City of Clayton City Council in 1990 with the primary purpose of issuing bonded obligations to finance capital projects within the community for which repayment is secured by pledges of revenue from legally separate and distinct districts. The activities of the Authority are reported in the fiduciary fund financial statement section as the Authority's debt is secured entirely by third parties that are not part of the primary government of the City and the City has no obligation for such debt. Separate financial statements of the Authority are available at the City's website at www.ci.clayton.ca.gov.

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, Continued

Basis of Accounting and Measurement Focus

The accounts of the City are organized on the basis of funds, each of which is considered a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, fund equity, revenues, and expenditures or expenses as appropriate. Government resources are allocated to and accounted for in individual funds based upon the purpose for which they are to be spent and the means by which spending activities are controlled.

Government-Wide Financial Statements

The government-wide financial statements include a Statement of Net Position and a Statement of Activities. These statements present summaries of governmental and business type activities for the City, the primary government. Fiduciary activities of the City are not included in these statements.

These financial statements are presented on an "economic resources" measurement focus and the accrual basis of accounting. Accordingly, all of the City's assets and liabilities, including capital assets and related infrastructure assets and long-term liabilities, are included in the accompanying Statement of Net Position. The Statement of Activities presents changes in net position.

Under the accrual basis of accounting, revenues are recognized in the period in which they are earned while expenses are recognized in the period in which the liability is incurred.

Certain types of transactions are reported as program revenues for the City in three categories:

- Charges for services
- Operating grants and contributions
- Capital grants and contributions

Certain eliminations have been made in regards to inter-fund activities, payables and receivables. All internal balances in the statement of net position have been eliminated in the statement of activities; internal service fund transactions have been eliminated. However, those transactions between governmental and business-type activities have not been eliminated. The following inter-fund activities have been eliminated:

- Advances to/from other funds
- Due to/from other funds
- Transfers in/out

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, Continued

Basis of Accounting and Measurement Focus, Continued

Governmental fund financial statements include a balance sheet and a statement of revenues, expenditures and changes in fund balances for all major governmental funds and non-major funds aggregated. An accompanying schedule is presented to reconcile and explain the differences in fund balances as presented in these statements to the net position as presented in the government-wide financial statements. The City has presented all major funds that met the applicable criteria.

Governmental Fund Financial Statements

All governmental funds are accounted for on a spending or "current financial resources" measurement focus and the modified accrual basis of accounting. Accordingly, only current assets and current liabilities are included on the Balance Sheet. The statement of revenues, expenditures and changes in fund balances present increases (revenue and other financing sources) and decreases (expenditures and other financing uses) in net current assets. Under the modified accrual basis of accounting, revenues are recognized in the accounting period in which they become both measurable and available to finance expenditures of the current period.

Revenues are recorded when received in cash, except those revenues subject to accrual (generally sixty [60] days after year-end) are recognized when due. The primary revenue sources, which have been treated as susceptible to accrual by the City, are property tax, sales tax, intergovernmental revenues, and other taxes. Revenues from other governmental agencies (excluding property taxes) are deemed to be available if received within one hundred eighty (180) days after fiscal year end. Expenditures are recorded in the accounting period in which the related fund liability is incurred.

Deferred revenues arise when potential revenues do not meet both the "measurable" and "available" criteria for recognition in the current period. Deferred revenues also arise when the government receives resources before it has a legal claim to them, as when grant monies are received prior to incurring qualifying expenditures. In subsequent periods when both revenue recognition criteria are met or when the government has a legal claim to the resources, the deferred revenue is removed from the balance sheet and revenue is recognized.

The reconciliation of the fund financial statements to the government-wide financial statements is provided to explain the differences created by the integrated approach of *GASB Statement No.* 34. The City has the following major governmental funds:

<u>General Fund</u> - This fund is the general operating fund of the City. It is used to account for all financial resources except those that are required to be accounted for in another fund.

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, Continued

Basis of Accounting and Measurement Focus, Continued

<u>Landscape Maintenance District</u> – This special revenue fund accounts for the Community Facility District No. 2007-1 restricted special parcel tax approved over two-thirds the local electorate in the June 2016 election through the passing of "Measure H." This special parcel tax is restricted to fund the operation, maintenance, and improvement of specific city-wide public landscaped areas.

<u>Successor Housing Agency</u> - This special revenue fund accounts for the City's low and moderate housing program, which was assumed by the by City Council action upon dissolution of the former redevelopment agency. Program revenue of this fund is primarily generated through the repayment on low-moderate income housing loans.

<u>Capital Improvement Program</u> - This capital projects fund accounts for the projects identified in the capital improvement program funded by various federal and state grants as well as through transfers from the General Fund.

Proprietary Fund Financial Statements

Proprietary fund financial statements include a statement of net position, a statement of revenues, expenses and change in fund net position, and a statement of cash flows for all proprietary funds. Internal service funds are presented in these statements. However, internal service balances and activities have been combined with the governmental activities in the government-wide financial statements.

Proprietary funds are accounted for using the "economic resources" measurement focus and the accrual basis of accounting. Accordingly, all assets and liabilities (whether current or noncurrent) are included on the statement of net position. The statement of revenues, expenses and changes in fund net position present increases (revenues) and decreases (expenses) in total net position. Under the accrual basis of accounting, revenues are recognized in the period in which they are earned while expenses are recognized in the period in which liability is incurred. Operating revenues in the proprietary funds are those revenues that are generated from the primary operations of the fund. All other revenues are reported as non-operating revenues. Operating expenses are those expenses that are essential to the primary operations of the fund. All other expenses are reported as nonoperating expenses.

The City has the following major enterprise fund:

<u>Endeavor Hall</u> - This fund accounts for all activities related to use of the facility. The primary use has been for wedding receptions.

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, Continued

Basis of Accounting and Measurement Focus, Continued

The City has the following internal service funds:

<u>Capital Equipment Replacement Fund</u> - This fund accounts for the operation, maintenance, and replacement of the City vehicles and equipment.

<u>Self-Insurance Fund</u> - This fund accounts for the administration of the City's self-insurance programs, payment of Employee Assistance Programs, and self-insured liability claim deductibles.

<u>Pension Rate Stabilization Fund</u> - This fund stabilizes major fluctuations in annual employer pension costs driven by market factors and actuarial changes.

Fiduciary Fund Financial Statements

The agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations, therefore only a statement of fiduciary net position is presented. Agency funds are accounted for using the economic resources measurement focus and the accrual basis of accounting. Reclassifications were recorded to prior year amounts reported for various assets and liabilities for agency funds in order to be consistent with the current year's presentation.

Private purpose trust funds account for resources held by the City as trustee for third party beneficiaries, and are used to report both the fiduciary net position and changes in fiduciary net position of the Successor Agency to the former Redevelopment Agency. Private purpose trust funds are accounted for under the full accrual basis of accounting.

Use of Restricted and Unrestricted Net Position

When an expense is incurred for purposes for which both restricted and unrestricted net position are available, the City's policy is to apply restricted net position first.

Cash Equivalents

For purposes of reporting cash flows for the City's proprietary funds, pooled cash and investments held by the City are considered cash equivalents as the proprietary fund can access pooled cash and investments in a manner similar to a demand deposit.

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, Continued

Cash and Investments

The City pools cash and investments from all funds for the purpose of increasing income through investment activities. Interest income on investments is allocated to the funds on the basis of average month-end cash and investment balances. Investments are carried at fair value. Fair value is based on quoted market price if applicable. Otherwise the fair value hierarchy is as follows:

<u>Level 1</u> – Values are unadjusted quoted prices in active markets for identical assets or liabilities at the measurement date.

<u>Level 2</u> – Inputs, other than quoted prices, included within Level 1 that are observable for the asset or liabilities at the measurement date.

<u>Level 3</u> - Certain inputs are unobservable inputs (supported by little or no market activity, such as the City's best estimate of what hypothetical market participants would use to determine a transaction price for the asset or liability at the reporting date).

Local Agency Investment Fund (LAIF) determines fair value on its investment portfolio based on market quotations for these securities where market quotations are readily available, and on amortized cost or best estimate for those securities where market value is not readily available.

The City's investment policy (Policy) states that the primary investment objective is safety with investments being legally permitted and sufficiently liquid to meet forecasted needs. Maximization of interest earnings is a secondary objective. Further, the Policy states that the City Treasurer has the ultimate responsibility to protect, preserve and maintain cash and investments. The Policy also established internal controls and reporting requirements. The Policy stipulates "Permitted Investments and Limitation on Investments." The City invests in the California LAIF, which is part of the Pooled Money Investment Account operated by the California State Treasurer. LAIF funds are invested in high quality money market securities and are managed to insure the safety of the portfolio. A portion of LAIF's investments are in structured notes and asset-backed securities.

Certain disclosure requirements, if applicable, for deposits and investment risks are specified in the following areas:

- Interest Rate Risk
- Credit Risk
 - o Overall
 - o Custodial Credit Risk
 - o Concentrations of Credit Risk

In addition, other disclosures are specified including use of certain methods to present deposits and investments, highly sensitive investments, credit quality at year-end and other disclosures.

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, Continued

Prepaid Items

Certain payments to vendors reflect costs applicable to future fiscal years and are recorded as prepaid items in both government-wide and fund financial statements. Prepaid items in governmental funds are equally offset by amounts included nonspendable fund balance which indicates that they do not constitute available spendable resources even though they are a component of net position.

Investment in Affordable Housing

This City Successor Housing Agency special revenue fund has purchased and re-sold several housing properties located in Stranahan Circle to low and moderate income households. The City carries the difference between the cost and sale on these properties as an investment in affordable housing until the property is either bought back by the City or sold on the open market. The City participates in the profits on any sales of these properties to an outside party in the same proportion as what the low and moderate income purchaser acquired the property from the City at the below market subsidized value. The City reports the investment in affordable housing at its proportionate equity share of the fair market value of the underlying properties at year-end.

Stranahan Circle properties are considered "level 2" investments. The City values their interest in the properties annually using third party published market inputs. At June 30, 2018 the fair value was \$2,627,936, which includes an increase of \$247,880 for the year then ended.

Capital Assets

Capital assets are valued at cost or, during the initial implementation, estimated historical cost if actual historical cost was not available. Donated capital assets are valued at their estimated fair market value on the date donated. Donated capital assets, donated works of art and similar items, and capital assets received in a service concession arrangement are reported at acquisition value rather than fair value. City policy has set the capitalization threshold for reporting infrastructure at \$100,000; all other capital assets are set at \$5,000. Depreciation is recorded on a straight-line basis over estimated useful lives of the assets as follows:

Buildings 50 years Improvements other than buildings 20 - 75 years Vehicles, machinery and equipment 5 - 10 years Infrastructure 20 - 75 years

In June 1999, the Governmental Accounting Standards Board (GASB) issued Statement No. 34 which requires the inclusion of infrastructure capital assets in local governments' basic financial statements. In accordance with GASB Statement No. 34, the City has included all infrastructure into the current basic financial statements. The City defines infrastructure as the basic physical assets that allow the City to function. The assets include streets, park lands, and buildings. Each major infrastructure system can be

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, Continued

Capital Assets, Continued

divided into subsystems. For example, the street system can be subdivided into pavement, curb and gutters, sidewalks, medians, streetlights, landscaping and land. These subsystems were not delineated in the basic financial statements. The appropriate operating department maintains information regarding the subsystems. Interest accrued during capital assets construction, if any, is capitalized for the business-type and proprietary funds as part of the asset cost. For all infrastructure systems, the City elected to use the Basic Approach as defined by GASB Statement No. 34 for infrastructure reporting. The City commissioned an appraisal of City owned infrastructure and property as of June 30, 2003. This appraisal determined the original cost, which is defined as the actual cost to acquire new property in accordance with market prices at the time of first construction/acquisition.

Original costs were developed in one of three ways: (1) historical records; (2) standard unit costs appropriate for the construction/acquisition date; or (3) present cost indexed by a reciprocal factor of the price increase from the construction/acquisition date to the current date. The accumulated depreciation, defined as the total depreciation from the date of construction/acquisition to the current date on a straight line, unrecovered cost method was computed using industry accepted life expectancies for each infrastructure subsystem. The book value was then computed by deducting the accumulated depreciation from the original cost.

Long-Term Liabilities

In the government-wide financial statements, long-term debt and other financial obligations are reported as liabilities in the appropriate activities columns. Bond premiums and discounts, as well as issuance costs, are deferred and amortized over the life of the bonds using the straight-line method. Bonds payable are reported net of the applicable premium or discount. Issuance costs are reported as deferred charges.

The governmental fund financial statements do not present long-term debt, which are shown in the reconciliation of the governmental funds balance sheet to the government-wide statement of net position. Governmental funds recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financial sources. Premiums received on debt issuance are reported as other financing sources while discounts on debt issuance reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

Compensated Absences

In the government-wide financial statements compensated absences are recorded as incurred and related expenses and liabilities are reported by activity. The long-term portion of governmental activities is liquidated primarily by the General Fund. In the governmental funds compensated absences are recorded as expenditures in the years paid, as it is the City's policy to liquidate any unpaid

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, Continued

Compensated Absences, Continued

compensated absences at June 30th from future resources, rather than currently available financial resources. Compensated absences include vacation as well as compensated leave hours earned in-lieu of overtime. It is the policy of the City to pay eighteen (18) times an employee's capped monthly vacation accrual upon retirement or termination.

Pensions

For purposes of measuring the net pension liability and deferred outflows/inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the City's California Public Employees' Retirement System (CalPERS) plans (Plans) and additions to/deductions from the Plans' fiduciary net position have been determined on the same basis as they are reported by CalPERS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value. CalPERS' audited financial statements are publicly available reports that can be obtained at CalPERS' website under Forms and Publications.

Other Post-Employment Benefits (OPEB)

For purposes of measuring the net OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB, and OPEB expense, information about the fiduciary net position of the City's plan (OPEB Plan) and additions to/deductions from the OPEB Plan's fiduciary net position have been determined on the same basis. For this purpose, benefit payments are recognized when currently due and payable in accordance with the benefit terms. Investments, if any, are reported at fair value.

Generally accepted accounting principles require that the reported results must pertain to liability and asset information within certain defined timeframes. For this report, the following timeframes are used:

Valuation date July 1, 2017 Measurement Date June 29, 2018

Measurement Period July 1, 2017 - June 30, 2018

Net Position / Fund Balances

Government-Wide Financial Statements

In the government-wide financial statements, net position is classified in the following categories:

<u>Net Investment in Capital Assets</u> - This amount consists of capital assets net of accumulated depreciation and reduced by outstanding debt that attributed to the acquisition, construction, or improvement of the assets.

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, Continued

Net Position/Fund Balances, Continued

<u>Restricted Net Position</u> - This amount is restricted by external creditors, grantors, contributors, or laws or regulations of other governments.

<u>Unrestricted Net Position</u> - This amount is all net position that do not meet the definition of "net investment in capital assets" or "restricted net position." Nonspendable governmental funds balances are categorized as unrestricted net position on the government-wide financial statements.

Fund Balance Reporting

Equity of governmental funds are reported in classifications that comprise a hierarchy based primarily on the extent to which the government is bound to honor constraints on the specific purposes for which amounts in those funds can be spent. The City Council, as the highest level of decision-making authority, commits and assigns fund balances through the passing of resolutions and ordinances, requiring an equal action for modification or rescinding thereof. It is the policy of the City to spend funds in order from restricted to unassigned, as listed below.

Fund balances for the governmental funds are made up of the following:

- *Non-spendable* Includes amounts that cannot be spent because they are either not in spendable form, or are legally or contractually required to be maintained intact.
- Restricted Includes amounts that should be reported as restricted when constraints placed on
 the use of resources are either externally imposed by creditors, grantors, contributors, or laws
 and regulations of other governments; or imposed by law through constitutional provisions or
 enabling legislation.
- Committed Includes amounts that cannot be used for any other purpose unless the government removes or changes the specified use by taking the same type of action it employed to previously commit those amounts.
- *Assigned* Includes amounts constrained by the government's intent to be used for specific purposes, but are neither restricted nor committed, except for stabilization arrangements.
- Unassigned The residual funds that have not been assigned to other funds, are not non-spendable, restricted, committed, or assigned to specific purposes. The General Fund is the only fund that reports a positive unassigned fund balance.

The City Council has formally adopted a policy requiring a minimum General Fund reserve contingency of \$250,000.

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, Continued

Property tax revenues are recognized in the fiscal year for which the tax and assessment is levied. The County of Contra Costa (County) levies, bills, and collects property taxes and special assessments for the City. The County remits the entire amount levied and handles all delinquencies, retaining interest and penalties (under the Teeter Plan). Secured and unsecured property taxes are levied on July 1 based on January 1 assessed valuation and are payable in two installments, becoming delinquent on December 10th and April 10th.

Reclassifications

Certain prior year balances may have been reclassified in order to conform to current year presentation. These reclassifications had no effect upon reported net position.

Use of Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions. These estimates and assumptions affect the reported amounts of assets and liabilities and the disclosure of contingent assets and liabilities. In addition, estimates affect the reported amount of expenses. Actual results could differ from these estimates and assumptions.

Inter-fund Balances/Internal Balances

Outstanding balances between funds are reported as due to and due from other funds. These are generally repaid within the following fiscal year.

Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances."

New Accounting Pronouncements

The following Governmental Accounting Standards Board Statements have been implemented in the current financial statements:

• GASB Statement No. 75 - "Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions"

This Statement, issued in June of 2015, replaces the requirements of Statements No. 45, *Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions*, as amended, and No. 57, *OPEB Measurements by Agent Employers and Agent Multiple-Employer Plans*, for OPEB. Statement No. 74, *Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans*, establishes new accounting and financial reporting requirements for OPEB plans.

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, Continued

New Accounting Pronouncements, Continued

The consistency, comparability, and transparency of the information reported by employers and governmental non-employer contributing entities about OPEB transactions will be improved by requiring:

- The use of a discount rate that considers the availability of the OPEB plan's fiduciary net position associated with the OPEB of current active and inactive employees and the investment horizon of those resources, rather than utilizing only the long-term expected rate of return regardless of whether the OPEB plan's fiduciary net position is projected to be sufficient to make projected benefit payments and is expected to be invested using a strategy to achieve that return.
- A single method of attributing the actuarial present value of projected benefit payments to periods of employee service, rather than allowing a choice among six methods with additional variations.
- Immediate recognition in OPEB expense, rather than a choice of recognition periods, of the effects of changes of benefit terms.

This Statement will improve the decision-usefulness of information in employer and governmental non-employer contributing entity financial reports and will enhance its value for assessing accountability and inter-period equity by requiring recognition of the entire OPEB liability and a more comprehensive measure of OPEB expense. Decision-usefulness and accountability also will be enhanced through new note disclosures and required supplementary information, as follows:

- More robust disclosures of assumptions will allow for better informed assessments of the reasonableness of OPEB measurements.
- Explanations of how and why the OPEB liability changed from year to year will improve transparency.
- The summary OPEB liability information, including ratios, will offer an indication of the extent to which the total liability is covered by resources held by the OPEB plan, if any.
- For employers that provide benefits through OPEB plans that are administered through trusts that meet the specified criteria, the contribution schedules will provide measures to evaluate decisions related to contributions.

• GASB Statement No. 85 - "Omnibus 2017"

The objective of this Statement is to address practice issues that have been identified during implementation and application of certain GASB Statements. This Statement addresses a variety of topics including issues related to blending component units, goodwill, fair value measurement and application, and postemployment benefits (pensions and other postemployment benefits [OPEB]).

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, Continued

New Accounting Pronouncements, Continued

The requirements of this Statement will enhance consistency in the application of accounting and financial reporting requirements. Consistent reporting will improve the usefulness of information for users of state and local government financial statements.

Future Accounting Pronouncements

The following Governmental Accounting Standards Board Statements are effective in future years subsequent to the current financial reporting period:

• GASB Statement No. 83 - "Certain Asset Retirement Obligations"

This Statement addresses accounting and financial reporting for certain asset retirement obligations (AROs). An ARO is a legally enforceable liability associated with the retirement of a tangible capital asset. A government that has legal obligations to perform future asset retirement activities related to its tangible capital assets should recognize a liability based on the guidance in this Statement.

The objective of this Statement is to improve comparability of financial statements among governments by establishing uniform criteria for governments to recognize and measure certain AROs, including obligations that may not have been previously reported. This statement will enhance the decision-usefulness of the information provided to financial statement users by requiring disclosures related to those AROs.

The City is required to implement the provisions of this Statement for the fiscal year ending June 30, 2019 (effective for periods beginning after June 15, 2018). The City has not yet determined the impact of this Statement of the financial statements.

• GASB Statement No. 84 – "Fiduciary Activities"

The objective of this Statement is to improve guidance regarding the identification of fiduciary activities for accounting and financial reporting purposes and how those activities should be reported. This Statement establishes criteria for identifying fiduciary activities of all state and local governments. The focus of the criteria generally is on (1) whether a government is controlling the assets of the fiduciary activity and (2) the beneficiaries with whom a fiduciary relationship exists. Separate criteria are included to identify fiduciary component units and postemployment benefit arrangements that are fiduciary activities.

The requirements of this Statement will enhance consistency and comparability by (1) establishing specific criteria for identifying activities that should be reported as fiduciary activities and (2) clarifying whether and how business-type activities should report their fiduciary activities. Greater

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, Continued

Future Accounting Pronouncements, Continued

consistency and comparability enhances the value provided by the information reported in financial statements for assessing government accountability and stewardship.

The City is required to implement the provisions of this Statement for the fiscal year ending June 30, 2020 (effective for periods beginning after December 15, 2018). This Statement may result in a change in current practice, and have a material effect on the financial statements of the City.

• GASB Statement No. 87 - "Leases"

The objective of this Statement is to better meet the information needs of financial statement users by improving accounting and financial reporting for leases by governments. This Statement increases the usefulness of governments' financial statements by requiring recognition of certain lease assets and liabilities for leases that previously were classified as operating leases and recognized as inflows of resources or outflows of resources based on the payment provisions of the contract. It establishes a single model for lease accounting based on the foundational principle that leases are financings of the right to use an underlying asset. Under this Statement, a lessee is required to recognize a lease liability and an intangible right-to-use lease asset, and a lessor is required to recognize a lease receivable and a deferred inflow of resources, thereby enhancing the relevance and consistency of information about governments' leasing activities.

This Statement will increase the usefulness of governments' financial statements by requiring reporting of certain lease liabilities that currently are not reported. It will enhance comparability of financial statements among governments by requiring lessees and lessors to report leases under a single model. This Statement also will enhance the decision-usefulness of the information provided to financial statement users by requiring notes to financial statements related to the timing, significance, and purpose of a government's leasing arrangements.

The City is required to implement the provisions of this Statement for the fiscal year ending June 30, 2021 (effective for periods beginning after December 15, 2019). The City has not yet determined the impact of this Statement of the financial statements.

 GASB Statement No. 88 - "Certain Disclosures Related to Debt, including Direct Borrowings and Direct Placements"

The objective of this Statement is to improve the information that is disclosed in notes to government financial statements related to debt, including direct borrowings and direct placements. It also clarifies which liabilities governments should include when disclosing information related to debt. This Statement defines debt for purposes of disclosure in notes to financial statements as a liability that arises from a contractual obligation to pay cash (or other

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, Continued

Future Accounting Pronouncements, Continued

assets that may be used in lieu of cash) in one or more payments to settle an amount that is fixed at the date the contractual obligation is established.

The City is required to implement the provisions of this Statement for the fiscal year ending June 30, 2019 (effective for periods beginning after June 15, 2018). The City has not yet determined the impact of this Statement of the financial statements.

• GASB Statement No. 89 – "Accounting for Interest Cost Incurred before the End of a Construction Period"

The objectives of this Statement are (1) to enhance the relevance and comparability of information about capital assets and the cost of borrowing for a reporting period and (2) to simplify accounting for interest costs incurred before the end of a construction period. Such interest cost covered in the scope of this Statement includes all interest that previously was accounted for in accordance with the requirements of paragraphs 5-22 of Statement No. 62, Codification of Accounting and Financial Reporting Guidance Contained in Pre-November 30, 1989 FASB and AICPA Pronouncements, which are superseded by this Statement.

The City is required to implement the provisions of this Statement for the fiscal year ending June 30, 2021 (effective for periods beginning after December 15, 2019). The City has not yet determined the impact of this Statement of the financial statements.

• GASB Statement No. 90 - "Majority Equity Interests - an amendment of GASB Statements No. 14 and No. 61"

The primary objectives of this Statement are to improve the consistency and comparability of reporting a government's majority equity interest in a legally separate organization and to improve the relevance of financial statement information for certain component units. It defines a majority equity interest and specifies that a majority equity interest in a legally separate organization should be reported as an investment if a government's holding of the equity interest meets the definition of an investment. A majority equity interest that meets the definition of an investment should be measured using the equity method, unless it is held by a special-purpose government engaged only in fiduciary activities, a fiduciary fund, or an endowment (including permanent and term endowments) or permanent fund. Those governments and funds should measure the majority equity interest at fair value.

The City is required to implement the provisions of this Statement for the fiscal year ending June 30, 2020 (effective for periods beginning after December 15, 2018). The City has not yet determined the impact of this Statement of the financial statements.

2. CASH AND INVESTMENTS

Classification

The City's total cash and investments, at fair value, are presented on the accompanying financial statements in the following allocation:

Government-Wide Statement of Net Position:	
Governmental Activities	
Cash and investments	\$ 12,378,469
Statements of Fiduciary Net Position	
Private Purpose Trust Fund	
Cash and investments	291,769
Cash with fiscal agents	441,860
Agency Funds	
Cash and investments	2,034,831
Cash and investments with fiscal agents	398,097
Investment in bonds	2,058,000
Total	\$ 17,603,026
Cash and investments as of June 30, 2018, consist of the following:	
Cash on hand	\$ 1,000
Deposits with financial institutions	1,040,509
Investments	16,561,517
Total	\$ 17,603,026

Policy

Investments Authorized by the California Government Code and the City's Investment Policy

The following table identifies the investment types that are authorized for the City of Clayton by the California Government Code (or the City's investment policy, where more restrictive). The table also identifies certain provisions of the California Government Code (or the City's investment policy, where more restrictive) that address interest rate risk, credit risk, and concentration of credit risk. This table does not address investments of debt proceeds held by bond trustee that are governed by the provisions of debt agreements of the City, rather than the general provisions of the California Government Code or the Agency's investment policy.

	Maximum	Maximum
Maximum	Percentage of	Investment in
Maturity	Portfolio	One Issuer
N/A	None	\$40 million
N/A	None	None
5 years	None	None
5 years	20%	None
N/A	None	None
5 years	None	None
5 years	20%	None
	Maturity N/A N/A 5 years 5 years N/A 5 years	Maximum Percentage of Maturity Portfolio N/A None N/A None 5 years None 5 years 20% N/A None 5 years None 5 years None

2. CASH AND INVESTMENTS, Continued

Policy, Continued

<u>Investments Authorized by Debt Agreements</u>

Investments of debt proceeds held by bond trustees are governed by provisions of the debt agreements, rather than the general provisions of the California Government Code or the City's investment policy. The table below identifies the investment types that are authorized for investments held by bond trustees. The table also identifies certain provisions of these debt agreements that address interest rate risk, credit risk, and concentration of credit risk.

]	Maximum	Maximum
Iaximum Pe	ercentage of Ir	nvestment in
Maturity	Portfolio	One Issuer
N/A	N/A	N/A
5 years	20%	None
N/A	N/A	N/A
92 Days	N/A	N/A
366 Days	N/A	N/A
1	Maximum Pe Maturity N/A 5 years	Maximum Percentage of Ir Maturity Portfolio N/A N/A 5 years 20% N/A N/A 92 Days N/A

Interest Rate Risk

Interest rate risk is the risk that changes in market interest rates will adversely affect the fair value of an investment. Usually, the later the maturity of an investment the greater the sensitivity of its fair value to changes in market interest rates. Information about the sensitivity of the fair values of the City's investments (including investments held by bond trustees) to market interest rate fluctuations is provided by the following table that shows the distribution of investments by maturity:

	Remaining Maturity (in Months)									
		12 Months or	13 - 24	25 - 36	37 - 48	49 - 60				
Investment Type	Totals	Less	Months	Months	Months	Months				
Pooled Investments:										
State Investment Pool	\$ 2,004,809	\$ 2,004,809	\$ -	\$ -	\$ -	\$ -				
Certificates of Deposit	11,370,498	3,018,360	2,920,576	2,146,751	2,079,380	1,205,431				
U.S. Government Agency Notes	878,751	-	-	679,473	199,278	-				
Held by Bond Trustees:										
U.S. Treasury Note	249,459	249,459	-	-	-	-				
Municipal Bonds	2,058,000	362,000	383,000	409,000	434,000	470,000				
Total Investments	\$ 16,561,517	\$ 5,634,628	\$ 3,303,576	\$ 3,235,224	\$ 2,712,658	\$ 1,675,431				

2. CASH AND INVESTMENTS, Continued

Credit Risk

Generally, credit risk is the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. This is measured by the assignment of a rating by a nationally recognized statistical rating organization. Presented below is the minimum rating required by (where applicable) the California Government Code, the City's investment policy, or debt agreements, and the actual rating as of fiscal year end for each investment type.

Investment Type	AAA		AA+		A		Unrated	Total	
Pooled Investments:									
State Investment Pool	\$	-	\$	-	\$	-	\$ 2,004,809	\$ 2,004,809	
Certificates of Deposit		-		-		-	11,370,498	11,370,498	
U.S. Government Agency Notes		-		878,751		-	-	878,751	
Held by Bond Trustees:									
U.S. Treasury Notes		249,459		-		-	-	249,459	
Municipal Bonds						-	2,058,000	2,058,000	
Total Investments	\$	249,459	\$	878,751	\$	-	\$ 15,433,307	\$ 16,561,517	

Concentration of Credit Risk

This is the risk of loss attributed to the magnitude of a government's investment in a single issuer. Accordingly, the notes to the financial statements should disclose if the government has five (5) percent or more of its total investments in a single issuer. More than five percent of the City's investments are with the "Middle School" Community Facilities District No. 1990-1.

Custodial Credit Risk

Custodial credit risk for deposits is the risk that, in the event of the failure of a depository financial institution, a government will not be able to recover its deposits or will not be able to recover collateral securities that are in the possession of an outside party. The custodial credit risk for investments is the risk that, in the event of the failure of the counter party (e.g. broker-dealer) to a transaction, a government will not be able to recover the value of its investment or collateral securities that are in the possession of another party. The California Government Code and the City's investment policy do not contain legal or policy requirements that would limit the exposure to custodial credit risk for deposits or investments, other than the following provision for deposits. The California Government Code requires that a financial institution secure deposits made by state or local governmental units by pledging securities in an undivided collateral pool held by a depository regulated under state law (unless so waived by the governmental unit). The fair value of the pledged securities in the collateral pool must equal at least 110% of the total amount deposited by the public agencies. California law also allows financial institutions to secure City deposits by pledging first trust deed mortgage notes having a value of 150% of the secured public deposits.

2. CASH AND INVESTMENTS, Continued

Investment Fair Value

The City has the following recurring fair value measurements as of June 30, 2018:

- U.S. government agency note, certificates of deposit, and LAIF values are based on unadjusted quoted prices in active markets for identical assets or liabilities at the measurement date [Level 1 inputs].
- Municipal bonds are valued based on unobservable inputs (supported by little or no market activity, such as the City's best estimate of what hypothetical market participants would use to determine a transaction price for the asset or liability at the reporting date) [Level 3 inputs].

The City is a voluntary participant in the Local Agency Investment Fund (LAIF) that is regulated by the California Government Code under the oversight of the Treasurer of the State of California. The fair value of the City's investment in this pool is reported in the accompanying financial statements at amounts based upon the City's pro-rata share of the fair value provided by LAIF for the entire LAIF portfolio (in relation to the amortized cost of that portfolio). The balance available for withdrawal is based on the accounting records maintained by LAIF, which are recorded on an amortized cost basis.

3. LOANS AND NOTES RECEIVABLE

The following is a summary of loans and notes receivable of the City for the year ended June 30, 2018:

	Balance July 1, 2017		Additions		Deletions		Balance at June 30, 2018	
General Fund:								
Oak Street Bridge Assessment District Loan	\$	7,949	\$	-	\$	(3,991)	\$	3,958
Total General Fund		7,949		-		(3,991)		3,958
Successor Housing Agency:								
Diamond Terrace P.A.M. Note		3,229,200		-		(91,400)		3,137,800
Eden Affordable Housing Note		567,000		-				567,000
Stranahan Affordable Housing Notes		156,800		-		-		156,800
Successor Agency SERAF Loan		592,412		-		(148,103)		444,309
Total Successor Housing Agency		4,545,412		-		(239,503)		4,305,909
Total Notes Receivable	\$	4,553,361	\$	-	\$	(243,494)	\$	4,309,867

Oak Street Bridge Assessment District Loan

In fiscal year 1999, the General Fund provided \$48,310 in funding for a portion of the Oak Street Bridge project and recorded a note receivable from the Oak Street Bridge Assessment District. The note, which bears interest at 6%, is being paid off over 20 years. As of June 30, 2018 the outstanding balance due to the General Fund was \$3,958.

3. LOANS AND NOTES RECEIVABLE, Continued

Diamond Terrace Note

On September 21, 1999, the former RDA low-moderate housing fund made a loan to the Professional Apartment Management, Inc. ("PAM") in the amount of \$750,000, at a non-interest bearing rate, to construct and develop an affordable senior assisted living center on the site known as "Diamond Terrace." The note is secured by the Deed of Trust. The former RDA loaned an additional \$1,286,000 on October 24, 2001. On December 1, 2003, PAM began drawing on a \$2,000,000 loan from the former RDA in the amount of \$200,000 annually. The principal balance is payable commencing on October 1, 2005 through October 1, 2030. The balance of the loan due to the Successor Housing Agency was \$3,137,800 at June 30, 2018.

Eden Housing Loan

On October 13, 1992, the former RDA low-moderate housing fund made a loan to the Peace Grove, Inc. in the amount of \$567,000, at a non-interest bearing rate, for the purchase of land for a redevelopment and housing project for low-income mental health system clients. The loan is secured by the Deed of Trust. The principal balance is payable on December 18, 2052. As of June 30, 2018, the outstanding balance of the loan due to the Successor Housing Agency was \$567,000.

Stranahan Affordable Housing Loans

The former RDA low-moderate housing fund participated in a second mortgage assistance program, whereby qualified applicants are loaned money for a "silent second" down payment to purchase a home in the Stranahan Development within the City. There are seven individual loans outstanding. As of June 30, 2018, the outstanding balance of the loans due to the Successor Agency was \$156,800.

SERAF Loan

On May 10, 2011, the former RDA received a loan from the low-moderate housing fund in the amount of \$592,412 to partially cover a demand from the California Department of Finance for property tax revenues to K-12 schools during the 2011-12 fiscal year via the Supplemental Educational Revenue Augmentation Funds (SERAF). Pursuant to the California Department of Finance determination letter approving the 2017-18 Recognized Obligation Payment Schedule (ROPS) dated March 17, 2017, the loan will be repaid by the Successor Agency through the ROPS process in four (4) installments and matures in the fiscal year ending June 20, 2021. The loan is non-interest bearing. The outstanding balance at June 30, 2018 was \$444,309.

4. INTERFUND TRANSACTIONS

Due To, Due From

At June 30, 2018, the City had the following short-term interfund receivables and payables:

		Due			
	Nor	n-major			
	Gove	rnmental			
Due to	F	unds		Hall	Total
General Fund	\$	2,550	\$	67,052	\$ 69,602
Total	\$	2,550	\$	67,052	\$ 69,602

General Fund cash flow loans totaling \$69,602 were made to non-major governmental funds and Endeavor Hall. The balance of the Endeavor Hall receivable is expected to be repaid from future facility rental fees.

Interfund Transfers

The following is a summary of the City's interfund transfers for the year ended June 30, 2018:

			Capital	No	n-major					
	General Improvement		Governmental		Internal Service					
Transfers out	Fund		Program		Funds		Funds		Total	
General Fund	\$ -	\$	101,072	\$	-	\$	168,000	\$	269,072	
Landscape Maintenance District	36,095		-		1,008		-		37,103	
Non-major Governmental Funds	75,365		268,434		-		-		343,799	
Total	\$ 111,460	\$	369,506	\$	1,008	\$	168,000	\$	649,974	

The City transferred \$111,460 into the General Fund from the following funds: Clayton Landscape Maintenance District (\$36,095) and non-major governmental funds (\$75,365) to reimburse the City for administrative support activities. In addition, the City transferred \$369,506 from non-major governmental funds into the Capital Improvement Program (CIP) capital projects fund to defray capital project costs associated with the following projects: City Hall ADA Accessibility (CIP project No. 10433), City Hall HVAC and Boiler Replacement (CIP project No. 10444), 2018 Neighborhood Street Repave (CIP project No. 10436), El Portal Rehabilitation project (CIP project #10439), Keller Ridge Collector Street Rehabilitation (CIP project No. 10425), and the North Valley Playground Rehabilitation (CIP project No. 10442). A budgeted transfer of \$1,008 was made to non-major governmental funds from the Landscape Maintenance District special revenue fund as a reimbursement for annual stormwater filing fees. Furthermore, in accordance with City Council action, transfers totaling \$168,000 were made to internal service funds to provide seed funding for the newly established Pension Rate Stabilization Fund to help mitigate the risk of employer pension contribution volatility to future operational budgets caused by external financial market conditions and actuarial assumptions out of the control of the City.

5. CAPITAL ASSETS

Government-Wide Financial Statements

As of June 30, 2018 the City's capital assets consisted of the following:

	 vernmental Activities	siness-Type Activities	Total
Non depreciable Assets:			
Construction in progress	\$ 484,427	\$ -	\$ 484,427
Land	2,086,965	167,738	2,254,703
Total non depreciable assets	2,571,392	167,738	2,739,130
Depreciable Assets:			
Buildings	5,895,576	1,400,744	7,296,320
Improvements	6,338,893	159,579	6,498,472
Machinery and equipment	1,536,686	5,024	1,541,710
Infrastructure	31,506,656	-	31,506,656
Total depreciable assets	45,277,811	1,565,347	46,843,158
Total accumulated depreciation	(18,872,693)	(585,600)	(19,458,293)
Depreciable assets, net	26,405,118	979,747	27,384,865
Total governmental activities capital assets, net	\$ 28,976,510	\$ 1,147,485	\$ 30,123,995

The following is a summary of governmental activities capital assets transactions for the year ended June 30, 2018:

		Balance					Balance
	Jι	ıly 1, 2017	Α	Additions	Deletions	Ju	ine 30, 2018
Non depreciable Assets:							
Construction in progress	\$	1,368,790	\$	407,967	\$ (1,292,330)	\$	484,427
Land		2,086,965		-	-		2,086,965
Total non depreciable assets		3,455,755		407,967	(1,292,330)		2,571,392
Depreciable Assets:							
Machinery and equipment		1,421,703		185,214	(70,231)		1,536,686
Buildings		5,895,576		-	-		5,895,576
Improvements		6,338,893		-	-		6,338,893
Infrastructure		30,214,326		1,292,330	-		31,506,656
Total depreciable assets		43,870,498		1,477,544	(70,231)		45,277,811
Accumulated depreciation:							
Machinery and equipment		(1,097,661)		(67,921)	68,158		(1,097,424)
Buildings		(2,603,584)		(117,725)	-		(2,721,309)
Improvements		(2,298,439)		(193,155)	-		(2,491,594)
Infrastructure		(11,976,902)		(585,464)	-		(12,562,366)
Total accumulated depreciation		(17,976,586)		(964,265)	68,158		(18,872,693)
Depreciable assets, net		25,893,912		513,279	(2,073)		26,405,118
Total governmental activities							
capital assets, net	\$	29,349,667	\$	921,246	\$ (1,294,403)	\$	28,976,510

5. CAPITAL ASSETS, Continued

Government-Wide Financial Statements, Continued

For the year ending June 30, 2018 depreciation expense was charged to functions/programs of the governmental activities as follows:

General government	\$ 46,937
Parks and recreation	229,884
Public safety	42,393
Public works	645,051
Total depreciation expense	\$ 964,265

The following is a summary of business-type activities capital assets transactions for the year ended June 30, 2018:

		Balance						Balance	
	Jυ	ly 1, 2017	A	dditions	Deletions		June 30, 2018		
Non depreciable Assets:									
Land	\$	167,738	\$	-	\$	-	\$	167,738	
Total non depreciable assets		167,738		-		-		167,738	
Depreciable Assets:									
Machinery and equipment		5,024		-		-		5,024	
Improvements		159,579		-		-		159,579	
Buildings		1,400,744		-		-		1,400,744	
Total depreciable assets		1,565,347		-		-		1,565,347	
Accumulated depreciation:									
Machinery and Equipment		(4,253)		(515)		-		(4,768)	
Buildings		(423,196)		(28,334)		-		(451,530)	
Improvements		(120,894)		(8,408)		-		(129,302)	
Total accumulated depreciation	_	(548,343)		(37,257)		-		(585,600)	
Depreciable assets, net		1,017,004		(37,257)		-		979,747	
Total business-type activities									
capital assets, net	\$	1,184,742	\$	(37,257)	\$	-	\$	1,147,485	

For the year ending June 30, 2018 depreciation expense was charged to functions/programs of the business-type activities as follows:

Endeavor Hall	\$ 37,257
Total depreciation expense	\$ 37,257

5. CAPITAL ASSETS, Continued

Fund Financial Statements

The governmental fund financial statements do not present general government capital assets, which are shown in the Reconciliation of the Governmental Funds Balance Sheet to the Government-Wide Statement of Net Position. The capital assets of the enterprise funds in the Proprietary Fund Financial Statements are the same as those shown in the business-type activities of the Government-Wide Financial Statements. Internal Service Funds' capital assets are combined with governmental activities.

6. COMPENSATED ABSENCES

Compensated absences include vacation and sick leave. It is the policy of the City to pay 100% of the capped accumulated vacation leave when a public safety employee retires or terminates, and up to 18 months of a general employee's maximum annual accrual allowed upon the same leave of employment action. The City recognizes the liability for its compensated absences in the governmental activities. The following is a summary of compensated absences transactions during the year ended June 30, 2018:

	Ве	eginning					I	Ending		
	Е	Balance					Е	Balance	Amo	unt Due in
	Jul	y 1, 2017	Additions		Deletions		Deletions June		O:	ne Year
Compensated absences	\$	158,374	\$	118,191	\$	(126,069)	\$	150,496	\$	75,248

7. CONDUIT DEBT

The following debt issuances were issued by the City for the express purpose of providing capital financing for third parties that are not part of the primary government of the City. Although these conduit debt obligations may bear the name of the City, the City has no obligation for such debt beyond the resources provided by a lease or loan with the third party on whose behalf they are issued.

Middle School Community Facilities District- Original Issue \$6,400,000

Middle School Community Facilities District (CFD) Bonds in the principal amount of \$6,400,000 were issued on September 2, 1990 by the City under the Mello-Roos Community Facilities Act of 1982. Principal payments are payable on September 2 of each year. Interest payments are payable semi-annually on March 2 and September 2. The bonds are non-city obligations and are secured solely by special assessment revenue from CFD No. 1990-1. As of June 30, 2018, the outstanding balance of the non-city bond obligation was \$2,058,000.

7. CONDUIT DEBT, Continued

Lydia Lane Sewer Assessment District-Original Issue \$228,325

Lydia Lane Sewer Assessment District Bonds in the principal amount of \$228,325 were issued on August 5, 2002 by the City. Principal payments are payable on September 2 of each year. Interest payments are payable semi-annually on March 2 and September 2. The bonds are non city obligations and are secured by sewer assessment district revenue. As of June 30, 2018, the outstanding balance of the non-city bond obligation was \$158,325.

Clayton Financing Authority 2007 Special Tax Revenue Refunding Bonds-Original Issue \$5,060,000

Refunding bonds were issued on May 17, 2007 by the Clayton Financing Authority in the principal amount of \$5,060,000 to refund the Authority's 1997 Special Tax Revenue Refunding Bonds (the "1997 Bonds"), finance the acquisition and construction of certain public capital improvements (the Project), establish a reserve fund for the Bonds (funded part in cash and part from a reserve fund surety bond), and to pay the costs of issuance of the Bonds. The 1997 Bonds were issued to purchase the CFD 1990-1 local obligations, which are recovered by special assessment revenues from CFD 1990-1. Principal payments are payable on September 2 of each year. Interest payments are payable semi-annually on March 2 and September 2. The bonds are non city obligations and are secured by revenues received by the Authority as the result of the payment of debt service on the CFD 1990-1 Local Obligations. As of June 30, 2018, the outstanding balance of the non-city bond obligation was \$1,900,000.

8. STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY

Deficit Fund Equity

At June 30, 2018, the following funds reported a deficit fund balance or net position:

Non-major governmental funds	
Stormwater Treatment District Fund	\$ (2,550)
Total governmental funds	\$ (2,550)

The deficit in the Stormwater Treatment District non-major special revenue fund is expected to be recovered from future revenues.

9. UNEARNED AND DEFERRED REVENUE

Unearned Revenue

Unearned revenues in the government-wide financial statements represent amounts for which revenues have not been earned. At June 30, 2018, unearned revenues in the government-wide financial statements were as follows:

	Gov	Governmental		
	A	Activities		
Unearned revenue	<u> </u>			
Business license renewals	\$	29,028		
Prepaid rental revenue		2,940		
Total unearned revenue	\$	31,968		

At June 30, 2018 unearned revenues in the fund financial statements were as follows:

			Total	
	General	Governmental		
	Fund	Funds		
Unearned revenue				
Business license renewals	\$ 29,028	\$	29,028	
Prepaid rental revenue	2,940		2,940	
Total unearned revenue	\$ 31,968	\$	31,968	

Deferred Revenue

Deferred inflows of resources were recorded in the fund financial statements because the funds were not available to finance expenditures of the current period. At June 30, 2018, deferred inflows of resources in the fund financial statements were as follows.

			ç	Successor		Total
	General			Housing	Go	vernmental
	Fund		Agency			Funds
Deferred revenue						
Unavailable state-mandated						
program reimbursements	\$	266,484	\$	-	\$	266,484
Unavailable loans receivable		6,538		3,137,800	\$	3,144,338
Total deferred revenue	\$	273,022	\$	3,137,800	\$	3,410,822

10. RISK MANAGEMENT

The City participates in the Municipal Pooling Authority of Northern California (MPA), a joint powers agreement between twenty cities, which provides insurance coverage for liability, auto, property, and workers' compensation claims. Claims liabilities are accrued when it is probable that a loss has occurred and the amount of that loss can be reasonably estimated. The MPA covers claims in an amount up to \$29,000,000. The City has a deductible of \$5,000 per claim for liability cases and no deductible for workers' compensation claims. Once the City's deductible is met, the MPA becomes responsible for payment of all claims and legal defense. The MPA is governed by a board consisting of one voting representatives from each member municipality. The Board controls the operations of the MPA including selection of management, approval of operating budgets, and is independent of any influence by member municipalities beyond their representation on the Board. The City's general liability and workers' compensation premium payments made to MPA for the fiscal year ending June 30, 2018 are in accordance with formulas established by the MPA. Actual surpluses or losses are shared according to a formula developed from overall loss costs and spread to member entities on a percentage basis after a retrospective rating. Financial statements may be obtained from MPA at 1911 San Miguel Drive, Suite 200, Walnut Creek, CA 94596. The City has had no settlements which exceeded insurance coverage during fiscal year ending June 30, 2018. Estimates of incurred, but not reported, liability claims are included in the City's claims estimates and based upon historical experiences as calculated by the MPA.

11. DEFINED BENEFIT PENSION PLAN

Plan Description

The Plan is a cost-sharing multiple-employer defined benefit pension plan administered by the California Public Employees' Retirement System (CalPERS). A full description of the pension plan benefit provisions, assumptions for funding purposes (not accounting purposes) and membership information is listed in the latest Annual Actuarial Valuation Report as of June 30, 2016. This report is a publically available valuation report that can be obtained at CalPERS' website under Forms and Publications. All qualified permanent and probationary employees are eligible to participate in the City's separate Public Safety (police) and Miscellaneous (all other) defined benefit pension plans. Both the Public Safety and Miscellaneous plans are part of the public agency cost-sharing multiple employer defined benefit pension plan (PERF C), which is administered by CalPERS. PERF C consists of a Safety and Miscellaneous pool (also referred to as "risk pools"), which are comprised of individual employer safety and miscellaneous rate plans, respectively. Benefit provisions under the Plan are established by State statute and City resolution. CalPERS issues publicly available reports that include a full description of the pension plans regarding benefit provisions, assumptions and membership information that can be obtained from CalPERS at 400 Q Street, Sacramento, CA 95811.

11. DEFINED BENEFIT PENSION PLAN, Continued

Benefits Provided

CalPERS provides service retirement and disability benefits, annual cost of living adjustments and death benefits to plan members, who must be public employees and beneficiaries. Benefits are based on years of credited service, equal to one year of full time employment. Members with five years of total service become vested and are eligible to retire at age 50 with statutorily reduced benefits. All members are eligible for non-duty disability benefits after 10 years of service. The death benefit is one of the following: the Basic Death Benefit, the 1957 Survivor Benefit, or the Optional Settlement 2W Death Benefit. The cost of living adjustments for each plan are applied as specified by the Public Employees' Retirement Law. The Plans' provisions and benefits in effect at June 30, 2018, are summarized as follows:

	Miscellaneous Pension Plan						
	Tier I	Tier II	Tier III (PEPRA)*				
Hire date	Before 7/1/2010	On or after 7/1/2010 but before 1/1/2013	On or after 1/1/2013				
Benefit formula	2% @ 55	2% @ 60	2% @ 62				
Benefit vesting schedule	5 years of service	5 years of service	5 years of service				
Benefit payments	Monthly for life	Monthly for life	Monthly for life				
Minimum retirement age	50	50	52				
Monthly benefits, as % of							
eligible compensation	1.426% - 2.418%	1.092% - 2.418%	1.0% - 2.5%				
_		Safety Pension Plan					
_	Tier I	Tier II	Tier III (PEPRA)*				
Hire date	Before 7/1/2010	On or after 7/1/2010 but before 1/1/2013	On or after 1/1/2013				
Benefit formula	3% @ 55	2% @ 50	2.7% @ 57				
Benefit vesting schedule	5 years of service	5 years of service	5 years of service				
Benefit payments	Monthly for life	Monthly for life	Monthly for life				
Minimum retirement age	50	50	50				
Monthly benefits, as % of							
eligible compensation	2.4% - 3.0%	2.0% - 2.7%	2.0% - 2.7%				

^{*} The California Public Employees' Reform Act (PEPRA) was enacted in 2012 and became effective January 1, 2013.

11. DEFINED BENEFIT PENSION PLAN, Continued

Employees Covered

At June 30, 2018 the following employees were covered by the benefit terms for each plan:

	Miscellaneous			Public Safety			
	Tier I	Tier II	PEPRA	Tier I	Tier II	PEPRA	
Inactive employees (or their beneficiaries)							
currently receiving benefits	29	1	-	25	-	-	
Inactive employees entitled to but not yet							
receiving benefits	13	-	1	13	3	3	
Active employees	8	4	4	5	-	6	
Total	50	5	5	43	3	9	

Contributions

Section 20814(c) of the California Public Employees' Retirement Law (PERL) requires that the employer contribution rates for all public employers be determined on an annual basis by the actuary and shall be effective on the July 1 following notice of a change in the rate. The total plan contributions are determined through the CalPERS' annual actuarial valuation process. The Plan's actuarially determined rate is based on the estimated amount necessary to pay the costs of benefits earned by employees during the year, with an additional amount to pay any unfunded accrued liability. The employer is required to contribute the difference between the actuarially determined rate and the contribution rate of employees.

For the year ended June 30, 2018, the City's contractually required contributions, which are actuarially determined, were as follows:

		Employer Contributions						
	No	rmal Cost	U	nfunded				
	Per	Percentage of		ctuarial		Total		
Pension Plan		Payroll	1	Liability				
Miscellaneous Tier I	\$	44,959	\$	142,088	\$	187,047		
Miscellaneous Tier II		20,079		565		20,644		
Miscellaneous PEPRA		19,135		500		19,635		
Public Safety Tier I		69,770		257,681		327,451		
Public Safety Tier II		-		-		-		
Public Safety PEPRA		56,992		1,129		58,121		
Total	\$	210,935	\$	401,963	\$	612,898		

11. DEFINED BENEFIT PENSION PLAN, Continued

Contributions, Continued

The following is a summary of actuarially determined employer and contractually determined employee pension contribution rates as a percentage of payroll for the year ended June 30, 2018:

	Employer	Employee
Pension Plan	Contribution Rate	Contribution Rate
Miscellaneous Tier I	8.418	7.000^{1}
Miscellaneous Tier II	7.200	7.000
Miscellaneous PEPRA	6.533	6.250
Public Safety Tier I	16.842	9.000
Public Safety Tier II	14.971	9.000
Public Safety PEPRA	11.990	11.500

¹ Paid on behalf of employee per labor agreement referred to as "Employee Paid Member Contribution" (EPMC) by CalPERS.

Net Pension Liability

At June 30, 2018, the City reported total net pension liabilities for its proportionate share in both the Miscellaneous and Safety plans as follows:

			Porportionate		
	Net Pension Liability		Share of Net		
Pension Plan	(Asset)		(Asset)		Pension Liability
Miscellaneous	\$	2,127,660	0.05397%		
Public Safety		2,773,670	0.04642%		
Total	\$	4,901,330	0.04942%		

The City's net pension liability was based on the proportionate shares (in dollars) determined by CalPERS based on individual actuarial measurement specific to each rate plan in the Miscellaneous Pool and the Safety Pool. The City's total proportionate share of the cost-sharing plan pension amounts is the sum of the pension amounts allocated to each of the City's Miscellaneous and Safety rate plans. The City's net pension liability is measured as of June 30, 2017, using annual actuarial valuations as of June 30, 2016 rolled forward to June 30, 2017 using standard update procedures.

11. DEFINED BENEFIT PENSION PLAN, Continued

Pension Expense, Deferred Outflows of Resources and Deferred Inflows of Resources

For the year ending June 30, 2018 the City recognized a total pension expense of \$738,415. At June 30, 2018 the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred		Deferred		
	Outflows of		Ir	nflows of	
	I	Resources	Resources		
Pension contributions subsequent to measurement date	\$	612,898	\$	-	
Net differences between projected and actual earnings on					
pension plan investments		174,828		-	
Change in employer's proportion		30,842		70,886	
Changes in assumptions		788,910		60,364	
Differences between actual and expected experiences		33,292		47,973	
Differences between the employer's contributions and the					
employer's proportionate share of contributions		119,197		28,546	
Total	\$	1,759,967	\$	207,769	

Pension Expense, Deferred Outflows of Resources and Deferred Inflows of Resources, Continued

Of the reported deferred outflows of resources, \$612,898 is related to contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended June 30, 2019 (measurement period ended June 30, 2018). Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized as pension expense as follows:

	Deferred Outflows/(Inflows) of Resources						
Fiscal Year							
Ending June 30	Miscellaneous			Safety	Total		
2019	\$	52,575	\$	142,930	\$	195,505	
2020		206,316		320,199		526,515	
2021		123,869		196,381		320,250	
2022		(46,539)		(56,431)		(102,970)	
2023		-		-		-	
Thereafter		-		-		-	
Total	\$	336,221	\$	603,079	\$	939,300	

11. DEFINED BENEFIT PENSION PLAN, Continued

Discount Rate

The discount rate used to measure the total pension liability was 7.15%. To determine whether the municipal bond rate should be used in the calculation of a discount rate for each plan, CalPERS stress tested plans that would most likely result in a discount rate that would be different from the actuarially assumed discount rate. Based on the testing, none of the tested plans run out of assets. Therefore, the current 7.15% discount rate is adequate and the use of the municipal bond rate calculation is not necessary. The long term expected discount rate of 7.15% will be applied to all plans in the PERF C. The stress test results are presented in a detailed report that can be obtained from the CalPERS website at www.calpers.ca.gov.

The long-term expected rate of return on pension plan investments was determined using a buildingblock method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class.

In determining the long-term expected rate of return, CalPERS has taken into account both short-term and long-term market return expectations as well as the expected pension fund cash flows. Using historical returns of all the funds' asset classes, expected compound returns were calculated over the short-term (first 10 years) and the long-term (11-60 years) using a building-block approach. Using the expected nominal returns for both short-term and long-term, the present value of benefits was calculated for each fund. The expected rate of return was set by calculating the single equivalent expected return that arrived at the same present value of benefits for cash flows as the one calculated using both short-term and long-term returns. The expected rate of return was then set equivalent to the single equivalent rate calculated above and rounded down to the nearest one quarter of one percent.

The table below reflects the long-term expected real rate of return by asset class. The rate of return was calculated using the capital market assumptions applied to determine the discount rate and asset allocation. These rates of return are net of administrative expenses.

	New Strategic	Real Return	Real Return
Asset Class	Allocation	Years 1 - 10 (a)	Years 11+ (b)
Global Equity	47.00%	4.90%	5.38%
Fixed Income	19.00%	0.80%	2.27%
Inflation Assets	6.00%	0.60%	1.39%
Private Equity	12.00%	6.60%	6.63%
Real Estate	11.00%	2.80%	5.21%
Infrastructure and Forestland	3.00%	3.90%	5.36%
Liquidity	2.00%	-0.40%	-0.90%
Total	100.00%		

- (a) An expected inflation of 2.50% used for this period.
- (b) An expected inflation of 3.00% used for this period.

11. DEFINED BENEFIT PENSION PLAN, Continued

Actuarial Methods and Assumptions

Post Retirement Benefit Increase

The following actuarial assumptions and methods were used to calculate the total pension liability as of June 30, 2018:

Valuation Date	June 30, 2016
Measurement Date	June 30, 2017
Measurement Period	July 1, 2016 to June 30, 2017
Actuarial Cost Method	Entry-age normal cost method
Discount Rate	7.15%
Inflation	2.75%
Salary increase	Varies by entry age and service
Mortality	Derived using specific CalPERS membership data for all funds. Incorporates
	20 years of mortality improvements using Society of Actuaries Scale BB. For
	more details please refer to the 2014 experience study report available on the
	CalPERS website.

All other actuarial assumptions used in the June 30, 2016 valuation were based on the results of an actuarial experience study for the fiscal years 1997 to 2011, including updates to salary increase, mortality and retirement rates. The experience study report can be obtained from CalPERS at their website at www.calpers.ca.gov under Forms and Publications.

floor on purchasing power aplies, 2.75% thereafter

Contract COLA up to 2.75% until purchasing power protection allowance

Sensitivity of the Net Pension Liability to Changes in the Discount Rate

The following presents the City's proportionate share of the net pension liability, calculated using the discount rate of 7.15%, as well as what the City's proportionate share of the net pension liability/(asset) would be if it were calculated using a discount rate that is 1-percentage point lower (6.15%) or 1-percentage point higher (8.15%) than the current rate:

	Miscellaneous		Safety		Total		
1% decrease		6.15%		6.15%		6.15%	
Net pension liability	\$	3,270,149	\$	4,234,882	\$	7,505,031	
Current discount rate Net pension liability	\$	7.15% 2,127,660	\$	7.15% 2,773,670	\$	7.15% 4,901,330	
1% increase Net pension liability	\$	8.15% 1,181,430	\$	8.15% 1,579,201	\$	8.15% 2,760,631	

11. DEFINED BENEFIT PENSION PLAN, Continued

Pension Plan Fiduciary Net Position

Detailed information about each pension plan's fiduciary net position is available in the separately issued CalPERS financial reports. The plan's fiduciary net position disclosed per the GASB Statement No. 68 accounting valuation report may differ from the plan assets reported in the funding actuarial valuation report due to several reasons. For the accounting valuations, CalPERS must keep items such as deficiency reserves, fiduciary self-insurance and OPEB expense included as assets. These amounts are excluded for rate setting purposes in the City's funding actuarial valuation. In addition, differences may result from early financial statement closing and final reconciled reserves.

12. OTHER POST-EMPLOYMENT BENEFITS (OPEB)

Plan Description

The City of Clayton Retired Employee Health Care Program is a single-employer defined benefit healthcare program administered by the City of Clayton. The program offers medical only (no dental) insurance benefits to eligible retirees and their families through the same self-insured program coverage to active City employees. In connection with this, the City has established a plan to provide post-employment benefits other than pensions as defined in *California Public Employees*' *Retirement Law* section 7500-7514.5. The plan provides employees who retire directly from the City, at a minimum age of 50, with a minimum of five years of service, a cash subsidy for monthly medical insurance premiums to a cap of \$133 per employee per month as of June 30, 2018. This monthly subsidy is the statutory minimum employer premium contribution under the California Public Employee's Medical and Health Care Act (PEMHCA). To be eligible for this OPEB health coverage, employees must retire within 120 days of separation from employment with the City and also receive a monthly retirement warrant. Furthermore, to be eligible for retiree health benefits, the City of Clayton must still contract with CalPERS for health benefits. Once a retiree becomes eligible for Medicare, these benefits are integrated with the Medicare plan. Separate stand-alone audited financial statements are not issued for this plan.

Employees Covered

As of the July 1, 2017, the date of the latest actuarial valuation, the following current and former employees were covered by the benefit terms under the plan:

Active employees	22
Inactive employees or beneficiaries currently receiving benefits	8
Inactive employees entitled to, but not yet receiving benefits	-
Total employees	30

12. OTHER POST-EMPLOYMENT BENEFITS (OPEB), Continued

Contributions

The City does not have an actuarially-determined contribution requirement as an irrevocable trust has not yet been established. The City currently administers the plan on a pay-as-you-go basis with eight (8) retirees currently receiving the PEMHCA minimum benefit. Total retiree OPEB premium payments, excluding the implicit rate subsidy, of \$11,092 were made by the City during the fiscal year ended June 30, 2018.

Net OPEB Liability

The City's net OPEB liability was measured as of June 29, 2018 and the total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation dated July 1, 2017 that was rolled forward to determine the June 30, 2018 total OPEB liability, based on the following actuarial methods and assumptions:

Actuarial Cost Method Entry Age Normal (AMM)

Discount Rate 2.98%
Inflation Rate 3.00%
Salary Rate Increase 4.00%

Mortality Rate RP-2014 Combined

Annuitant Mortality table for

males and females

Pre-retirement Turnover 80% Funded Ratio 0.00%

Health Care Trends:

Initial Health Care Cost Trend Rate 6.90% Ultimate Health Care Cost Trend Rate 5.00%

Fiscal Year the Ultimate Rate is Reached June 30, 2028

Discount Rate

As of June 30, 2018, the City has not established a dedicated irrevocable trust to pay retiree healthcare benefits. Pursuant to GASBS 75, the discount rate should be a yield or index rate for 20-year, tax-exempt general obligation municipal bonds with an average rating of AA/Aa or higher (or equivalent quality on another rating scale). A rate of 2.98% is used, with is the Standard & Poor's Municipal Bond 20-Year High-Grade Rate Index as of actuarial valuation date.

12. OTHER POST-EMPLOYMENT BENEFITS (OPEB), Continued

Changes in the OPEB Liability

The changes in the net OPEB liability for the plan are as follows:

	To	tal OPEB	Plan F	iduciary	N	et OPEB
		Liability	Net Position		Liability	
Balances as of July 1, 2017 ¹	\$	464,490	\$	-		464,490
Changes recognized for the measurement period:						
Service cost		27,530		-		27,530
Interest on total OPEB liability		15,800		-		15,800
Changes of benefit terms		45,605		-		45,605
Difference between expected and actual experience		22,654		-		22,654
Changes of assumptions and other inputs		16,307		-		16,307
Employer contributions		-		-		-
Active and inactive employee contributions		-		-		-
Net investment income		-		-		-
Benefit payments ²		(30,226)		-		(30,226)
Administrative expenses		-		-		-
Other changes		(16,833)		-		(16,833)
Net changes		80,837		-		80,837
Balances as of June 30, 2018	\$	545,327	\$	-	\$	545,327

¹ Fiscal year ending June 30, 2016 valuation calculated one year later using a 3.13% discount rate index as of June 30, 2017.

Sensitivity of the Net OPEB Liability to Changes in the Discount Rate

The following presents the net OPEB liability of the City if it were calculated using a discount rate that is one percentage point lower or higher than the current rate, as of the measurement June 29, 2018 date:

Sensitivity of the Net OPEB Liability to Changes in the Health Care Cost Trend Rates

The following presents the net OPEB liability of the City if it were calculated using health care cost trend rates that are one percentage point lower or one percentage point higher than the current rate, for measurement the period ended June 29, 2018:

	Current					
	1% Decrease		Health Care		1% Increase	
	(5.90%)		Trend (6.90%)		(7.90%)	
Net OPEB Liability	\$	512,479	\$	545,327	\$	583,828

² Includes the Implicit Rate Subsidy.

12. OTHER POST-EMPLOYMENT BENEFITS (OPEB), Continued

OPEB Plan Fiduciary Net Position

As the City has not established an irrevocable trust to pay retiree health care benefits, the plan has a fiduciary net position of \$0 as of June 30, 2018.

Recognition of Deferred Outflows and Deferred Inflows of Resources

Gains and losses related to changes in total OPEB liability and fiduciary net position are recognized in OPEB expense systematically over time. Amounts are first recognized in OPEB expense for the year the gain or loss occurs. The remaining amounts are categorized as deferred outflows and deferred inflows of resources related to OPEB and are to be recognized in future OPEB expense over an assumed expected average remaining service lifetime (EARSL) of 10.70 years.

OPEB Expense and Deferred Outflows/Inflows of Resources Related to OPEB

For the fiscal year ended June 30, 2018, the City recognized OPEB expense of \$91,004. As of the fiscal year ended June 30, 2018, the City reported deferred outflows and deferred inflows of resources related to OPEB from the following sources:

	Deferred Outflows		Deferi	ed Inflows
	of F	Resources	of R	esources
Differences between actual and expected experiences	\$	20,536	\$	-
Changes in assumptions		14,783		15,260
Difference between expected and actual earnings on OPEB				
plan investments		-		-
Total	\$	35,319	\$	15,260

As an irrevocable trust for payment of retiree health benefits has not been established, there are no contributions subsequent to the measurement date to report, which would otherwise be recognized as a reduction of the net OPEB liability in the following fiscal year. Other amounts reported as deferred outflows and deferred inflows of resources related to OPEB will be recognized as OPEB expense as follows:

	Deferred		
Fiscal Year Ending	Outflo	ows/(Inflows)	
June 30	of Resources		
2019	\$	2,068	
2020		2,068	
2021		2,068	
2022	2022		
2023		2,068	
Thereafter		9,719	
Total	\$	20,059	

13. REDEVELOPMENT SUCCESSOR AGENCY ACTIVITIES

Background

On June 28, 2011, the California State Legislature adopted two pieces of legislation - AB IX 26 and AB IX 27 (the Bill) - that eliminated redevelopment agencies and provided cities with the opportunity to preserve their redevelopment agency if they agreed to make certain payments to the County Auditor Controller. On behalf of cities and redevelopment agencies throughout the State, the League of California Cities and California Redevelopment Association requested a stay on the implementation of both pieces of legislation and filed a lawsuit with the California Supreme Court challenging both pieces of legislation. The stay was rejected and on December 29, 2011, the Supreme Court validated AB IX 26 and overturned AB IX 27. Further, the Supreme Court indicated that all redevelopment agencies in the State of California were to be dissolved and cease operations as a legal entity as of February 1, 2012.

Under the new law, redevelopment agencies in the State of California cannot enter into new projects, obligations, or commitments. Subject to the control of a newly established oversight board, remaining assets can only be used to pay enforceable obligations in existence at the date of dissolution (including the completion of any unfinished project that were subject to legally enforceable contractual commitments).

In fiscal years subsequent to the statutory dissolution date, successor agencies are only allocated revenue in the amount that is necessary to pay the estimated annual installment payments on enforceable obligations of the former redevelopment agency until all enforceable obligations of the prior redevelopment agency have been paid in full and all assets have been liquidated.

The Bill directed the California State Controller to review the propriety of any transfers of assets between redevelopment agencies and other public bodies that occurred after January 1, 2011. If the public body that received such transfers is not contractually committed to a third party for the expenditure or encumbrance of those assets, the State Controller was required to order the available assets to be transferred to the public body designated as the Successor Agency by the Bill.

Amongst numerous requirements, AB IX 26 required the following:

- Subject to the control of a newly established oversight board, assets of the former redevelopment agency
 must be disposed expeditiously and property tax revenue generated by a former redevelopment agency
 can only be used to pay enforceable obligations (i.e. debt obligations and other third party contractual
 obligations);
- ii. Either the city or another unit of local government may agree to serve as the "Successor Agency" to hold the net position until they are distributed to units of state and local government;
- iii. Successor agencies may transfer housing functions of the former redevelopment agency to the appropriate entity; and
- iv. Any property tax revenue in excess of enforceable obligations is to be distributed by county auditor controllers to taxing entities, which includes the City, as surplus property tax.

13. REDEVELOPMENT SUCCESSOR AGENCY ACTIVITIES, Continued

Background, Continued

As a result of the restrictions placed on the assets and liabilities of the former redevelopment agency, they were transferred to a private purpose trust fund on February 1, 2012. Prior to the transfer, the Redevelopment Agency was treated as a blended component unit of the City until the fiscal year ending June 30, 2012. On January 11, 2012, the City Council elected to become the Successor Agency to the former Redevelopment Agency in accordance with AB IX 26 as part of City resolution number 03-2012.

Subsequent to the adoption of AB IX 26 and AB IX 27, the California State Legislature adopted AB 1484 in June 2012. Among other things, AB 1484 required the following:

- i. A process to transfer housing assets of the former redevelopment agency to the entity designated to receive these assets. In the case of the City, assets with a total value of \$14,057,320 and liabilities with a total value of \$10,999,595 were transferred to the Successor Agency from the former Redevelopment Agency.
- ii. Requirements that the Successor Agency must complete due diligence reviews (DDRs) of the assets of the former Low and Moderate Income Housing Fund and all other funds of the former redevelopment agency. The DDRs of the Clayton Successor Agency were finalized and approved by the Oversight Board on October 9, 2014 via Resolution No. 2014-04 and 2014-05. These reports concluded that payments of \$887,404 and \$3,791,725 are required to be remitted to Contra Costa County by the Redevelopment Successor Agency and Successor Housing Agency respectively.

The California Department of Finance (DOF) completed their review of the low and moderate income housing funds and issued a final determination letter to the City dated April 24, 2015 with no modifications. The Successor Housing Agency issued the payment specified by the DOF's low and moderate housing funds determination letter in the fiscal year ending June 30, 2015, resulting in a net extraordinary loss of \$3,616,725 for the year then ended.

On November 30, 2015, the DOF issued their final determination letter approving the all other funds DDR report with modifications. The modifications required an additional payment of \$230,983 to the County Auditor-Controller, which was reported as an Extraordinary Loss of the City's General Fund in the fiscal year ending June 30, 2016. The Successor Agency issued the payment specified by the DOF's final all other funds determination letter to the County Auditor-Controller's office in the fiscal year ending June 30, 2016, resulting in an extraordinary loss of \$1,025,396 for the year then ended.

13. REDEVELOPMENT SUCCESSOR AGENCY ACTIVITIES, Continued

Background, Continued

Upon the DOF's approval of the DDRs, and the distribution of unobligated funds, the Successor Agency is authorized to apply for a "Finding of Completion". The Finding of Completion enables the Successor Agency to transfer and sell land and buildings of the former Redevelopment Agency, subject to the review and approval of a Property Management Plan by the State Department of Finance. In addition by receiving the Finding of Completion, the City may establish loans between the City and the former Redevelopment Agency as enforceable obligations. The Clayton Successor Received its finding of completion from the DOF on December 30, 2015.

Successor Agency Assets and Liabilities

Cash and Investments

The total cash and investments balance of \$291,769 is presented in a format consistent with GASBS 31 and is presented at fair value. Pursuant to AB IX 26 and AB 1484, all unencumbered cash balances have been previously distributed to the County Auditor-Controller for distribution to taxing entitles. See Note 2 for further information and disclosures regarding the City's pooled cash and investments.

Restricted Cash and Investments

Cash and investments with fiscal agents of \$441,860 at June 30, 2018 is restricted cash and investments designated for debt service payments.

Inter-Agency Loans

Notes Receivable transferred from former RDA to Successor Agency, effective February 1, 2012:

The former RDA provided assistance to special assessment districts within the City, to fund repairs and improvements. The High Street Permanent Road Division and Oak Street Sewer Assessment District received loans from the former RDA to finance necessary infrastructure improvements. These loans are secured by special assessment property tax levies within the District's boundaries. As of June 30, 2018, the outstanding balance of the loans due to the Successor Agency was \$104,941.

On May 10, 2011, the former Redevelopment Agency received a loan from the Low to Moderate Income Housing Fund in the amount of \$592,412 to partially cover a demand from the California Department of Finance (DOF) for property tax revenues to K-12 schools during the fiscal year ending June 30, 2012 via the Supplemental Educational Revenue Augmentation Funds (SERAF). Pursuant to the DOF determination letter approving the 2017-18 Recognized Obligation Payment Schedule (ROPS) dated March 17, 2017, the loan will be repaid by the Successor Agency through the ROPS process in four (4) installments commencing in the fiscal year ending June 30, 2018. The loan is non-interest bearing and had an outstanding balance due to the Successor Housing Agency of \$444,309 as of June 30, 2018.

13. REDEVELOPMENT SUCCESSOR AGENCY ACTIVITIES, Continued

Long-Term Debt

The following is a summary of changes in long-term debt transactions for the year ended June 30, 2018:

					Balance	
	Balance				June 30,	Due in one
	July 1, 2017	Ado	ditions	Deletions	2018	year
2014 Refunding Tax						
Allocation Bonds	\$3,135,000	\$		\$ (395,000)	\$2,740,000	\$ 400,000
Total	\$3,135,000	\$	-	\$ (395,000)	\$2,740,000	\$ 400,000

2014 Refunding Tax Allocation Bonds

Refunding Tax Allocation Bonds, Series 2014, in the principal amount of \$3,790,000 were issued on June 25, 2014 by the Successor Agency. Principal payments are payable on August 1 of each year, beginning on August 1, 2015. Interest payments are payable semi-annually on February 1 and August 1. The bonds are special obligations of the Successor Agency and are secured by the Successor Agency's tax increment revenue.

The 2014 refunding was exercised in order to take advantage of more favorable interest rates. The refunding decreased the City's total debt service payments by approximately \$601,895. The transaction resulted in economic gain (difference between present value of the debt service on the old and new bonds) of approximately \$580,184. For the current year, principal and interest paid were \$395,000 and \$67,563, respectively.

The annual debt service requirements to amortize the Successor Agency's 2014 Refunding Tax Allocation Bonds outstanding at June 30, 2018, were as follows:

	Fiscal Year						
	Ending						
	June 30	P	Principal		nterest	Total	
•	2019	\$	400,000	\$	58,420	\$	458,420
	2020		415,000		49,048		464,048
	2021		420,000		39,445		459,445
	2022		360,000		30,475		390,475
	2023		375,000		22,023		397,023
	2024-2025		770,000		17,825		787,825
	Total	\$ 2	2,740,000	\$	217,236	\$ 2	2,957,236

14. EQUITY BALANCES

Governmental Fund Balances

Fund balances are presented in the following categories: non-spendable, restricted, committed, assigned and unassigned (see Note 1 for a description of these categories). A detailed schedule of fund balances at June 30, 2018 is as follows:

		Major				
	General	Landscape Maintenance	Successor Housing	Capital Improvement	Other Governmental	
Fund Balance Classifications	Fund	District	Agency	Program	Funds	Total
Nonspendable for:						
Notes receivable	\$ 69,602	\$ -		\$ -	\$ -	\$ 69,602
Prepaid expenses	12,188					12,188
Total	81,790					81,790
Restricted for:						
Affordable housing	-	-	4,765,562		-	4,765,562
Public landscaping	-	764,455	-	-	-	764,455
Grant-funded programs	-	-	-	-	290,217	290,217
The Grove Park (CFD 2006-1)	-	-	-	-	313,848	313,848
Stormwater compliance	-	-	-	-	44,030	44,030
Neighborhood street lighting	-	-	-	-	76,923	76,923
Transportation	-	-	-	-	38,271	38,271
Total		764,455	4,765,562		763,289	6,293,306
Committed for:						
Geological hazard prevention						
and repair	-	-	-	-	104,279	104,279
Development impact	-	-	-	-	467,636	467,636
Total		-		-	571,915	571,915
Assigned for:						
Next year's budget	281,930	438,779	-	-	1,253,049	1,973,758
Capital projects	-	-	-	1,850,852	-	1,850,852
Total	281,930	438,779		1,850,852	1,253,049	3,824,610
Unassigned	5,302,751				(2,550)	5,300,201
Total Fund Balance	\$ 5,666,471	\$ 1,203,234	\$ 4,765,562	\$ 1,850,852	\$ 2,585,703	\$ 16,071,822

On February 3, 2016 the City Council approved the assignment and appropriation of \$389,895 in General Fund reserves arising from the surplus reported in the fiscal year ending June 30, 2015. The purpose of this assignment was to address specific one-time capital and operational needs of the City that could not be addressed in the annual operating budget. At June 30, 2018, the balance of this assignment was \$70,536, which was rolled into next year's budget for the specified City Council-authorized purposes.

14. EQUITY BALANCES, Continued

Governmental Fund Balances, Continued

On February 21, 2017 the City Council approved the assignment and appropriation of \$204,902 in General Fund reserves arising from the surplus reported for the fiscal year ending June 30, 2016. Consistent with similar action taken in the prior year, the purpose of this assignment was to address specific one-time capital and operational needs of the City that could not be addressed in the ordinary annual operating budget. As of the year ended June 30, 2018, this assignment had been fully utilized for its intended purposes.

On January 16, 2018 the City Council approved the assignment and appropriation of \$299,000 in General Fund reserves arising from the surplus reported in the fiscal year ending June 30, 2017. The purpose of this assignment was to address specific one-time capital and operational needs of the City that could not be addressed in the annual operating budget. At June 30, 2018, the balance of this assignment was \$211,394, which was rolled into next year's budget for the specified City Council-authorized purposes.

Net Position

The restricted component of net position includes assets subject to constraints either (1) externally imposed by creditors, grantors, contributors, or laws or regulations of other governments, or (2) imposed by law through constitutional provisions or enabling legislation. The restricted component of net position at June 30, 2018 for governmental activities includes:

Restricted for community and economic development:	
Affordable housing	\$ 10,531,298
Restricted for public works:	
Public landscaping (CFD 2007-1)	764,455
Stormwater state mandate compliance	44,030
Neighborhood street lighting	76,923
Transportation	38,271
Restricted for general government:	
Grand-funded programs	168,641
Restricted for parks and recreation:	
The Grove Park (CFD 2006-1)	313,848
Restricted for public safety:	
Grand-funded programs	121,576
Total restricted net position	\$ 12,059,042

15. PRIOR PERIOD ADJUSTMENT

Government-Wide Financial Statements

A prior period adjustment of \$321,943 was made to reduce beginning net position of governmental activities. The adjustment was made to reflect the prior period costs related to the implementation of the net other post-employment benefits (OPEB) long-term liability.

Net position at July 1, 2017, as previously stated	\$ 44,916,424
Recognition of net OPEB liability	(321,943)
Net position at July 1, 2017, as restated	\$ 44,594,481

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REQUIRED SUPPLEMENTARY INFORMATION	ſ
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Schedule of Revenues, Expenditures and Changes in Fund Balance Budgetary Comparison Schedule - General Fund

		Adopted Budget		Final Budget	Actual	Fina P	ance from al Budget Positive (egative)
EVENUES							, , , , , , , , , , , , , , , , , , ,
Property taxes	\$	2,324,800	\$	2,373,800	\$ 2,345,067	\$	(28,733)
Sales and use taxes		434,500		449,000	436,560		(12,440)
Business licenses		137,000		137,000	154,397		17,397
Permits, licenses and fees		153,000		153,000	150,281		(2,719)
Fines, forfeitures and penalties		86,300		86,300	110,787		24,487
Intergovernmental		93,300		93,300	102,723		9,423
Other in-lieu fees		161,110		161,110	161,108		(2.00)
Franchise fees		544,550		544,550	547,765		3,215
Service charges		328,110		328,110	329,164		1,054
Use of money and property		80,000		80,000	11,854		(68,146)
Other revenue		11,750		11,750	22,168		10,418
Total Revenues		4,354,420		4,417,920	 4,371,874		(46,046)
EXPENDITURES							
Current:							
General government		1,179,540		1,189,842	1,182,271		<i>7,</i> 571
Public works		241,780		371,480	273,765		97,715
Parks and recreation services		352,230		374,230	343,072		31,158
Community and economic development		308,040		333,040	313,686		19,354
Public safety		2,373,460		2,373,460	2,236,899		136,561
Capital Outlay		-		121,000	115,379		5,621
Total Expenditures		4,455,050		4,763,052	 4,465,072		297,980
Revenues Over (Under) Expenditures		(100,630)		(345,132)	 (93,198)		251,934
OTHER FINANCING SOURCES (USES)							
Transfers in		111,460		107,400	111,460		4,060
Transfers out		-		(58,000)	(269,072)		(211,072)
Total Other Financing Sources (Uses)		111,460		49,400	(157,612)		(207,012)
Change in fund balance	\$	10,830	\$	(295,732)	(250,810)	\$	44,922
FUND BALANCE							
Beginning of year					5,917,281		
End of year					\$ 5,666,471		

Schedule of Revenues, Expenditures and Changes in Fund Balance Budgetary Comparison Schedule - Landscape Maintenance District

DEVENIUS	Adopted Budget	Final Budget	Actual	Variance from Final Budget Positive (Negative)
REVENUES				
Special parcel tax Use of money and property Total Revenues	\$ 1,089,277 12,000 1,101,277	\$ 1,089,277 12,000 1,101,277	\$ 1,089,074 2,589 1,091,663	\$ (203) (9,411) (9,614)
EXPENDITURES				
Current: Public works Capital Outlay Total Expenditures Revenues Over (Under) Expenditures OTHER FINANCING SOURCES (USES)	978,960 483,000 1,461,960 (360,683)	978,960 491,035 1,469,995 (368,718)	878,080 69,329 947,409 144,254	100,880 421,706 522,586 512,972
Transfers out	(37,103)	(37,103)	(37,103)	-
Total Other Financing Sources (Uses)	(37,103)	(37,103)	(37,103)	
Change in fund balance	\$ (397,786)	\$ (405,821)	107,151	\$ 512,972
FUND BALANCE				
Beginning of year			1,096,083	
End of year			\$ 1,203,234	

Schedule of Revenues, Expenditures and Changes in Fund Balance Budgetary Comparison Schedule -Successor Housing Agency

							iance from al Budget
	A	dopted	1	Final			ositive
		Budget	-	Budget	Actual		legative)
REVENUES							
Program income	\$	91,400	\$	91,400	\$	91,400	\$ -
Use of money and property		5,000		5,000		250,532	 245,532
Total Revenues		96,400		96,400		341,932	 245,532
EXPENDITURES							
Current:							
Community and economic development		10,500		58,355		3,598	 54,757
Total Expenditures		10,500		58,355		3,598	 54,757
Revenues Over (Under) Expenditures		85,900		38,045		338,334	300,289
Change in fund balance	\$	85,900	\$	38,045		338,334	\$ 300,289
FUND BALANCE							
Beginning of year						4,427,228	
End of year					\$	4,765,562	

Schedule of Proportionate Share of Net Pension Liability Last 10 Years*

Fiscal Year Ending June 30* 2015 2016 2017 2018 Measurement Date 6/30/2015 6/30/2014 6/30/2016 6/30/2017 Plan's Proportion of the Net Pension Liability/(Asset) 0.030626%0.052357%0.051003%0.049420%Plan's Proportionate Share of the Net Pension Liability/(Asset) \$ 3,693,394 \$3,593,771 \$4,413,357 \$4,901,330 Plan's Covered-Employee Payroll** \$1,963,054 \$1,706,509 \$1,820,066 \$1,931,042 Plan's Proportionate Share of the Net Pension Liability/(Asset) as a Percentage of its Covered-Employee Payroll 188.145% 210.592% 242.483% 253.818% Plan's Proportionate Share of the Fiduciary Net Position as a Percentage of the Plan's Total Pension Liability 77.597% 78.40% 74.06% 73.86%

^{*} Fiscal year ending June 30, 2015 was the 1st year of implementation, therefore only four years are shown.

^{**} For the year ending on the measurement date.

Schedule of Pension Plan Contributions Last 10 Years*

		Jun	e 30		
	2015	2016		2017	2018
Actuarially determined contributions*	\$ 375,647	\$ 530,677	\$	573,677	\$ 612,898
Contributions in relation to the actuarially determined contribution	375,647	530,677		573,677	 612,898
Contribution deficiency (excess)	\$ _	\$ 	\$		\$
Covered-employee payroll**	\$ 1,706,509	\$ 1,820,066	\$	1,931,042	\$ 1,995,400
Contributions as a percentage of covered employee payroll	22.01%	29.16%		29.71%	30.72%

^{*} Excludes employer-paid member contributions (EPMC)

Notes to Schedule:

Valuation Date: June 30, 2015

Key methods and assumptions used to

determine contribution rates:

Actuarial cost method Entry age normal cost method

Discount rate 7.50% compounded annually (net of expenses)
Salary growth 3.20% to 15.00% depending on category, entry age,

duration of service.

Overall payroll growth 3.00% compounded annually.

Inflation 2.75%

Service retirement Retirement rates vary by age, service and formula.

^{**} For the fiscal year ending on the date shown

^{*} Fiscal year ending June 30, 2015 was the 1st year of implementation, therefore only four years are shown.

Schedule of Changes in the Net OPEB Liability and Related Ratios Last 10 Years*

		iscal Year Ended ne 30, 2018
Measurement Date	6	/29/2018
Total OPEB Liability:		
Total OPEB liability - Beginning	\$	464,490
Changes recognized for the measurement period:		
Service cost		27,530
Interest on total OPEB liability		15,800
Changes of benefit terms		45,605
Difference between expected and actual experience		22,654
Changes of assumptions and other inputs		16,307
Employer contributions		-
Active and inactive employee contributions		-
Net investment income		-
Benefit payments ¹		(30,226)
Administrative expenses		-
Other changes		(16,833)
Net change in total OPEB liability		80,837
Total OPEB liability - Ending		545,327
Plan Fiduciary Net Position:		
Plan fiduciary net position - Beginning		-
Plan fiduciary net position - Ending ²		-
Net OPEB Liability - Ending	\$	545,327
Plan Fiduciary net position as a percentage of the		
total OPEB liability		0.00%
Covered-employee payroll	\$	1,995,400
Net OPEB liability as a percentage of covered employee payroll		27.33%

^{*} Fiscal year ending June 30, 2018 was the 1st year of implementation, therefore only one year of information is shown.

¹ Includes the implicit rate subsidy.

² As of the year ended June 30, 2018 the City had not established an irrivocable trust for payment of OPEB plan benefits.

Schedule of OPEB Plan Contributions Last 10 Years*

	_	iscal Year Ended
	Ju	ne 30, 2018
Actuarially determined contributions (ADC) ¹	\$	-
Contributions in relation to the ADC		
Contribution deficiency (excess)	\$	
Covered-employee payroll ²	\$	1,995,400
Contributions as a percentage of covered-employee payroll		0.00%

^{*} Fiscal year ending June 30, 2018 was the 1st year of implementation, therefore only one year of information is shown.

¹ As of the year ended June 30, 2018 the City had not established an irrivocable trust for payment of OPEB plan benefits.

² For the fiscal year ending on the date shown

1. BUDGETARY PRINCIPLES

The City follows these procedures in establishing the budgetary data reflected in the financial statements:

- By June 30, the City Manager submits to the City Council a proposed operating budget for the year commencing July 1. The operating budget includes proposed expenditures and the means of financing them. Continuing appropriations are re-budgeted by the City Council as part of the adoption of subsequent year's budgets.
- Public hearings are conducted to obtain taxpayer comments.
- The budget is legally enacted through passage of a resolution during a City Council meeting in the month of June.
- The City Manager is authorized to transfer budgeted amounts within an activity, within any fund; however, any revisions that alter the total expenditures of any fund must be approved by the City Council.
- Formal budgeting is employed as a management control device during the year for the general, certain special revenue and debt service funds. The Presley Settlement, Stormwater Treatment District Assessment, and Clayton Development Impact Fees funds are not budgeted for and thus do not have budget to actual comparison statements.
- Budgets for the general, certain special revenue and debt service funds are adopted on a basis consistent with generally accepted accounting principles (US GAAP).
- Budgets for capital projects funds are adopted on a project-life basis.

Budgeted amounts are as originally adopted or as amended by the City Council. Budget amendments were not material in relation to the original appropriations.

2. PENSION AND OTHER POSTEMPLOYMENT BENEFITS

This information is intended to help users assess the City's Pension and Other Postemployment Benefits (OPEB) plan's status on a going-concern basis, assess progress made in accumulating assets to pay benefits when due, and make comparisons with other public employers.

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SUPPLEMENTARY INFORMATION

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City of Clayton Supplementary Information Major Governmental Fund Budgetary Comparison Schedule For the year ended June 30, 2018

Schedule of Revenues, Expenditures and Changes in Fund Balance Budgetary Comparison Schedule - Capital Improvement Program

	Adopted Budget	Final Budget	Actual	Variance from Final Budget Positive (Negative)
REVENUES				
Intergovernmental Use of money and property	\$ 811,500 -	\$ 1,791,626 -	\$ 284,697 4,242	\$ (1,506,929) 4,242
Total Revenues	811,500	1,791,626	288,939	(1,502,687)
EXPENDITURES				
Capital outlay	2,471,256	3,136,454	414,493	2,721,961
Total Expenditures	2,471,256	3,136,454	414,493	2,721,961
Revenues Over (Under) Expenditures	(1,659,756)	(1,344,828)	(125,554)	1,219,274
OTHER FINANCING SOURCES (USES)				
Transfers in Transfers out	1,594,556 -	1,329,628 -	369,506 -	(960,122) -
Total Other Financing Sources (Uses)	1,594,556	1,329,628	369,506	(960,122)
Change in fund balance	\$ (65,200)	\$ (15,200)	243,952	\$ 259,152
FUND BALANCE				
Beginning of year			1,606,900	
End of year			\$ 1,850,852	

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NON-MAJOR GOVERNMENTAL FUNDS

Non-Major Special Revenue Funds:

Development Impact Fees - Accounts for projects funded with the development impact fees.

Gas Tax HUTA - Accounts for taxes raised under Street and Highway Code Sections 2106, 2107 and 2107.5, used for the maintenance and construction of City streets.

Gas Tax RMRA - Accounts for taxes raised under Road Maintenance and Rehabilitation Account (SB1), used for the maintenance and construction of City streets.

Grants - Accounts for grants received for specific programs and projects.

The Grove Park District - Accounts for voter-approved real property special parcel taxes restricted for the operation, maintenance, repair and replacement landscaping, irrigation, hardscaping, lighting, public restroom, gazebo, and playground equipment for "The Grove Park" in the downtown area.

Measure J - Accounts for a \$0.05 sales tax extended by voters in 2004 to provide transportation and street improvements, a growth management process, and a regional planning process to address quality of life issues. A portion of their county wide voter-approved tax is returned to local governments.

Neighborhood Street Lighting District - Accounts for assessments collected to maintain residential street lighting within the defined benefit assessment district boundaries.

Oakhurst Geological Hazard Abatement District - Accounts for voter-approved real property assessments collected from Oakhurst parcels to provide preventive maintenance measures and to mitigate potential landslides and other hazardous geological conditions within the benefit assessment district boundaries.

Presley Settlement - Accounts for litigation settlement proceeds restricted for specific programs and projects.

Stormwater Assessment District - Accounts for real property assessments collected to comply with the National Pollution Discharge Elimination System (NPDES).

Stormwater Treatment Assessment District - This fund was formed to provide a mechanism for the levying of private development (property) benefit assessments to fund the cost of inspections, maintenance and capital improvements related to the stormwater treatment requirements imposed upon the City by the Regional Water Quality Control Board as part of the City's General Stormwater Discharge Permit.

City of Clayton Supplementary Information Combining Balance Sheets - Non-major Governmental Funds June 30, 2018

			Specia	al Revenue	9		
	relopment pact Fees	Gas Tax HUTA		Gas Tax RMRA		Grants	ne Grove Park District
ASSETS Cash and investments Accounts receivable	\$ 527,211 -	\$ 325,671 472	\$	41,790 9,812	\$	389,335 11,161	\$ 323,002
Total Assets	\$ 527,211	\$ 326,143	\$	51,602	\$	400,496	\$ 323,002
LIABILITIES, DEFERRED INFLOWS O RESOURCES AND FUND BALANCES Liabilities:							
Accounts payable Other payables	\$ - -	\$ 13,590 -	\$	-	\$	1,517 -	\$ 8,904 250
Due to other funds Advance from other funds	- 2,580	 -		-		-	 -
Total Liabilities	 2,580	 13,590				1,517	 9,154
Fund Balance:							
Restricted	-	-		-		290,217	313,848
Committed	467,636	- 312,553		51,602		- 108,762	-
Assigned Unassigned	56,995 -	-		-		-	 -
Total Fund Balance	 524,631	 312,553		51,602		398,979	 313,848
Total Liabilities, Deferred Inflows							
of Resources and Fund Balances	\$ 527,211	\$ 326,143	\$	51,602	\$	400,496	\$ 323,002

	Special Revenue														
Measure J		Stre	ghborhood et Lighting District	Ge H Ab	akhurst cological Hazard vatement District		Presley ettlement		rmwater sessment	Tre Ass	rmwater eatment essment District		otal Other vernmental Funds		
\$	360,525 296,364	\$	117,159 -	\$	37,678 -	\$	\$ 104,279 -		\$ 104,279 -		34,396 64,971	\$	- -	\$	2,261,046 382,780
\$	656,889	\$	117,159	\$	37,678	\$	104,279	\$	99,367	\$	-	\$	2,643,826		
\$	-	\$	15,635	\$	3,640	\$	-	\$	9,457	\$	-	\$	52,743 250		
	- -		- - -		- - -		- - -		- - -		2,550 -		2,550 2,580		
	-		15,635		3,640		-		9,457		2,550		58,123		
	38,271		76,923		-		-		44,030		-		763,289		
	-		-		-		104,279		- 45.000		-		571,915		
	618,618		24,601		34,038		-		45,880		(2,550)		1,253,049 (2,550)		
										-	(2,000)		(2,000)		
	656,889		101,524		34,038		104,279		89,910		(2,550)		2,585,703		
\$	656,889	\$	117,159	\$	37,678	\$	104,279	\$	99,367	\$	-	\$	2,643,826		

City of Clayton Supplementary Information

Combining Statement of Revenues, Expenditures and Changes in Fund Balances Non-major Governmental Funds - For the year ended June 30, 2018

	Special Revenue											
		Development Impact Fees		Gas Tax HUTA		Gas Tax RMRA		Grants		ne Grove Park District		
REVENUES												
Special parcel taxes and assessments	\$	- -	\$	35,556	\$	-	\$	-	\$	130,281		
Permits, licenses and fees		140,795		-				- 		3,246		
Intergovernmental		-		245,535		52,015		164,860		-		
Use of money and property		2,406		354		(413)		975		402		
Other revenue										1,000		
Total Revenues		143,201		281,445		51,602		165,835		134,929		
EXPENDITURES												
Current:												
General government		-		-		-		1,338		-		
Public works		-		148,179		-		-		-		
Parks and recreation services		-		-		-		-		90,692		
Community and economic development		-		-		-		-		-		
Public safety		22,300		-		-		104,099		-		
Capital outlay		14,418				-		14,243				
Total Expenditures		36,718		148,179				119,680		90,692		
Revenues Over (Under) Expenditures		106,483		133,266		51,602		46,155		44,237		
OTHER FINANCING SOURCES (USES)												
Transfers in		-		-		-		-		-		
Transfers out		(161,000)		(49,402)				-		(7,337)		
Total Other Financing Sources (Uses)		(161,000)		(49,402)						(7,337)		
Net change in fund balances		(54,517)		83,864		51,602		46,155		36,900		
FUND BALANCES												
Beginning of year		579,148		228,689				352,824		276,948		
End of year	\$	524,631	\$	312,553	\$	51,602	\$	398,979	\$	313,848		

	Special Revenue													
M	easure J	Stre	ghborhood et Lighting District	Ge H Ab	akhurst ological Iazard atement District		Presley ttlement		ormwater sessment	Tre Asse	mwater eatment essment istrict	Total Other Governmenta Funds		
\$	-	\$	125,991	\$	39,784	\$	-	\$	101,501	\$	-	\$	433,113	
	-		-		-		-		61,730		-		205,771	
	328,829		-		-		-		-		-		791,239	
	346		260		(107)		555		249		-		5,027	
													1,000	
	329,175		126,251		39,677		555		163,480				1,436,150	
	_		-		-		-		-		-		1,338	
	26,721		122,036		15,560		-		128,562		-		441,058	
	-		-		-		-		-		-		90,692	
	-		-		-		-		-		-		-	
	-		-		-		-		-		-		126,399	
	-				6,800		19,869				-		55,330	
	26,721		122,036		22,360		19,869		128,562				714,817	
	302,454		4,215		17,317		(19,314)		34,918				721,333	
	- (70,029)		- (11,540)		- (7,244)		-		1,008 (37,247)		-		1,008 (343,799)	
	<u> </u>	-												
	(70,029)		(11,540)		(7,244)				(36,239)				(342,791)	
	232,425		(7,325)		10,073		(19,314)		(1,321)		-		378,542	
	424 464		100 040		22.065		100 F02		01 221		(2 FEC)		2 207 171	
	424,464	-	108,849		23,965		123,593		91,231		(2,550)		2,207,161	
\$	656,889	\$	101,524	\$	34,038	\$	104,279	\$	89,910	\$	(2,550)	\$	2,585,703	

Schedule of Revenues, Expenditures and Changes in Fund Balance Budgetary Comparison Schedule - Development Impact Fees

	Adopted Budget		Final Budget		Actual		Variance from Final Budge Positive (Negative)	
REVENUES								
Permits, licenses and fees Use of money and property Total Revenues	\$	8,500 8,500	\$	8,500 8,500	\$	140,795 2,406 143,201	\$	140,795 (6,094) 134,701
EXPENDITURES								
Current: Public safety Capital Outlay		- 75,000		30,000 45,000		22,300 14,418		7,700 30,582
Total Expenditures		75,000		75,000		36,718		38,282
Revenues Over (Under) Expenditures		(66,500)		(66,500)		106,483		172,983
OTHER FINANCING SOURCES (USES)								
Transfers out Total Other Financing Sources (Uses)		(142,000) (142,000)	_	(142,000) (142,000)		(161,000) (161,000)		(19,000) (19,000)
Change in fund balance	\$	(208,500)	\$	(208,500)		(54,517)	\$	153,983
FUND BALANCE								
Beginning of year						579,148		
End of year					\$	524,631		

Schedule of Revenues, Expenditures and Changes in Fund Balance Budgetary Comparison Schedule - Gas Tax HUTA

	Adopted Budget		Final Budget		Actual		Variance from Final Budge Positive (Negative)	
REVENUES								
Special parcel taxes and assessments Intergovernmental Use of money and property Total Revenues	\$	34,500 318,803 2,000 355,303	\$	34,500 318,803 2,000 355,303	\$	35,556 245,535 354 281,445	\$	1,056 (73,268) (1,646) (73,858)
EXPENDITURES								
Public works		145,050		145,050		148,179		(3,129)
Total Expenditures		145,050		145,050		148,179		(3,129)
Revenues Over (Under) Expenditures		210,253		210,253		133,266		(76,987)
OTHER FINANCING SOURCES (USES)								
Transfers out Total Other Financing Sources (Uses)	_	(378,291) (378,291)		(378,291)		(49,402) (49,402)		328,889 328,889
Change in fund balance	\$	(168,038)	\$	(168,038)		83,864	\$	251,902
FUND BALANCE								
Beginning of year						228,689		
End of year					\$	312,553		

Schedule of Revenues, Expenditures and Changes in Fund Balance Budgetary Comparison Schedule - Gas Tax RMRA

	Adopted Budget	Final Budget	Actual	Variance from Final Budget Positive (Negative)
REVENUES		<u> </u>		_ (
Intergovernmental Use of money and property Total Revenues	- - -	- - -	52,015 (413) 51,602	52,015 (413) 51,602
EXPENDITURES				
Public works				
Total Expenditures				
Revenues Over (Under) Expenditures			51,602	51,602
OTHER FINANCING SOURCES (USES)				
Transfers out Total Other Financing Sources (Uses)	<u>-</u>	<u>-</u> -	<u>-</u>	<u>-</u>
Change in fund balance		_	51,602	\$ 51,602
FUND BALANCE				
Beginning of year				
End of year			\$ 51,602	

Schedule of Revenues, Expenditures and Changes in Fund Balance Budgetary Comparison Schedule - Grants

	Adopted Budget		Final Budget		Actual		Fina P	ance from al Budget ositive egative)
REVENUES								
Intergovernmental	\$	120,212	\$	120,212	\$	164,860	\$	44,648
Use of money and property		4,000		4,000		975		(3,025)
Total Revenues		124,212		124,212		165,835		41,623
EXPENDITURES								
Current:								
General government		-		-		1,338		(1,338)
Public safety		147,590		147,590		104,099		43,491
Capital outlay		75,993		75,993		14,243		61,750
Total Expenditures		223,583		223,583		119,680		103,903
Revenues Over (Under) Expenditures		(99,371)		(99,371)		46,155		145,526
Change in fund balance	\$	(99,371)	\$	(99,371)		46,155	\$	145,526
FUND BALANCE								
Beginning of year						352,824		
End of year					\$	398,979		

Schedule of Revenues, Expenditures and Changes in Fund Balance Budgetary Comparison Schedule - The Grove Park District

REVENUES	Adopted Budget		Final Budget		Actual		ance from al Budget ositive egative)
REVENCES							
Special parcel taxes and assessments	\$ 130,285	\$	130,285	\$	130,281	\$	(4)
Permits, licenses and fees	1,600		1,600		3,246		1,646
Use of money and property	3,500		3,500		402		(3,098)
Other revenue	-		-		1,000		1,000
Total Revenues	135,385		135,385		134,929		(456)
EXPENDITURES							
Current:							
Parks and recreation services	126,290		126,290		90,692		35,598
Capital Outlay	-		_		-		-
Total Expenditures	126,290		126,290		90,692		35,598
Revenues Over (Under) Expenditures	9,095		9,095		44,237		35,142
OTHER FINANCING SOURCES (USES)							
Transfers out	(7,337)		(7,337)		(7,337)		_
Total Other Financing Sources (Uses)	(7,337)		(7,337)		(7,337)		-
Change in fund balance	\$ 1,758	\$	1,758		36,900	\$	35,142
FUND BALANCE							
Beginning of year					276,948		
End of year				\$	313,848		

Schedule of Revenues, Expenditures and Changes in Fund Balance Budgetary Comparison Schedule - Measure J

	Adopted Budget		Final Budget		Actual		iance from al Budget Positive Jegative)
REVENUES							
Intergovernmental Use of money and property Total Revenues	\$ 311,500 1,000 312,500	\$	311,500 1,000 312,500	\$	328,829 346 329,175	\$	17,329 (654) 16,675
EXPENDITURES							
Current:							
Public works	25,000		25,000		26,721		(1,721)
Total Expenditures	25,000		25,000		26,721		(1,721)
Revenues Over (Under) Expenditures	 287,500		287,500		302,454		14,954
OTHER FINANCING SOURCES (USES)							
Transfers out Total Other Financing Sources (Uses)	 (681,262) (681,262)		(681,262) (681,262)		(70,029) (70,029)		611,233 611,233
Change in fund balance	\$ (393,762)	\$	(393,762)		232,425	\$	626,187
FUND BALANCE							
Beginning of year					424,464		
End of year				\$	656,889		

Schedule of Revenues, Expenditures and Changes in Fund Balance Budgetary Comparison Schedule - Neighborhood Street Lighting District

	Adopted Budget		Final Budget		Actual		Variance from Final Budget Positive (Negative)	
REVENUES								
Special parcel taxes and assessments Use of money and property Total Revenues	\$	125,991 1,400 127,391	\$	125,991 1,400 127,391	\$	125,991 260 126,251	\$	(1,140) (1,140)
EXPENDITURES								
Current: Public works		133,230		133,230		122,036		11,194
Total Expenditures		133,230		133,230		122,036		11,194
Revenues Over (Under) Expenditures		(5,839)		(5,839)		4,215		10,054
OTHER FINANCING SOURCES (USES)								
Transfers out Total Other Financing Sources (Uses)		(11,540) (11,540)		(11,540) (11,540)		(11,540) (11,540)		-
Change in fund balance	\$	(17,379)	\$	(17,379)		(7,325)	\$	10,054
FUND BALANCE								
Beginning of year						108,849		
End of year					\$	101,524		

Schedule of Revenues, Expenditures and Changes in Fund Balance Budgetary Comparison Schedule - Oakhurst Geological Hazard and Abatement District

	Adopted Budget		Final Budget		Actual		Variance from Final Budge Positive (Negative)	
REVENUES								
Special parcel taxes and assessments Use of money and property Total Revenues	\$	39,841 200 40,041	\$	39,841 200 40,041	\$	39,784 (107) 39,677	\$	(57) (307) (364)
EXPENDITURES								
Current: Public works Capital outlay Total Expenditures		15,350 5,000 20,350		15,350 14,500 29,850		15,560 6,800 22,360		(210) 7,700 7,490
Revenues Over (Under) Expenditures		19,691		10,191		17,317		7,126
OTHER FINANCING SOURCES (USES)								
Transfers out Total Other Financing Sources (Uses)		(7,244) (7,244)		(7,244) (7,244)		(7,244) (7,244)		-
Change in fund balance	\$	12,447	\$	2,947		10,073	\$	7,126
FUND BALANCE								
Beginning of year						23,965		
End of year					\$	34,038		

Schedule of Revenues, Expenditures and Changes in Fund Balance Budgetary Comparison Schedule - Presley Settlement

	Adopted Budget		Final Budget		Actual		Fina Po	ance from Il Budget ositive egative)
REVENUES		_						
Use of money and property Total Revenues	\$	1,600 1,600	\$	1,600 1,600	\$	555 555	\$	(1,045) (1,045)
EXPENDITURES								
Current:								
Public works Capital outlay		<u>-</u>		35,000		19,869		15,131
Total Expenditures				35,000		19,869		15,131
Revenues Over (Under) Expenditures		1,600		(33,400)		(19,314)		14,086
Change in fund balance	\$	1,600	\$	(33,400)		(19,314)	\$	14,086
FUND BALANCE								
Beginning of year						123,593		
End of year					\$	104,279		

Schedule of Revenues, Expenditures and Changes in Fund Balance Budgetary Comparison Schedule – Stormwater Assessment District

	Adopted Budget		Final Budget		Actual		Fina P	ance from al Budget ositive egative)
REVENUES								
Special parcel taxes and assessments Permits, licenses and fees Use of money and property Total Revenues	\$	82,473 50,460 1,300 134,233	\$	82,473 50,460 1,300 134,233	\$	101,501 61,730 249 163,480	\$	19,028 11,270 (1,051) 29,247
EXPENDITURES								
Current:								
Public works		168,930		168,930		128,562		40,368
Total Expenditures		168,930		168,930		128,562		40,368
Revenues Over (Under) Expenditures		(34,697)		(34,697)		34,918		69,615
OTHER FINANCING SOURCES (USES)								
Transfers in		1,008		1,008		1,008		-
Transfers out		(37,247)		(37,247)		(37,247)		
Total Other Financing Sources (Uses)		(36,239)		(36,239)		(36,239)		
Change in fund balance	\$	(70,936)	\$	(70,936)		(1,321)	\$	69,615
FUND BALANCE								
Beginning of year						91,231		
End of year					\$	89,910		

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INTERNAL SERVICE FUNDS

Internal service funds account for activities that provide goods or services to other City funds or department on a cost reimbursement basis. The following are the City's internal service funds:

Capital Equipment Replacement Fund (CERF) - This fund accounts for the operation, maintenance, depreciation, and replacement of City vehicles and equipment.

Self-Insurance Fund - This fund accounts for the administration of the City's self-insurance program and payment of workers' compensation and liability claims.

Pension Rate Stabilization Fund - This fund stabilizes major fluctuations in annual employer pension costs driven by market factors and actuarial changes.

City of Clayton Supplementary Information Combining Statement of Net Position – Internal Service Funds June 30, 2018

ASSETS	Capital Equipment Replacement		nsion Rate bilization	Ins	Self- surance	 Total
Current assets:						
Cash and investments	\$	156,783	\$ 167,860	\$	38,378	\$ 363,021
Noncurrent assets:						
Depreciable assets, net		439,262	 			\$ 439,262
Total Asset		596,045	 167,860		38,378	 802,283
LIABILITIES						
Current liabilities:						
Accounts payable			 		260	 260
Total Liabilities			 		260	 260
NET POSITION						
Net investment in capital assets		439,262	_		_	439,262
Unrestricted		156,783	167,860		38,118	362,761
Total Net Position	\$	596,045	\$ 167,860	\$	38,118	\$ 802,023

City of Clayton Supplementary Information Combining Statement of Revenues, Expenses and Changes in Net Position Internal Service Funds - For the year ended June 30, 2018

	Eq	Capital uipment lacement	sion Rate	In	Self- surance	Total	
OPERATING REVENUES							
Charges for current services	\$	77,674	\$ 	\$		\$	77,674
Total Operating Revenues		77,674					77,674
OPERATING EXPENSES							
General and administrative Depreciation and amortization		- 67,921	- -		10,738 -		10,738 67,921
Total Operating Expenses		67,921			10,738		78,659
Operating Income (Loss)		9,753	-		(10,738)		(985)
NONOPERATING REVENUES (EXPENSES)							
Gain (loss) on disposal of assets Investment income (loss)		(893) 541	(140)		218		(893) 619
Total Nonoperating Revenues (Expenses)		(352)	 (140)		218		(274)
Net (loss) Before Contributions and Operating Transfers		9,401	(140)		(10,520)		(1,259)
Capital contributions Transfers in		115,379	- 168,000		-		115,379 168,000
Change in Net Position		124,780	167,860		(10,520)		282,120
NET POSITION:							
Beginning of fiscal year		471,265	 		48,638		519,903
End of fiscal year	\$	596,045	\$ 167,860	\$	38,118	\$	802,023

City of Clayton Supplementary Information Combining Statement of Cash Flows - Internal Service Funds For the year ended June 30, 2018

	Capital Equipment Replacement		Pension Rate Stabilization		Self- Insurance		Total
CASH FLOWS FROM OPERATING ACTIVITIES:							
Receipts from customers Claims paid	\$	77,674 -	\$	- -	\$	- (10,478)	\$ 77,674 (10,478)
Net cash provided (used) by operating activities		77,674				(10,478)	 67,196
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES:							
Transfers in Net cash provided (used) by noncapital financing activities		-		168,000 168,000		-	 168,000 168,000
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES:							
Acquisition of capital assets Proceeds from the sale of capital assets		(69,835) 1,180		- -		- -	 (69,835) 1,180
Net cash provided (used) by capital and related financing activities		(68,655)		-		-	 (68,655)
CASH FLOWS FROM INVESTING ACTIVITIES:							
Interest received on investments		541		(140)		218	619
Net Cash provided (used) by investing activities		541		(140)		218	619
Net increase (decrease) in cash and cash equivalents		9,560		167,860		(10,260)	167,160
CASH AND CASH EQUIVALENTS:							
Beginning of fiscal year		147,223				48,638	 195,861
End of fiscal year	\$	156,783	\$	167,860	\$	38,378	\$ 363,021
RECONCILIATION OF OPERATING INCOME (LOSS) TO NET CASH PROVIDED (USED) BY OPERATING ACTIVITIES:							
Operating income (loss) Adjustments to reconcile operating income (loss) to net cash provided (used) by operating activities:	\$	9,753	\$	-	\$	(10,738)	\$ (985)
Depreciation and amortization Changes in current assets and liabilities:		67,921		-		-	67,921
Increase (decrease) in accounts payable						260	260
Net cash provided (used) by operating activities	\$	77,674	\$	-	\$	(10,478)	\$ 67,196

AGENCY FUNDS

Agency Funds are used to account for assets held by the City in a fiduciary capacity or as an agent for individuals, government entities and other non-public organizations. The following are reported as agency funds:

Clayton Financing Authority - Accounts for projects related to the Financing Authority.

Clayton Financing Authority **2007** *Refunding Bonds* - Accounts for the refunding of the Authority's 1997 Special Tax Revenue Refunding Bonds payable from revenues received by the Authority as the result of payment of debt service on the local obligations of the Middle School CFD 1990-1 Bonds.

Deposits- Represents funds held for: performance deposits, Clayton Community Gym donation deposits, refundable rental security deposits, planning services deposits, engineering plan check deposits, and other various deposits.

Diablo Estates Benefit Assessment District - Accounts for parcel owner approved real property assessments collected to maintain certain infrastructure components (including street lighting) for the Diablo Estates development.

High Street Bridge Benefit Assessment District - Accounts for real property assessments collected to maintain bridges.

Lydia Lane Sewer Benefit Assessment District - Accounts for real property assessments to be collected for construction of a sewer system.

Middle School Community Facilities District - Accounts for special parcel taxes restricted to repay indebtedness of the Middle School Community Facilities District No. 1990-1.

Oak Street Bridge Benefit Assessment District - Accounts for real property assessments collected to maintain bridges.

Oak Street Sewer Benefit Assessment District - Accounts for real property assessments to be collected for construction of a sewer system.

City of Clayton Supplementary Information Combining Statement of Changes in Assets and Liabilities - Agency Funds For the year ended June 30, 2018

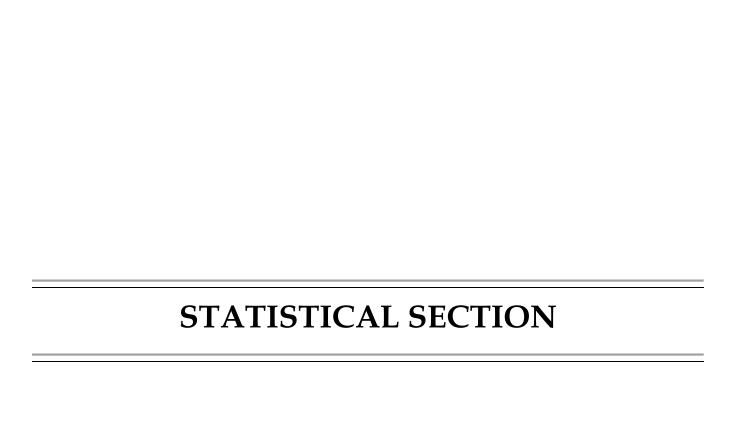
		Balance ly 1, 2017	_A	dditions	De	eductions	Balance June 30, 2018						
Clayton Financing Authority													
Assets:													
Cash and investments	\$	716,949	\$	8,870	\$	(176,979)	\$	548,84					
Total Assets	\$	716,949	\$	8,870	\$	(176,979)	\$	548,84					
Liabilities:													
Other liabilities	\$	716,949	\$	_	\$	(168,109)	\$	548,84					
Total Liabilities	\$	716,949	\$	-	\$	(168,109)	\$	548,84					
Clayton Financing Authority 2007 Ref	unding Bonds												
Assets:													
Cash and investments	\$	121,099	\$	77,430	\$	(77,021)	\$	121,50					
Cash with fiscal agent		405,035		404,168		(424,007)		385,19					
Accounts receivable		52,024		-		(7,414)		44,61					
Investment in bonds		2,400,000		-		(342,000)		2,058,00					
Total Assets	\$	2,978,158	\$	481,598	\$	(850,442)	\$	2,609,31					
Liabilities:													
Other liabilities	\$	738,158	\$	-	\$	(28,844)	\$	709,31					
Due to bondholders		2,240,000		-		(340,000)		1,900,00					
Total Liabilities	\$	2,978,158	\$	-	\$	(368,844)	\$	2,609,31					
<u>Deposits</u>													
Assets:													
Cash and investments	\$	816,044	\$	365,722	\$	(343,445)	\$	838,32					
Total Assets	\$	816,044	\$	365,722	\$	(343,445)	\$	838,32					
Liabilities:													
Deposits payable		816,044		661,980		(639,703)		838,32					
Total Liabilities	\$	816,044	\$	661,980	\$	(639,703)	\$	838,32					
Diablo Estates Benefit Assessment Dis	<u>strict</u>												
Assets:													
Cash and investments	\$	100,576	\$	84,601	\$	(65,565)	\$	119,61					
Total Assets	\$	100,576	\$	84,601	\$	(65,565)	\$	119,61					
Liabilities:													
Accounts payable	\$	2,396	\$	64,592	\$	(64,052)	\$	2,93					
Other liabilities		98,180		18,496		_		116,67					
Other Habilities Total Liabilities	\$	100,576		83,088	\$	(64,052)	\$	119,61					

City of Clayton Supplementary Information Combining Statement of Changes in Assets and Liabilities - Agency Funds For the year ended June 30, 2018

	Jι	Balance ıly 1, 2017	A	dditions	De	eductions		Balance ne 30, 2018
High Street Bridge Benefit Assessment Distric	<u>:t</u>							
	_							
Assets:	Φ.	F (00	ф	4.057	ф	(4.540)	ф	5 00
Cash and investments	\$	5,623	\$	1,856	\$	(1,549)	\$	5,93
Assessments receivable	_	17,367	_	-	_	(1,454)	_	15,91
Total Assets	\$	22,990	\$	1,856	\$	(3,003)	\$	21,84
Liabilities:								
Accounts payable	\$	5,623	\$	307	\$	-	\$	5,93
Notes payable		17,367		-		(1,454)		15,91
Total Liabilities	\$	22,990	\$	307	\$	(1,454)	\$	21,84
Lydia Lane Sewer Benefit Assessment Distric	<u>t</u>							
Assets:								
Cash and investments	\$	65,433	\$	17,895	\$	(17,879)	\$	65,44
Cash with fiscal agent	Ψ	12,813	Ψ	158	Ψ	(70)	Ψ	12,90
Assessments receivable		163,325		-		(5,000)		158,32
Total Assets	\$	241,571	\$	18,053	\$	(22,949)	\$	236,6
Liabilities:								
	¢	79.246	ď	104	¢		d'	70.21
Other liabilities	\$	78,246	\$	104	\$	(F 000)	\$	78,35
Due to bondholders Total Liabilities	\$	163,325 241,571	\$	104	\$	(5,000)	\$	158,32 236,62
Total Liabilities	Ф	241,371		104	Φ	(5,000)		230,0
Middle School Community Facilities District								
Assets:								
Cash and investments	\$	364,559	\$	400,883	\$	(444,828)	\$	320,63
Assessments receivable		2,400,000				(342,000)		2,058,00
Total Assets	\$	2,764,559	\$	400,883	\$	(786,828)	\$	2,378,6
Liabilities:								
Other liabilities	\$	364,559	\$	-	\$	(43,945)	\$	320,63
Due to bondholders		2,400,000		-		(342,000)		2,058,00
Total Liabilities	\$	2,764,559	\$	-	\$	(385,945)	\$	2,378,63
Oak Street Bridge Benefit Assessment District	<u>.</u>							
Assets:								
Cash and investments	\$	14,627	\$	6,362	\$	(9,147)	\$	11,84
Assessments receivable		7,949		-		(3,991)		3,95
Total Assets	\$	22,576	\$	6,362	\$	(13,138)	\$	15,80
Liabilities:								
Other liabilities	\$	14,627	¢		¢	(2.795)	¢	11,84
	Ф		\$	-	\$	(2,785)	\$	
Notes payable	<u></u>	7,949	ф.		ф	(3,991)	· c	3,95
Total Liabilities	\$	22,576	\$		\$	(6,776)	\$	15,80

City of Clayton Supplementary Information Combining Statement of Changes in Assets and Liabilities - Agency Funds For the year ended June 30, 2018

		Balance dy 1, 2017	A	dditions	De	eductions		Balance ne 30, 2018
Oak Street Sewer Benefit Assessment District								
Assets:								
Cash and investments	\$	2,769	\$	11,419	\$	(11,473)	\$	2,71
Assessments receivable		98,837		-		(9,809)		89,02
Total Assets	\$	101,606	\$	11,419	\$	(21,282)	\$	91,74
Liabilities:								
Other liabilities	\$	2,769	\$	-	\$	(54)	\$	2,71
Notes payable		98,837		-		(9,809)		89,02
Total Liabilities	\$	101,606	\$	-	\$	(9,863)	\$	91,7
Assets: Cash and investments	\$	2,207,679	\$	975,038	\$	(1,147,886)	\$	2,034,83
Cash with fiscal agent		417,848		404,326		(424,077)		398,09
Assessments receivable Accounts receivable		2,687,478 52,024		-		(362,254) (7,414)		2,325,2 44,6
Investments in bonds		2,400,000		-		(342,000)		2,058,0
Total Assets	\$	7,765,029	\$	1,379,364	\$	(2,283,631)	\$	6,860,7
Liabilities:								
Accounts payable	\$	8,982	\$	64,899	\$	(64,052)	\$	9,8
Other liabilities	•	2,013,488		18,600	-	(243,737)	•	1,788,3
Deposits payable		815,081		661,980		(639,703)		837,3
Notes payable		124,153		-		(15,254)		108,89
Due to bondholders		4,803,325				(687,000)		4,116,32
Total Liabilities	\$	7,765,029	\$	745,479	\$	(1,649,746)	\$	6,860,76



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STATISTICAL SECTION TABLE OF CONTENTS

This part of the City's comprehensive annual financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the City.

	<u>Page</u>
Financial Trends	127-134
These schedules contain trend information to help the reader understand how the City's financial performance and well-being have changed over time.	
Revenue Capacity These schedules contain information to help the reader assess the City's most significant local revenue sources.	135-142
Debt Capacity	143-147
These schedules present information to help the reader assess the affordability of the City's current levels of outstanding debt and the City's ability to issue additional debt in the future.	
Demographic and Economic Information	148
These schedules offer demographic and economic indicators to help the reader understand the environment within which the City's financial activities take place.	
Operating Information	149-154
These schedules contain service and infrastructure data to help the reader understand how the information in the City's financial report relates to the services the City provides and the activities it performs.	

City of Clayton Statistical Section Net Position by Component – Last Ten Fiscal Years (Accrual Basis of Accounting)

		Fiscal Year Er	iding June 30	
	2009	2010	2011	2012
Governmental activities:				
Net investment in capital assets	\$ 17,543,027	\$ 19,239,151	\$ 20,953,220	\$ 28,330,852
Restricted	20,161,280	19,459,887	6,240,370	6,775,688
Unrestricted	3,839,703	2,458,228	14,935,201	5,034,855
Total governmental activities net position	41,544,010	41,157,266	42,128,791	40,141,395
Business-type activities:				
Net investment in capital assets	1,299,348	1,431,018	1,394,950	1,358,883
Restricted	-	-	-	-
Unrestricted	(38,773)	(14,778)	(111,680)	(121,193)
Total business-type activities net position	1,260,575	1,416,240	1,283,270	1,237,690
Primary government:				
Net investment in capital assets	18,842,375	20,670,169	22,348,170	29,689,735
Restricted	20,161,280	19,459,887	6,240,370	6,775,688
Unrestricted	3,800,930	2,443,450	14,823,521	4,913,662
Total primary government net position	\$ 42,804,585	\$ 42,573,506	\$ 43,412,061	\$ 41,379,085

		Fiscal Year E	ndir	g June 30		
2013	2014	2015		2016	2017	2018
\$ 29,988,389	\$ 29,344,437	\$ 28,653,515	\$	28,929,140	\$ 29,349,667	\$ 28,976,510
5,071,942	3,470,831	2,024,193		7,783,815	7,731,727	12,059,042
4,829,960	6,306,416	4,781,508		7,028,670	7,835,030	3,836,715
39,890,291	39,121,684	35,459,216		43,741,625	44,916,424	44,872,267
1,322,815	1,286,748	1,250,681		1,221,999	1,184,742	1,147,485
-	-	-		-	-	-
 (130,382)	 (49,038)	 (44,572)		(56,305)	 (64,190)	(75,944)
1,192,433	1,237,710	1,206,109		1,165,694	1,120,552	 1,071,541
_						
31,311,204	30,631,185	29,904,196		30,151,139	30,534,409	30,123,995
5,071,942	3,470,831	2,024,193		7,783,815	7,731,727	12,059,042
4,699,578	6,257,378	4,736,936		6,972,365	7,770,840	3,760,771
\$ 41,082,724	\$ 40,359,394	\$ 36,665,325	\$	44,907,319	\$ 46,036,976	\$ 45,943,808

City of Clayton Statistical Section Changes in Net Position – Last Ten Fiscal Years (Accrual Basis of Accounting)

				Fiscal	Ye	ar		
	_	2009	_	2010		2011		2012
Expenses			_					
Governmental activities:								
General government	\$	1,030,448	\$	3,644,725	\$	1,583,367	\$	1,201,323
Public works		992,167		1,179,815		2,834,516		1,104,503
Parks and recreation services		603,003		471,758		884,095		1,066,617
Community and economic development		2,382,781 1,790,980		3,845,209		2,476,713		530,687
Public safety Interest and fiscal charges		588,253		1,864,978 591,236		1,841,028 414,113		1,972,460 129,047
Total governmental activities expenses		7,387,632		11,597,721		10,033,832		6,004,637
Business-type activities:	_	1,001,002	_	,,	_		_	0,000,000
Community gym		41,899		51,384		93,398		18
Endeavor Hall		56,361		61,453		66,110		61,497
Total business-type activities expenses		98,260		112,837		159,508		61,515
Total primary government expenses	\$	7,485,892	\$	11,710,558	\$	10,193,340	\$	6,066,152
Program revenues								
Governmental activities:								
Charges for services:								
General government	\$	223,965	\$	235,392	\$	233,675	\$	421,866
Public works		241,904		249,099		141,665		148,828
Parks and recreation services		141,654		155,298		141,891		183,031
Community and economic development		61,375		106,246		299,103		319,268
Public safety Operating grants and contributions		46,119 121,203		31,911 129,746		24,064 494,148		64,364 884,026
Capital grants and contributions		121,203		129,740		494,140		004,020
Total governmental activities program								
revenues		836,220		907,692		1,334,546		2,021,383
Business-type activities:	_	,	_	,	_	2,000,000	_	
Charges for services:								
Community gym		5,385		87,848		2,511		_
Endeavor hall		20,144		14,951		23,691		16,294
Operating grants and contributions		-		167,738				-
Total business-type program revenues		25,529		270,537		26,202		16,294
Net revenues (expenses)								
Governmental activities	\$	(6,551,412)	\$	(10,690,029)	\$	(8,699,286)	\$	(3,983,254)
Business-type activities		(72,731)	_	157,700	_	(133,306)	_	(45,221)
Total primary government net expense	\$	(6,624,143)	\$	(10,532,329)	\$	(8,832,592)	\$	(4,028,475)
General revenues and other changes in net po	sitio	n						
Governmental activities:								
Taxes:	ď	7 204 710	ď	6 956 420	φ	6 600 140	ď	4 400 417
Property taxes Special parcel taxes	\$	7,304,719	\$	6,856,430	\$	6,698,149	\$	4,488,417
Sales and use taxes		1,020,101 301,213		1,030,702 327,514		1,045,977 303,880		1,071,632 307,887
Business license taxes		501,215		527,514		-		507,007
Other taxes		1,095,625		774,794		803,498		792,726
Franchise fees		-		-		-		-
Payments in lieu of taxes		-		-		-		-
Investment income		653,769		490,207		335,205		242,539
Miscellaneous		440,076		847,460		477,402		1,249,897
Gain/(loss) on sale of assets		6,600		7,000		6,700		(116,339)
Transfers		(5,024)		-		-		250,000
Total governmental activities		10,817,079		10,334,107		9,670,811		8,286,759
Business type activities:		(4.055)		(2.025)		25.5		(250)
Investment income/(loss)		(1,066)		(2,035)		276		(359)
Miscellaneous		- F 024		-		60		-
Transfers Total business-type activities	_	5,024 3,958	_	(2,035)	_	336	_	(359)
Extraordinary and Special Items	_	3,750	_	(2,033)	_	330		(337)
Governmental activities:								
Extraordinary gain/(loss)		_		_		_		(6,100,352)
Business-type activities:		_		_		_		(0,100,332)
Special item gain/(loss)		_		_		_		_
Total primary government changes in net pos	ition							
Governmental activities		4,265,667		(355,922)		971,525		(1,796,847)
Business-type activities		(68,773)		155,665		(132,970)		(45,580)
Total primary government	\$	4,196,894	\$	(200,257)	\$	838,555	\$	(1,842,427)

					Fisca	l Ye	ar				
	2013		2014		2015		2016		2017		2018
\$	1,186,567	\$	1,249,238	\$	1,119,567	\$	1,051,461	\$	1,174,069	\$	1,305,562
	1,346,320		2,118,015		2,139,918		1,975,653		2,221,835		2,509,147
	1,100,584		352,498		339,894		583,120		676,790		667,687
	446,259		410,413		405,941		362,248		287,775		329,418
	1,925,266		2,016,145		2,006,052		2,060,621		2,075,082		2,538,912
	-				-		-		-		-
	6,004,996		6,146,309		6,011,372		6,033,103		6,435,551		7,350,726
	- (0.117		-		-		-		-		-
	60,117		65,351	_	66,606		67,668		67,393		76,901
\$	6,065,113	\$	65,351	\$	66,606	\$	67,668	\$	67,393 6,502,944	\$	76,901 7,427,627
Ψ	0,000,113	ψ	0,211,000	Ψ	0,077,976	Ψ	0,100,771	Ψ	0,302,944	Ψ	7,427,027
ď	252 124	ф	E (7 (()	ď	642.070	ď	255 201	ď	240.220	\$	207.669
\$	352,124 315,230	\$	567,663	\$	643,070	\$	355,391 321,544	\$	349,220	Ф	397,668
	313,230		296,974 608		418,498 14,337		73,501		324,308 70,394		355,625 66,868
	137,795		54,013		25,990		100,612		113,336		127,487
	36,899		14,631		13,862		49,326		52,497		44,545
	587,384		683,492		157,397		836,833		813,168		900,239
	-		-		-		22,200		885,398		526,452
							22,200		000,000		020,102
	1,429,432		1,617,381		1,273,154		1,759,407		2,608,321		2,418,884
								_		_	
	-		-		-		-		-		-
	14,860		19,545		25,818		27,253		22,251		27,890
	-		-		-		-		-		-
	14,860		19,545		25,818		27,253		22,251		27,890
\$	(4,575,564)	\$	(4,528,928)	\$	(4,738,218)	\$	(4,273,696)	\$	(3,827,230)	\$	(4,931,842)
	(45,257)		(45,806)		(40,788)		(40,415)		(45,142)		(49,011)
\$	(4,620,821)	\$	(4,574,734)	\$	(4,779,006)	\$	(4,314,111)	\$	(3,872,372)	\$	(4,980,853)
\$	1,691,803	\$	1,862,734	\$	2,302,278	\$	2,256,780	\$	2,339,221	\$	2,345,067
	1,093,213		1,122,349		1,155,141		1,185,651		1,220,427		1,254,911
	353,525		370,330		397,544		372,705		455,387		436,560
	- 000 (F1		-		1 220 527		133,943		135,866		154,397
	802,651		865,752		1,339,537		- F16 607		- E41 100		-
	-		-		-		516,607 154,852		541,138		547,765 161 108
	80,622		64,319		- 82,909		154,852 295,904		157,949 119,201		161,108 287,595
	139,161		175,082		91,230		295,904 58,694		31,216		287,595
	(7,817)		-10,002		624		792		1,624		(893)
	250,456		(688,709)		88,793		-		-		-
_	4,403,614	-	3,771,857	_	5,458,056		4,975,928	_	5,002,029	_	5,209,628
_	,.	_	. ,	_	,	_	,	_			· /· ·
	-		393		175		-		-		-
	-		-		4,316		-		-		-
_		_	_	_	(88,793)	_		_		_	
_	-		393		(84,302)	_	-		-	_	-
	-		-		(200,000)		(230,786)		-		-
	-		-		93,489		-		-		-
	(171,950)		(757,071)		519,838		471,446		1,174,799		277,786
	(45,257)		(45,413)		(31,601)		(40,415)		(45,142)		(49,011)
\$	(217,207)	\$	(802,484)	\$	488,237	\$	431,031	\$	1,129,657	\$	228,775
_											

City of Clayton Statistical Section Fund Balances of Governmental Funds - Last Ten Fiscal Years (Modified Accrual Basis of Accounting)

		Fiscal Year Er	nding June 30	
	2009	2010	2011*	2012**
General fund:				
Reserved	\$ 539,443	\$ 535,000	\$ -	\$ -
Unreserved	4,566,713	4,574,933	-	-
Nonspendable	-	-	-	-
Restricted	-	-	-	-
Committed	-	-	-	442,546
Assigned	-	-	46,704	-
Unassigned	-	-	5,229,784	4,913,879
Total general fund	5,106,156	5,109,933	5,276,488	5,356,425
All other governmental funds:				
Reserved	12,383,905	11,908,782	-	-
Unreserved	1,030,791	1,013,860	-	-
Nonspendable	-	-	-	-
Restricted	-	-	-	-
Committed	-	-	-	6,333,142
Assigned	-	-	12,489,782	-
Unassigned				-
Total other governmental funds	13,414,696	12,922,642	12,489,782	6,333,142
Total governmental funds	\$ 18,520,852	\$ 18,032,575	\$ 17,766,270	\$ 11,689,567

^{*} The City implemented GASB 54 for the fiscal year ended June 30, 2011.

^{**} The City of Clayton Redevelopment Agency was dissolved in the fiscal year ended June 30, 2012 in accordance with California state law (ABx1 26).

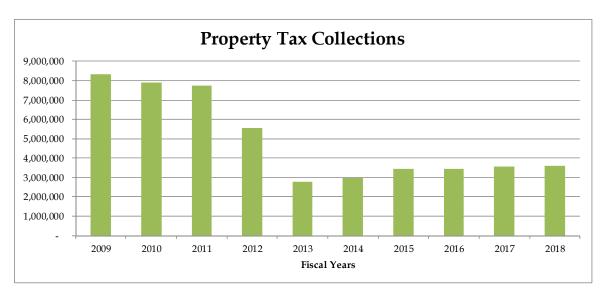
				Fisc	al Year E	nding	g June 30					
	2013	2	014	2	015		2016		2017	2018		
\$	\$ - \$ -		\$ -		\$ -		\$ -		\$	-		
	-		-	_	-		-		-		-	
	-	1,	242,346	1,	029,377		308,064		72,518		81,790	
	-		-		-		-		-		-	
	-		-		-		-		-		-	
	182,671		34,542		-		278,853		415,239		281,930	
	5,199,914	3,	871,849	4,	509,255		5,031,142		5,429,524		5,302,751	
	5,382,585	5,	148,737	5,	538,632		5,618,059		5,917,281		5,666,471	
	_		-		_		_		_		_	
	-		-		-		-		-		-	
	-		-		-		3,633,951		3,696,238		-	
	-	1,	399,064	1,	303,081		2,150,476		2,122,471		6,293,306	
,	5,071,942		829,421		721,112		667,134		494,241		571,915	
	-	2,	354,314	3,	309,135		2,684,533		3,026,942		3,542,680	
	(425,380)		(2,550)		(2,550)		(2,550)		(2,550)		(2,550)	
	4,646,562	4,	580,249	5,	330,778		9,133,544		9,337,342		10,405,351	
\$ 1	0,029,147	\$ 9,	728,986	\$ 10,	869,410	\$ 1	14,751,603	\$ 1	5,254,623	\$ 1	16,071,822	

City of Clayton Statistical Section Changes in Fund Balances of Governmental Funds - Last Ten Fiscal Years (Modified Accrual Basis of Accounting)

		Fisca	l Year	
	2009	2010	2011	2012
Revenues				
Property taxes	\$ 7,344,188	\$ 6,841,490	\$ 6,737,779	\$ 4,488,417
Program income	91,148	69,752	237,572	72,870
Special parcel taxes and assessments	1,262,005	1,279,801	1,186,092	1,220,460
Sales and use taxes	261,744	272,702	252,404	307,887
Business license taxes and fees	<u>-</u>	-		
Permits, licenses and fees	291,773	280,395	279,404	534,446
Fines, forfeitures and penalties	67,681	63,788	55,919	114,313
Intergovernmental	978,027	1,167,750	1,143,631	1,986,471
Motor vehicle in-lieu fees	37,346	32,234	50,312	11,074
Other in-lieu fees	224,940	137,504	140,255	143,060
Franchise fees	365,802	373,479	403,815	454,871
Service charges	76,326	121,734	71,878	131,053
Use of money and property	653,769	490,207	346,346	241,199
Other revenue	94,722	110,963	111,093	27,954
Total revenues	11,749,471	11,241,799	11,016,500	9,734,075
Expenditures				
Current				
General government	1,018,047	1,043,145	1,075,709	1,028,719
Public works	1,251,614	1,379,517	1,352,445	1,251,908
Parks and recreation services	359,235	251,104	228,124	345,345
Community and economic development	1,888,484	3,845,209	2,653,759	530,687
Public safety	1,699,638	1,817,147	1,774,365	1,916,002
Capital outlay	2,197,986	766,252	1,802,315	1,531,977
Debt service				
Principal	1,660,000	2,045,000	2,195,000	610,000
Interest and fiscal charges	624,765	582,702	435,005	323,451
Total expenditures	10,699,769	11,730,076	11,516,722	7,538,089
Revenues over (under) expenditures	1,049,702	(488,277)	(500,222)	2,195,986
Other financing sources (uses)				
			(250 502)	
Gain (loss) from sale of property Transfers in	4,390,863	- 5,267,262	(259,502) 3,742,690	2,038,931
Transfers out	, ,			
Transfers out	(4,395,887)	(5,267,262)	(3,742,690)	(1,788,931)
Total other financing sources (uses)	(5,024)		(259,502)	250,000
Revenues and other financing sources over				
(under) expenditures and other financing				
uses	1,044,678	(488,277)	(759,724)	2,445,986
Special and extraordinary items				
Special item gain (loss)	-	-	-	53,930
Extraordinary gain (loss)				(8,299,982)
Total special and extraordinary items				(8,246,052)
Change in fund balances	\$ 1,044,678	\$ (488,277)	\$ (759,724)	\$ (5,800,066)
Patio of Total Dobt Service Europe diteres to				
Ratio of Total Debt Service Expenditures to Noncapital Expenditures	0.41	0.32	0.37	0.10
rioncapital Expellutities	0.41	0.32	0.37	0.18

Fiscal Year												
2013		2014		2015		2016		2017		2018		
\$ 1,691,803	\$	1,862,734	\$	2,302,278	\$	2,256,780	\$	2,339,221	\$	2,345,067		
10,546		10,668		10,063		81,400		86,400		91,400		
1,232,280		1,260,823		1,287,748		1,437,156		1,465,905		1,522,187		
353,525		370,330		397,544		372,705		455,387		436,560		
- 402,661		290,598		306,545		133,943 194,261		135,866 209,026		154,397 356,052		
93,328		78,173		72,635		84,270		92,662		110,787		
836,041		967,729		1,066,757		964,539		1,706,688		1,178,659		
-		4,703		4,590		4,554		1,700,000		1,170,000		
145,921		148,839		151,816		154,852		157,949		161,108		
479,765		504,867		501,597		516,607		541,138		547,765		
125,387		338,626		366,080		342,308		311,796		329,164		
80,579		62,642		81,408		290,966		118,210		274,244		
138,528		175,538		91,131		48,517		40,186		23,168		
 5,590,364		6,076,270		6,640,192		6,882,858		7,660,434		7,530,558		
								<u> </u>				
957,680		1,118,026		1,018,852		1,068,970		1,194,606		1,183,609		
1,502,599		1,293,402		1,342,373		1,237,683		1,519,992		1,592,903		
356,445		352,498		349,862		375,554		458,294		433,764		
446,259		410,413		410,972		379,162		309,048		317,284		
1,867,432		1,950,034		2,005,607		2,281,621		2,265,845		2,363,298		
2,370,825		393,505		260,895		1,275,563		1,409,599		654,531		
-		-		-		-		-		-		
 				- E 200 E 41		- (10 FF2						
 7,501,240		5,517,878		5,388,561		6,618,553		7,157,384		6,545,389		
(1,910,876)		558,392		1,251,631		264,305		503,050		985,169		
2,221,820		524,187		600,458		1,026,538		497,960		481,974		
(1,971,364)		(603,341)		(511,665)		(1,177,781)		(497,960)		(649,974)		
 (1,7/1,304)		(003,341)		(311,003)		(1,177,701)		(477,700)		(047,774)		
 250,456		(79,154)		88,793		(151,243)		-		(168,000)		
(1.550.400)		450.000		1 2 1 2 1 2 1		110.070		500.050		047470		
 (1,660,420)		479,238		1,340,424		113,062		503,050		817,169		
-		(90,690)				-		-		-		
-				(200,000)		(230,786)		-		-		
 		(90,690)		(200,000)		(230,786)						
\$ (1,660,420)	\$	388,548	\$	1,140,424	\$	(117,724)	\$	503,050	\$	817,169		
0.00		0.00		0.00		0.00		0.00		0.00		

City of Clayton Statistical Section Property Tax Levies and Collections Last Ten Fiscal Years



Collected within the Fiscal Year

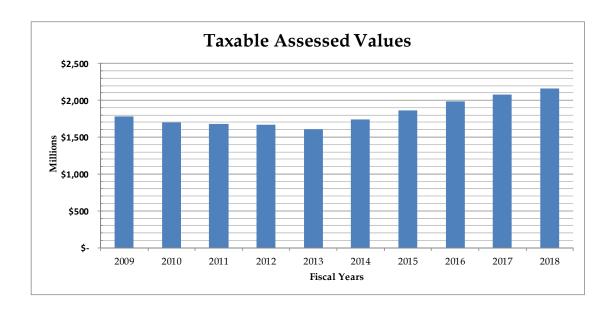
Total Collections to Date

			of the Lev	<u>y</u>	Total Collections to Date				
	Fiscal Year Total Tax Levy for]	Percentage of		Percentage of			
	Ended June 30	Fiscal Year ¹	Amount	Levy	Amount	Levy			
	2009	8,324,820	8,324,820	100%	8,324,820	100%			
	2010	7,887,132	7,887,132	100%	7,887,132	100%			
	2011	7,744,126	7,744,126	100%	7,744,126	100%			
	2012	5,560,049	5,560,049	100%	5,560,049	100%			
	2013	2,785,016	2,785,016	100%	2,785,016	100%			
	2014	2,985,083	2,985,083	100%	2,985,083	100%			
	2015	3,457,419	3,457,419	100%	3,457,419	100%			
	2016	3,442,431	3,442,431	100%	3,442,431	100%			
	2017	3,559,648	3,559,648	100%	3,559,648	100%			
	2018	3,599,978	3,599,978	100%	3,599,978	100%			

¹ Property tax levies above include secured and unsecured general ad valorem property taxes, restricted local special parcel taxes, and property taxes pertaining to the Redevelopment Property Tax Trust Fund.

² The City is enrolled in the "Teeter" Plan, where the County remits the entire amount levied and handles all delinquencies, retaining the interest and penalties.

City of Clayton Statistical Section Assessed Value and Estimated Actual Value of Taxable Property Last Ten Fiscal Years



Fiscal Year			Less:	Taxable	Total Direct
Ended June 30	Secured	Unsecured	Exemptions	Assessed Value ¹	Tax Rate ²
		_			
2009	1,780,810,280	14,218,796	(17,225,439)	1,777,803,637	6.63%
2010	1,704,371,809	14,588,786	(18,528,868)	1,700,431,727	6.63%
2011	1,687,208,244	14,380,321	(17,527,630)	1,684,060,935	6.63%
2012	1,676,316,147	13,194,496	(16,982,695)	1,672,527,948	6.63%
2013	1,606,989,943	12,189,840	(14,643,598)	1,604,536,185	6.63%
2014	1,744,417,127	12,046,811	(19,675,848)	1,736,788,090	6.63%
2015	1,876,194,760	10,508,680	(20,326,859)	1,866,376,581	6.63%
2016	1,985,421,872	24,343,422	(19,474,702)	1,990,290,592	6.63%
2017	2,072,704,054	24,594,334	(20,100,716)	2,077,197,672	6.63%
2018	2,164,051,277	22,843,785	(25,386,809)	2,161,508,253	

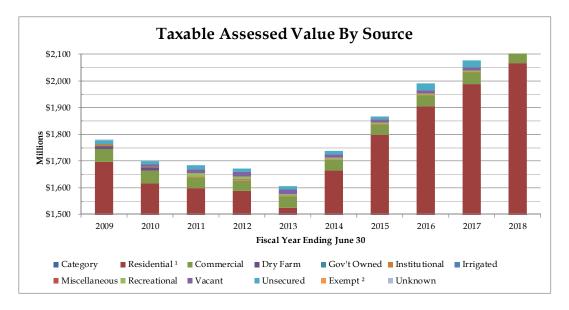
Source: HdL, Coren & Cone, Contra Costa County Assessor Tax Rolls

¹ In 1978 the voters of the State of California passed Proposition 13 which limited property taxes to a maximum rate of 1.0% based up on the assessed value of the property being taxed. Each year, the assessed value of property may be increased by an "inflation factor" (limited to the maximum increase of 2.0%). With few exceptions, property is only reassessed at the time that it is sold to a new owner. At that point, the new assessed value is reassessed at the purchase price of the property sold. The assessed valuation data shown above represents the only data currently available with respect to the actual market value of taxable property and is subject to the limitations described above.

 $^{^{2}}$ City's share of 1.0% basic levy is based on the City's share of the general fund tax rate area with the largest net taxable value within the City. Tax Rate Area 13-015 is represented here for this report.

City of Clayton Statistical Section Taxable Assessed Value By Source Last Ten Fiscal Years

	Fiscal Year Ending June 30						
Category		2009		2010		2011	2012
Residential ¹	\$	1,695,716,043	\$	1,614,703,437	\$	1,597,474,855	\$ 1,587,781,869
Commercial		48,297,093		50,144,750		40,404,166	39,281,102
Dry Farm		10,662,893		10,795,293			
Gov't Owned		260,000					
Institutional		6,616,231		3,586,731		2,379,553	2,412,183
Irrigated							124,224
Miscellaneous		112,233		114,477		188,471	477,430
Recreational		2,336		2,382		12,208,926	12,300,848
Vacant		1,919,022		6,502,767		17,024,643	17,047,319
Unsecured		14,127,815		14,600,992		14,364,972	13,098,203
Exempt ²		(23,326,090)		(24,848,773)		(2,431,150)	(24,066,321)
Unknown		14,353		-		-	-
Totals	\$	1,777,728,019	\$	1,700,450,829	\$	1,684,045,586	\$ 1,672,523,178
Total Direct Rate		0.35383		0.35189		0.35104	0.34460



Source: HdL, Coren & Cone, Contra Costa County Assessor Tax Rolls

¹ In 1978 the voters of the State of California passed Proposition 13 which limited property taxes to a maximum rate of 1.0% based up on the assessed value of the property being taxed. Each year, the assessed value of property may be increased by an "inflation factor" (limited to the maximum increase of 2.0%). With few exceptions, property is only reassessed at the time that it is sold to a new owner. At that point, the new assessed value is reassessed at the purchase price of the property sold. The assessed valuation data shown above represents the only data currently available with respect to the actual market value of taxable property and is subject to the limitations described above.

² Exempt values are not included in total.

 Fiscal Year Ending June 30								
2013		2014		2015		2016	2017	2018
\$ 1,525,145,282 42,498,296	\$	1,664,638,727 39,271,189	\$	1,797,596,765 38,942,508	\$	1,904,368,929 41,544,210	\$ 1,988,952,192 41,858,935	\$ 2,067,562,369 47,590,673
2,460,428 126,707		2,509,634 129,240		2,521,025		2,571,392	2,610,603	2,662,812
764,183 5,364,139		197,555 5,364,585		198,449 5,364,688		202,412 5,365,145	205,496 6,302,648	209,603 7,403,121
16,082,455 12,107,626		12,630,349 12,046,811		11,329,374 10,423,772		11,969,774 24,268,730	12,742,504 24,551,781	13,235,890 22,857,474
(24,547,599)		(25,038,500)		(26,156,667)		(26,679,230)	(27,086,036)	(27,627,706)
\$ 1,604,549,116	\$	1,736,788,090	\$	1,866,376,581	\$	1,990,290,592	\$ 2,077,224,159	\$ 2,161,521,942
0.34145		0.06992		0.06587		0.06627	0.06642	0.06650

City of Clayton Statistical Section Property Tax Rates - Direct and Overlapping Governments Last Ten Fiscal Years (Rate per \$100 of Assessed Value)

		Fiscal Year En	ding June 30	
	2009	2010	2011	2012
City Direct Rates:				
City of Clayton General Fund ¹	0.06628	0.06628	0.06628	0.06628
Clayton Light Maintenance District No. 1 ²	0.01039	0.01039	0.01039	0.01039
Direct and Overlapping Rates:				
Basic Levy ³	1.00000	1.00000	1.00000	1.00000
Bay Area Rapid Transit (BART) Bond	0.00900	0.00570	0.00310	0.00410
Contra Costa Community College Bond	0.00660	0.01260	0.01330	0.01440
Contra Costa Water Land Levy	0.00410	0.00480	0.00490	0.00510
East Bay Regional Park Bond	0.01000	0.01080	0.00840	0.00710
Mt. Diablo School Bond	0.04550	0.04930	0.06000	0.06120
_				
Total Direct and Overlapping Rates	1.07520	1.08320	1.08970	1.09190
_				
City's Share of 1% Levy Per Prop 13 ³	0.06628	0.06628	0.06628	0.06628
Redevelopment Rate ⁴	1.01410	1.01560	1.01330	1.01220
Total Direct Rate ⁵	0.35383	0.35189	0.35104	0.34460

Source: HdL, Coren & Cone, Contra Costa County Assessor 2008-09 to 2017-18 tax rate table.

¹ City's share of 1.0% basic levy is based on the City's share of the general fund tax rate area with the largest net taxable value within the City. Tax Rate Area 13-015 is represented here for this report.

 $^{^2}$ City's share of 1.0% basic levy is based on the City's share of the Light Maintenance District No. 1 tax rate area with the largest net taxable value within the City. Tax Rate Area 13-002 is represented here for this report.

³ In 1978, California voters passed Proposition 13 which caps the property tax rate at a 1.00% fixed amount. This 1.00% is shared by all taxing agencies for which the subject property resides within. In addition to the 1.00% fixed amount, property owners are charged taxes as a percentage of assessed property values for the payment of voter approved bonds from various agencies.

⁴ Redevelopment rate is based on the largest RDA tax rate area and only includes rate(s) from indebtedness adopted prior to 1989 per California State statute. RDA direct and overlapping rates are applied only to the incremental property values. The approval of ABX1 26 eliminated Redevelopment from the State of California for the fiscal year 2012-13 and years thereafter.

⁵ Total direct rate is the weighted average of all individual direct rates applied to by the government preparing the statistical section information and excludes revenues derived from aircraft. Beginning in 2013-14 the total direct rate no longer includes revenue generated from the former redevelopment tax rate areas. Challenges to recognized enforceable obligations are assumed to have been resolved during 2012-13. For the purposes of this report, residual revenue is assumed to be distributed to the City in the same proportions as general fund revenue.

	Fiscal Year Ending June 30						
2013	2014	2015	2016	2017	2018		
0.06628	0.06628	0.06628	0.06628	0.06628	0.06628		
0.01039	0.01039	0.01039	0.01039	0.01039	0.01039		
1.00000	1.00000	1.00000	1.00000	1.00000	1.00000		
0.00430	0.00750	0.00450	0.00260	0.00800	0.00840		
0.00870	0.01330	0.02520	0.02200	0.01200	0.01140		
0.00450	0.00420	0.00370	0.00350	0.00320	0.00300		
0.00510	0.00780	0.00850	0.00670	0.00320	0.00210		
0.08710	0.07400	0.08530	0.08120	0.07640	0.07900		
				·			
1.10970	1.10680	1.12720	1.11600	1.10280	1.10390		
0.06628	0.06628	0.06628	0.06628	0.06628	0.06628		
-	-	-	-	-	-		
0.34145	0.06992	0.06587	0.06627	0.06642	0.06650		

City of Clayton Statistical Section Principal Property Tax Payers Current Year and Nine Years Ago

		Fisc	al Ye	ar Ending June	2 30, 2009
				Secured	
Property Owner	Primary Use, Primary Agency	Parcels		Value	% of Net AV
1) NGP Realty Sub	Commercial, Successor Agency	17	\$	11,980,364	0.68%
2) Safeway Stores, Inc ¹	Commercial, Successor Agency	1		10,985,903	0.62%
3) Clayton Station Shopping Center ¹	Commercial, Successor Agency	4		9,004,483	0.51%
4) Albert D. Jr. & Sandra Seeno Trust	Dry Farm, Clayton General Fund	1		7,631,150	0.43%
5) Comcast	Unsecured, Successor Agency	-		-	-
6) Endashiian LLC	Commercial, Successor Agency	1		4,342,346	0.25%
7) Mitchell Creek Associates	Residential, Successor Agency	9		3,589,729	0.20%
8) Matthew J. Mazzei Trust	Residential, Clayton General Fund	4		2,734,524	0.16%
9) Seminary LLC	Institutional, Successor Agency	1		2,706,080	0.15%
10) Village Oaks	Commercial, Successor Agency	2		2,581,165	0.15%
Top Ten Total		40	\$	55,555,744	3.15%
City Total			\$	1,763,600,204	

		Fisc	al Ye	ar Ending June	e 30, 2018
				Secured	
Property Owner	Primary Use, Primary Agency	Parcels		Value	% of Net AV
1) Comcast	Unsecured, Clayton General Fund		\$	-	
2) Safeway Stores, Inc	Commercial, Successor Agency	1		10,939,380	0.51%
3) Clayton Station Shopping Center	Commercial, Successor Agency	4		10,191,011	0.48%
4) Albert D. Jr. & Sandra Seeno Trust	Vacant, Clayton General Fund	1		7,900,000	0.37%
5) AGC Realty LLC	Recreational, Successor Agency	18		7,402,516	0.35%
6) 1026 Oake	Commercial, Successor Agency	1		4,794,000	0.22%
7) Elaine HOM	Commercial, Successor Agency	1		4,360,000	0.20%
8) Endashiian LLC	Commercial, Successor Agency	1		3,606,139	0.17%
9) William Patrick Jordan Trust	Residential, Clayton General Fund	4		2,993,297	0.14%
10) Village Oaks LLC	Commercial, Successor Agency	2		2,974,877	0.14%
Top Ten Total		33	\$	55,161,220	2.58%
City Total			\$	2,138,661,468	

Source: HdL, Coren & Cone, Contra Costa County Assessor 2008-09 & 2017-18 Combined Tax Rolls & the SBE Non-Unitary Tax Roll

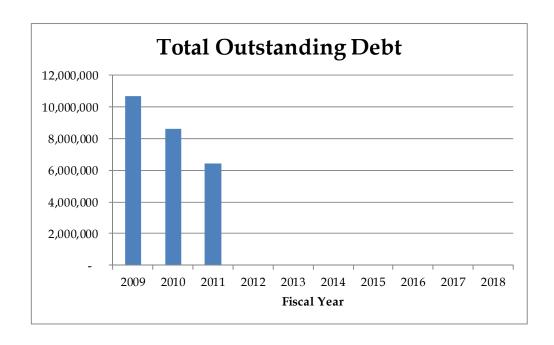
Fiscal Year Ending June 30, 2009

·	 Unsecured	·	Combined			
Parcels	Value	% of Net AV		Value	% of Net AV	
-	\$ -	-	\$	11,980,364	0.67%	
-	-	-		10,985,903	0.62%	
-	-	-		9,004,483	0.51%	
-	-	-		7,631,150	0.43%	
4	4,770,497	33.77%		4,770,497	0.27%	
-	-	-		4,342,346	0.24%	
-	-	-		3,589,729	0.20%	
-	-	-		2,734,524	0.15%	
-	-	-		2,706,080	0.15%	
-	-	-		2,581,165	0.15%	
4	\$ 4,770,497	33.77%	\$	60,326,241	3.39%	
	\$ 14,127,815		\$	1,777,728,019		

Fiscal Year Ending June 30, 2018

	Unsecured		Combined				
Parcels	Value	% of Net AV	Value	% of Net AV			
6	\$ 13,981,861	61.17%	\$ 13,981,861	0.65%			
-	-	-	10,939,380	0.51%			
-	-	-	10,191,011	0.47%			
-	-	-	7,900,000	0.37%			
-	-	-	7,402,516	0.34%			
-	-	-	4,794,000	0.22%			
-	-	-	4,360,000	0.20%			
-	-	-	3,606,139	0.17%			
-	-	-	2,993,297	0.14%			
-	-	-	2,974,877	0.14%			
6	\$ 13,981,861	61.17%	\$ 69,143,081	3.21%			
	\$ 22,857,474		\$ 2,161,518,942				

City of Clayton Statistical Section Ratios of Debt Outstanding Last Ten Fiscal Years



Fiscal Year Ended June 30	Tax Allocation Bonds ¹	Percentage of Total Assessed Value	Percent of Personal Income	Per Capita
2009	10,685,000	0.601%	1.813%	991
2010	8,640,000	0.508%	1.503%	795
2011	6,445,000	0.383%	1.113%	588
2012	-	0.000%	0.000%	-
2013	-	0.000%	0.000%	-
2014	-	0.000%	0.000%	-
2015	-	0.000%	0.000%	-
2016	-	0.000%	0.000%	-
2017	-	0.000%	0.000%	-
2018	-	0.000%	0.000%	-

¹ The balance of Tax Allocation Bonds was transferred to the Redevelopment Successor Agency as of February 1, 2012.

City of Clayton Statistical Section Computation of Direct and Overlapping Debt June 30, 2018

Overlapping Debt			oss Bonded ebt Balance	Percent Applicable to City	Во	Net nded Debt
100300 County Gener	ral	\$	505,238,250	1.120	\$	5,657,987
202000 Contra Costa	Fire		11,555,000	2.441		1,592,723
400800 BART 2013 G	O Bonds AA		9,050,000	1.120		954,666
400800 BART 2015 G	O Bonds AA		6,185,000	1.120		1,279,609
400800 BART 2017 G	O Bonds AA		2,825,000	1.120		393,203
400800 BART 2017 G	O Bonds RR		5,065,000	1.120		1,260,328
402700 East Bay Regi	onal Park 2008 Bond Refunding		121,185,000	1.120		10,113
402700 2012 Promisso	ory Note		3,655,000	1.120		98,664
402700 2013A Measu	re WW Bonds		13,738,985	1.120		131,568
402700 2017A-1 Meas	sure WW Bonds		3,120,000	1.120		241,942
402700 2017A-2 Meas	sure QQ Bonds		13,130,000	1.120		145,165
402700 2017B-1 Refu	nding Bonds		20,700,000	1.120		118,576
402700 2017B-2 Refu	nding Bonds		11,170,000	1.120		96,995
402700 East Bay Regi	onal Park 2009 Measure WW Bonds		9,839,621	1.120		65,712
759500 Mt. Diablo 20	02 Bond		63,090,000	5.483		16,131,923
759600 Mt. Diablo 20	10 Bond		99,810,000	5.483		16,840,392
792100 Contra Costa	Community College 2002 Bond		100,285,000	1.124		1,881,517
792200 Contra Costa	Community College 2006 Bond		75,540,000	1.124		3,223,506
	Community College 2014 Bond		250,836,245	1.124		949,019
Total Overlapping Debt	-				\$	51,073,608

2017-18 Assessed Valuation: \$1,465,506,095 after deducting \$696,002,158 incremental value.

Debt to Assessed Valuation Ratios:	Direct Debt	0.00%
	Overlapping Debt	3.49%
	Total Debt	3.49%

Source: HdL, Coren & Cone, Contra Costa County Assessor & Auditor combined 2017-18 lien date tax rolls.

This report reflects debt which is being repaid through voter-approved property tax indebtedness. It excludes mortgage revenue, tax allocation bonds, interim financing obligations, non-bonded capital lease obligations, and certificates of participation.

Overlapping governments are those that coincide at least in part, with the geographic boundaries of the city. The percentage of overlapping debt applicable is estimated by using taxable assessed values. Applicable percentages were estimated by determining the portion of another governmental unit's taxable assessed value that is within the city's boundaries and dividing it by each unit's total taxable assessed value.

City of Clayton Statistical Section Legal Debt Margin Last Ten Fiscal Years

	Fiscal Year Ending June 30								
		2009		2010		2011		2012	
Assessed valuation	\$	1,777,803,637	\$	1,700,431,727	\$	1,684,060,935	\$	1,672,527,948	
Add back exempted real property		17,225,439		18,528,868		17,527,630		16,982,695	
Total assessed valuation	\$	1,795,029,076	\$	1,718,960,595	\$	1,701,588,565	\$	1,689,510,643	
Debt limit percentage ¹		3.75%		3.75%		3.75%		3.75%	
Debt limit	\$	67,313,590	\$	64,461,022	\$	63,809,571	\$	63,356,649	
Total net debt applicable to limit	\$		\$		\$		\$		
Legal Debt margin	\$	67,313,590	\$	64,461,022	\$	63,809,571	\$	63,356,649	
Total debt applicable to the limit as a percentage of debt limit		0.00%		0.00%		0.00%		0.00%	

¹ The government code of the State of California provides for a legal debt limit of 15% of gross assessed valuation. However, this provision was enacted when assessed valuation was based upon 25% of market value. Effective with the 1981-82 fiscal year, each parcel is now assessed at 100% of market value (as of the most recent change in ownership for that parcel). Although the statutory debt limit has not been amended by the State since this change, the percentages presented in the above computations have been proportionately modified to 3.75% (25% of 15%) for the purpose of this calculation in order to be consistent with the computational effect of the debt limit at the time of the state's establishment of the limit.

		Fiscal Year E	ndin	g June 30			
2013	 2014	2015		2016		2017	2018
\$ 1,604,536,185	\$ 1,736,788,090	\$ 1,866,376,581	\$	1,990,290,592	\$	2,077,197,672	\$ 2,161,508,253
 14,643,598	 19,675,848	20,326,859		19,474,702	_	20,100,716	 25,386,809
\$ 1,619,179,783	\$ 1,756,463,938	\$ 1,886,703,440	\$	2,009,765,294	\$	2,097,298,388	\$ 2,186,895,062
3.75%	3.75%	3.75%		3.75%		3.75%	3.75%
\$ 60,719,242	\$ 65,867,398	\$ 70,751,379	\$	75,366,199	\$	78,648,690	\$ 82,008,565
\$ -	\$ 	\$ 	\$		\$	-	\$ -
\$ 60,719,242	\$ 65,867,398	\$ 70,751,379	\$	75,366,199	\$	78,648,690	\$ 82,008,565
0.00%	0.00%	0.00%		0.00%		0.00%	0.00%

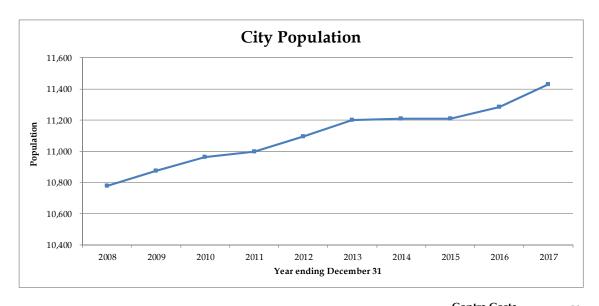
City of Clayton Statistical Section Bonded Debt Pledged Revenue Coverage Last Ten Fiscal Years

Tax Allocation Bonds

Fiscal Year		vice ¹		
Ended	_			Coverage
June 30	Tax Increment	Principal	Interest	Ratio
2009	5,725,617	1,660,000	624,765	2.51
2010	5,308,886	2,045,000	582,702	2.02
2011	5,238,304	2,195,000	435,005	1.99
2012	5,064,047	610,000	323,451	5.43
2013	-	-	-	-
2014	-	-	-	-
2015	-	-	-	-
2016	-	-	-	-
2017	-	-	-	-
2018	-	-	-	-

¹ The balance of the tax allocation bonds was transferred to the Successor Agency as of February 1, 2012. Principal and interest payments are recorded through January 31, 2012.

City of Clayton Statistical Section Demographic and Economic Statistics Last Ten Fiscal Years



City Population	Personal Income (in Thousands)	Per Capita Personal Income	Unemployment Rate	Contra Costa County Population ¹	City Population % of County
40 555	500.054	5 4.600	4.50/	4.054.654	4.020/
10,777	589,374	54,688	1.5%	1,051,674	1.02%
10,873	574,963	52,880	2.5%	1,060,435	1.03%
10,962	579,254	52,842	2.8%	1,073,055	1.02%
10,996	577,972	52,562	2.5%	1,056,064	1.04%
11,093	562,914	50,745	1.7%	1,065,117	1.04%
11,200	567,885	50,704	1.4%	1,074,702	1.04%
11,209	581,063	51,839	5.4%	1,087,008	1.03%
11,209	620,092	55,320	4.4%	1,102,871	1.02%
11,284	628,783	55,723	3.9%	1,123,429	1.00%
11,431	656,122	57,398	3.1%	1,149,363	0.99%
	10,777 10,873 10,962 10,996 11,093 11,200 11,209 11,209 11,284	Population (in Thousands) 10,777 589,374 10,873 574,963 10,962 579,254 10,996 577,972 11,093 562,914 11,200 567,885 11,209 581,063 11,209 620,092 11,284 628,783	Population (in Thousands) Personal Income 10,777 589,374 54,688 10,873 574,963 52,880 10,962 579,254 52,842 10,996 577,972 52,562 11,093 562,914 50,745 11,200 567,885 50,704 11,209 581,063 51,839 11,209 620,092 55,320 11,284 628,783 55,723	Population (in Thousands) Personal Income Rate 10,777 589,374 54,688 1.5% 10,873 574,963 52,880 2.5% 10,962 579,254 52,842 2.8% 10,996 577,972 52,562 2.5% 11,093 562,914 50,745 1.7% 11,200 567,885 50,704 1.4% 11,209 581,063 51,839 5.4% 11,209 620,092 55,320 4.4% 11,284 628,783 55,723 3.9%	City Population Personal Income (in Thousands) Per Capita Personal Income Unemployment Rate County Population ¹ 10,777 589,374 54,688 1.5% 1,051,674 10,873 574,963 52,880 2.5% 1,060,435 10,962 579,254 52,842 2.8% 1,073,055 10,996 577,972 52,562 2.5% 1,056,064 11,093 562,914 50,745 1.7% 1,065,117 11,200 567,885 50,704 1.4% 1,074,702 11,209 581,063 51,839 5.4% 1,087,008 11,209 620,092 55,320 4.4% 1,102,871 11,284 628,783 55,723 3.9% 1,123,429

¹ Source: California State Department of Finance Price and Population Information letter to local governments. Source of other information shown: HdL, Coren & Cone, Demographic and Economic Statistics Report.

City of Clayton Statistical Section Full-Time Equivalent City Employees by Function Last Ten Fiscal Years

	F	iscal Year En	ding June 30	
	2009	2010	2011	2012
Function:		· ·		
General Government:				
Management Services	2.00	2.00	2.00	2.00
Finance	2.30	2.30	2.30	2.30
City Clerk/Human Resources	1.00	1.00	1.00	1.00
	5.30	5.30	5.30	5.30
Public Safety:				
Sworn Officers	11.00	11.00	11.00	11.00
Non-Sworn/Administration	2.00	2.00	2.00	2.00
	13.00	13.00	13.00	13.00
Public Works ¹	3.60	3.50	3.60	3.70
Parks & Recreation ¹	1.40	1.50	1.40	1.30
Community & Economic				
Development:				
Planning Services	2.00	2.00	2.00	1.60
Code Enforcement	0.30	0.30	0.30	0.30
	2.30	2.30	2.30	1.90
Totals	25.60	25.60	25.60	25.20

Source: City of Clayton Finance Department, Adopted Budgets.

¹ Full-time equivalent figure for maintenance personnel allocated to public works and parks & recreation functions based on actual historical labor distributions.

Fiscal	Year	Ending	Tune	30
IJCUI	I Cui		Julic	-

	-	iscai i cai Li	iumg june 30		
2013	2014	2015	2016	2017	2018
2.00	2.00	2.00	2.00	2.00	2.00
2.30	2.30	2.30	2.30	2.30	2.30
1.00	1.00	1.00	1.00	1.00	1.00
5.30	5.30	5.30	5.30	5.30	5.30
11.00	11.00	11.00	11.00	11.00	11.00
2.00	2.00	2.00	2.00	2.00	2.00
13.00	13.00	13.00	13.00	13.00	13.00
3.50	3.40	3.10	3.50	4.80	4.50
1.50	1.60	1.90	1.50	1.20	1.50
1.50	1.00	1.70	1.50	1.20	1.50
1.60	1.60	1.60	1.60	1.60	1.60
0.30	0.30	0.30	0.30	0.30	0.30
1.90	1.90	1.90	1.90	1.90	1.90
25.20	25.20	25.20	25.20	26.20	26.20

City of Clayton Statistical Section Operating Indicators by Function Last Ten Fiscal Years

	Fiscal Year Ending June 30				
	2009	2010	2011	2012	
Function:					
Police:					
Police calls for service	*	*	*	*	
Parking violations	*	*	*	*	
Traffic citations	*	*	*	*	
Physical arrests	267	277	255	182	
Public Works:					
Storm drains inspected	*	*	*	*	
Trees trimmed	*	*	*	*	
Park maintenance (acres)	*	*	*	*	
Street signs maintained	*	*	*	*	
Traffic signals maintained	*	*	*	*	
Streetlights maintained	*	*	*	*	
Parks and Recreation Services:					
Endeavor Hall rentals (days)	*	*	*	*	
Hoyer Hall rentals	*	*	*	*	
Ballfields (hours rented)	*	*	*	*	
Community and Economic					
Development:					
Planning permits issued	*	*	*	*	
Code enforcement cases closed	*	*	*	*	
Building permits issued	267	277	255	182	
General Government:					
Business licenses issued	*	*	*	*	
Home occupation applications	*	*	*	*	
Number of recruitments	*	*	*	*	

Source: Clayton Finance Department, Contra Costa County Building Department, Clayton Planning Department, Clayton Police Department, Clayton Maintenance Department.

^{*} Fiscal year ending June 30, 2016 was the first year of CAFR implementation for the City, this historical data not readily available.

Fiscal Year Ending June 30							
2013	2014	2015	2016	2017	2018		
5,962	5,858	7,303	6,730	6,650	7,497		
125	40	53	53	151	132		
585	664	653	518	494	506		
201	137	200	219	150	169		
*	*	*	500	500	5 00		
*	*	*	500	500	500		
*	*	*	70	70	70		
			19.07	19.07	19.07		
*	*	*	350	350	350		
*	*	*	13	13	13		
*	*	*	1,200	1,200	1,200		
*	*	*	135	144	138		
*	*	*	33	53	39		
*	*	*	1,512	1,170	1,047		
*	*	*	161	107	182		
*	*	*	61	93	43		
201	376	430	386	403	475		
*	547	707	645	777	840		
*	*		20	16	28		
*	*	*	5	3	6		

City of Clayton Statistical Section Capital Asset Statistics by Function Last Ten Fiscal Years

	Fiscal Year Ending June 30				
	2009	2010	2011	2012	
Function:					
Public Safety:					
Automated license plate readers	0	0	0	0	
Police stations	1	1	1	1	
Patrol units	*	*	*	*	
Situational awareness traffic cameras	0	0	0	0	
Trailers/Trucks	*	*	*	*	
Public Works:					
City owned parking lots	6	6	6	6	
Community facilities	*	*	*	*	
Curb lane miles	*	*	*	*	
Manholes	*	*	*	*	
Miles of storm drains	*	*	*	*	
Number of catch basins	*	*	*	*	
Number of street islands/medians	*	*	*	*	
Miles of "v" ditches	*	*	*	*	
Parking meters	0	0	0	0	
Street signs	*	*	*	*	
Streetlights (City owned)	*	*	*	*	
Tractors/Trailers	*	*	*	*	
Traffic signals (intersections)	*	*	*	*	
Work trucks	*	*	*	*	
Parks and Recreation Services:					
Acres of city parks	19.07	19.07	19.07	19.07	
Acres of landscaped area (excl. parks)	46	46	46	46	
Acres of open space	515.51	515.51	515.51	515.51	
Acres of parks and irrigation	50	50	50	50	
Miles of creekside trails	7	7	7	7	
Miles of open space trails	20	20	20	20	
Number of city parks	7	7	7	7	
Number of city trees	3,000	3,000	3,000	3,000	
Number of pedestrian bridges	9	9	9	9	
Number of children playgrounds	4	4	4	4	
Number of playfields	4	4	4	4	

Source: Clayton Finance Department; Annual Stormwater Report; City Engineer.

^{*} Fiscal year ending June 30, 2016 was the first year of CAFR implementation for the City, this historical data not readily available.

	Fiscal	Year	Ending	June	30
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2013	2014	2015	2016	2017	2018
0	0	0	0	0	10
1	1	1	1	1	1
*	*	8	10	11	10
0	0	0	0	0	4
*	*	2	2	2	2
6	6	6	6	6	6
*	*	3	3	3	3
*	*	*	82	82	82
*	*	*	162	162	162
*	*	*	32.479	32.479	32.479
*	*	*	968	968	968
*	*	*	50	50	50
*	*	*	15	15	15
0	0	0	0	0	0
*	*	*	2,000	2,000	2,000
*	*	*	500	500	500
*	*	11	12	13	13
*	*	13	13	13	13
*	*	8	8	8	8
40.05	40.05	40.05	40.05	40.05	40.05
19.07	19.07	19.07	19.07	19.07	19.07
46	46	46	46	46	46
515.51	515.51	515.51	515.51	515.51	515.51
50	50	50	50	50	50
7	7	7	7	7	7
20 7	20 7	20 7	20 7	20 7	20 7
3,000					
3,000 9	3,000 9	3,000 9	3,000 9	3,000 9	3,000 9
4	4	4	4	4	4
4	4	4	4	4	4
-	-	-	-	-	-

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ADDITIONAL REPORTS

office location 2700 Ygnacio Valley Road, Ste 270 Walnut Creek, CA 94598

(925) 932-3860 tel

mailing address 2977 Ygnacio Valley Rd, PMB 460 Walnut Creek, CA 94598

(925) 476-9930 efax

www.cropperaccountancy.com

INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the City Council City of Clayton, California

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Clayton, California, as of and for the year ended June 30, 2018, and the related notes to the financial statements, which collectively comprise the City of Clayton's basic financial statements, and have issued our report thereon dated November 1, 2018.

Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered the City of Clayton's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City of Clayton's internal control. Accordingly, we do not express an opinion on the effectiveness of the City of Clayton's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the City of Clayton's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Cropper Accountancy Corporation

Walnut Creek, California

November 1, 2018