



JUSTICE REFORMS IN CONTRA COSTA COUNTY

POST AB 109 **PUBLIC SAFETY REALIGNMENT**

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OFFICE OF REENTRY & JUSTICE (ORJ)

- ▶ Authorized by the Board of Supervisors as a **2.5 year pilot project of the County Administrator's Office**; established January 2017
- ▶ **Community Advisory Board** initiated
- ▶ ORJ is located at 1236 Escobar Street, downtown Martinez, the "**Morrow House**"



ORJ MISSION

**AN OFFICE FOR THE ADVANCEMENT
OF
AB 109 PUBLIC SAFETY
REALIGNMENT, REENTRY AND
JUSTICE-RELATED INITIATIVES IN
CONTRA COSTA COUNTY.**



ORJ RESPONSIBILITIES



- ▶ **Coordinate** an array of reentry and justice-related services
- ▶ Conduct the **procurement process and contract management** for reentry service providers
- ▶ Manage **data and evaluation** of reentry services

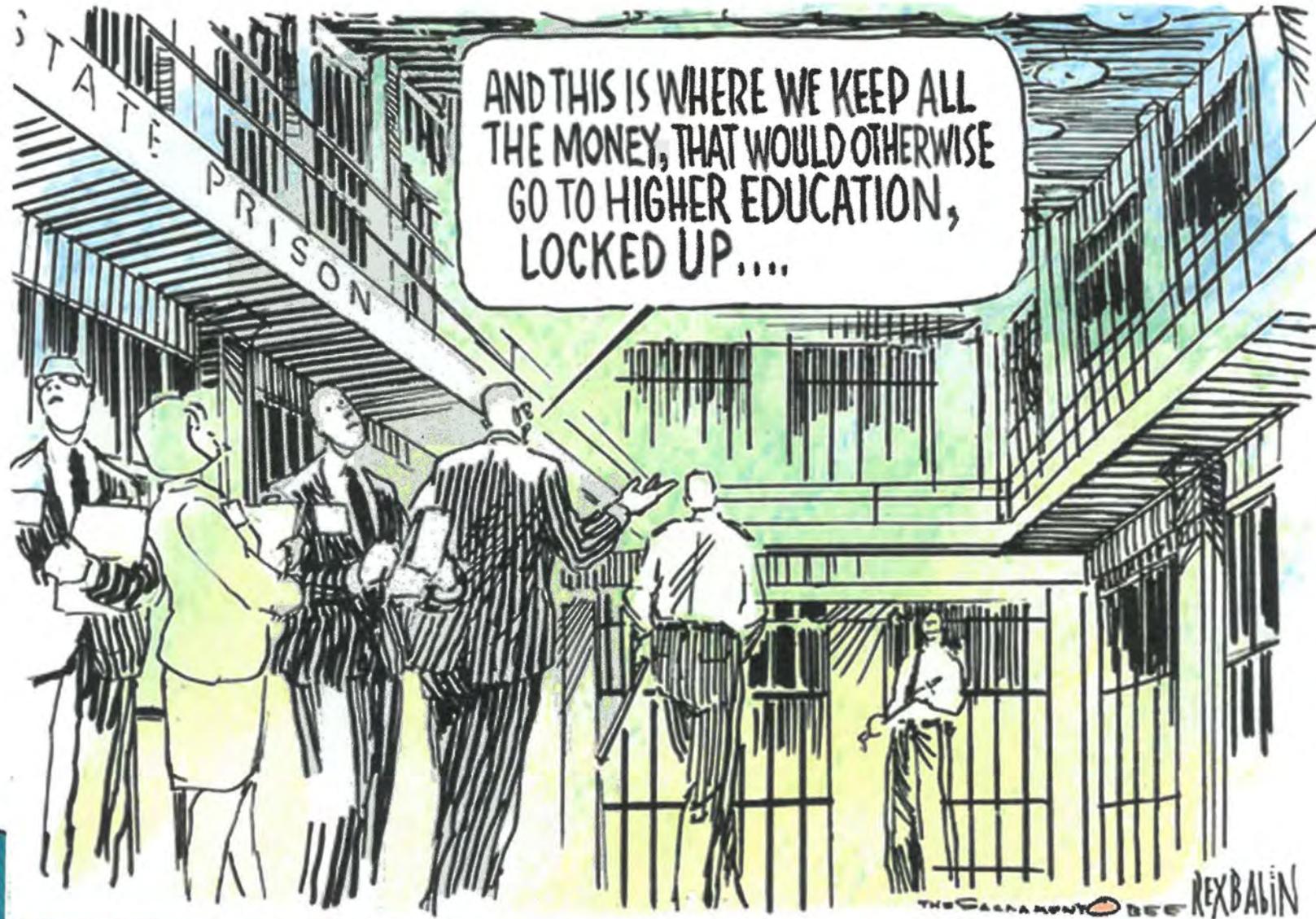


ORJ RESPONSIBILITIES

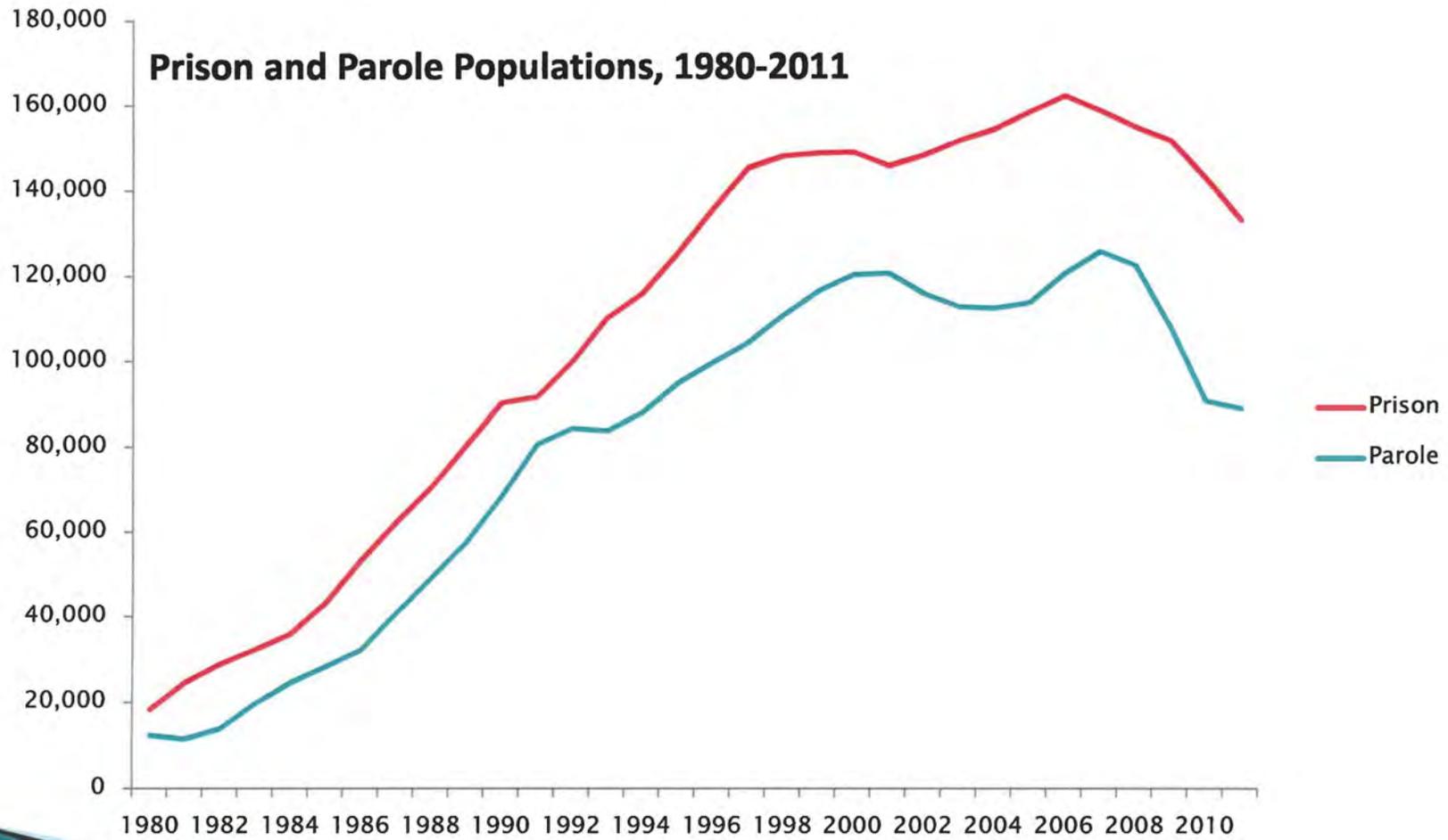


- ▶ Develop new initiatives and **funding opportunities**
- ▶ **Project management**, staff support to various projects and committees
- ▶ **Foster capacity-building** and partnership development
- ▶ Conduct **public outreach**, info sharing and **community engagement**

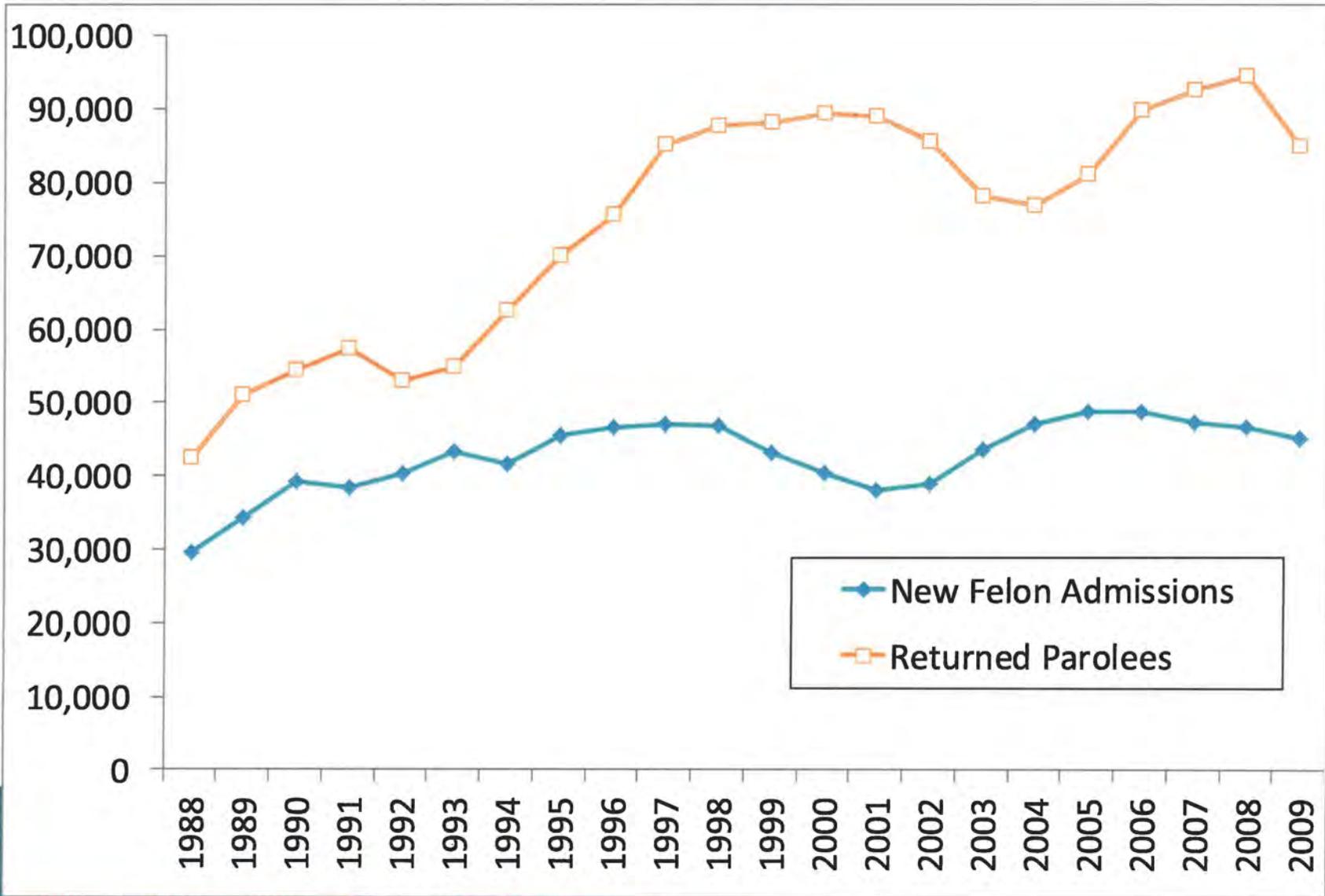
The Cost of Our Correctional Policies



How did we get here?



Returns to Prison: a Huge Driver of the Prison Population



WHY AB 109?



- **Costs of State Prison System Growing**
- **Funds for Correctional Activities Diminishing**
- **Several Class Action Suits Filed Against California**
- **Recidivism Rates at 70%**
- **Three-Judge Panel Order to Reduce Prison Population in the state's 33 prisons to 137.5% of original design capacity**

WHAT IS AB 109?

PUBLIC SAFETY REALIGNMENT



- ▶ In 2011, Governor Brown signed AB 109 and AB 117, an **historic change to the criminal justice system** in California
- ▶ AB 109 ushered in *local flexibility, collaboration, innovation, new revenue, new responsibilities for counties and communities*
- ▶ Realignment assumes Counties will manage these people differently than the State, through a combination of jail time, supervision, detention alternatives, and **programming**.

AB 109 OVERVIEW



- Felony sentences for **non-violent, non-serious, non-sex offenses**, and parole violations served in county jail instead of state prison
- **Local supervision** after release from *jail* or *prison* on a sentence for an eligible offense is done by a county agency
- Parole violation/revocation hearings by a judge instead of parole board
- **Community Corrections Partnerships** (CCPs) for developing and implementing local plans to provide supervision, corrections and **rehabilitative** services

MISCONCEPTIONS



- ▶ Under AB 109, **no one is released from prison any earlier** than he or she would have been otherwise
- ▶ Realignment did not transfer custody of any prisoner from state prison to County jail
- ▶ *Rather, it changes jurisdiction of specified populations from state to local control, by changing sentencing and supervision requirements*



AB 109 FUNDING



- ▶ In November 2012, California voters approved **Proposition 30**, a constitutional amendment that protects ongoing funding to counties for Realignment
- ▶ AB 109 is funded with a dedicated portion of **state sales tax revenue** and **Vehicle License Fees (VLF)**
- ▶ **\$24.9 M for Contra Costa** for FY 2018-19, plus **\$1.3 M** in growth funds. **\$27.1 M** estimate for FY 2019-20





AB 109 ALLOCATIONS

- ▶ **\$13.4M for Law Enforcement:**
 - **\$8.6M for Office of the Sheriff**
 - **\$2.9M for Probation's AB 109 supervision unit**
 - **\$1.1M for Local Police:** AB 109 Task Force [Antioch, Concord, Pittsburg, Richmond Police Depts.], Mental Health Evaluation Team (MHET) officers [Walnut Creek, Pittsburg, Richmond], and Central-East County Ceasefire [Pittsburg]

- ▶ **\$5.06M for Community Reentry Programs: Reentry Success Center, Reentry Network, Employment, Housing, Mentoring, Family Reunification, Civil Legal Services**

- ▶ **\$3.8M for Social Services:**
 - **\$2.2M for Behavioral Health services**
 - **\$233k for Health, Housing and Homeless services**
 - **\$1.1M for Detention Health services**
 - **\$216k for Workforce Development**

AB 109 ALLOCATIONS



- ▶ **\$3.7M for Court and Legal Process:**
 - **\$1.7M** for Public Defender arraignment court and Clean Slate support
 - **\$1.8M** for District Attorney arraignment court, victim/witness, and DV support
 - **\$217K** for Superior Court trial court administrative support

- ▶ **\$1.96M for Special Programs:**
 - **\$500k** each year for 3 years (through FY 19-20) for the Public Defender to implement **Stand Together Contra Costa** for an immigration rapid response team, civil representation, and community education

 - **\$355k** for a Public Defender's Office **Failure To Appear (FTA)** program to **reduce the rate people fail to appear for court** when given a misdemeanor citation

 - **\$1.2M** to fund an evidence based **Pretrial Services** program with ongoing involvement from the **Superior Court and Offices of the Sheriff and District Attorney**

Reentry Population Profile

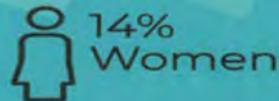
To gather a base understanding of those being served in the reentry system, this population profile provides an approximation of the returning resident population, based on the demographic, arrest, and sentencing information available of individuals in-custody and individuals under post-release community supervision at a point in time



1,490
in custody

across three facilities on July 9, 2015

Even split of Latino/Hispanic, Black/African American, and White individuals



Men were more likely than women to be charged of a new offense while on parole or probation

36%

were on parole or probation

when they were returned to custody



26% TAY

Over a quarter of those in custody were transition age youth (ages 18-24) and 60% of the entire population were under 35 years old

Most in custody were not sentenced



■ Pre-Trial/Awaiting Sentencing (74%)

■ Serving Sentence (26%)

MULTIPLE OFFENSES

Nearly everyone had been charged with multiple offenses, averaging 7-8 offenses each

181 days

AVERAGE LENGTH OF STAY

30% of population had been in custody 30 days or fewer

over 15%

At least 199 individuals had an identified mental illness

This is likely an underestimate because, for a variety of reasons, many do not disclose their condition. In addition jail staff are unable to track need for substance use disorder treatment.

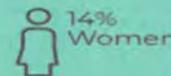
The 2015 Jail Needs Assessment Report provides a snapshot of the county's jail population as of a point-in-time count in 2015. HDR & Futher the Work. (2015). *Jail needs assessment Contra Costa County Office of the Sheriff.*

in the community

2,262

in post-release community supervision, January-July 2016

39% Black/African American
39% White individuals
19% Latino/Hispanic



AVERAGE AGE:

39

This year-to-date count conducted by the County Probation Department provides a snapshot of those under post-release community supervision in Jan-July 2016.

REENTRY PRINCIPLES



- ▶ People who have committed low-level offenses can be best rehabilitated through **local, community-oriented and evidence-based practices** instead of state prison
- ▶ Evidence based methods should inform justice system reform: **Data collection, sharing, and review** are at the foundation of a data-informed reentry system.



REENTRY PRINCIPLES



- ▶ Successful reentry requires a **continuum of services** that are embedded in a system that effectively **facilitates access and linkage** to needed services
- ▶ Reentry promotes consideration of:
 - **Human centered** design and “**Whole Person**” Values,
 - **Trauma-informed** care and **Gender responsive** approaches,
 - **Procedural** and **Restorative** justice



REENTRY SYSTEM



- ▶ Through stable employment and/or public benefits, a **secure economic foundation** is a prerequisite for establishing and maintaining one's livelihood without criminal activity
- ▶ As with employment, the **stability of a safe and affordable place to live is necessary for returning residents to be successful** in any further treatment or services to support their reentry, **including substance abuse treatment, mental health services, employment, and family reunification**



REENTRY SYSTEM



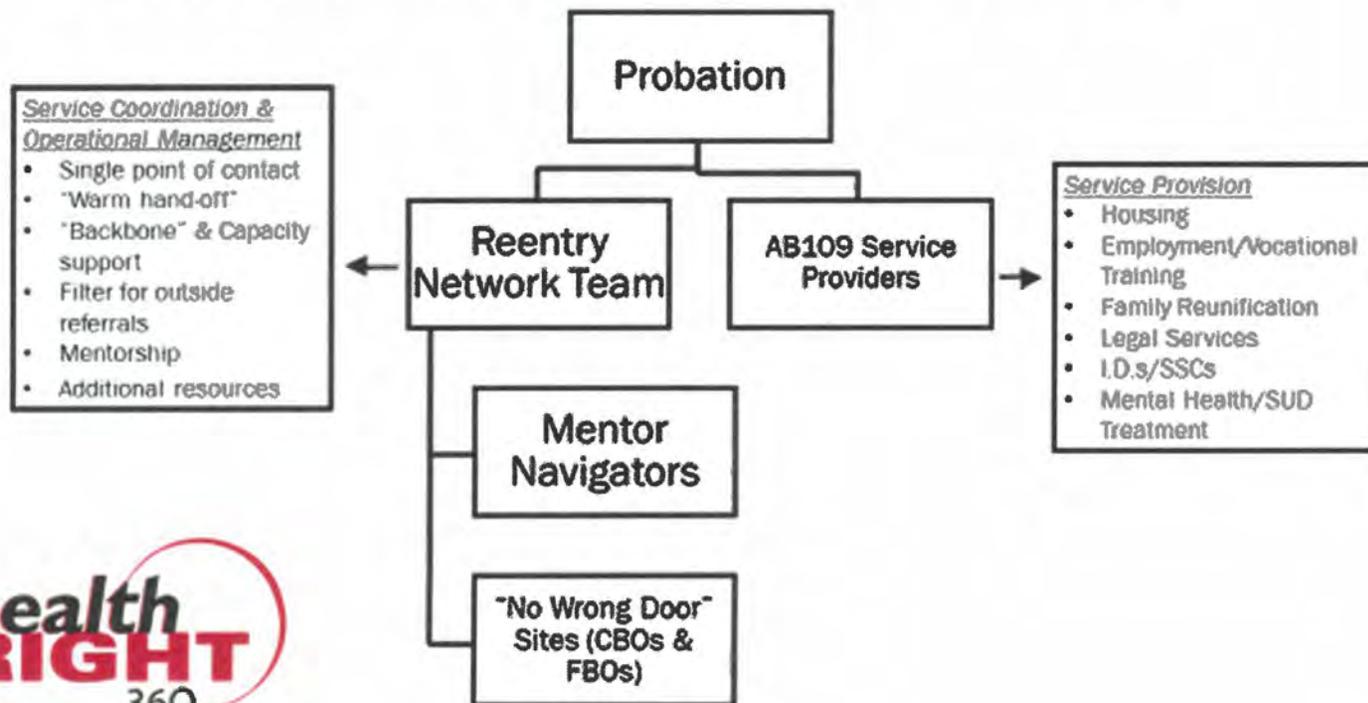
- ▶ Criminal justice and health services agencies **cannot do this work alone**
- ▶ **Family, community-based service providers, the faith community and other sources of formal and informal support** must be involved in the process of successfully reintegrating residents returning to the community



REENTRY NETWORK



Reentry Network: System Structure



REENTRY SUCCESS CENTER



FAMILY		<ul style="list-style-type: none"> • Center for Human Development • Institute for the Advanced Study of Black Family Life and Culture
HOUSING		<ul style="list-style-type: none"> • Shelter Inc. • Reach
LEGAL		<ul style="list-style-type: none"> • Public Defender's Office • Bay Area Legal Aid
HEALTH & WELLNESS		<ul style="list-style-type: none"> • CCHS- African American Health Conductors • Men & Women of Purpose
CAREERS		<ul style="list-style-type: none"> • Rubicon Programs • San Pablo America's Job Center (One-Stop)
EDUCATION		<ul style="list-style-type: none"> • LEAP • Contra Costa College
FINANCES		<ul style="list-style-type: none"> • HERA
BENEFITS		<ul style="list-style-type: none"> • CC Health Services - MediCal • EHSD - General Assistance

REENTRY SERVICES



ARE YOU RETURNING TO: MARTINEZ, CONCORD, PITTSBURG/BAYPOINT, ANTIOCH, BRENTWOOD, OR OAKLEY COMMUNITIES?

REENTRY PROVIDERS & PARTNERS

THESE ORGANIZATIONS WILL ASSIST YOU!

Fast Eddie's Automotive provides workforce development skills and automotive technical training for formerly incarcerated individuals referred to the program. They provide employment support and employment placement opportunities. Fast Eddie's also offers web-based training that is available 24/7 for clients to move at their own pace. Certifications are offered at the completion of the course. **For more information, contact Fast Eddie's at 925-679-8554.**



Men and Women of Purpose works with clients to prepare them for education and employment opportunities. They assist returning residents in obtaining important documents like state I.D., social security card, retrieving driver's license, and application assistance for employment and education opportunities. **For more information, contact Men and Women of Purpose at 510-768-8004.**



Goodwill's Bridges to Work Program facilitates employment support and job placement for formerly incarcerated individuals. Participants can engage in up to 90 days of transitional paid employment at local Goodwill stores or other local employers in addition to receiving job search assistance and vocational certifications. **For more information, contact Goodwill's Bridges to Work program at 925-825-1281.**



Rubicon Programs provide employment support and placement services in East County. Rubicon's program includes job readiness workshops, educational and vocational training, career coaching, legal services, financial stability, domestic violence prevention, and anger management. **For more information, contact Rubicon at 925-399-8990.**



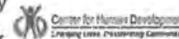
Mz. Shirlyz Transitional offers formerly incarcerated men returning to Central and East County that are on AB 109, felony probation, or parole a transitional and clean sober living environment for up to 6 mos - rent free. Mz. Shirlyz transitional offers recovery and group meetings, and connections to employment and education resources. **For more information, contact Mz. Shirlyz Transitional at 650-669-5420.**



Shelter Inc. offers transitional housing in a sober living environment, and housing assistance for long term, permanent housing such as deposit and rental assistance. This program offers assistance to qualified returning residents to secure and maintain a stabilized residence. Shelter Inc.'s staff conducts assessments to ensure that clients are provided with support they need to complete the program. Once they are assessed, they are placed in housing that fits their needs. Housing resource specialists also work with clients to locate affordable, long-term housing. **For more information, contact Shelter, Inc. at 925-338-1038.**



Center for Human Development assists incarcerated and formerly incarcerated men and women successfully reconnect with their family members and loved ones. Once enrolled, returning residents work with a Family Reunification Coach who they meet regularly to discuss goals and together create a plan that will support the client in rebuilding their most important relationships with the people they love and care about. **For more information, contact Center for Human Development at 925-685-8011.**



Bay Area Legal Aid provides civil legal services and education for clients who are experiencing legal roadblocks in housing, employment, education, accessing public benefits, and traffic fines. Bay Area Legal Aid services also include health care, financial and debt assistance, family law, and more. Attorneys are available to help clients post release or in custody to help them overcome their legal barriers. **For more information, contact Bay Area Legal Aid at 510-903-2619.**



Centerforce offers support, guidance, and transitional planning for currently and formerly incarcerated women returning to Central and East County. Through their certified drug counselors and case managers, they provide woman-to-woman support and encouragement to overcome the pressures and challenges many women face who have spent time in jail and/or prison. **For more information, contact Centerforce at 510-593-4659.**



Reentry Network @ HealthRIGHT 360 - A network of reentry services available to Central and East County returning residents and their families. **To reach anyone from the Reentry Network Team please call 844-819-9840**



GET BETTER. DO BETTER. BE BETTER. GET BETTER. DO BETTER. BE BETTER. GET BETTER. DO BETTER. BE BETTER.

Data on the Impact of Reforms



2016-2017 CDCR Report

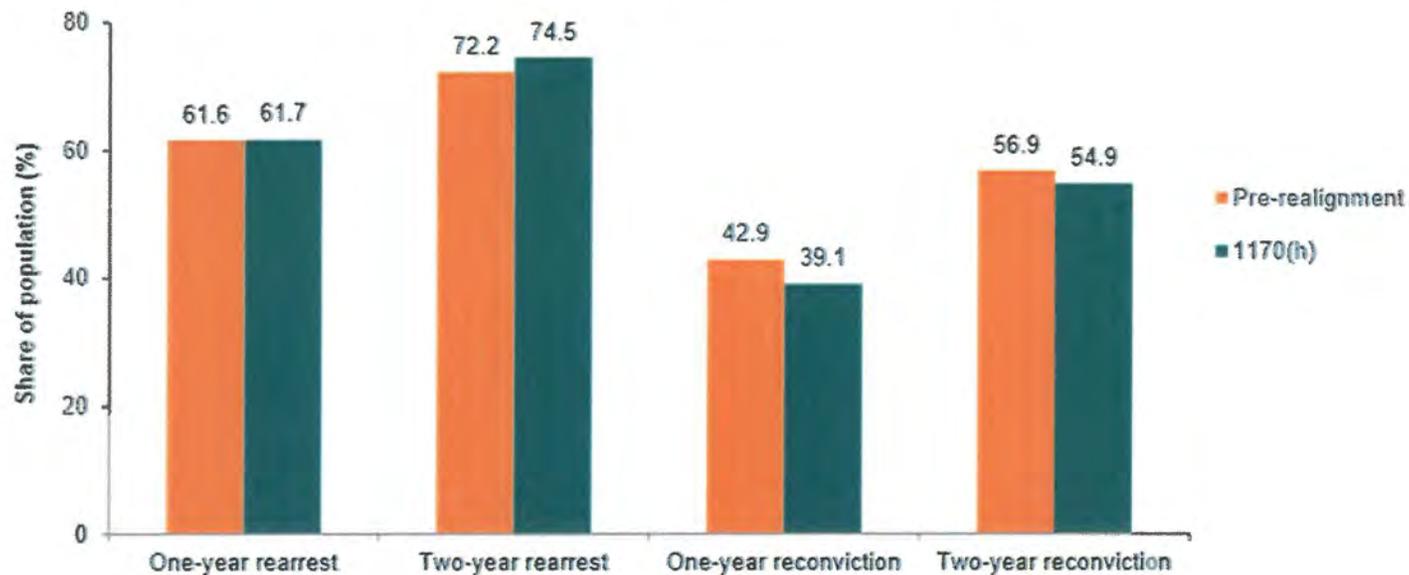
- Men comprised more than **90%**; the population and their three-year conviction rate was **55%** for FY 2011-12, and **46.8%** in 2012-13
- The FY 2011-12 three-year conviction rate for women was **46.8%**; for 2012-13 it was **37.6%**
- **18 and 19 year olds had the highest three-year conviction rate** of all age groups at **67.3 %** for FY 2011-12 and **62.4%** in 2012-13
- The 3 year conviction rates of those who received **in-prison substance abuse treatment and completed community-based substance abuse treatment** programs are lower than others at **36.7%** in FY 2011-12 and **29.2%** for those released in 2012-13

Public Policy Institute of California

2017



The effects of realignment on recidivism vary among those sentenced under 1170(h)



- **Contra Costa saw nearly a 10% drop in 1-year re-arrest rate, and about 17% drop in 1-year reconviction rate.**



Summary of Key Findings: RDA 2015

Slightly less than 33% of Contra Costa County's AB 109 individuals experience any kind of recidivism

Recidivism occurs most frequently within one year of release from custody

Each day that an individual does not recidivate reduces the overall likelihood that they will do so

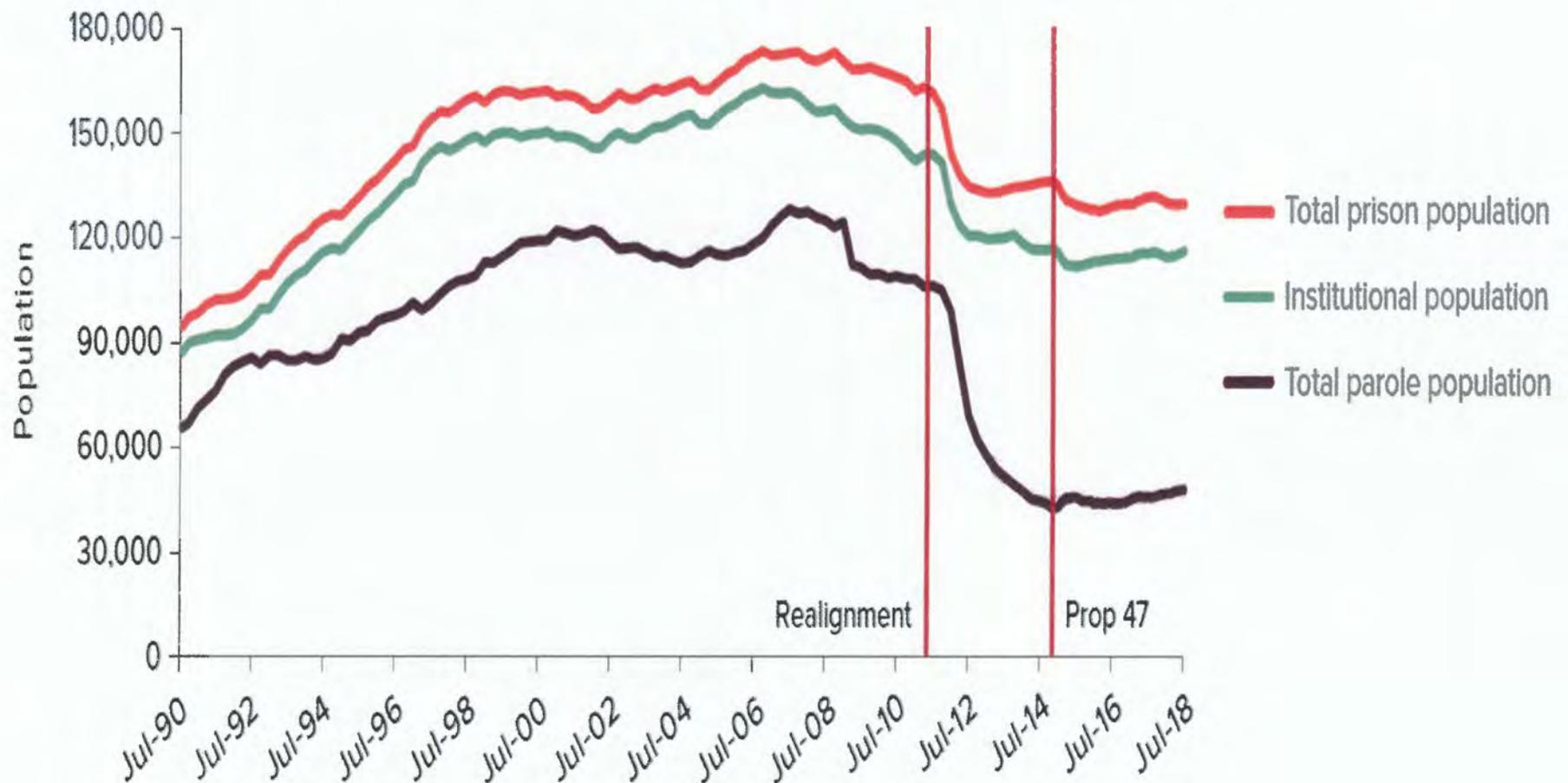
Individuals who participate in AB 109-contracted CBO services are less likely to recidivate, and recidivate at a slower rate than individuals who do not participate in services

AB 109 individuals diagnosed with a substance use disorder or a mental illness are at a greater risk of recidivism than individuals without these diagnoses

AOD and Mental Health Services effectively reduce recidivism among individuals diagnosed with a substance use disorder or a mental illness

Prison Populations Declined

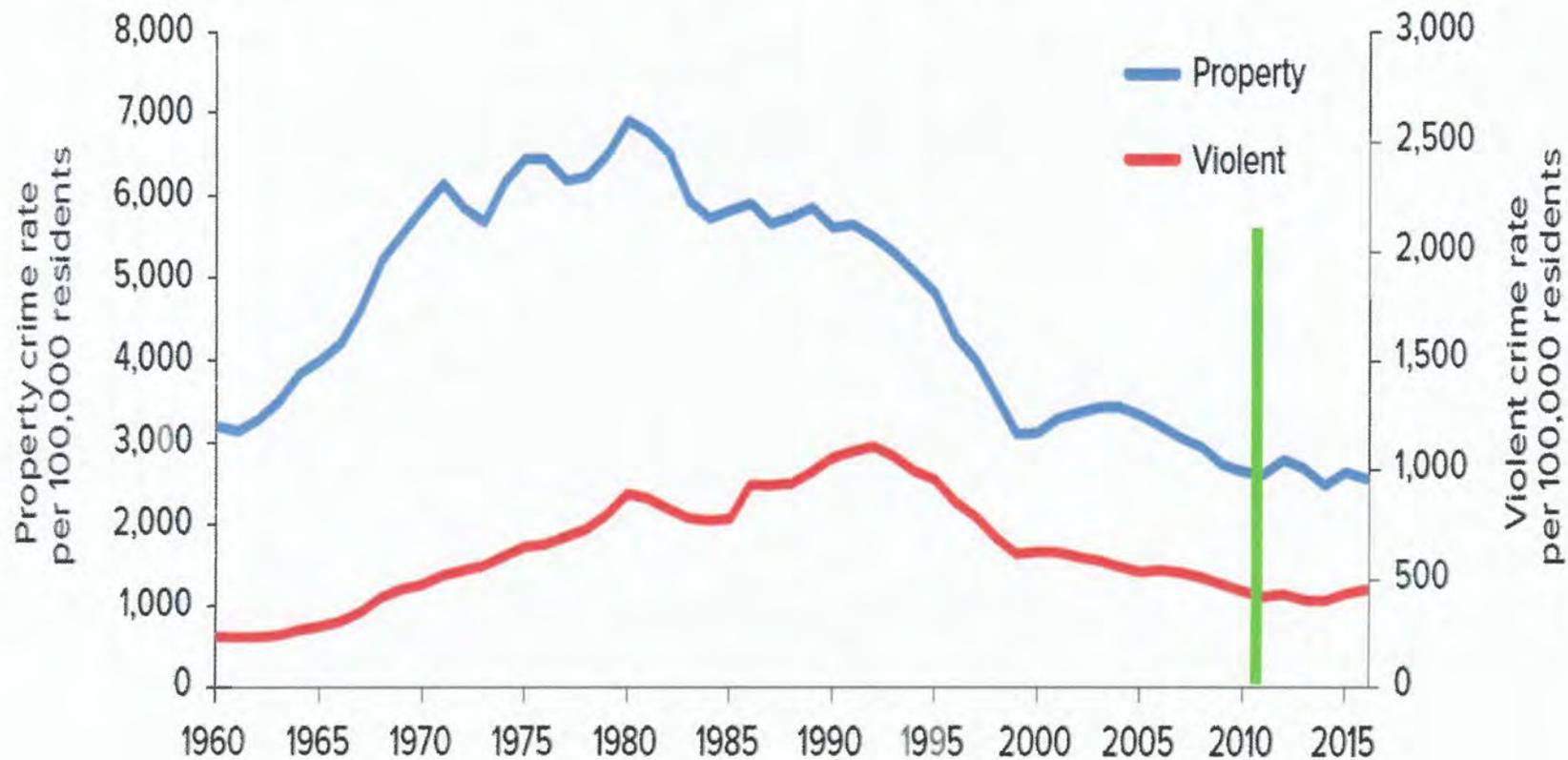
CALIFORNIA'S PRISON AND PAROLE POPULATIONS HAVE DECLINED SUBSTANTIALLY



SOURCE: California Department of Corrections and Rehabilitation (CDCR) monthly population reports.

Crime Rates are Still at Historic Lows

CALIFORNIA'S VIOLENT AND PROPERTY CRIME RATES ARE STILL AT HISTORIC LOWS



SOURCE: Author calculations based on FBI Uniform Crime Report 1960–2002 and the California Department of Justice’s Criminal Justice Statistics Center California Crimes and Clearances Files, 2003–17.

NOTES: Violent crime includes homicide, rape, robbery, and aggravated assault. Property crime includes burglary, motor vehicle theft, and larceny theft (including non-felonious larceny theft).

REENTRY MATTERS



- ▶ “Reentry isn’t just about staying out of prison. Reentry is also about reuniting families, eliminating barriers to employment, finding stable housing, and much more. That’s been a critical realization over the years. Now we’re working to connect all of these elements in order to strive for success with each person returning to their community.”

Dr. Nicole Jarrett, Director of the National Reentry Resource Center

CONTACT US



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